



THIRTY-SEVENTH ANNUAL REPORT

OF THE

State Charities Aid Association

NOVEMBER 1, 1909



State Charities Aid Association

OF NEW YORK

The State Charities Aid Association is supported wholly by voluntary contributions. To carry on its work efficiently, it requires a yearly income of at least \$70,000. Annual subscriptions and donations are solicited from persons interested in the objects of the Association.

In order to give the Association an assured income, an Endowment Fund, now amounting to \$100, 000, has been started. Contributions to this Fund are also solicited.

Checks should be made payable to the order of

EDWARD W. SHELDON, *Treasurer,*

105 E. 22d St.

FORM OF BEQUEST.

I give and bequeath to the "State Charities Aid Association," incorporated in the year 1880 under the Laws of the State of New York, the sum ofdollars to be used for the purposes of said Association.

NEW YORK CITY :
UNITED CHARITIES BUILDING,
No. 105 EAST 22D STREET



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No. 110

State Charities Aid Association
OF NEW YORK

THIRTY-SEVENTH ANNUAL REPORT

OF THE

State Charities Aid Association

TO THE

STATE BOARD OF CHARITIES OF THE STATE OF
NEW YORK

NOVEMBER 1, 1909

NEW YORK CITY :
UNITED CHARITIES BUILDING,
No. 105 EAST 22D STREET

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1908/09-1909/10

NO. 110.

State Charities Aid Association OF NEW YORK.

UNITED CHARITIES BUILDING,
No. 105 E. 22d STREET, NEW YORK.

OFFICERS,

1909-1910.

PRESIDENT.

MR. JOSEPH H. CHOATE.

TREASURER.

MR. EDWARD W. SHELDON.

LIBRARIAN.

MRS. HENRY OOTHOUT.

VICE-PRESIDENTS.

MRS. WILLIAM B. RICE.

MR. GEORGE F. CANFIELD.

SECRETARY.

MISS LOUISA LEE SCHUYLER.

MR. HOMER FOLKS.

ASSISTANT SECRETARIES.

MISS MARY VIDA CLARK.

MR. JOHN A. KINGSBURY.

MR. BAILEY B. BURRITT.

BOARD OF MANAGERS,*

1909-1910.

Term Expires 1910.

MRS. TUNIS G. BERGEN.

MISS M. KATE BRICE.

MISS HELEN C. BUTLER.

MR. GEORGE F. CANFIELD.

MR. JOSEPH H. CHOATE.

MR. CHARLES S. FAIRCHILD.

MR. ELIHU ROOT.

Term Expires 1911.

DR. CHARLES HITCHCOCK.

MR. FRANCIS C. HUNTINGTON.

MR. CHARLES H. MARSHALL.

MR. JOHN A. McKIM.

MISS RUTH MORGAN.

MRS. HENRY OOTHOUT.

MRS. WILLIAM B. RICE.

Term Expires 1912.

MR. EUGENE A. PHILBIN.

MR. EDWARD W. SHELDON.

MISS LOUISA LEE SCHUYLER.

MR. P. TECUMSEH SHERMAN.

MR. FELIX M. WARBURG.

MRS. MARY HATCH WILLARD.

MR. THEODORE L. FROTHINGHAM.

* Since the date of this report the Board of Managers has been enlarged and the following persons have been elected managers, Mr. William E. Harmon, Miss Mary Harriman, Miss Florence M. Rhett.

STANDING AND SPECIAL COMMITTEES.

1909-1910.

On Children.

Mr. Felix M. Warburg, *Chairman*.
 Mr. Francis C. Huntington, *Secretary*.
 Mr. George F. Canfield.
 Mr. Joseph H. Choate.
 Mr. William E. Harmon.
 Dr. A. Jacobi.
 Mrs. Henry Oothout.
 Mr. Eugene A. Philbin.
 Mr. John B. Pine.
 Mrs. William B. Rice.
 Mrs. Mary Hatch Willard.

Sub-Committee on Placing-out and Supervision of Children in Families.

Mr. William E. Harmon, *Chairman*.
 Mrs. Mary Hatch Willard, *Vice-Chairman*.
 Mr. Homer Folks, *Secretary*.
 Miss Beatrice Bend.
 Mrs. Tunis G. Bergen.
 Miss Eleanor Boesé.
 Miss M. Kate Brice.
 Miss Mabel Choate.
 Mrs. Frederick L. Eldridge.
 Miss Emily Nichols Hatch.
 Miss Annie Jennings.
 Mrs. Theodore W. Luling.
 Miss Anne Morgan.
 Miss Ruth Morgan.
 Mrs. Henry Oothout.
 Mrs. Alexander Mercer Pell.
 Miss Florence M. Rhett.
 Mrs. Thomas N. Rhinelanders.
 Mrs. William B. Rice.
 Mrs. George F. Shrady.
 Mrs. Charles Steele.
 Miss Sarah Steward.
 Mrs. Alfred Tuckerman.
 Miss Helen Turnbull.
 Mrs. W. Holden Weeks.
 Mrs. John Wells.
 Miss Marie Winthrop.

Sub-Committee on Assisting and Providing Situations for Mothers with Infants.

Mrs. Henry Oothout, *Chairman*.
 Miss Helen C. Butler, *Secretary and Treasurer*.
 Mrs. Edward Bell.
 Mrs. George Brewer.
 Miss Edith Bryce.
 Mrs. J. Milton Gitterman.
 Mrs. W. P. Hamilton.
 Mrs. August Heckscher.
 Miss E. R. Innes.
 Miss Annie B. Jennings.
 Mrs. William Kingsland.
 Miss Fannie Norris.
 Mrs. William B. Rice.
 Miss Josephine Stevens.
 Mrs. John Seeley Ward.
 Mrs. F. W. Whitridge.

On Hospitals.

Mr. Theodore L. Frothingham, *Chairman*.
 Mr. Homer Folks, *Secretary*.
 Mr. Bailey B. Burritt, *Ass't Secretary*.
 Mrs. Tunis G. Bergen.
 Mr. George Blagden.
 Dr. John S. Billings.
 Rev. George F. Clover.
 Mrs. William K. Draper.
 Dr. J. T. Duryea.
 Dr. C. Irving Fisher.
 Dr. Lewis F. Frissell.
 Dr. S. S. Goldwater.
 Dr. Thomas Howell.
 Rev. A. S. Kavanagh.
 Dr. Alexander Lambert.
 Mr. Edgar J. Levey.
 Dr. Samuel Lloyd.
 Mr. Alexander C. Proudfit.
 Dr. Frederick Peterson.
 Dr. Linsly R. Williams.

*Sub-Committee on State Charitable
Institutions.*

Mr. George F. Canfield, *Chairman*.
Miss Mary Vida Clark, *Secretary*.
Miss M. Kate Brice.
Mr. Homer Folks.
Mr. John A. McKim.
Miss Anne Morgan.
Miss Ruth Morgan.
Mr. Eugene A. Philbin.

**Special Committee on Prevention of
Tuberculosis.**

Mr. George F. Canfield, *Chairman*.
Mr. Homer Folks, *Secretary*.
Mr. John A. Kingsbury, *Ass't Secretary*.
Mr. Joseph T. Alling.
Mr. Frederick Almy.
Dr. Hermann M. Biggs.
Miss M. Kate Brice.
Miss Mary Marshall Butler.
Miss Mary Vida Clark.
Mr. Robert Cluett.
Mrs. Paul Dana.
Dr. Andrew S. Draper.
Dr. Livingston Farrand.
Mrs. J. Sloat Fassett.
Mr. Charles Gibson.
Dr. William Gibson.
Mrs. F. R. Hazard.
Dr. Charles Hitchcock.
Dr. Edward G. Janeway.
Mr. Charles H. Marshall.
Mr. Dennis McCarthy.
Mr. John A. McKim.
Mr. Daniel B. Murphy.
Rt. Rev. Richard H. Nelson.
Mr. E. F. Peck.
Dr. Eugene H. Porter, *Ex-officio*.
Mr. Thomas R. Proctor.
Dr. John H. Pryor.
Mrs. William B. Rice.
Dr. Oscar H. Rogers.
Dr. Jacob Gould Schurman.
Miss Louisa Lee Schuyler.
Dr. E. L. Trudeau.
Mr. John Williams.

On Pauper Delinquents.

Mr. John A. McKim, *Chairman*.
Mr. Homer Folks, *Secretary*.
Mr. Francis C. Huntington.
Mr. Edwin T. Rice, Jr.
Mrs. William B. Rice.
Mr. P. Tecumseh Sherman.

On Finance.

Mrs. William B. Rice, *Acting Chairman*.
Miss Ruth Morgan, *Secretary*.
Mr. Edward W. Sheldon, *Treasurer*.
Miss M. Kate Brice.
Miss Mabel Choate.
Mr. Charles S. Fairchild.
Mr. J. J. Higginson.
Mr. John A. McKim.
Miss Florence M. Rhett.
Mrs. Archibald D. Russell.
Mr. James Speyer.
Miss Dorothy P. Whitney.

On the Insane.

Mr. George F. Canfield, *Chairman*.
Miss Mary Vida Clark, *Secretary*.
Miss Louisa Lee Schuyler.
Dr. Charles L. Dana.
Mr. Charles S. Fairchild.
Mr. Homer Folks.
Dr. Charles Hitchcock.
Mr. Francis C. Huntington.
Mr. William Church Osborn.
Dr. Frederick Peterson.

*Sub-Committee on Prevention and After-
care.*

Miss Florence M. Rhett, *Chairman*.
Miss Mary Vida Clark, *Secretary*.
Mrs. H. W. Munroe.
Mrs. James Roosevelt.
Miss Louisa Lee Schuyler.
Mrs. Frank Sullivan Smith.
Mrs. Paul Tuckerman.

EXECUTIVE STAFF.

HOMER FOLKS	Secretary.
MISS MARY VIDA CLARK,	} Assistant Secretaries.
JOHN A. KINGSBURY,	
BAILEY B. BURRITT,	
MISS M. C. OSBORNE.....	Treasurer's Assistant.

STANDING COMMITTEE ON CHILDREN.

Agency for Assisting Mothers with Babies.

MISS MARY R. MASON.....	Agent.
MISS JEAN LOOMIS.....	Assistant Agent.

Agency for Placing-out Children.

MISS ELIZABETH W. GUY.....	Superintendent.
MISS MARTHA FARKASCH,	} Assistant Agents.
MISS HELEN GRIFFITHS,	
MISS SOPHIE L. THEIS,	
MISS MARY A. DEACON.....	State Agent.
MRS. LOUISE L. THURBER.....	Financial Agent.

County Agencies for Dependent Children.

MISS H. IDA CURRY.....	Superintendent.
MISS MARY I. BRILL.....	Newburgh Agent.
MISS FLORENCE G. SMITH.....	Columbia County Agent.
MISS RUTH TAYLOR.....	Rockland County Agent.
MISS EMELYN F. PECK.....	Schenectady County Agent.
MISS MARY McILWAIN.....	Montgomery County Agent.
MISS AMELIA CAMPBELL.....	Oneida County Agent.
MISS MOLLIE SPICER.....	Dutchess County Agent.
MISS EMMA BROWNELL.....	Herkimer County Agent.
MISS MARIE L. SMITH.....	Oyster Bay Agent.*
MISS ANNE L. LOUDON.....	Rensselaer County Agent.†

STANDING COMMITTEE ON HOSPITALS.

HOMER FOLKS.....	Secretary.
BAILEY B. BURRITT.....	Assistant Secretary.

* The agency in this town was discontinued January 1, 1910.

† The agency in this county began work February 1, 1910.

SPECIAL COMMITTEE ON THE PREVENTION OF TUBERCULOSIS.

HOMER FOLKS.....	<i>Secretary.</i>
JOHN A. KINGSBURY.....	<i>Assistant Secretary.</i>
JAMES H. HUTCHENS.....	<i>Director of Exhibits.</i>
GEORGE J. NELBACH.....	<i>Director of Local Campaigns.</i>
PHILIP V. DANAHY.....	<i>Director of Labor Department.</i>
MISS ELIZABETH B. READ.....	<i>Director of Extension Work.</i>
MISS MABEL GRAY.....	<i>Registrar.</i>

STANDING COMMITTEE ON THE INSANE.

Sub-Committee on Prevention and After-Care.

MISS M. V. CLARK.....	<i>Secretary.</i>
MISS E. H. HORTON.....	<i>Agent.</i>

NEW YORK CITY VISITING COMMITTEE.

COURTENAY DINWIDDIE.....	<i>Secretary.</i>
MISS ROBERTA KER.....	<i>Assistant Secretary.</i>

MEMBERS OF CENTRAL ASSOCIATION.

Mr. Thomas B. Adams, 100 Broadway.	Miss Eleanor Blodgett, 46 E. 65th St.
Mrs. Thomas B. Adams, 175 W. 85th St.	Miss Eleanor Boesé, 140 E. 38th St.
Rev. Lyman Abbott, 287 Fourth Ave.	Mr. George S. Bowdoin, 39 Park Ave.
*Mr. Gustav Amsinck, 25 E. 47th St.	Mrs. George S. Bowdoin, 39 Park Ave.
Mrs. A. A. Anderson, 6 E. 38th St.	Mr. Temple Bowdoin, 23 Wall St.
Mrs. H. D. Auchincloss, 33 E. 67th St.	Mr. John M. Bowers, 7 W. 21st St.
*Rev. S. J. Barrows, D.D., 135 E. 15th St.	Mr. S. W. Bowne, 35 W. 57th St.
Mrs. Henry H. Baxter, 260 W. 75th St.	Mrs. J. L. Breese, Havre-de-Grace, Md.
Mr. Howard R. Bayne, 67 Wall St.	Mrs. Benjamin Brewster, 695 Fifth Ave.
Mrs. Edward Bell, Hotel Netherland.	Miss M. Kate Brice, 693 Fifth Ave.
Miss Beatrice Bend, 2 E. 45th St.	Mrs. Frederic Bronson, 115 E. 72d St.
Mrs. Tunis G. Bergen, 101 Willow St., Brooklyn.	*Mr. John Crosby Brown, 36 E. 37th St.
Dr. Herman M. Biggs, 113 W. 57th St.	Mr. Edward B. Bruch, 289 Fourth Ave.
Dr. John S. Billings, 40 Lafayette Place.	Dr. George W. Brush, 462 Ocean Ave., Brooklyn.
Mrs. John S. Billings, 32 E. 31st St.	Miss Edith Bryce, 20 W. 54th St.
Mrs. Heber R. Bishop, 36 E. 62d St.	Mr. Edmond J. Butler, 67 W. 131st St.
Dr. Emily Blackwell, 53 E. 20th St.	Miss Emily Ogden Butler, 78 Park Ave.
Mr. George Blagden, 18 E. 36th St.	Miss H. C. Butler, 550 Park Ave.
Mr. Cornelius N. Bliss, 29 E. 37th St.	Mr. John L. Cadwalader, 3 E. 56th St.

*Deceased.

- Mr. J. Cleveland Cady, 315 W. 89th St.
 Miss M. H. Campbell, 121 E. 30th St.
 Mr. George F. Canfield, Peekskill, N. Y.
 Mrs. George F. Canfield, Peekskill, N. Y.
 Prof. Charles F. Chandler, 51 E. 54th St.
 Mrs. H. G. Chapman, 107 E. 16th St.
 Mr. Joseph H. Choate, 8 E. 63d St.
 Mrs. Joseph H. Choate, 8 E. 63d St.
 Miss Mabel Choate, 8 E. 63d St.
 Mr. William H. Childs, 17 Battery Pl.
 Mrs. Benjamin S. Church, 34 Gramercy Park.
 Mrs. William Brewster Clark, 50 E. 31st St.
 Mrs. William Irving Clark, 127 E. 30th St.
 Rev. George F. Clover, St. Luke's Hospital.
 Rev. Robert Collyer, D.D., 201 W. 55th St.
 Mrs. Wilmot T. Cox, 58 W. 9th St.
 Mrs. R. J. Cross, 6 Washington Sq., N.
 Mrs. W. Bayard Cutting, 24 E. 72d St.
 Dr. Charles L. Dana, 53 W. 53d St.
 Mrs. Paul Dana, 1a Fifth Ave.
 Mrs. H. de Coppet, 754 Park Ave.
 Mr. Robert W. de Forest, 7 Washington Sq., N.
 Miss Julia L. Delafield, 82 E. 79th St.
 Mr. Lewis L. Delafield, 123 W. 55th St.
 Mr. Harald de Raasloff, 471 Park Ave.
 Miss Grace H. Dodge, 262 Madison Ave.
 *Mrs. William E. Dodge, 262 Madison Ave.
 *Mrs. David Dows, 1 E. 69th St.
 Mrs. Henry Draper, 271 Madison Ave.
 Mrs. Wm. K. Draper, 121 E. 36th St.
 Dr. J. T. Duryea, 282 Park Place, Brooklyn.
 Mrs. Frederick L. Eldridge, 14 W. 10th St.
 Mr. Roswell Eldridge, Great Neck, L. I.
 Mrs. James W. Ellsworth, 18 E. 53d St.
 Mr. Alfred Ely, 37 Madison Ave.
 Dr. J. H. Emerson, 131 E. 66th St.
 Mr. Richard H. Ewart, 3 W. 56th St.
 Mr. Charles S. Fairchild, 10 W. 8th St.
 Mrs. Charles S. Fairchild, 10 W. 8th St.
 Dr. Livingston Farrand, 105 E. 22d St.
 Mr. James H. Fay, Brookline, Mass.
 Miss Ada M. Faye, The Dakota, 72d Street and Central Park West.
 Mr. John H. Finley, 280 Convent Ave.
 Mr. George Winthrop Folsom, 3 Gramercy Park.
 Dr. Edward M. Foote, 136 W. 48th St.
 Mr. James B. Ford, 4 E. 43d St.
 Dr. Lee K. Frankel, 1 Madison Ave.
 Dr. Lewis F. Frissell, 113 E. 56th St.
 Mr. Theodore L. Frothingham, 32 Liberty St.
 Prof. Franklin H. Giddings, 150 W. 79th St.
 Mr. William E. Gilhooly, 155 E. 72d St.
 Mrs. J. Milton Gitterman, Washington, D. C.
 Mr. John M. Glenn, 287 Fourth Ave.
 Mrs. F. Norton Goddard, 273 Lexington Ave.
 Dr. S. S. Goldwater, Mt. Sinai Hospital.
 Mr. James J. Goodwin, 11 W. 54th St.
 Mrs. Wm. Preston Griffin, 208 E. 15th St.
 Mr. C. C. Haight, Garrison, N. Y.
 Mrs. William Pierson Hamilton, 32 E. 36th St.
 Prof. A. D. F. Hamlin, 105 Morningside Ave., E.
 Mr. Learned Hand, 142 E. 65th St.
 Mr. William E. Harmon, 261 Broadway.
 Miss Mary Harriman, 874 Fifth Ave.
 Mrs. Albert H. Harris, 135 Central Park, West.
 Mr. Thomas Hastings, 11 E. 41st St.
 Miss Emily Nichols Hatch, 257 West 86th St.
 Mrs. August Heckscher, 622 Fifth Ave.
 Mrs. Henry Herrman, 59 W. 56th St.
 Mr. J. J. Higginson, 16 E. 41st St.
 Dr. Charles Hitchcock, 57 W. 36th St.
 Mrs. Richard March Hoe, 11 E. 71st St.
 Miss E. H. Hoppin, 120 W. 55th St.
 Dr. Thomas Howell, 7 W. 15th St.
 Mr. Henry E. Howland, 10 E. 10th St.
 Mrs. Henry E. Howland, 14 W. 9th St.
 Miss Gertrude L. Hoyt, 20 Washington Sq., N.

General Thomas H. Hubbard, 16 W. 58th St.

*Mrs. Richard M. Hunt, 178 Madison Ave.

Mr. F. C. Huntington, 54 William St.

*Rev. William R. Huntington, D.D., 804 Broadway.

Dr. Woods Hutchinson, 38 E. 49th St.

Mr. John S. Huyler, 64 Irving Pl.

Miss E. R. Innes, 21 E. 30th St.

Mrs. Richard Irvin, 1 W. 39th St.

Mr. William M. Ivins, 55 E. 25th St.

Dr. A. Jacobi, 19 E. 47th St.

Dr. George W. Jacoby, 44 W. 72d St.

Mr. Thomas L. James, Highwood, N. J.

Dr. Edward G. Janeway, 36 W. 40th St.

Miss Annie B. Jennings, 48 Park Ave.

Mr. Frederic B. Jennings, 86 Park Ave.

Mrs. Morris K. Jesup, 197 Madison Ave.

Mrs. Cadwalader Jones, 21 E. 11th St.

Mr. James H. Jones, 47 Broadway.

Mr. O. H. Kahn, 52 William St.

Rev. A. S. Kavanagh, Brooklyn, N. Y.

Miss Frances A. Kellor, 19 E. 26th St.

*Mr. John S. Kennedy, 6 W. 57th St.

Mr. J. Frederic Kernochan, 11 Madison Sq., N.

Miss Isabella C. King, 1 University Pl.

Mrs. A. C. Kingsland, 721 Fifth Ave.

Mrs. William M. Kingsland, 1026 Fifth Ave.

Dr. Francis P. Kinnicutt, 39 E. 35th St.

Mr. Franklin B. Kirkbride, 37 Madison Ave.

Mrs. Adolph Ladenburg, Westbury, L. I.

Mr. C. Grant La Farge, 124 E. 22d St.

Mrs. C. Grant La Farge, 124 E. 22d St.

Dr. Alexander Lambert, 36 E. 31st St.

Mr. Charles Lanier, 30 E. 37th St.

Mr. S. B. Lawrence, 13 Astor Place

Mrs. Herman Stewart Le Roy, 28 Seventh Ave.

Mr. Edgar J. Levey, 562 West End Ave.

Dr. Daniel Lewis, 616 Madison Ave.

Mrs. George Lewis, 411 Fifth Ave.

Dr. Samuel Lloyd, 12 W. 50th St.

*Mr. Benoni Lockwood, 105 E. 18th St.

Mr. I. Ferris Lockwood, 550 Park Ave.

Mr. Seth Low, 30 E. 64th St.

Miss Carlotta Lowell, 43 E. 64th St.

Mrs. Theodore W. Luling, 118 E. 70th St.

Mr. James B. Ludlow, Ludlow-on-Hudson, N. Y.

Mr. James McKeen, 40 Wall St.

Mr. John A. McKim, 6 E. 74th St.

Mrs. Haslett McKim, 9 W. 48th St.

Dr. Carlos F. MacDonald, 15 East 48th St.

Mr. V. Everit Macy, Scarborough, N. Y.

Mrs. V. Everit Macy, Scarborough, N. Y.

Mr. Charles H. Marshall, 45 William St.

Mr. Julius M. Mayer, 43 Exchange Place.

Mr. Robert Mazet, 256 Broadway.

Mrs. E. S. Mead, 2 E. 15th St.

Mrs. R. B. Minturn, 116 E. 22d St.

Miss Anne Morgan, 219 Madison Ave.

Mrs. J. Pierpont Morgan, 219 Madison Ave.

Miss Ruth Morgan, 26 Washington Sq., N.

Miss Eva V. C. Morris, 19 E. 64th St.

Mrs. William H. Morse, 24 W. 96th St.

Mr. Levi P. Morton, 681 Fifth Ave.

Dr. William J. Morton, 225 Riverside Drive.

Mrs. Alfred J. Moses, 3611 Broadway.

Rev. Henry Mottet, D.D., 47 W. 20th St.

Mr. F. W. Moulton, 120 E. 31st St.

Mrs. Henry Whitney Munroe, 34 E. 38th St.

Miss Nash, 37 W. 53d St.

Mr. W. I. Nichols, 69 Schermerhorn St., Brooklyn.

Miss Dorothea C. Norris, 105 E. 64th St.

Miss Fanny Norris, 105 E. 64th St.

Dr. Henry S. Norris, 10 W. 49th St.

Dr. Wm. P. Northrup, 57 E. 79th St.

Miss Adelaide Nutting, Teachers College.

Mrs. Walter G. Oakman, 524 Fifth Ave.

Mrs. Henry Oothout, 151 W. 12th St.

Mr. Leonard E. Opdycke, 117 E. 69th St.

Mrs. M. Oppenheimer, 201 E. 68th St.

Mrs. H. Fairfield Osborn, 850 Madison Ave.

Mr. Wm. Church Osborn, 40 E. 36th St.

- Mr. John R. Paddock, 64 E. Park St., East Orange, N. J.
- Miss Jean C. Palmer, 17 Madison Sq., N.
- Miss Susan D. Parish, 13 W. 48th St.
- Mrs. Herbert Parsons, 1229 19th St., Washington, D. C.
- Mr. John E. Parsons, 30 E. 36th St.
- Mr. John Paton, 52 William St.
- Mr. George Foster Peabody, 28 Monroe Pl., Brooklyn.
- Mrs. Alexander Mercer Pell, 59 W. 9th St.
- Mrs. Charles Ernest Pellew, 48 E. 26th St.
- Miss Josephine Penfold, 10 E. 40th St.
- Dr. Frederick Peterson, 4 W. 50th St.
- Mr. Eugene A. Philbin, 52-54 William St.
- Mr. Amos Pinchot, 1021 Park Ave.
- Mr. John B. Pine, 63 Wall St.
- Dr. Eugene H. Porter, 181 W. 73d St.
- Mrs. R. Burnside Potter, Knickerbocker Club.
- Miss Virginia Potter, Ft. Salonga, L. I.
- Miss Mary R. Prime, 80 Madison Ave.
- Mr. Alexander C. Proudfit, 105 E. 22d St.
- Mr. Henry T. Randall, 170 Broadway.
- Miss Emily Redmond, 6 Wash'ton Sq., N.
- Mrs. Whitelaw Reid "Dorchester House," Park Lane, London.
- Miss Florence M. Rhett, 122 E. 34th St.
- Mrs. Thomas N. Rhineland, 24 E. 84 St.
- Mr. Edwin T. Rice, 15 W. 67th St.
- Mrs. William B. Rice, 17 W. 16th St.
- Mr. Jacob A. Riis, Richmond Hill, L. I.
- Mr. George L. Rives, 34 Nassau St.
- Mr. J. Hampden Robb, 23 Park Ave.
- Mr. Chandler Robbins, 35 W. 48th St.
- Miss H. L. Robbins, 35 W. 48th St.
- Dr. Jane E. Robbins, 281 Fourth Ave.
- Mr. Beverley R. Robinson, 42 W. 37th St.
- Mrs. Beverley Robinson, 42 W. 37th St.
- Mrs. Douglas Robinson, 422 Madison Ave.
- Mr. Livingston Roe, Morristown, N. J.
- Mr. Archibald Rogers, 35 W. 53d St.
- Mrs. Hilborne L. Roosevelt, 301 Lexington Ave.
- Mrs. James Roosevelt, 47 E. 65th St.
- Hon. Theodore Roosevelt, Oyster Bay, L. I.
- Mrs. Theodore Roosevelt, Oyster Bay, L. I.
- Hon. Elihu Root, 1155 16th St., Washington, D. C.
- Mr. Francis M. Roser, 29 W. 17th St.
- Miss Anna L. Ross, 18 E. 40th St.
- Mr. Charles E. Rushmore, 40 Wall St.
- Mrs. Archibald D. Russell, 34 E. 36th St.
- Mr. Charles Howland Russell, 129 E. 34th St.
- Mrs. Charles Howland Russell, 129 E. 34th St.
- Miss E. E. Russell, 126 W. 13th St.
- Mrs. H. L. Satterlee, 37 E. 36th St.
- Miss Susan B. Schenck, 50 W. 45th St.
- Mr. F. Augustus Schermerhorn, 25 Liberty St.
- Mrs. William H. Schieffelin, 242 E. 15th St.
- Mr. Mortimer L. Schiff, 52 William St.
- Miss Georgina Schuyler, 37 Madison Ave.
- Miss Louisa Lee Schuyler, 37 Madison Ave.
- Mr. James A. Scrymser, 107 E. 21st St.
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 Mrs. Daniel McEwen, Gloversville.
 Mrs. Charles Miller, Johnstown.
 Mrs. A. D. Norton, Gloversville.
 Miss Bella Pierce, Gloversville.
 Mrs. W. H. Powell, Johnstown.
 Mrs. J. H. Richardson, Gloversville.
 Miss Ida M. Root, Gloversville.
 Mrs. G. A. Streeter, Johnstown.
 Mrs. Frank Talbot, Gloversville.
 Rev. Joseph Thyne, Johnstown.

GENESEE COUNTY.

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 Mrs. Holley Bradish, Batavia.
 Mrs. W. C. Casey, Batavia.
 Mrs. Clara B. Croff, Batavia.
 Mrs. F. M. Farwell, Batavia.
 Mrs. J. E. Gubb, Batavia.
 Mrs. A. E. Hough, Batavia.
 Miss Rose Jerome, Batavia.
 Mrs. F. A. Mason, Batavia.
 Mrs. H. V. McCue, Batavia.
 Mrs. John Oderkirk, Batavia.
 Mrs. John Seacord, Batavia.
 Mrs. Henry Young, Batavia.

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Mr. William Van Orden, *Pres't*, Catskill.
 Mrs. Samuel L. Penfield, *Sec'y*, Catskill.
 Mrs. C. E. Bloodgood, Catskill.
 Mrs. J. S. Henderson, Catskill.
 Mrs. E. P. Miller, Catskill.
 Mrs. Benjamin Wey, Catskill.

HERKIMER COUNTY.

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 Miss A. A. Loomis, *Vice-Pres't*, Little Falls

Rev. E. V. Stevens, *Sec'y*, Herkimer.
 Mrs. D. H. Burrell, *Treasurer*, Little Falls.
 Miss Emma Brownell, *Agent*, Little Falls.
 Mr. F. W. Christman, Herkimer.
 Mrs. W. D. Grant, Newport.
 Miss E. R. Henderson, Herkimer.
 Rev. Wm. D. Marsh, D.D., Little Falls.
 Mrs. Charles L. Petree, Little Falls.
 Hon. William C. Prescott, Herkimer.
 Rev. W. C. Prout, Herkimer.
 Mr. H. M. Quackenbush, Herkimer.
 Mrs. H. M. Quackenbush, Herkimer.
 Mrs. E. V. Stevens, Herkimer.
 Mrs. C. G. Strobel, Dolgeville.
 Miss Libby Van Alstine, Herkimer.
 Mrs. George Woodin, Newport.
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 Mr. George W. Knowlton, Watertown.
 Mrs. George W. Knowlton, Watertown.
 Mr. John C. Knowlton, Watertown.
 Mrs. John C. Knowlton, Watertown.
 Mrs. N. P. Wardwell, Watertown.
 Mr. Solon Wilder, Watertown.
 Mrs. Smith T. Woolworth, Watertown.

KINGS COUNTY.

See New York City Visiting Committee,
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LEWIS COUNTY.

Rev. J. Westby Earnshaw, *President*,
 Lowville.
 Miss Mary C. Sherwood, *Sec'y*, Lowville.
 Mrs. Charles D. Boshart, Lowville.
 Mrs. J. Westby Earnshaw, Lowville.
 Hon. Charles L. Knapp, Lowville.
 Mrs. Charles L. Knapp, Lowville.
 Mrs. C. M. Scott, Lowville.
 Mrs. George Sherwood, Lowville.

Mrs. H. I. Sherwood, Lowville.
Mrs. Christina Strife, Lowville.

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Mrs. George B. Adams, *Sec'y*, Geneseo.
Mrs. W. E. Booth, Geneseo.
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Rev. F. C. Thompson, D.D., Geneseo.
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Mr. Edwin J. Brown, Oneida.
Mrs. Edwin J. Brown, Oneida.
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Mrs. Walter Morse, Eaton.
Miss Frances Nash, Cazenovia.
Miss Kate Nash, Cazenovia.
Miss Melona Nash, Cazenovia.
Rev. Silas E. Persons, Cazenovia.
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Mrs. T. B. Van Derveer, *Vice-President*, Amsterdam.
Miss Elizabeth Kennedy, *Secretary*, Amsterdam.
Mrs. Robert G. Hankin, *Treasurer*, Amsterdam.
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Miss Harriet Davey, Amsterdam.
Mrs. Jacob Dealey, Amsterdam.
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Mr. Charles Simpson, Amsterdam.
Hon. John K. Stewart, Amsterdam.
Dr. Charles Stover, Amsterdam.

NASSAU COUNTY.

OFFICERS.

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Miss Anna G. Cornwell, *Secretary*, Freeport.

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Mrs. Seaman L. Pettit.
Miss Anna G. Cornwell.
Mrs. Robert A. Davison.
Mrs. Benjamin D. Hicks.
Mrs. J. Augustus Albertson.
Rev. A. G. Russell.

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Mrs. Earl J. Bennett, Rockville Centre.
Mrs. J. Harper Cruikshank, Freeport.
Mrs. J. R. Cruikshank, Rockville Centre.
Mrs. Benjamin D. Hicks, Old Westbury.
Mrs. Seaman L. Pettit, Hempstead.
Mrs. Mary M. Post, Westbury Station.
Mrs. Charles C. Smith, Freeport.
Mrs. Elijah Smith, Freeport.
Mrs. Samuel J. Underhill, Jericho.
Mrs. Edward Willets, Old Westbury.
Mrs. James R. Willets, Manhasset.
Miss Anna Willets, Roslyn.

Nassau Hospital.

Mrs. Benjamin D. Hicks, *Chairman*, Old Westbury.
Mrs. J. A. Albertson, Westbury Station.
Mrs. Louis N. Lanehart, Hempstead.
Mrs. Samuel J. Underhill, Jericho.
Mrs. Edward Willets, Old Westbury.
Miss Alice W. Titus, Old Westbury.
Rev. A. G. Russell, Oyster Bay.

Hempstead Almshouse.

Mrs. Seaman L. Pettit, *Chairman*, Hempstead.
Mrs. Earl J. Bennett, Rockville Centre.
Mrs. Robert A. Davison, Rockville Centre.

Mrs. Louis N. Lanehart, Hempstead.
Miss Harriet Mulford, Hempstead.

North Hempstead and Oyster Bay Almshouse.

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Mr. Thomas W. Albertson, Mineola.
Mrs. Frederick E. Willits, Glen Cove.
Mrs. Edward Willets, Old Westbury.
Miss Cornelia A. Beekman, Oyster Bay.
Miss Alice W. Titus, Old Westbury.
Miss Phebe Willis, Westbury.
Rev. A. G. Russell, Oyster Bay.

County Jail.

Rev. A. G. Russell, *Chairman*, Oyster Bay.
Mr. J. A. Albertson, Westbury Station.
Mrs. Benjamin D. Hicks, Old Westbury.
Mrs. Samuel J. Underhill, Jericho.
Mr. Samuel J. Underhill, Jericho.
Mr. Frederick E. Willits, Glen Cove.
Mrs. James R. Willets, Manhasset.
Miss Anna Willets, Roslyn.

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Mrs. Seaman L. Pettit, Hempstead.
Mrs. Samuel J. Underhill, Jericho.
Mr. Samuel J. Underhill, Jericho.
Mr. Frederick E. Willits, Glen Cove.
Miss Cornelia A. Beekman, Oyster Bay.
Miss Anna Willets, Roslyn.
Mr. Thomas W. Albertson, Mineola.

NEW YORK COUNTY

See New York City Visiting Committee,
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ONEIDA COUNTY.

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Mr. William Schachtel, 1st *Vice-President*, Utica.

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Miss E. B. Broad, Syracuse State Institution, Syracuse.

Dr. Juliet E. Hanchett, Fayette Park, Syracuse.

Mrs. Frederick R. Hazard, "Upland Farm," Syracuse.

Miss M. O. King, 200 De Witt St., Syracuse.

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Mr. Charles C. Sackett, Canandaigua.

Dr. John H. Jewett, Canandaigua.

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(Committee for City and Town of Newburgh.)

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Miss M. I. Brill, *Agent*, Newburgh.

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Mrs. C. F. Allan, Newburgh.

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Mrs. W. F. Cassedy, Newburgh.

Miss Anna F. Coleman, Newburgh.

Mrs. W. S. Gleason, Newburgh.

Mrs. W. T. Hilton, Newburgh.

Hon. M. H. Hirschberg, Newburgh.

Dr. John T. Howell, Newburgh.

Miss Rebecca McCarrell, Newburgh.

Mrs. D. A. Morrison, Newburgh.

Miss Clara Odell, Newburgh.

Mrs. W. A. Otis, Newburgh.

Rev. Frederick E. Stockwell, Newburgh.

Hon. Howard Thornton, Newburgh.

Mrs. Charles E. Townsend, Newburgh.

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Rev. F. S. Dunham, *Secretary*, Albion.
 Mr. Pearl Clement Coann, Albion.
 Mrs. W. Crawford Ramsdale, Albion.

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 Mr. John B. Alexander, Oswego.
 Mr. S. M. Coon, Oswego.
 Mrs. S. M. Coon, Oswego.
 Mr. R. A. Downey, Oswego.
 Mr. Orin F. Gaylord, Oswego.
 Mr. Thomas P. Kingsford, Oswego.
 Mr. Gilbert Mollison, Oswego.
 Mr. John T. Mott, Oswego.
 Miss Amelia R. Oliphant, Oswego.
 Rev. David L. Roberts, Mexico.
 Mr. Louis C. Rowe, Oswego.
 Rev. David Wills, Jr., Oswego.

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 Dr. M. Imogene Bassett, Cooperstown.
 Miss Grace Bowen, Cooperstown.
 Mrs. Samuel A. Bowen, Cooperstown.
 Dr. and Mrs. James Burton, Cooperstown.
 Rev. and Mrs. S. S. Conger, Cooperstown.
 Mrs. William Constable, Cooperstown.
 Miss Susan A. Cooper, Cooperstown.
 Miss Emma Cory, Cooperstown.
 Mr. and Mrs. Clarence W. Davidson, Cooperstown.
 Mr. David Gregory, Cooperstown.
 Mr. and Mrs. G. P. Keese, Cooperstown.
 The Misses Keese, Cooperstown.
 Mrs. William F. Morgan, Cooperstown.
 Rev. and Mrs. C. E. Nichols, Cooperstown.
 Mr. and Mrs. Charles H. Parshall, Cooperstown.
 Mrs. Eugene D. Stocker, Cooperstown.
 Mr. and Mrs. Theodore C. Turner, Cooperstown.
 Mr. and Mrs. R. Heber White, Cooperstown.

QUEENS COUNTY.

See New York City Visiting Committee.
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RENSSELAER COUNTY.

Mr. Louis S. Crandall, *President*, Troy.
 Mrs. Charles E. Hanaman, *Vice-President*, Troy.
 Miss Mary L. Loomis, *Secretary*, Troy.
 Miss Anne L. Loudon, *Agent*, The Court House, Troy.
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 Mrs. John P. Curley, Troy.
 Mrs. James A. Eddy, Troy.
 Mrs. C. H. Foster, Troy.
 Mrs. A. M. Greene, Jr., Troy.
 Mrs. Edwin A. King, Troy.
 Dr. James McChesney, Troy.
 Mr. William W. Morrill, Troy.
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 Mrs. William L. Robb, Troy.
 Mr. S. A. Silliman, Troy.
 Rt. Rev. John Walsh, D.D., Troy.
 Mrs. G. W. Wilbur, Troy.

RICHMOND COUNTY.

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ROCKLAND COUNTY.

OFFICERS.

Rev. George H. Bonsall, *President*, Haverstraw.
 Rev. Rufus B. Marks, *Vice-President*, Hillburn.
 Mrs. Adelaide S. Hall, *Secretary*, Sparkill.
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 Miss Ruth Taylor, *Agent*, Nyack.

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 Mr. and Mrs. Truman H. Baldwin, Nyack.
 Miss Nellie Bedell, Nyack.
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 Mrs. F. L. Blanch, Nyack.
 Mrs. C. F. Blauvelt, Nyack.
 Rev. and Mrs. George H. Bonsall, Haverstraw.
 Mrs. S. R. Bradley, Nyack.

Mr. Elwood W. Brooks, Nyack.
 Mr. Cornelius Buys, Nyack.
 Mrs. H. A. Cornell, Nyack.
 Mrs. Louis B. Couch, Nyack.
 Mr. Otis Cutler, Suffern.
 Mrs. W. H. Chadwick, Suffern.
 Mr. G. E. Cress, Nyack.
 Mrs. R. J. Davidson, Hillburn.
 Miss Susan C. DeWitt, Nyack.
 Miss Freda Dickson, Nyack.
 Mrs. Joseph Dow, Palisades.
 Mrs. William Duryea, Nyack.
 Mr. John Dalley, Nyack.
 Mrs. Denton Fowler, Haverstraw.
 Mrs. Everett Fowler, Haverstraw.
 Miss Blanche Frost, Nyack.
 Mrs. B. Y. Frost, Nyack.
 Miss Zillah Gedney, Nyack.
 Mrs. Frederick Green, Grand View.
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 Miss Hedges, Haverstraw.
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 Mrs. Clarence Lexow, Nyack.
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 Mrs. E. H. Maynard, Nyack.
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 Mrs. M. Neilson, Nyack.
 Mr. A. F. Norton, Suffern.
 Mr. John B. Pomeroy, Nyack.
 Miss Kate Pomeroy, Nyack.
 Mr. and Mrs. Theodore H. Price, Sterling-
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 Rev. and Mrs. Sartell Prentice, Nyack.
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 Mrs. L. L. Robbins, Nyack.
 Mr. W. Stewart Roe, Hillburn.

Mrs. Andrew Smith, Spring Valley
 Mrs. Henry Smith, Palisades.
 Mr. William Alexander Smith, Nyack.
 Mrs. Fred W. Snow, Hillburn.
 Miss Nora E. Snow, Hillburn.
 Mr. William W. Snow, Hillburn.
 Mrs. E. W. Spurr, Sparkill.
 Mr. James B. Strong, Hillburn.
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 Hon. and Mrs. A. S. Tompkins, Nyack.
 Mrs. A. M. Voorhis, Nyack.
 Mr. Wilberforce Van Slyke, Nyack.
 Mr. and Mrs. J. DuPratt White, Nyack.
 Mrs. Lyman Ward, Nyack.
 Mrs. John B. Yale, Sparkill.

ST. LAWRENCE COUNTY.

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 dam.
 Miss Annie Clarkson, Potsdam.
 Mr. Solon D. Kimball, Canton.
 Mrs. Minna Ellsworth, Canton.
 Mrs. Emma Sackrider, Canton.

SCHENECTADY COUNTY.

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 St., Schenectady.
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 Mr. G. E. Emmons,
 Mr. W. T. Hanson,
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 Mr. A. N. Liecty,
 Mr. J. R. Lovejoy,
 Rt. Rev. J. L. Reilly,
 Dean B. H. Ripton,
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 Mr. M. F. Westover,
 Mr. W. A. Wick
 Rev. A. W. Clark, *Secretary*, 609 Union
 St., Schenectady.
 Mr. H. B. Boardman, *Treasurer*, Schenec-
 tady Trust Co., Schenectady.

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Institutions.*

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 Mrs. William Gilmour, 215 Union St., Schenectady.
 Dr. N. A. Pashayan, 785 State St., Schenectady.
 Mrs. J. L. Rathbun, Schenectady.
 Mrs. John Wiederhold, 612 Union St., Schenectady.
 Mrs. J. W. Yelverton, 217 Union St., Schenectady.
 Mrs. J. E. Yorkston, Jr., 140 Third Ave., Schenectady.

Committee on Children.

- Rt. Rev. Mgr. J. L. Reilly, *Chairman*, 412 Liberty St., Schenectady.
 Miss Emelyn F. Peck, *Agent*, 24 Glenwood Boulevard, Schenectady.
 Rev. F. W. Adams, D.D., 607 State St., Schenectady.
 Miss Mary Collins, Mohawk Ave., Scotia.
 Mr. Allen W. Johnston, Schenectady Savings Bank, Schenectady.
 Mr. C. W. Kingsbury, 50 Glenwood Boulevard, Schenectady.
 Rev. George R. Lunn, D.D., 230 Union St., Schenectady.
 Dr. Eleanor Mann, Rugby and Lowell Roads, Schenectady.
 Mrs. William Marlette, 19 Lafayette St., Schenectady.
 Mr. Daniel Naylon, Jr., 25 Washington Ave., Schenectady.
 Mrs. K. B. Snell, 415 State St., Schenectady.
 Mrs. James R. Truax, 28 Wendell Ave., Schenectady.
 Mrs. E. C. Whitmyer, 16 Union St., Schenectady.

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 Mrs. C. W. Pitcher, *Secretary*, Middleburg.

- Mr. Wellington E. Bassler, Middleburg.
 Mrs. John Cornell, Middleburg.
 Mr. George Danforth, Middleburg.
 Mrs. George Danforth, Middleburg.
 Mr. J. L. Engle, Middleburg.
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 Mrs. Mary Mayhem, Schoharie.
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 Mrs. W. T. Rivenberg, Middleburg.
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 Mrs. Charles White, Middleburg.

SENECA COUNTY.

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 Mr. Harrison Chamberlain, Seneca Falls.
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 Rev. C. M. Herrick, Waterloo.
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 Mrs. Pulaski E. Smith, Seneca Falls.
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 Miss Cornelia T. Strong, *Secretary*, Setauket.
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 Mrs. W. H. Cady, Monticello.
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 Mrs. G. H. Carpenter, Liberty.
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 Mrs. Edwin H. Strong, Monticello.
 Mrs. John Waller, Monticello.
 Mrs. J. P. Welch, Liberty.
 Mr. J. C. Young, Liberty.
 Mrs. J. C. Young, Liberty.
 Mr. W. H. Wing, Monticello.
 Mrs. W. H. Wing, Monticello.

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 Mr. Theodore Brink, *Second Vice-President*, Katrine.
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 Mr. A. T. Clearwater, Kingston.
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 Mrs. Philip Elting, Kingston.
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 Mrs. B. C. Eaton, *Secretary*.
 Dr. Alice Divine, *Treasurer*.
 Kingston.....Hon. J. N. Fowler, *President*.
 Dr. Mary Gage-Day, *Secretary*.
 Mr. Cornelius Hume, *Treasurer*.

WARREN COUNTY.

Warrensburg.....Dr. J. E. Goodman, *Chairman*.
 Glens Falls.....Mr. George T. Bagle, *President*.
 Mr. Harry M. Pick, *Secretary*.

WASHINGTON COUNTY.

Cambridge.....Prof. John H. Kingsley, *President*.
 Mr. F. Richardson, *Secretary and Treasurer*.
 Sandy Hill.....Mr. C. W. Higley, *President*.
 Major John Dwyer, *Secretary*.
 Mr. C. B. Lawton, *Treasurer*.

WAYNE COUNTY.

Palmyra.....Mrs. A. C. Hopkins, *President*.
 Miss A. F. Jackson, *Recording Secretary*.
 Mrs. Jacob Croockston, *Corresponding Secy*.
 Mrs. Clarence Marshall, *Assistant Secretary*.
 Mrs. R. R. Vanderboget, *Treasurer*.

WESTCHESTER COUNTY.

Dobbs Ferry.....Dr. Champion H. Judson, *Chairman*.
 White Plains.....Mr. Charles Jesup, *President*.
 Mrs. H. C. Henderson, *Secretary*.
 Mr. Harry Hamilton, *Treasurer*.

WYOMING COUNTY.

Warsaw.....Rev. O. L. H. Mohn, *President*.
 Mr. F. A. Rice, *Secretary*.
 Mr. M. L. Coleman, *Treasurer*.

YATES COUNTY.

Dundee.....Rev. Delos Sprague, *President*.
 Mr. H. C. W. Reballick, *Secretary*.
 Mrs. Howard L. Woodruff, *Treasurer*.
 Penn Yan.....Mr. E. S. Elwood, *Chairman*.

THIRTY-SEVENTH ANNUAL REPORT

OF THE

State Charities Aid Association

NEW YORK CITY, November 1, 1909.

To the State Board of Charities:

In compliance with Chapter 546, Laws of 1896 and amendatory acts, the State Charities Aid Association, a voluntary organization, among whose objects are the visitation and improvement of charitable institutions maintained by the State and by counties, cities and towns, the placing of destitute children in families, and the prevention of tuberculosis, herewith submits its thirty-seventh annual report, covering its work for the year ending September 30, 1909.

SUMMARY OF WORK OF PAST YEAR.

1. The Association's local committees have visited and maintained supervision over the almshouses and public hospitals in 43 of the 58 counties of the State which have such institutions, including the frequent inspection of the very large institutions in the Departments of Public Charities and of Bellevue and Allied Hospitals in New York City.

2. Several County Committees have appeared before County Boards of Supervisors, and the New York City Visiting Committee has appeared before the Board of Estimate and Apportionment, to state the needs of public charitable institutions, and to urge proper appropriations therefor.

3. All but two of the thirteen State Hospitals for the Insane, and seven of the State Charitable Institutions have been visited during the year from the central office or by the Association's local visitors to State institutions.

4. The Committee on the Insane's Sub-Committee on Prevention and After Care, and its four State Hospital Prevention and After Care

Committees, which assist patients from five State Hospitals, have continued their work for the prevention of insanity and the relief of those who have been insane. The Agent of the Sub-Committee has made 617 visits to, or in behalf of 117 patients not including 38 visits to State Hospitals, has secured 34 situations and 24 country outings.

5. The Standing Committee on Hospitals has secured legislation creating the Board of Ambulance Service for Greater New York, and has submitted detailed suggestions to the new Board for the reorganization of the service in accordance with the recommendations made by the Committee in Publication No. 99 of the State Charities Aid Association on "Ambulance Service in Greater New York." It has aided in an effort to secure ambulance relief stations in three different sections of Greater New York, and to secure additional buildings and wings for existing hospitals, and has submitted recommendations relative to the plans for new hospitals and new additions to hospitals. It has prepared and presented to the legislature a plan for more adequate treatment of public intoxication and inebriety, and has printed and circulated widely a pamphlet (Publication No. 108) dealing with the problem of the treatment of public intoxication. It has made an additional study of the alcoholic "repeater" or "rounder" in New York City, and will soon embody the results of this study in pamphlet form for circulation. It is carrying on an active campaign to secure action on the part of the legislature this winter with regard to the treatment of inebriates.

6. Since October 1, 1908, the Committee on the Prevention of Tuberculosis has pursued its educational and constructive campaign in 12 additional cities, working in co-operation with the State Department of Health. As a result of these local campaigns and the small traveling exhibits shown at 42 County Fairs and the State Fair during the summer and early autumn of 1909, as well as of systematic efforts through correspondence, local committees have been organized in 43 cities and villages. The work accomplished through such committees may be briefly summarized as follows: 10 dispensaries established with visiting nurses; 19 visiting nurses employed in addition to the six already in the work the previous year; 8 laboratories for free examination of sputum opened; 2 additional bureaus for relief of needy consumptives put in operation; hospitals and pavilions built or in course of construction in 6 additional cities; 5 more County

Hospitals assured; 6 Day Camps operated successfully; and continuous work done along the line of education and publicity. Through the Bureau of Information 231,829 pieces of literature have been distributed, while regular publicity work has been pursued in the publication of a press bulletin every week, which is sent to a mailing list of 783. The work accomplished through the medium of the Labor Unions is shown by very gratifying results in the way of hospital provision for the care of their members, while their assistance in securing appropriations for County Hospitals has been most effective.

7. All proposed legislation relating to charities has been carefully examined, and the Association has taken an active part, in co-operation with other societies, institutions and individuals, in endeavoring to influence legislation which affects the welfare of the poor. During the legislative session of 1909, the Association was actively interested in the following bills among others, the first three of which became law, (the first, second, and fourth being drafted by the Association):

a. Authorizing the establishment of county hospitals for tuberculosis.

b. Providing for the organization of the ambulance service in New York City.

c. Making an appropriation to double the capacity of the New York State Hospital for Tuberculosis at Ray Brook.

d. Providing for the more adequate treatment of public intoxication and inebriety in New York City.

8. The Association had under the oversight of its various branches and Committees on October 1, 1909, 1,179 children who had been placed in families with or without payment for board, or were with their mothers in situations. Of these children 577 were in free homes, and 549 with their mothers in situations. If these children were collected in one institution, the expenditure for site and buildings would certainly be at least \$500,000 and the annual expenditure for maintenance not less than \$100,000. Under the present plan there has been no expense for land or buildings, and only about \$10,000 per year for placing out and subsequent supervision. The superior advantages of family life for these young children are not less marked, and are far more important to the community, than the incidental economy of the plan. The work for children has been carried on by the following committees and branches:

a. The Committee on Assisting and Providing Situations in the Country for Destitute Mothers with Infants secured 701 situations for homeless women with their babies during the year, and had 883 women with babies under its care.

b. The Committee on the Placing-out and Supervision of Children in Families has found permanent free homes in carefully selected families for 176 destitute children, nearly all of whom were public charges, and has exercised a careful supervision over these children, as well as over 375 placed out in preceding years. A special agent is employed to secure children for placing out from institutions and officials in many parts of the State, and to bring to the attention of officials and institution managers the advantages of placing children in families and the best methods of carrying on such work.

c. The work of assisting the Association's County Committees in establishing and maintaining agencies for dependent children in co-operation with County Boards of Supervisors, has been actively prosecuted during the year. In addition to the agencies already organized for the city and town of Newburgh and the counties of Columbia, Rockland, Schenectady, and Montgomery Counties, agencies have been started during the year in Oneida, Dutchess and Herkimer Counties, and in the town of Oyster Bay, and a large amount of preliminary work towards the establishment of such agencies has been done in Suffolk, Rensselaer,* Washington, Jefferson, Oswego and St. Lawrence Counties.

LEGISLATION.

The variety and scope of legislation proposed or enacted, with which the Association was concerned during the session of 1909, is shown in the following schedule:

BILLS THAT BECAME LAW.

1. Authorizing the establishment of county hospitals for tuberculosis (Chapter 341).

2. Repealing the law requiring the consent of the Town Board and of the County Board of Supervisors to the establishment of a tuberculosis hospital, and substituting therefor the joint action of the local health officer and the State Commissioner of Health, or, in case they disagree, the approval of a board composed of three state officers (Chapter 171).

* An agency began work in Rensselaer County, February 1, 1910

3. Providing for the organization of ambulance service in the city of New York (Chapter 395).

4. Defining the jurisdiction of various municipal departments in New York City in relation to hospitals for contagious diseases (Chapter 342).

5. Amending the Poor Law in relation to the support of destitute children by local authorities (Chapter 347).

6. Providing for the appointment of county probation officers and permitting local authorities to provide for the expenses, as well as the salaries, of probation officers (Chapter 482).

7. Providing for the appointment of a Board of Managers for the Letchworth Village (Chapter 446).

8. Appropriating \$30,000 for necessary improvements at Letchworth Village (Chapter 455).

9. Appropriating \$286,000 for doubling the capacity of the New York State Hospital for Incipient Tuberculosis at Ray Brook (Chapter 154).

10. Authorizing the Commission in Lunacy to select a new site or sites for a state hospital for the insane in the southeastern portion of the state (Chapter 433, Appropriation Act).

11. Transferring the site in Washington County acquired for the State Hospitals Department to the State Prisons Department, and authorizing the immediate erection of a new prison thereon (Chapter 459).

BILLS THAT FAILED.

12. Amending an appropriation bill so as to require \$100,000 to be expended for new buildings for the insane on a site unsuitably located in Washington County.

13. Appropriating \$636,000 for buildings and improvements for the New York State Training School for Boys.

14. Providing for more adequate treatment of public intoxication and inebriety in New York City.

15. Providing for the establishment of a Labor Colony for tramps and vagrants.

16. Authorizing the State Commission in Lunacy to exercise supervision over places used for the temporary detention and observation of the insane and alleged insane pending commitment or discharge.

17. Transferring the oversight of the commitment of the insane from local Poor Law officials to local Health Officers.

18. Providing for the establishment of a State Board of probation for children.

19. Excluding probation officers for juveniles from the supervision of the State Probation Commission.

A more detailed statement of the scope of these measures and of the action taken by the Association concerning them is as follows:

1. *County Hospitals for Tuberculosis:* The most important conclusion reached by the International Congress on Tuberculosis held in Washington in October, 1908, was the importance of hospital care of moderate and advanced cases as a means of preventing infection. This fact was strongly emphasized in many of the formal papers and addresses, particularly that by Dr. Arthur Newsholme, Medical Officer of the Local Government Board of England. It was further emphasized by a careful analysis of the results of an educational campaign made by the Visiting Nurses Association of Baltimore, showing that in their experience the number of patients who, after repeated instruction and visitation, were sufficiently careful in the disposal of their sputum to prevent danger to other members of the household, is but a small proportion of the total. The third consideration leading to the same conclusion was the consensus of opinion that tuberculosis of the lungs is nearly always transmitted from man to man, and not from cows to men.

The matter was referred to in the message of Governor Hughes to the Legislature of 1909 as follows:

"Our attention has been forcibly directed to the urgent necessity of preventing the spread of tuberculosis. The number of deaths from pulmonary tuberculosis in this state in 1907 was 14,431, of which 8,996 occurred in Greater New York and 5,435 in other portions of the State. In diffusing information and in directing attention to practicable measures, effective work has been done during the past year by the State Department of Health and by private benevolence through the State Charities Aid Association and other organizations. And the growing interest in the subject was manifested in a striking manner by the International Congress held in Washington. In teach-

ing the lessons of experience we must not forget that many of those whom we would instruct dwell under such conditions that it is practically impossible for them to observe the needed safeguards against infection. Recent discussions emphasize the importance of providing means by which those who live in overcrowded quarters and amid unfavorable surroundings may be removed to hospitals where they may have adequate care and no longer constitute a source of infection. Increased provision for hospital care of advanced cases will constitute a most important protection to the community. Greater progress with respect to this has been made in New York city than elsewhere. There are about 1,900 beds there available for tubercular patients, while in other parts of the state it seems that the number of such beds is only about 250. While it is desirable that more adequate provision should be made in the metropolis, the most striking need is increased hospital accommodation in other parts of the state. I recommend for your consideration the means by which this may be suitably provided either through state or local authority or both."

Early in the session an opportunity was sought to lay the matter before the leading members of the Legislature. An informal conference was held, extending through the entire evening, attended by members of the two houses of the Legislature, the State Commissioner of Health, a member of the Board of Managers of the State Hospital for Incipient Tuberculosis, and the Fiscal Supervisor of State Charities. After a full discussion of various possible methods of securing hospital provision, it was the consensus of opinion of those present that the most practicable method in this state would be through the establishment of county hospitals for tuberculosis.

The representatives of this Association accordingly, after studying the statutes of other states and the organic laws of various public institutions in this state, framed a bill authorizing the establishment by each county of a county hospital for tuberculosis. After slight revision the bill was introduced in the Senate by Hon. Charles M. Hamilton, of Chautauqua County, and in the Assembly by Hon. George H. Whitney, of Saratoga County. No opposition was encountered, and the bill became law by the signature of the Governor on May 13, 1909.

2. Consents for Hospitals for Tuberculosis: In 1902 a law was enacted known as the Goodsell-Bedell law, which provided that no hospital, camp or similar institution for the treatment of tuberculosis should be established except after the proposed site had been approved

by the Town Board of the town and by the County Board of the county in which the site is located. In its practical operation this law had prevented the city of New York from establishing its tuberculosis hospital at the site first selected in Rockland County, had caused great delay in securing a site, and in the final choice of the Otisville site, a much less accessible and convenient location. The law had operated also to delay or prevent altogether the establishment of a number of other hospitals in different parts of the state. With the increased interest in the building of hospitals for tuberculosis, resulting from the active campaign carried on by the State Department of Health and this Association in different parts of the state, these restrictions became increasingly burdensome and harmful. When, shortly after the close of an active campaign in Elmira, a tuberculosis hospital was presented to that city by two citizens, the privilege of using the site for this purpose was secured only after very great difficulties, by reason of the above mentioned law. This particular instance, with others, led to the recommendation in the message of Governor Hughes to the Legislature of 1909, that the law in question be repealed. The Governor referred to the subject in his message as follows:

“The increased difficulty of securing sites for public institutions may be noted. Their location obviously should depend upon general conditions, and local sentiment, often anticipating harm where none will come, should not exert a preponderating influence. Otherwise with the extension of large private holdings and the ambition of those interested in suburban development, we shall be unable satisfactorily to locate our public institutions anywhere.

“I recommend that chapter 638 of the Laws of 1903, providing that a hospital, camp, or other establishment for persons suffering from pulmonary tuberculosis shall not be established in any town unless the board of supervisors of the county and the town board of the town shall authorize it, be repealed.”

A bill to accomplish this was introduced, but met very considerable opposition on the part of many members of the Legislature. It was generally recognized that the law should be modified, but it was felt that some safeguard should be provided against the possible unwise location of such hospitals. The representative of this Association urged that the decision be left, not to authorities representing the locality affected, but to authorities representing the state as a whole. After a public hearing and several informal conferences, a substitute

measure, the main features of which were suggested by this Association, was reported by the Committee on Public Health. This provided that the application for permission to establish such a hospital should be heard in the first instance by the local health officer and the State Commissioner of Health acting jointly. If these officials agree their action is final; if they disagree the application is then passed upon by a board consisting of the Lieutenant Governor, the Speaker of the Assembly and the State Health Commissioner. In this form the bill passed both houses without opposition and received the Governor's approval. It is believed that this amendment will greatly facilitate the establishment of urgently needed hospitals and camps for tuberculous patients.

3. *Organization of Ambulance Service in New York City:* The latest annual report of the Committee on Hospitals referred to a protracted study of ambulance service in Greater New York, and stated that a plan for the better organization of ambulance service had been formulated by the Committee on Hospitals and approved by the Board of Managers. This plan had been submitted to the Hospital Commission appointed by the Mayor of the City of New York, and also to the Charter Revision Commission appointed by the Governor to prepare and submit to the Legislature a new charter for the City of New York. The report of the Charter Commission having been delayed to a date at which it seemed unlikely that the passage of the revised charter at the session of 1909 would be possible, a separate bill embodying the recommendations of the Association in regard to ambulance service was introduced in the Assembly by Hon. Beverly R. Robinson, and in the Senate by Hon. Josiah T. Newcomb. As introduced, the bill conferred responsibility for the organization of ambulance service upon the authorities having charge of public hospitals in the respective boroughs of the city, i.e., upon the Trustees of Bellevue and Allied Hospitals in the Boroughs of Manhattan and the Bronx, and upon the Commissioner of Public Charities in the other boroughs of the city. Fear was expressed by representatives of various incorporated hospitals maintaining ambulance service, that if control of the ambulance service were placed in the hands of authorities maintaining public hospitals they might be discriminated against in the distribution or transfer of patients. To meet these objections the bill was amended so as to place the control of ambulance service in the

hands of a board, to be composed of the Police Commissioner, the Commissioner of Public Charities, the President of the Board of Trustees of Bellevue and Allied Hospitals, and two citizens to be appointed by the Mayor. As amended, the bill passed without opposition, receiving the approval of the Mayor of New York City and of the Governor, becoming Chapter 395, Laws of 1909. Among the powers of the Board of Ambulance Service are the following:

1. To exercise general control over and establish rules and regulations covering all ambulance service except that of the department of health.

2. To establish ambulance districts from time to time.

3. To enter into contracts with private hospitals maintaining ambulance service, defining the duties assumed by such hospitals on the condition that districts be assigned to them.

4. To establish and maintain ambulance service in any districts inadequately provided therewith.

5. To provide for the reception of ambulance calls and the notification of the appropriate hospital, and to keep a record of such calls and of their assignment.

4. *Administration of Hospitals for Contagious Diseases:* The powers and duties of the Health Department, the Department of Public Charities and the Trustees of Bellevue and Allied Hospitals in relation to hospital care of contagious diseases, were thrown into great confusion by a decision rendered by a Justice of the Supreme Court in 1907, to the effect that the Department of Public Health had exclusive jurisdiction over all hospitals for contagious diseases. While the Department of Health had exercised for many years exclusive jurisdiction over hospitals for certain acutely contagious diseases, there were other diseases as to which responsibility had been assumed by the three departments, and still others as to which municipal hospital provision had been entirely in the hands of the Department of Public Charities or of that Department and of Bellevue and Allied Hospitals. In view of these facts the special committee of this Association on charter revision prepared a plan conferring upon the Department of Public Health the responsibility, with the concurrence of the Board of Estimate and Apportionment, of determining from time to time the scope of hospital care of contagious diseases to be exercised by the city departments above mentioned. The plan formu-

lated by this committee and approved by the Board of Managers was submitted to the Charter Commission and embodied almost without change in the proposed charter recommended by that body. In view of the fact that the charter was not submitted until very late in the session, the provisions of this plan were embodied in a separate bill and introduced in the Assembly by Hon. Beverly R. Robinson and in the Senate by Hon. Josiah T. Newcomb. Objection was made to certain of the provisions by the Department of Public Charities and the Trustees of Bellevue and Allied Hospitals, and at a conference called by representatives of this Association and attended by the Commissioner of Public Charities, the President and the Superintendent of Bellevue and Allied Hospitals, and representatives of the Department of Public Health, amendments were agreed upon. With these amendments the bill passed both branches of the Legislature, and received the approval of the Mayor and the Governor. As enacted, the bill provides that the Board of Health shall have exclusive charge of hospitals for the care of Asiatic cholera, plague, typhoid fever, scarlet fever, measles, diphtheria, and smallpox; that as to hospitals for the care of other contagious diseases, the Board of Health with the concurrence of the department affected, and the approval of the Board of Estimate and Apportionment may from time to time assign them to the Department of Public Charities, or the Board of Trustees of Bellevue and Allied Hospitals, or the Department of Health, and with such approval such designation becomes effective. It also removes certain limitations as to the power of the Department of Health to locate hospitals for contagious diseases.

5. *Amending the Poor Law in Relation to Destitute Children:* This bill, proposed by the State Charities Aid Association amends the Poor Law so as to require municipal and town authorities to provide for the support of poor children. The statutory requirements have heretofore related only to county Boards of Supervisors although in many localities poor children are a charge, not on the county, but on cities and towns.

6. *Providing for the Appointment of County Probation Officers:* This bill, proposed by the State Probation Commission, amends the code of criminal procedure so as to authorize local authorities to provide for the expenses of probation officers as well as for their salaries, and also provides that probation officers in county courts shall be

available for service in all other courts within the county except in cities of the first and second class. This change was suggested in the message of Governor Hughes to the Legislature of 1909. It will obviate the necessity of appointing a large number of probation officers in the various minor courts, each of whom would have little work to do. A similar statute has been in effect for several years in the state of New Jersey and has secured valuable results.

7 and 8. *Providing for the Appointment of a Board of Managers for Letchworth Village:* In 1907 this Association framed a bill which became law providing for the appointment of a commission to select a site for the Eastern New York State Custodial Asylum. The purchase of the site selected by the Commission was authorized by the Legislature of 1908. In 1909 a law was enacted providing for the erection of the institution, establishing a board of managers, and changing the name of the institution to the Letchworth Village. An appropriation for buildings therefor was passed by the Legislature but on account of the condition of the state treasury the Governor found it necessary to veto all the items except those providing for a spur railroad track and for alterations to existing buildings, amounting to \$30,000.

9. *Making an Appropriation for Doubling the Capacity of the New York State Hospital for Incipient Tuberculosis at Ray Brook:* Until the active campaign for the prevention of tuberculosis was begun in this state outside of New York city by the State Department of Health and this Association jointly, in October, 1907, the capacity of the State Hospital for Incipient Tuberculosis at Ray Brook had never been fully occupied. As the result of this campaign, applications from all parts of the state greatly increased, with the result that not only was the capacity of the hospital fully occupied, but a waiting list of increasing dimensions appeared. Largely through the active interest of a member of the board of managers of the hospital, Dr. Willis E. Macdonald of Albany, the Legislature of 1909 appropriated \$286,000 for constructing buildings to double the capacity of the hospital.

10, 11 and 12. *In Behalf of Additional Accommodation for the Insane:* The most important measures enacted affecting the well-being of the insane included the transfer of the site in Washington County secured several years ago by the State Commission in Lunacy, to the State Prison Department, and the authorization of the immediate erection of a prison thereon to relieve the existing overcrowding in the

state prisons. The site in question, while sufficiently adapted to the needs of a state prison was unsuitable for a hospital for the insane because of its distance from any considerable centre of population. The Legislature also authorized the State Commission in Lunacy to select and acquire an additional site or sites for state hospitals for the insane in the southeastern portion of the state, reappropriating therefor some \$186,000 the unexpended balance of an appropriation originally made for the reconstruction of the Long Island State Hospital.

13. *New York State Training School for Boys:* For several years this Association has strongly urged the enactment of legislation and such administrative action as may be necessary to secure the prompt removal of the House of Refuge from its obsolete buildings on Randall's Island to a country site with buildings on the cottage system. The Secretary of this Association has served as a member of a Commission appointed in 1907 to secure a site and submit plans for the construction of buildings. During 1908 a site selected by the Commission at Yorktown Heights was acquired by the state for this purpose. The Legislature of 1909 passed a bill appropriating \$636,000 for buildings and improvements thereon. Owing to the condition of the treasury of the state the Governor felt constrained to veto this appropriation, though strongly approving of the proposed use of the new site. This additional delay of the removal of the House of Refuge is to be regretted, and it is to be hoped that the Legislature of 1910 will authorize the appropriation for this new construction.

14. *Wiser Provision for Inebriates:* The Committee on Hospitals of this Association, at the request of the Charity Organization Society, undertook a year ago a study of the effects of existing laws, practices and institutions dealing with persons convicted of public intoxication. After a careful consideration of the existing situation in this city and of new methods recently tried in several other states in the Union, the Committee proposed a bill which received the approval of the Board of Managers and which was submitted to the Legislature, providing for the establishment of a hospital for inebriates, and containing various provisions tending to prevent the unnecessary commitment of unsuitable patients thereto. The measure was introduced too late in the session to receive extended consideration, although a widespread interest in the subject was developed. An amended form of the bill simply authorizing the acquisition of a site for such a hospital

undoubtedly have become a law could it have reached the Senate calendar a few days earlier, thus obviating the necessity of securing unanimous consent for its advancement.

15. *Farm Colony for Tramps or Vagrants:* A measure was introduced at the instance of the Charity Organization Society and the Association for Improving the Condition of the Poor and supported by a considerable number of charitable agencies, including this Association, providing for the establishment of a state farm and industrial colony for tramps and vagrants. The measure was favorably regarded in many quarters, and the unusual demands upon the state treasury in connection with the state educational building and several new state institutions was undoubtedly responsible for its failure to become a law.

16 and 17. *In Relation to the Examination and Commitment of the Insane:* Two measures emanating from the State Commission in Lunacy were introduced late in the session, which were intended to make more humane provision for the care of the insane pending commitment. One of the bills authorized the State Commission in Lunacy to inspect and exercise supervision over all places used for the temporary detention and observation of the insane pending commitment. A companion measure transferred the duty of securing the examination, temporary care and commitment of the insane from Poor Law officials to Health Officers. The practices which still prevail in many localities in connection with the temporary care and observation of the insane are in striking contrast with the enlightened and humane methods in the state hospitals to which the insane are committed. Of the necessity of securing the reforms which these bills were intended to accomplish there can be no doubt.

18 and 19. *In Relation to Probation:* The existing State Probation Commission was established in 1907 in the face of the opposition of a considerable number of societies and magistrates. At the instance of certain of these societies a bill was introduced in the Legislature of 1909 divesting the State Probation Commission of any authority in the supervision of juveniles and establishing an additional board of probation for delinquent children. Considerable opposition to this developed in several cities of the state in which the State

Probation Commission had rendered helpful service, and a substitute bill was introduced divesting the existing Commission of any authority in connection with juveniles but making no new provision for their supervision. Neither of these measures was reported from committee.

REPORT OF THE COMMITTEE ON CHILDREN.

When, through the joint efforts of this Association and the State Board of Charities, the commitment of destitute children to poor-houses was forbidden in 1875, it was provided that the children might be either sent to private institutions, orphan asylums, etc., or placed in families. As a matter of fact most of them were sent to private institutions, and partly as a result of this system the number of these children has become very great. They are now, and have been for many years the largest class of public dependents, and number over 33,000. They are also naturally the class who are most powerfully influenced by the environment chosen for them. Our other institutions may have comparatively little effect upon those admitted to them, as their characters are already largely fixed. But as to this small army of needy children, their entire careers in most cases will be determined by the environment in which we place them. The care of children is by far the most important branch of public charity, and would naturally be one of the very first objects of concern on the part of this Association.

When the children were removed from almshouses and went to private institutions they were no longer under our direct visitation, for we do not visit private institutions. There remained three possible ways in which we could assist these children:

1. We might by pressure, by publication, by legislation, or by friendly interest seek to improve the institutions, though we do not visit them.
2. We might seek to increase the number of children placed in families, by impressing upon local officials the benefits of this method, and by assisting them in carrying it into effect.
3. We might endeavor to prevent children from becoming public charges.

During the past year we have done something in each of these three lines. The greatest need on the part of the institutions themselves is, without doubt, their removal to rural sites, and the erection of buildings on the cottage plan. The only objection raised to this plan, which as yet

has been adopted by only a very small proportion of the institutions, is its cost. At our suggestion an inquiry has been undertaken by the Russell Sage Foundation as to the comparative cost of the cottage and the congregate systems. The results of this study, when published for general distribution, should be a most valuable factor in securing the adoption of the cottage plan. Lately, by correspondence and other ways, we have endeavored to secure its adoption by the Buffalo Orphan Asylum, which has planned to remove to a new site.

The second and most important part of our work during the past year has been cooperation with local officials in actually finding good homes in which destitute children can be placed for adoption. The local officials have always had authority to place children for adoption in families; what they lacked was the machinery. Had they undertaken the work themselves, with all the other work they had in hand, it would have been extremely difficult for them to carry on the work in an efficient manner, and discredit might have been brought upon the plan. The only practicable way to secure a large use of the placing out system with sufficiently careful methods, seemed to be to actually carry on the work in close cooperation with local officials, and local institutions, explaining to them in detail as we went along the various steps of investigation, selection of home, and subsequent supervision, thus gaining year by year wider support and larger confidence in the plan. This work was begun in June, 1898. During the eleven years, 934 children have been placed in homes, an average number of 85 per year. The growth of the work was indicated by the fact that the number of children placed last year was 176, more than twice the number placed during the preceding year.

The report of the Committee on Children comprises the reports of the various child-caring agencies carried on by this Association, in cooperation with and supplementing the work of public officials and institutions namely:

The Sub-Committee on Assisting and Providing Situations for Mothers and Infants.

The Sub-Committee on Placing-out and Supervision of Children in Families.

Courtesy and Town Agencies for Dependent Children.

SIXTEENTH ANNUAL REPORT OF THE AGENCY FOR ASSISTING AND PROVIDING SITUATIONS IN THE COUNTRY FOR MOTHERS WITH INFANTS.

On October 1, 1908, we had 568 women with children in care. Adding to this number 281 new women, and 34 women passed from care but relocated during the year, the total number of mothers with children under care during the year was 883.

Of these 883 women with children, one mother, and seven babies have died in situations. The total expense of maintaining the Agency during the year was \$3,456.26, an average cost for each mother and child of \$3.93.

The receipts for the year were \$3,204.85. The deficit of \$251.41 was met by a small balance from the year 1908.

The \$3,456.26 was used for salaries, office expenses, clothing, board, and lodging for our women with children.

During the sixteen years we have filled 7,469 situations. The following table shows the number of situations provided each year:

During the sixteen months ending September 30, 1894.....	185
During the year ending September 30, 1895.....	277
During the year ending September 30, 1896.....	297
During the year ending September 30, 1897.....	311
During the year ending September 30, 1898.....	341
During the year ending September 30, 1899.....	354
During the year ending September 30, 1900.....	422
During the year ending September 30, 1901.....	441
During the year ending September 30, 1902.....	501
During the year ending September 30, 1903.....	463
During the year ending September 30, 1904.....	526
During the year ending September 30, 1905.....	590
During the year ending September 30, 1906.....	619
During the year ending September 30, 1907.....	736
During the year ending September 30, 1908.....	705
During the year ending September 30, 1909.....	701
Total.....	7,469

The ages of the new women placed this year were as follows:

Under twenty years.....	13
Between twenty and thirty years.....	174
Between thirty and forty years.....	78
Over forty years.....	16
Total.....	281

The ages of their children were as follows:

Under one year.....	149
Between one year and three years.....	68
Over three years.....	64
Total.....	281

At the end of the year for the following reasons, 334 women were passed from care and not relocated:

Found work in the country, keeping child.....	22
Found work in city, keeping child.....	23
Returned to husbands.....	60
Placed child in institution.....	9
Placed child for adoption.....	1
Placed child at board:	
In city	12
In country	7
With relatives	7
	26
Went to friends or relatives, keeping child.....	78
Married, keeping child.....	9
Went to institution with child.....	6
Mother died, child went to relatives.....	1
Child having died in this or in previous years, mother went to relatives or otherwise provided for herself.....	15
Left situation and was not relocated because of:	
Dishonesty	3
Illness	2
Irresponsibility	2

Bad temper.....	2
Incompetency	1
Unwillingness to go to country.....	1
Unruly child.....	1
Feeble-minded child.....	1
	<hr/>
	13
Whereabouts unknown.....	71
	<hr/>
Total.....	334
	<hr/> <hr/>

BROKEN FAMILIES.

By broken families we mean women, parted from their husbands for various causes, with children to support. The majority of our desertion cases, especially our "hard luck" cases, come to us as a last resort from other societies, who have either failed to keep the family together or have found it inexpedient to do so. Fully a third of these are returned to the sources from which they came as unfit for work. This is not done without pangs and qualms on our part, for it is, after all, the undeserving whose necessities are the greatest. The causes for our refusal are usually intemperance, shiftlessness, physical disability, and disinclination to go to the country. Other women make it evident that the stress of circumstances which led to their application for work will be of such temporary duration as to make it unnecessary to take up the case. They are counselled to make arrangements with relatives or friends or are referred to some relief society for temporary care. The wage-earning basis of the work demands, in fairness to the employer, that we shall send wage-earners who shall be able to give in work a fair equivalent for the money paid. During the financial depression of two years ago and because of the lingering effects last year upon labor conditions, we placed deserted wives, who were or who were likely to be in distress, in temporary situations as we had opportunity. We believe in the breaking up of families only when all reasonable efforts have failed to keep them together or where there is some moral question at issue. There is no wholesale placing of women by our office. Of all the hundreds of women, married and unmarried, who have passed through the office in these sixteen years, we have not been able to place more than half, and this for good and sufficient reasons.

In our work with deserted wives we have had occasion to ring the changes on the deserting husbands. We want, under the head of "broken families," to say a word of the deserting wives, the number of whom, perhaps owing to the militant spirit of the age, seems to be increasing. Yet the woman suffers long before she walks out of the home, which may be a home in name only. We do not refer to the differences and reconciliations of young wives, but to the deliberate acts of maturer women. We have noted two typical cases this year where we felt justified in helping the women to support themselves apart from their husbands for a time at least.

In the first case, the epitome of whose history the agent reached when she inadvertently wrote in the records, "Alice M—, Irish descent, American-born, R. C., 28 years, married June, 1907, to William *of no account*," we have a grave problem. The case was particularly flagrant, for here was a strong young woman, good looking, tidy, capable, and desirous of making a comfortable home for the man she had married, but he had never made a home for her. A furnished room was all he had provided. Drifting from one job to another in rare intervals of working, drinking more and more, gambling some, loafing mostly, the man looked what he was, a shiftless "no account." The laboring of wife, priest, and relatives had no effect upon him. Not even the coming of his child aroused him to his responsibilities. When the child was a year old the mother came to us for a situation, which we gave her with no conscience pricks for acting as a disciplinary agent. The reports from the family to which she was sent were most favorable, but she could remain but a few months, for she was again pregnant. She is now in the hospital awaiting confinement.

The second woman left her husband on account of his brutality. Long months afterwards she wrote: "I have him that forgot, it is as if he were dead. I want never to bring him to mind again." But you could fairly hear the shiver in the words. No woman does forget a man's blows; no woman can.

Shutting a man up, with food and lodging provided, quite as comfortable provision as his family will have, is not worth while, especially if the man is to "take it out" on his wife when he returns. Our deserted mothers need the enactment of the compulsory labor law, recently tried in Washington, with the man's wages, minus his

daily expenses, turned over to his wife. Although the amount, fifty cents from the daily wage of a dollar and a half, is not adequate support, it is better than nothing and is a step in the direction of a much-needed reform.

OUR LIMITATIONS.

The foregoing account shows that we are an employment agency where a mother may take one child, and in rare instances two children, into service with her and receive reasonable wages; and that we are a life-saving agency for babies, by giving each baby the chance to be nursed and cared for by its own mother—the fairest chance for life a baby may have. To the general public we seem to have become an information bureau in matters pertaining to the disposition of women with children; while to the women applying for work we are both an advisory board and an employment bureau, adding to each office the personal interest so necessary for encouragement and perseverance. Were it not for limited funds and a small office force, there are other things which we should like to do. For instance, we should like, in some cases, to be our own investigators. In some cases we should like to be our own friendly visitors.

Of the 3,603 different women whom we have placed in situations since the beginning of the work, 2,935 came to us from such accredited sources as the Charity Organization Society, the Association for Improving the Condition of the Poor, the Department of Public Charities, the Children's Bureau of that Department, social service workers in hospitals, church visitors, day nurseries, etc. Six hundred and sixty-eight women were sent by individuals, which classification may mean relatives, employers, or chance acquaintances. This shows that a large proportion of the women come with their histories in their hands, so to speak, and we are thus prepared to treat the cases intelligently. They have already passed through the mill of investigation and some of them have been ground exceeding fine. The great advantage of being a tenant in the United Charities Building, in close co-operation with the largest investigating society and the largest relief society in the city, is evident. Because the agent can step into the elevator, drop down four floors, walk between rows of ancestral trees, and pluck from the tree of knowledge, while the applicant nurses her baby upstairs, some women's affairs move swiftly to their finish, as far as we are con-

cerned, and much to their confusion. On the other hand, perhaps the record is most favorable and we are then able to at once offer work to the woman. But the cases where we should prefer to be our own visitors are the cases where we do not wish to send a visitor from another society; yet where, for our own better knowledge of the case and for acceleration in the matter, it would be a distinct advantage to us to be able to make our own investigation, if the case is not recorded in the Charities Building.

Many of our women need no supervision from the office. As subsequent letters will show, many employers are in more friendly and intimate relations with our mothers than any occasional visitor can be. But there are times and seasons when a visit from the office might save the day, adjust difficulties, and hold the women in their situations or remove them, as the occasion may demand. With our very young mothers visits from the office would have salutary effects, as an act of friendliness as well as of supervision.

We are also obliged to leave to the Children's Bureau the disposition of such children as the mother may not take with her. We wish that hearts and homes were sufficiently elastic to take in whole families, but in this day and generation we can generally place only the mother and one child, endeavoring to locate nearest to the city those mothers who have other children in institutions.

Another point where we feel keenly our money limitations is in our inability to secure training for our untrained mothers. We have long wanted the funds to try an experimental work in boarding our young, untrained mothers, with their babies, in country families, where the mother could be taught housework, allowing her to remain at board until she is sufficiently proficient to be put on a wage-earning basis. But this is quite impossible for us to attempt on our present income. Beyond the necessary supplies of clothing, a small amount of money for food and lodging, we have nothing to give but friendliness and work.

With our contributing friends alone rests the responsibility of the question, with its answer, as to whether we shall go on doing good along our somewhat narrow lines or whether they will make it possible for us to advance. The time of the two agents is fully taken up with the work in hand. Too long hours are kept. The work for a third agent is waiting. Who will make it possible? We need to open up

new localities for our placing of mothers and children that there may be a more even running of supply and demand. We need to keep in closer touch with maternity hospitals and with institutions sheltering women with children. We are convinced that there are many more women in these homes who might well work with their children. Who stops to ask: "Where are the mothers of the foundlings?" Many of them are servants and are in service all over the city and in the surrounding towns. If able to work, is there any good reason why they should not be caring for their children? Is there any reason why they should be allowed to abandon them? The visitors of the maternities are friendly to us, yet we get but a small number of the women and babies. The first viewpoint of nurse and doctor, if it extends as far as sympathy, is for the woman, handicapped by an unwanted baby. Little influence is brought to bear to induce her to love the child and keep it. She sees and handles it only at the prescribed feeding times; she is taught little of its care. Is it any wonder that, turned out on the tenth or twelfth day, weak and frightened, she is afraid to keep the child and so loses no time in giving it away?

A WORD AS TO OUR RECORDS.

We have been asked if we look up marriage records. We look up the marriage records of our women only when there is some special reason for doing so. As we place our women as mothers, whether married or unmarried, every woman who applies to us is given to understand that the possibility of her child's having been born out of wedlock will not stand in the way of her securing work from our office. With that fact made clear, we write the woman's statement as she gives it. There are two classes of women who will lie in this matter—the shallow, careless young mother, who makes her statement with such bravado as to carry instant doubt, and who is easily caught in the meshes of her falsehoods; and the more reserved, self-respecting woman, who wishes to save her child's name and, for the child's sake, her reputation at any cost. The first woman we bring easily to confession. The second we meet on her own ground and decline to put on the thumbscrews. The first needs the protection that our knowledge of the truth can bring, but if the second has the wisdom and the strength of mind to keep her secret, it is hers to keep and she is its best guardian. That of which we are cognizant we are often obliged to tell employers. Kind hearts and discretion do

not, alas, always go hand in hand and, with no malice in the first intention, a woman's story may be made known needlessly to a widening circle of people until the woman's opportunity is lost.

The reports of this branch of the State Charities Aid Association are written chiefly to inform and interest our subscribers, and through them to draw new friends to the work. We do not intend that the report shall be technical nor statistical beyond the point of interest. Its object is to show to the Association and our subscribers, in a graphic manner, the nature of our work, and to so interest them that they may feel moved to support and extend it. It purposely does not deal with statistics more than is necessary for a clear statement.

REPORT OF THE SUB-COMMITTEE ON PLACING-OUT AND SUPERVISION OF CHILDREN IN FAMILIES.

The work of the past year may be presented in brief as follows:

Number of children in families under supervision October 1, 1908.....	375
Placed in free family homes during the year.....	174
Number of children formerly passed from care and replaced.....	2
Total under supervision during the year.....	551
Returned to relatives of good character who had become able to care for them..	2
Legally adopted.....	35
Died.....	5
Married.....	2
Became of age and self-supporting.....	5
Returned to institutions or placed in institutions for special care.....	11
Referred to and placed by other societies.....	2
Total passed from care during the year.....	62
Remaining in families under our supervision, September 30, 1909.....	489
	551

The number of children transferred from one home to another during the year was 47.

The first child placed by the Agency was taken to a home August 3, 1898. From that date until September 30, 1909, 934 children have been provided with homes.

The children placed-out in families have come from the following sources:

Sub-Committee on the Care of Motherless Infants.....	400
Infants' Hospital, Randall's Island, New York City, directly.....	6
Bureau of Dependent Children, Department of Public Charities, New York City.....	1
Bellevue Hospital, New York City.....	1
Nursery and Child's Hospital, New York City.....	1
New York Infant Asylum, New York City.....	95
Colored Orphan Asylum, New York City.....	1
Five Points House of Industry, New York City.....	1
House of Refuge, Randall's Island, New York City.....	1
Hebrew Orphan Asylum, New York City.....	1
German Odd Fellows' Orphan Home, Unionport, New York City.....	1
Newburgh Agency for Dependent Children.....	6
Columbia County Agency for Dependent Children.....	75
Rockland County Agency for Dependent Children.....	14
Schenectady County Agency for Dependent Children.....	20
Montgomery County Agency for Dependent Children.....	11
Dutchess County Agency for Dependent Children.....	4
Herkimer County Agency for Dependent Children.....	1
Oneida County Agency for Dependent Children.....	8
Home for Destitute Children, Brooklyn.....	20
German Catholic Home, Brooklyn.....	4
Brooklyn Children's Aid Society, Brooklyn.....	3
Beecher Home, Brooklyn.....	2
Brooklyn Training School and Home for Young Girls, Brooklyn.....	5
Brooklyn Nursery.....	4
St. Mary's Female Hospital, Brooklyn.....	2
Kings County Nursery, Flatbush.....	5
St. Margaret's House, Albany.....	7
Albany Orphan Asylum, Albany.....	12
United Helpers' Home, Ogdensburg.....	27
Children's Home, Mineola.....	12
Orange County Children's Home, Middletown.....	9
Ithaca Children's Home, Ithaca.....	10
Children's Home Association, Amsterdam.....	9
Industrial Home, Kingston.....	7
Suffolk County Children's Home, Yaphank.....	11
Westchester Temporary Home, White Plains.....	6
Cayuga Orphan Asylum, Auburn.....	1
Children's Home, Schenectady.....	2
Children's Home, Randolph.....	1
Madison County Home for Children, Peterboro.....	1
St. Mary's Orphan Asylum, Port Jervis.....	1
Southern Tier Orphan Asylum, Elmira.....	3
House of the Good Shepherd, Utica.....	2

Orphan House of the Holy Saviour, Cooperstown	3
Missionary Sisters, Third Order of St. Francis, Peekskill	3
Staten Island Society for the Prevention of Cruelty to Children, West Brighton.	6
King's Daughters' Home, Cortland	1
Homeopathic Hospital, Albany	2
Boarding Homes in Queens County	5
Orange County Almshouse, Orange Farm	3
New York State Reformatory for Women, Bedford	2
Board of Supervisors, Putnam County	5
Bureau of Charities, Watertown	4
Overseer of the Poor of the Town of Etna, Tompkins County	1
" " " " " Elmira, Chemung County	2
" " " " " Indian Lake, Hamilton County	1
" " " " " Cuyler, Cortland County	2
" " " " " Cortland, Cortland County	1
Commissioner of Charities of the City of Albany	2
" " Borough of Richmond, New York City	1
Superintendent of the Poor of Allegany County	5
" " " Chemung County	1
" " " Delaware County	1
" " " Greene County	4
" " " Jefferson County	2
" " " Montgomery County	6
" " " Monroe County	2
" " " Oneida County	1
" " " Otsego County	1
" " " Saratoga County	1
" " " Schuyler County	1
" " " Schenectady County	1
" " " Suffolk County	1
" " " Steuben County	1
" " " Ulster County	1
" " " Washington County	4
" " " City of Poughkeepsie	3
Private individuals known to officers of the Association	42
Total	934

During these 11 years 2,195 applications have been received from families desiring to take children. The results of our investigation of these applications may be summarized as follows:

Investigated and approved	1,216
Investigated and disapproved	727
Withdrawn because the families decided not to take children or secured them elsewhere	189

Referred to other societies	26
Still pending	37
	<hr/>
	2,195
	<hr/>

Of the 2,195 applications 1,405 were for girls, 690 for boys, 73 for either a boy or a girl, and 27 for both a boy and a girl. Of the whole number, 813 were for babies, 929 for children between two and ten years of age, and 453 for children over ten years of age.

Of the 934 children who have been placed by us, 389 are boys and 545 are girls, 504 were babies between three weeks and two years of age, 315 were between two and ten years of age, and 115 were over ten years of age.

Children have been received from 35 different counties, ranging from Suffolk on the extreme east to Chautauqua on the extreme west and St. Lawrence on the extreme north, and have been placed in homes in 55 of the 61 counties of the State and in 18 other states.

The 934 children placed in homes since the work began are accounted for as follows:

Legally adopted (foster parents made legal guardian in one case)	313
Returned to relatives of good character who had become able to care for them.	34
Returned for special reasons to agencies or institutions from which the children were received	33
Died	30
Became of age and self-supporting	25
Transferred to and placed through other societies and institutions	7
Placed in institutions for special treatment	8
Married	5
Remaining under our oversight in families on September 30, 1909	489
	<hr/>
	934
	<hr/>

The most satisfactory disposition of a friendless child is to have it legally adopted by some reliable and suitable family, thus enabling it to gain the rights of which it has been deprived by misfortune including the right to the name of its foster parents, and to the inheritance of their property. That so large a proportion of our children are legally adopted, affords us the greatest gratification. Legal adoption is not usually permitted within a year after a child is placed out, and then only when the home has proved to be entirely satisfactory. Until legally adopted, children remain under our supervision and can be removed at any time.

The number of legal adoptions from year to year, is shown by the following table:

NUMBER OF LEGAL ADOPTIONS.

Year ending September 30, 1900.....	3
" " " 1901.....	16
" " " 1902.....	19
" " " 1903.....	18
" " " 1904.....	32
" " " 1905.....	33
" " " 1906.....	48
" " " 1907.....	56
" " " 1908.....	53
" " " 1909.....	35
Total.....	313

COUNTY AGENCIES FOR DEPENDENT CHILDREN.

At the beginning of the year there were five agencies for Dependent Children, two of them having been established the year previous. The end of the year finds nine such agencies in successful operation as follows:

Location.	Established.	Agent.
Newburgh, City and Town.....	Oct. 22, 1894	Miss Mary I. Brill.
Columbia County.....	Jan. 1, 1901	Mrs. Rachel Smith.
Rockland County.....	April 1, 1905	Miss Ruth Taylor.
Schenectady County.....	Feb. 1, 1908	Miss Emelyn F. Peck.
Montgomery County.....	July 15, 1908	Miss Mary McIlwain.
Oneida County.....	Jan. 1, 1909	Miss Amelia Campbell.
Dutchess County.....	Jan. 1, 1909	Miss Mollie Spicer.
Herkimer County.....	Feb. 1, 1909	Miss Emma C. Brownell.
Oyster Bay, Town.....	July 1, 1909	Miss Marie L. Smith.

An agent for Outdoor Relief Investigations in the City of Amsterdam, Miss Anne Loudon, began July 1, 1909, at the request of the city authorities.

Each location has presented peculiar and interesting problems, but in each the work has developed satisfactorily.

In the newer agencies a greater reduction in the number of children supported by public funds is noticed. In the older ones the number has not increased in spite of the increase of population and the recent hard times.

The appended table gives the statistics of the various agencies:

REPORT OF AGENCIES FOR DEPENDENT CHILDREN,

YEAR ENDING SEPTEMBER 30, 1909.

29

	New- burgh 1 yr.	Colum- bia 1 yr.	Rock- land 1 yr.	*Sche- nectady 1 yr.	Mont- gomery 1 yr.	Oneida 9 mo.	Dutch- ess 9 mo.	Herk- imer 8 mo.	Oyster Bay 3 mo.	Total — Oct. 1, 1908 to Oct. 1, 1909
Number children public charges at beginning of period indicated	36	55	34	145	26	554	126	54	56	1,086
Number becoming public charges since	33	24	19	59	22	188	28	7	2	382
Total number under care during period.	69	79	53	204	48	742	154	61	58	1,468
Number ceasing to be public charges:										
By exclusive work of Agent	14	20	15	64	22	52	42	19	9	257
Otherwise	13	0	6	20	11	151	13	5	3	222
Total	27	20	21	84	33	203	55	24	12	479
Disposition of children:										
Returned to relatives	16	9	10	62	18	180	44	21	12	372
Placed in free homes	5	9	8	18	13	11	8	1	0	73
Placed in State institutions, etc.	6	2	3	4	2	12	3	2	0	34
Total	27	20	21	84	33	203	55	24	12	479
Number children public charges Oct. 1, 1909..	42	59	32	120	15	539	99	37	46	989
Number children for whom care was asked:										
Approved by Agent	7	18	15	59	29	25	0	7	0	160
Disapproved by Agent	13	8	26	114	15	74	0	12	2	264
Total	20	26	41	173	44	99	0	19	2	424

REPORT OF AGENCIES FOR DEPENDENT CHILDREN—(Continued).

	New- burgh 1 yr.	Colum- bia 1 yr.	Rock- land 1 yr.	*Sche- nectady 1 yr.	Mont- gomery 1 yr.	Oneida 9 mo.	Dutch- ess 9 mo.	Herk- imer 8 mo.	Oyster Bay 3 mo.	Total— Oct. 1, 1908 to Oct. 1, 1909
Applications for children in free homes:										
Approved by Agent.....	5	0	1	16	9	6	0	3	0	40
Disapproved by Agent.....	3	0	1	41	7	7	0	3	0	62
Total.....	8	†0	2	57	16	13	0	6	0	102
Applications for children in boarding homes:										
Approved.....	0	0	14	9	8	0	0	0	0	31
Disapproved.....	0	0	6	6	2	0	0	0	0	14
Total.....	0	0	20	15	10	0	0	0	0	45
Number of visits and interviews.....	196	102	823	1,490	683	1,130	661	263	173	5,521
Number of letters written.....	513	192	371	442	392	269	395	254	35	2,863
Amount collected by Agent toward board of children from parents, etc.....	\$244.10	\$205.00	0	0	0	\$408.75	\$100.00	\$96.00	\$12.50	\$1,066.35

* 64 children committed through the Courts on the recommendation of the Humane Society are excluded.

† 17 children reported to Central Office for investigation.
NOTE.— Defective children in State institutions excluded.

This table shows that of the 1,468 children who have come under the supervision of the various agents, 372 or 25 per cent. were returned to the care of relatives, while 73 or less than 5 per cent were placed in carefully selected free family homes and 34 or 2½ per cent were placed in institutions for defectives or otherwise provided for.

The large proportion of children who were returned to relatives, would strengthen the belief in the need of such work throughout the State.

Of the children removed from the list of county charges, more than half, 257 out of 479, were provided for by the exclusive work of the Agents, and would have remained public charges had the Agents not been active.

In addition to this, the Agents refused to recommend committing 264 children for whom care was asked.

The number removed added to those kept from becoming charges, shows 21 children either removed from or kept from the list of public charges. A conservative estimate would be that the length of dependence of this group would average one year. As the cost of maintaining a child in an institution averages \$100 a year, the above figures would indicate a saving of over \$50,000 to the nine communities which support agencies. The public appropriations toward the support of the work in these nine counties during the period covered by the figures, has amounted to \$5,200.

In the City of Newburgh and in Columbia County the work so long established has developed no new phases.

In Rockland County the investigation of all outdoor relief cases by the agent, and probation work for girls, have taken much time and attention.

In Schenectady County, the Agent has done much to keep mothers and children together. Last year seven infants were placed in institutions by the county and all died. This year nine infants for whom commitment was asked were kept with their mothers and but one died. By cooperating with the Schenectady Charities Association and the Commissioner of Charities, widows with children have been supported in their homes, instead of breaking up the family.

In Montgomery County, where but few children are dependent, the agent has done probation work also. The City of Amsterdam arranged in the middle of the year to pay \$75 a month to the Agent for dependent children, if she would investigate the outdoor relief cases for the city, which was spending large sums for this purpose. Another Agent was assigned to the regular county work and the city work began. A recent report shows that the average monthly expenditure by the Overseer of

the Poor for the seven months next preceding the Agent's work was \$2,440. The first five months after the Agent's investigations showed the monthly average to have dropped to \$840.

In Oneida County a vast amount of work is still to be done owing to the large number of dependent children. The Agent has, in nine months, reduced the number of dependents appreciably, in spite of an unusually large number of commitments being made through the courts and otherwise. It is hoped that a second Agent can be secured for this important field.

In Dutchess County the Agent has done probation work and also much preventive work, even succeeding in having a day nursery established to meet the needs of a certain case involving the care of four children, thereby preventing the necessity of committing the children.

In Herkimer County the Agent has met the usual problems and has done probation work effectively.

In Oyster Bay an arrangement was made for a period of six months, at the end of which time it is hoped the other towns of Nassau County will cooperate, so the Agent can cover the whole county. The first three months show gratifying results.

In all of the Agencies much preventive work is done, and a number of children are kept from institutions by the Agents' ability to help solve the various family problems, and to show a way to meet the need without breaking up the home.

The Superintendent of the Agencies has kept all of these fields under constant supervision and has done preliminary work in numerous other counties looking to the establishment of other agencies.

As the work progresses its worth becomes increasingly apparent.

SUMMARY OF THE ASSOCIATION'S WORK FOR DESTITUTE CHILDREN.

It appears from the reports of the various committees engaged in child caring work that on October 1, 1909, the State Charities Aid Association, through its central office and its committees, had under its supervision in family homes 1179 children distributed as follows:

Boarding in families under the supervision of:

Rockland, Schenectady and Montgomery County Agencies.....	22
Nassau County Committee.....	31

In free permanent homes under the supervision of:

Allegany County Committee.....	41
Newburgh Agency for Dependent Children.....	37
Rockland County Agency for Dependent Children.....	10
Central Office in New York City in cooperation with County Committees.....	489
	<hr/> 577
With mothers in situations in the country under the oversight of the Mothers' and Babies' Committee.....	549
	<hr/> 1,179
	<hr/>

In addition to the above, the committees that maintain agencies for dependent children had under their supervision in institutions 973 children, distributed as follows:

Newburgh Agency for Dependent Children.....	42
Columbia County Agency for Dependent Children.....	59
Rockland " " " ".....	32
Schenectady " " " ".....	120
Montgomery " " " ".....	15
Oneida " " " ".....	539
Dutchess " " " ".....	83
Herkimer " " " ".....	37
Oyster Bay Agency for Dependent Children.....	46
	<hr/> 973
	<hr/>

SECOND ANNUAL REPORT OF THE SPECIAL COMMITTEE ON THE PREVENTION OF TUBERCULOSIS.

Realizing that tuberculosis is one of the chief causes of dependence and that the existing measures for its relief were very inadequate, the State Charities Aid Association formed in the spring of 1907, a special committee to organize work on the prevention of this disease throughout the State. In the fall of 1907, John A. Kingsbury was appointed as the Assistant Secretary of the Special Committee, and work began October 1st.

The great need of such a campaign has been amply demonstrated by the immediate and rapid expansion of the work of the committee, and by the hearty cooperation and effective support of the cities and towns visited.

The Committee on the Prevention of Tuberculosis has thus far committed itself to the following lines of work:

I. INVESTIGATION:—As to the prevalence of tuberculosis and the measures in force looking towards its reduction and prevention.

II. LOCAL EDUCATIONAL CAMPAIGNS:—To awaken cities and villages to the realization that tuberculosis is a communicable, curable and preventable disease, and to point out simple, prophylactic measures which should be instituted.

III. ORGANIZATION OF LOCAL COMMITTEES:—Through which the campaign of education can be continued and constructive work done.

IV. PUBLICITY:—Issuing of weekly press notices relating to tuberculosis and keeping the newspapers supplied with all news items of special importance, relating to this subject.

V. A BUREAU OF INFORMATION:—To supply literature and to answer all inquiries concerning institutions for treatment of tuberculosis, outdoor sleeping appliances, etc.

VI. EDUCATION OF RURAL COMMUNITIES: By sending small exhibits to state and county fairs, distributing circulars and giving phonograph lectures on tuberculosis.

VII. EDUCATION OF LABOR ORGANIZATIONS:—By sending a competent member of organized labor to lecture to the laboring classes, with a view to inducing them to undertake to provide relief for their fellows.

VIII. LEGISLATION:—To secure adequate state, county and municipal control of tuberculosis.

SUMMARY OF FIRST YEAR'S WORK.

The active educational work in the large cities visited, has always been preceded by a searching investigation of the existing conditions as to the prevalence of tuberculosis and the measures in force for its prevention and cure, both by the municipalities and the people themselves.

An educational campaign consisting of exhibitions, stereopticon lectures, mass meetings, as well as the wholesale distribution of literature and advertising matter, has then been actively carried on, resulting in the formation of a permanent local committee. Such committees were formed in thirteen cities during the first year.

These committees, organized to carry on this educational work, made a very fair showing by the end of the year, as may be gathered from the following results: Five dispensaries with visiting nurses, three laboratories for free examination of sputum, four relief departments in connection with the Charities Department, six hospitals and pavilions, several day camps, and much effective work in the way of lectures, publicity and health ordinances.

The work of publicity from the main office has been systematically carried on, weekly press notices being sent out, as well as special articles being published in magazines and papers. In order to take care of the great mass of correspondence which came pouring into the office as a result of the committee's efforts to interest the people in this subject, a Bureau of Information was established.

The rural communities have been reached by means of six small exhibits which were shown at the State Fair and various County Fairs, while literature was distributed up to 350,000 copies.

As a means of reaching the working people, who especially need such information, a great effort has been made to interest them through the labor unions, with very gratifying results.

The committee was successful in getting the Legislature of 1908 to pass the bill drafted by it, which defined the powers and duties of the local health officers and boards of health in the matter of the protection of the people of New York State against tuberculosis.

RESULTS OF WORK DURING PAST YEAR.

The following is a brief summary of the results of the work from the middle of November, 1908, to November, 1909:

I. INVESTIGATION:—The investigation has proceeded along the lines of the previous year in each of the twelve cities visited by the local campaigns. The results have revealed conditions which convince the committee of the importance of this preliminary step. One important result has been a more strict registration of tuberculosis cases.

II. LOCAL EDUCATIONAL CAMPAIGNS:—These campaigns, in cost amounting to \$4,695.45, have been carried on since last year's report in twelve cities, namely, Binghamton, Oswego, Cohoes, Poughkeepsie, Yonkers, Middletown, Newburgh, Kingston, Syracuse, Corning, Olean, Jamestown and have everywhere met with enthusiastic support by the people. They have been conducted along the following lines:

1. *Exhibitions.* The large exhibition of the New York State Department of Health, shown in connection with the lectures, has proved a great attraction, the attendance being approximately 140,000.

2. *Noon Hour Talks.* These have been delivered by prominent local physicians before the factory hands in a number of places.

3. *Stereopticon Lectures.* Have been given as last year, to the various groups in the city, comprising clergymen, fraternal orders, wage-earners,

teachers, students, women's clubs, school children, etc., the attendance numbering 116,394 people, while 264 speakers have addressed 197 meetings.

4. *Mass Meetings.* Have been a feature of the campaign in each city, 14 being held this year, with a total attendance of 14,763. Eighty-three speakers have been secured for these meetings.

5. *Distribution of Literature.* During the past year approximately 115,000 pieces of literature have been distributed at these meetings, as against 60,000 pieces the previous year. In addition, about 180,000 pieces of advertising matter have been disposed of to good advantage.

6. *Aphorisms* giving simple information as to the disease, its nature, prevention and cure have been placed on cards and put in the pay envelopes of factory employees. About 80,000 of these cards have been distributed, or twice as many as last year.

7. *Local Papers* in each city have been most generous with their advertising space, having donated full page advertisements for the exhibits and scattered ones for isolated aphorisms and announcements.

8. *General Publicity.* Traction companies have given free advertising space, merchants have donated delivery wagons for the same purpose, electric advertising companies have put up flasher signs gratis, clergymen have made announcements from the pulpit, church bells and factory whistles have announced the meetings, telephone companies have called up their patrons informing them of the tuberculosis campaign, while dodgers, banners and placards have been used liberally.

III. ORGANIZATION OF PERMANENT COMMITTEES:—In 56 of the cities and villages throughout the state, there are to-day completely organized local committees to carry on the work begun by the campaigns. There are several more being formed. Last year there were but 13. The results of the work up to date are as follows:

1. Dispensaries for the free examination of tuberculosis patients have been established in 10 cities.

2. Visiting nurses have been employed to work in connection with the dispensaries, and are maintained either by some charitable organization or by private donations. The total number of visiting nurses now employed is 25.

3. Laboratories for free examination of sputum have been established in eight of these cities.

4. Relief for needy consumptives, in the form of milk, eggs and warm clothing, has been provided during the year by the Charities Department in two of the cities mentioned.

5. Hospitals and pavilions for advanced and moderately advanced cases have been established, or are in the course of construction in six cities. In Buffalo the site was given by Mayor Adam and in Newburgh the hospital and site is a gift from ex-Governor Odell.

6. Since the passage of the law authorizing counties to establish county hospitals, a general movement for their establishment has sprung up all over the state, with the following results:

a. Hospitals built.....	2
b. Appropriations for construction.....	3
c. Committees appointed by Supervisors to investigate.....	10
d. Investigating Committees reporting favorably.....	2
e. Counties working for County Hospital.....	5

7. Since the beginning of the work, day camps have been established in seven of these places by the Red Cross Committee, which is affiliated with the local committees above mentioned. Money for their maintenance has been raised by tag days, private donations and by the sale of the Christmas Red Cross stamp, four-fifths of the proceeds going for that purpose.

8. Sanatoriums, such as the State Hospital for Incipient Tuberculosis at Ray Brook and other places of the kind, continue to receive more applications than can be accommodated by their present capacity.

9. Educational propaganda, such as started by the campaign, has been continued along the same lines by the local committees. Among the results of this movement may be mentioned the following:

- a. The Troy Health Conference.
- b. Use of transfers for educational tuberculosis matter in Binghamton and Syracuse; special permission for use of same to advertise Red Cross Christmas stamp in Binghamton.
- c. Free use for tuberculosis matter of all unoccupied advertising space on theatre programs and bill boards.
- d. Police in Syracuse warn trolley car passengers against expectoration.
- e. Notice sent out by New York State Federation of Women's Clubs, urging that some time be devoted to the subject of tuberculosis.
- f. Newburgh committee to take up the question of examination of school children who appear deficient.
- g. Six hundred copies of "The Survey" of October 4, with articles of Troy Health Conference, sent to secretaries of Central Labor Unions throughout the state.
- h. Enameled tin signs and posters containing information concerning tuberculosis have been furnished to local committees and distributed by them.
- i. Ordinances and regulations protecting the food supply and prohibiting careless spitting have been passed during the year in several of the cities, through the efforts of the local committees.

IV. PUBLICITY:—The following is a summary of the results of the systematic campaign of publicity:

1. A Press Bulletin is issued weekly and sometimes even three times weekly, according to demand, to a mailing list of 783. On this list are 141 dailies, 174 weeklies and 70 monthlies. One bulletin issued on the

difficulty of obtaining admission to Ray Brook, owing to inadequate facilities, brought the immediate result of a joint hearing of Senate and Assembly Committees on an appropriation for Ray Brook.

2. Newspaper exchange. 1569 copies of papers containing especially good articles on tuberculosis have been sent to various people interested in the anti-tuberculosis movement.

V. BUREAU OF INFORMATION:—This bureau, the outgrowth of the greatly increased correspondence with the central office, has been put in charge of a Director of Extension Work, whose duties are to answer the numerous inquiries that pour in, to supply literature and material that are requested, and to follow up the work of the local committees with advice and suggestions, so that interest may be kept up and the educational campaign effectively carried on by the cities in which it has already been started. Several local committees in various small cities and villages have been organized through this bureau, and speakers have also been furnished for a number of public meetings not held directly under this committee. About 231,829 pieces of literature have been distributed from the central office during the year.

VI. EDUCATION OF RURAL COMMUNITIES:—The small traveling exhibit with lecturer, sent to county fairs and small villages seems to have met with unqualified success and is probably the most effective thing that has been done so far to educate the general public concerning tuberculosis. It consists of pictures and aphorisms in regard to tuberculosis, diagrams, maps and a Columbia gramophone equipment, with instructions concerning care and prevention of tuberculosis together with some music records. The interest created in these exhibits has been very wide and in every respect most gratifying. The Governor, who visited some of the exhibits, commended them very highly in his address at the State Fair.

One very distinctive and important educational feature of the exhibit this year has been the institution among the school children in ten different localities, of prize essay competitions on "Tuberculosis and Its Prevention."

The scope of the work done in the rural communities may be fairly estimated by the following statistics:

Fairs visited.....	42
Prices of literature distributed.....	264,300
Attendance.....	1,078,594
Cost.....	\$5,222.90

VII. LABOR ORGANIZATIONS:—The director of this department, has visited many cities in this state to arouse the interest of the wage earners in certain practical phases of the campaign against tuberculosis. He has spoken at a number of public meetings, before delegates to the Central Labor Unions in cities visited, has gotten out resolutions to be forwarded to boards of supervisors and generally aroused public interest

in this work. The American Federation of Labor passed a resolution commending the work, as did also the State Federation.

As direct results of his labors may be mentioned the following:

1. Albany, Labor Pavilion.
2. Buffalo, \$200,000 appropriation for a tuberculosis hospital.
3. Binghamton, two cottages in connection with the Mountain Sanatorium.
4. Rome, funds for the construction of a Labor Pavilion.
5. In seven other cities the labor organizations have assisted in raising and subscribed to funds for the establishment and maintenance of day and night camps for the treatment of patients during the summer months, and for otherwise carrying on the work of the local committees.
6. Since the passage of the law empowering the supervisors of each county to establish a county hospital for the care and treatment of tuberculosis patients, the labor unions have been quite active in the agitation for the erection of such buildings, with the result that definite steps have been taken to build such hospitals in twelve counties.

VIII. LEGISLATION:—This committee proposed and secured the passage of a law authorizing counties to establish hospitals for tuberculosis entirely apart from almshouses and from hospitals for other contagious diseases; each such county hospital to be under the control of a board of managers; any case of pulmonary tuberculosis to be received; and patients expected to pay in whole or in part, if able.

The committee has also lent its support to other measures, among which are:

1. Law changing consents required for the establishment of hospitals or camps for tuberculosis. The provisions requiring the consent of the town board and county board of supervisors are eliminated and permission is granted by the local health officer and the state commissioner of health.
2. Appropriation of \$286,000 made for the construction of additional buildings at the New York State Hospital for Incipient Tuberculosis at Ray Brook.
3. Authorizing the admission of pay patients at Rensselaer County Tuberculosis Hospital.
4. Authorizing the City of Buffalo to construct and maintain a municipal hospital for the exclusive care and treatment of persons affected with incipient tuberculosis.

REPORT OF THE COMMITTEE ON HOSPITALS.

The major activities of the Standing Committee on Hospitals during the past year have centered about an attempt to secure:

1. A reorganization of the ambulance service of the city.
2. New hospitals and hospital facilities for Greater New York.

3. More adequate provision for the care and treatment of inebriates in New York City.

4. Revision of hospital plans.

Ambulance Service.

In the fall of 1907, a report including the recommendations of the committee with regard to the reorganization of the ambulance service of New York City was prepared and published by the Standing Committee on Hospitals. These recommendations have since been substantially adopted by the Hospital Commission appointed by the Mayor of the City of New York, and the report of the committee has been printed in full in the report of the Mayor's Commission. The Charter Revision Commission, appointed by the Legislature of New York to revise the charter of the City of New York, adopted in full the recommendations of the Hospital Committee as to ambulance service, and incorporated them in its proposed draft of the new charter which was presented to the Legislature March 8, 1909. These recommendations were embodied in a separate bill and introduced into the Legislature March 22, 1909. The bill met with considerable opposition, particularly on the part of the police department, and was finally amended so as to provide for the establishment of a Board of Ambulance Service, to consist of the police commissioner, the commissioner of public charities, the president of the Board of Trustees of Bellevue and Allied Hospitals and two citizen members, to be appointed by the Mayor. In this form the bill became law. The new board has great potentialities for improving the ambulance service of the city. The Standing Committee on Hospitals prepared and presented to the board a detailed plan for the organization and direction of the emergency ambulance work of the city. It will continue to follow the work of the board with interest and will offer suggestions and make recommendations from time to time as opportunity may offer.

New Hospitals.

The committee has embraced every opportunity to secure additional hospital facilities along the line of its recommendations made in its report on *New Hospitals Needed in Greater New York*, published January 1, 1908. Since the preparation of the report and following along the lines of its recommendations, money has been appropriated for the new [Bradford Street Hospital in East New York. An appropriation of \$50,000 for a relief station in Greenpoint has also been granted. The establishment

of this relief station has been temporarily delayed because of the failure of the city authorities to select a site agreeable to all parties concerned. A very active campaign was carried on by the committee in cooperation with the civic organizations of the 30th ward to secure a relief station in that ward. An appropriation of \$30,000 was voted by the Board of Estimate and the Board of Aldermen, but was vetoed by Mayor McClellan just before leaving office, together with appropriations of over two millions of dollars for new buildings for the Department of Public Charities. The ground for the mayor's veto was that he believed that the incoming administration should pass upon these matters. It is hoped that the coming administration will act favorably with regard to the matter because of the very great need for this relief station.

The new Coney Island Hospital is nearly completed and ready for opening. Provision has been made for increasing the size of the Kings County Hospital. It will be noted that there has been considerable progress in the Borough of Brooklyn in securing the additional facilities recommended by this committee. The recommendations for the other boroughs have not, however, been carried out to so great an extent.

The decision of the Trustees of Roosevelt Hospital to withdraw their ambulance service emphasized the need for a new municipal hospital on the west side of Manhattan. During the year the committee issued a small pamphlet entitled, "Ambulance Service on the West Side of Manhattan," which was given wide circulation, and residents of the west side of the city were interested in trying to secure a relief station. The request for \$32,300 to establish such a station was finally held up by Comptroller Metz. The session of the Legislature for 1909, however, passed the Hackett bill, which paves the way for a new hospital on the west side. The Standing Committee on Hospitals will continue to take such steps as may be possible to persuade the city authorities to take some action with regard to the matter.

Revision of Hospital Plans.

The Standing Committee on Hospitals has taken an active part in planning new hospital buildings and additions to existing hospitals. As a result of the opportunity given the committee and the suggestions which it made, the plans for the new Bradford Street Hospital were entirely redrawn. The new plans for the general lay-out of Kings County Hospital were also modified in important particulars as a result of the recommendations of the committee. The Commissioner of Public Charities

has welcomed the suggestions of the committee and has been very ready to make modifications when convinced of their wisdom.

Treatment of Inebriates.

With the hope of creating a public consciousness of the present wastefulness of the in-and-out-of-hospital and in-and-out-of-prison process of dealing with habitual drunkards, the Standing Committee on Hospitals undertook, during the winter of 1908-1909, to make a thorough study of the problem of the treatment of public intoxication and inebriety. Its study of the situation thus far has centered around:

1. The experience of other states and countries.
2. The present practice in New York City.
3. A proper system adapted to New York's needs.

The facts gathered have led the committee to outline a comprehensive plan for the treatment of public intoxication and inebriety. This plan was embodied in legislative form and presented to the Legislature in March, 1909. It provided in brief:

1. A Board of Inebriety for New York City, whose duty it should be to have general supervision over the probational, institutional and parole care and treatment of all persons, other than criminals, who are so addicted to the use of alcoholic liquors or narcotic drugs as to require such care and treatment.

2. A hospital and industrial colony for inebriates under control of the Board of Inebriety.

3. A central bureau of records of all persons arrested for public intoxication.

4. Field officers under the direction of the board, whose duty would be to inquire into all arrests for intoxication and to act as parole officers for the hospital and industrial colony.

5. A graded series of remedies for persons arrested for public intoxication, including:

- a. Release without appearance in court in all cases which have not been arrested within twelve months.

- b. Release on probation under supervision of field officer.

- c. Release on probation under supervision of field officer with the addition of a fine to be paid in installments to the field officer.

- d. Commitment to hospital and industrial colony on an indeterminate sentence for a period of not less than four months nor more than three years.

6. Commitment to the hospital and industrial colony of habitual drunkards who do not appear in police courts, upon proper medical certification, following the procedure in cases of persons who are insane.

At about the same time that the bill was introduced in the legislature a pamphlet was issued on the Treatment of Public Intoxication and Inebriety, which was given wide circulation and which aimed to give the public the results of the study of the Standing Committee on Hospitals as far as it had proceeded at that time. The plan was not presented until late in the session and did not pass the legislature, although it was reported favorably by the Senate Cities Committee.

During the summer a special investigation has been carried on, aiming to show to what extent the in-and-out-of-prison and in-and-out-of-hospital process exists in the present practice in New York City. This investigation has analyzed the records of the male alcoholic ward at Bellevue and at the work-house. The records of other institutions, including the City Home, the Municipal Lodging House, the Metropolitan Hospital and the City Hospital were then examined to find further trace of persons with long records at the work-house and at Bellevue. Astonishing results have been shown by this investigation and plans are now being made to bring these facts to the attention of the public.

The committee has brought the matter to the attention of the Joint Legislative Commission appointed to investigate and report on the charter for New York City and also to the Page Commission appointed to investigate inferior courts. The plan, with slight modifications, will be presented again at the next session of the legislature. The opinion has been gradually forcing itself upon the Standing Committee on Hospitals that the time will soon come when a thorough-going, sane campaign of public education aiming at the prevention of drunkenness and its attendant evils should be undertaken and that the State Charities Aid Association, either acting through the Committee on Hospitals or a special committee for the purpose, might well undertake such a campaign if the necessary funds can be provided.

Minor Activities.

The committee has recently been making an investigation with regard to the possibility of securing better transportation facilities for persons suspected of being insane. The wisdom of some change which would make it necessary to depend upon police officers and patrol wagons for

this purpose is apparent, and the committee has accordingly prepared recommendations which it will present in the near future to the Trustees of Bellevue and Allied Hospitals and to the Department of Public Charities, looking toward a special ambulance service with a trained attendant for this class of persons.

The committee is also preparing legislation which will make it possible for magistrates to commit persons who are charged with minor offenses to the psychopathic ward of either Bellevue Hospital or Kings County Hospital pending the determination of their sanity. To legally do this now, a magistrate must discharge the original complaint. The result is that if a person is found sane he is not tried for his original offense.

An amendment was secured to the city charter during the last session of the legislature, which defines the respective powers of the Department of Health, the Department of Public Charities and the Trustees of Bellevue and Allied Hospitals relative to hospitals for the care and treatment of contagious diseases. The effect of this amendment is to legalize much of the hospital work of the Department of Public Charities and the Trustees of Bellevue and Allied Hospitals, which, under a strict interpretation of the charter as interpreted by Justice Crane, was without legal authority. The charter amendment provides that the Board of Health shall have exclusive jurisdiction over all municipal hospitals for the care and treatment of "Asiatic cholera, plague, typhoid fever, scarlet fever, yellow fever, measles, diphtheria and smallpox." The amendment also provides a means for the unification of all contagious disease hospital work, if at any time it is desirable so to do.

REPORTS OF COUNTY VISITING COMMITTEES.

Thirty-four of the Association's County Committees outside of New York City have sent to the central office reports of their work during the past year.

Two hundred and fifty-four visits are reported to have been made by members of these committees to thirty-six almshouses, not including the very large number of visits made by the members of the New York City Visiting Committee to public charitable institutions in New York, Kings and Richmond counties. Brief abstracts of the annual reports of the Association's County Committees are herewith submitted.

Allegany County.—The almshouse is reported to be in its usual good condition and well managed. Two new piazzas for inmates have been added during the year, and the buildings have all been newly painted.

The committee on children has been investigating the homes of the children who have been placed in families in previous years. Of the 45 children thus placed out, four cannot be traced, as the families have moved away from the former localities and it has been impossible to learn anything about them. Of the 16 children placed in institutions, 15 still remain and one has been placed out and lost track of. Eight of the children have been legally adopted. During the past year three children were placed out by the central office of the State Charities Aid Association, and one child was placed out in a free family home by the superintendent of the poor. Three children who had been taken on trial have been legally adopted during the year.

Cattaraugus County.—The almshouse is reported to be in good condition and very well managed. The buildings have been painted and shingled during the year, and the principal needs at present are verandas on the women's cottages, hot water in the cottages, and better provision for isolating cases of tuberculosis. At present there is only one such case in the institution and this is an advanced case. The patient has a room to herself and uses separate utensils. There is a separate hospital for the men, but the women are cared for in small rooms in the main cottage. The nurses are experienced, but not trained. The young people from different churches sometimes give entertainments for the benefit of the inmates, and the members of the committee in the locality frequently visit the almshouse.

Chautauqua County.—The committee has held two meetings during the year, with an average of eight members present, and has made eight visits to the almshouse, of which six were without notice. The institution is reported to be in its usual excellent condition. The employees who care for the 140 inmates include, besides the keeper and matron, two women nurses, one man nurse, an engineer, two cooks, a laundress, a scrub woman and three farm hands. The inmates are well cared for. They include three epileptics, thirteen feeble-minded cases, and thirteen cases of tuberculosis of several years duration. On the farm there are twenty-six cows, which furnish the milk and butter, and one hundred hens, which lay about eight dozen eggs a week. They also keep one hundred turkeys, raise their own pork, and buy their beef. During the past year the cultivation of a number of small fruits has been started and there is an abundance of apples and vegetables growing in the orchards and gardens. In the spring a quantity of maple sugar is made. The food furnished the inmates is of good quality.

The interior of the institution is a model of cleanliness and good order and the institution is considered one of the best in the state.

Twenty-three children became public charges during the year, and all of them were sent to institutions. The county has a very large number of dependent children in proportion to its population, and judging by the experience of other counties, fully one-third of these children could be returned to relatives or placed out in free family homes if there were an agency established here similar to those maintained by the Association in nine other counties and towns, as described on pages 28 to 32.

Chemung County.—The committee has held eleven meetings during the year, with an average number of sixteen members present, and the almshouse has been visited seventeen times by about twenty members of the committee. Many written communications have been made to the supervisors and also many personal calls, with a view to bringing to their attention the needs of the almshouse. The most urgent needs are a hospital with special facilities for tuberculosis patients and other cases of sickness, and the removal of the present wretched water closets in the basement and their replacement by sanitary, modern plumbing. The cases of tuberculosis, of which there are at present five, should be isolated and they should be forced to spend sufficient time in the open air and to have their rooms properly ventilated. During the past year concrete walks have been laid and a laundry has been installed with a metal ceiling and hard wood floor. Some painting has been done and the partitions have been removed from the sleeping rooms. The water supply is very limited and almost continuous pumping is required to keep any water in the reservoir. Frequent leaks are caused by pressure from the pump. A disused windmill has recently been put in working condition through the efforts of a member of the committee. The plumbing and drainage are fair, but should be improved. A new cesspool, which is necessary, is about to be built. Steady improvement is noted in the cleanliness and order of the institution, and improvement is also noted in the food, especially in the bread. An almshouse for over 100 inmates should be better equipped.

Columbia County.—The almshouse is reported to be in good condition. New bath tubs and toilet rooms have been added during the year and are a great improvement. The number of paid employees besides the keeper has been increased to four, having been formerly only two, and it is now possible to give the inmates better care, especially the sick, for whom there are now both a man and a woman nurse.

The work of the County Agency for Dependent Children is described in the section on County Agencies, on pages 28 to 32.

Delaware County.—The almshouse is reported to be in its usual good condition and well managed. Improvement has been made in the drainage during the past year, and the heating system has been supplemented by the addition of a big stove in the lower hall of the men's part. A new

fire hose has been provided, and metal ceilings, and the place presents a very neat and home-like appearance. The inmates seem to be very comfortable and are well cared for, with much special attention to individual cases.

Nineteen children became public charges during the year, of whom ten were placed in institutions, three in free family homes and six in families at board.

Erie County.—The following report has been submitted by the committee:

"There have been few if any changes of importance in the general management of the Erie County Hospital and almshouse during the past year. No additions to the buildings have been made. The property on which the almshouse is situated having been purchased by the University of Buffalo, it becomes necessary to procure another building site, and a number of places in the county are under consideration, most of them some distance from Buffalo. No definite decision has been arrived at as yet. It is hoped that some good farming land may be purchased. The present almshouse buildings are in fairly good condition, and it is hardly to be expected with a prospect of a change before many years, that any extensive alterations will be made in these buildings. Our committee is still of the opinion that the dietary in the almshouse is not what it should be either in quality or variety. The cooking arrangements are exceedingly limited and until better facilities are provided for the proper preparation of food it is useless to expect any great improvement in this direction.

"The sale of land to the University does not cover the hospital buildings, the idea being probably to utilize the county hospital in connection with the medical department of the University. The main building of the hospital is in exceedingly bad condition and in need of immediate attention. A report was made to the Board of Supervisors by one of their members, Mr. Harvey D. Blakelee, calling notice to the over-crowded, unsanitary condition of the hospital, its dilapidated and poorly ventilated wards, and inadequate operating room. The matter was referred to the committee on almshouse matters. In July an inspection of the hospital was made by the State Board of Charities and a recommendation sent to the Board of Supervisors, 'that immediate consideration be given to the improvement of the Erie County hospital by (1) a thorough reconstruction of the main hospital building, for which at least \$50,000 should be provided, and (2) by the erection of a surgical pavilion with wards for 150 patients and equipped with suitable operating and other necessary service rooms estimated to cost \$150,000.' No report having been received from the committee, the Erie county branch of the State Charities Aid Association sent a letter to the supervisors calling attention again to the fact that nothing was being done to remedy this deplorable condition of affairs and begging that some consideration be given at once to a matter of such vital importance. We are glad to report that some progress is being made

and plans are under discussion, with the probability of a new hospital being built in the near future.

"The tuberculosis pavilion is taxed to its full capacity, the number of men patients far outnumbering the women, the larger number of cases being chronic and beyond recovery. The dietary in this department of the hospital has been greatly improved. The supplies and provisions for this pavilion are quite apart from the main building. The food is all prepared in a kitchen in the basement of the pavilion and seems sufficient in quantity and quality. It would seem at last possible to arrive at the approximate per capita cost of the county tuberculosis patients."

Essex County.—Many improvements have been made at the almshouse during the past year, and it is reported to be in excellent condition and very well managed. In the women's part, the ceilings have all been painted and two of the back rooms have had new ceilings and new floors. All the woodwork in the inmates' kitchens and dining rooms has been painted, and a hot water heater has been put into the inmates' kitchen and connected with their bathrooms. New lavatories have been furnished for the men's bathroom. The outside trimmings, blinds, piazzas, barns and outbuildings have all been painted, and the cow stables have been ceiled and provided with a concrete floor. There is a new tower for the stand-pipe and a new 90-ton silo. The most urgent need at the present time is said to be new mattresses for the inmates.

During the past year eleven children were placed in institutions and five in free family homes. Forty placed out in previous years remain under the supervision of the Superintendent of the Poor.

Franklin County.—The almshouse is reported to be in good condition and well managed. It is a small institution with fewer than 40 inmates ordinarily, and as there are no feeble-minded or epileptic cases and no patients suffering from tuberculosis the inmates are not of a difficult class to care for. During the past year six children became public charges, of whom three were placed in institutions and three in free family homes.

Fulton County.—The committee has held three meetings and has visited the almshouse three times during the year. Some painting has been done and the cemetery has been put in order, and in most respects the almshouse is in good condition. The most urgent needs continue to be a hospital for the sick and a receiving vault for the dead. The inmates when ill are cared for in their own rooms. It would be much better if suitable rooms were set aside for infirmaries. At the present time there is but one recognized case of tuberculosis, and this patient, though provided with a separate room, mixes daily with the other inmates and may easily be a source of infection.

Genesee County.—The almshouse is reported to be in good condition and well managed. During the past year cement walks and floors have been laid, the buildings have been painted, and a refrigerating plant has

been installed. At Christmas time the committee furnished presents for the inmates, which were much appreciated. The special needs at the present time are steel ceilings, a mangle and most of all a nurse to care for the sick. The following is a quotation from the committee's report: "The Genesee County home has never had at one time so many old and infirm men and women as this summer. There have been several deaths, and the men in the hospital were aged and feeble, as was also the case with the inmates in the women's department. The members of the committee are of the opinion that there should be a nurse to care for that class of patients. Three cases of pulmonary tuberculosis were of long duration before their admittance to the institution. They were kept in the hospital and were separated from other patients only as an effort was made to keep the other patients away from them as much as possible. The committee thinks that they should be in private rooms where they could be comfortably cared for by a nurse, if there were a nurse in charge."

Herkimer County.—During the past year the bath rooms at the almshouse have been repaired, two new ones have been put in, and some painting has been done. If lockers or suitable store rooms could be provided for the inmates' clothing so that they need not hang their clothing in their dormitories or bedrooms the appearance of the institution would be considerably improved. With fewer than one hundred inmates the institution employs nine paid employees, including a nurse for the sick, who are cared for in a separate hospital recently built.

The report of the Herkimer County Agency for Dependent Children will be found on pages 28 to 32.

Lewis County.—The committee has held several formal and several informal meetings during the year, and the almshouse has been visited twenty times by different members. The chairman of the committee has appeared before the Board of Supervisors to urge the need of an extension to the hospital. During the year new hard wood floors have been laid, burlap has been put on the walls, steel ceilings have been provided, and the rooms have been painted. The almshouse seems to be in good condition and very well managed. There are six paid employees besides the keeper to care for the inmates, who are about forty in number.

Montgomery County.—The almshouse is reported to be in good condition and well managed, but the needs urged in previous reports still remain to be met, namely, better lighting facilities to replace kerosene lamps now used and better provision for the sick, especially cases of tuberculosis. As there is no hospital and no separate infirmary rooms the sick are cared for in the few single rooms that the almshouse contains, or in the regular wards. There should be separate accommodations for the sick where they can be cared for by a capable nurse.

The assistance given the County Superintendent of the Poor and the Amsterdam Commissioner of Charities by the Committee through its Agency for Dependent Children is described on pages 28 to 32.

Nassau County.—The town almshouse of Hempstead has had electric lights installed during the year and new buildings are being erected to replace the barn and outbuildings that were burned. A new building is to be built and inclosed in a yard where patients suffering from tuberculosis can be cared for apart from the other inmates. There are four cases of tuberculosis at the almshouse at the present time. The cloths which are used are burned, but otherwise there seems to be no special precaution taken to prevent the spread of the disease. The total number of inmates is only 32, of whom six are women.

The town almshouse of North Hempstead and Oyster Bay with about 40 inmates is so illy planned and so unsuitable for the care of such cases that it is difficult to suggest improvements. During the year the fire escapes have been completed and new iron beds with springs are to replace the old wooden bedsteads. A patient recently died of tuberculosis in a badly ventilated room where there were four other inmates. For the sick there is a separate room for men, but no special place for the women, and as there are no nurses to care for the sick, the inmates care for one another with the help of the matron and other employees.

It seems unfortunate that this small county should maintain two poorly equipped town almshouses instead of one modern and well managed county almshouse centrally located. The county is so small that the care of the poor on an exclusive town system seems a wasteful policy. This is nowhere more obvious than in connection with the dependent children who are wards of the different towns. During the past year an agency for dependent children was established by the Association's local committee in cooperation with the town board for the town of Oyster Bay, and excellent work has already been done by the agent in reducing the number of dependent children and making better provision for them by returning them to relatives or placing them out in free family homes. Such work is needed in the towns of Hempstead and North Hempstead, but it has been found difficult to get the three towns to cooperate. If the children were county charges a county agent could be appointed who would do the work for all the children of the county and doubtless effect a great saving of public money and make much better provision for the children who are public wards—more than a hundred in number. For the report of this work see pages 28 to 32.

Oneida County.—The committee has submitted the usual statistical report and in addition the following supplementary report on the condition and needs of the almshouse. A further report of the Agency for Dependent Children here mentioned will be found under the heading of County Agencies for Dependent Children on pages 28 to 32.

“The fire protection is good as far as water supply and water pressure are concerned. But the immediate application of these means is in the hands of employees who are not experienced nor numerous enough to fight a large fire. The Rome fire department is within call, but would require ten or twelve minutes to reach the house.

"The great need of the almshouse is the completion of the hospital. This building was designed and erected to accommodate 115 patients, but physicians say it will accommodate perhaps twice that number. It is a large fire proof building. The basement is not finished and the heating apparatus is not put in. After the contract for the erection of the building had been let by a special committee appointed by the Board of Supervisors, it was found that the committee had not been given authority for the erection of any building. The attorney of the Board of Supervisors reported that the committee had not been authorized to put up the building. A special committee of the Board of Supervisors made an investigation through expert builders, who reported that the building had cost \$50,000 more than their estimate of its value. The board declined to let a contract for heating the building until the question of the liability of the county for the expenditures already incurred had been settled. On October 4, however, the board asked bids for the heating and ventilation and on October 18, 1909, a contract was let for these improvements at a cost of \$18,000. The county hospital should be complete by May, and its completion will solve some of the problems of the present institution.

"The State Board of Charities over a year ago investigated the almshouse, especially with reference to the care of the sick and made recommendations most of which were promptly complied with. But the recommendation for the employment of trained nurses has never been complied with, and this necessity still exists. It is believed that when the county hospital which adjoins the almshouse is completed, an interne and trained nurses will be employed and this will improve the administration of the entire institution. The spray baths will be used by the men, and maternity cases will then be cared for in suitable rooms.

"The completion of the system of forced ventilation in the almshouse is a great improvement. The air, especially in the day rooms of the men, is much better, and the health of the inmates is correspondingly improved.

"The proportion of men inmates to women inmates is large, the men numbering 73 and the women 27 per cent. Women will make a more persistent and continued effort to maintain themselves, while many men become dissolute, or if overtaken by adversity, soon succumb and make no effort to get on their feet again. It is our opinion that if more occupation could be afforded for men in the almshouse, especially during the winter months, the male population of the institution would be much smaller.

"Early in January, 1909, this committee appointed Miss Amelia Campbell of Rome as agent for the placing out of dependent children, and in her work cooperating with the county superintendent of the poor. Her work has been performed intelligently, faithfully and effectively and the results show that many children have been placed in good homes during the year. We are very much gratified with the result of the experiment and desire to thank the supervisors of Oneida county for providing the means for carrying it on."

Onondaga County.—The almshouse and county hospital are reported to be in very good condition and well managed. During the year a new building for women has been erected, which is a great improvement over former conditions and both relieves the over-crowding and makes a much more comfortable provision for the female inmates. A new power plant has been installed, and a new farm of 137 acres, with farm buildings, has been purchased and the buildings on the farm repaired. At the present time the special needs are larger accommodations at the hospital and general repairs to the main building of the almshouse, especially better ventilation. It would be well if the inmates could be more fully employed. If someone could be secured to teach them basketry, bead work, weaving and other home industries, they would undoubtedly be much better off and happier. At the hospital there have been 43 cases of pulmonary tuberculosis cared for during the past year, of whom nine remained in the hospital at the close of the year.

There is urgent need for a better place for the temporary care and examination of persons alleged to be insane. At present the great majority of such cases are cared for in two rooms at the Municipal Lodging House, which is an old city house, hard to keep clean and, though light and fairly cheerful, a very unsuitable place for such patients, in that it is closely connected with the shelter of tramps. The officials in charge are considered kind and do the best they can under the circumstances, but other and better provision should be made. There is a room in a cottage connected with the Women's and Children's hospital where a woman patient can be cared for temporarily in case of need, but this involves considerable expense, and the hospital is able to receive such cases only when the need is very urgent and the physician in charge feels that the patient should not be sent to the so-called detention hospital at the Municipal Lodging House. During the past year six patients were cared for at the Women's and Children's Hospital and 49 patients were sent to state hospitals from the Municipal Lodging House.

The work for children carried on by the County Agent for Dependent Children seems to be very well done and results in a much better disposition of children who are wards of the county. One hundred and thirty-two children have been under supervision during the year and twenty-seven have been discharged, of whom thirteen were legally adopted, eleven returned to parents, and three died. One hundred and six children were under supervision in free homes at the close of the year.

Orange County.—The almshouse of the city and town of Newburgh is reported by the committee to be in its usual good condition. It is to be greatly improved and enlarged by an addition now in process of construction, which will provide better hospital accommodations, a modern laundry plant and provide rooms for reimbursing inmates. With the completion of these improvements this almshouse will be one of the best of its kind in the state. It is to be hoped that with the completion of the hospital, trained nurses will be employed to care for the sick.

The work for children carried on by the committee is described in the section on County Agencies for Dependent Children on pages 28 to 32.

Oswego County.—The Oswego city almshouse is reported to be in excellent condition and admirably managed. During the past year steel ceilings and concrete tanks have been provided, some painting has been done and many minor improvements have been made. There are about forty-five inmates, with five paid employees besides the keeper to care for them. The sick are cared for in separate rooms.

The Oswego county almshouse does not in all respects compare favorably with the city institution. While the administration is good and the buildings have been recently improved in some important particulars, there is still great need of radical changes to make the accommodations for the inmates safe and healthful. Among the special needs reported at the present time are concrete floors for the basement, a power laundry, the same power to be used also for pumping water to tanks, and a hose for fire protection, outside fire escapes and the widening of the inside stairways, which are at present narrow, steep and long, and would be very dangerous in case of fire, larger and better rooms for keeping clothes, better facilities for cold storage, the out-buildings to be shingled and repaired or else torn down. The walls of the dormitories and living rooms should be covered with burlap or other material and thickly painted. Half of the building was formerly used as an insane asylum, and should be remodeled for the use of the present inmates. During the past year the hospital facilities have been enlarged, improved and made more satisfactory. Many rooms have been provided with steel ceilings and hardwood floors, and also painted and papered, and some work has been done on the roof. The water supply, while abundant, lacks sufficient facilities for distribution, and the drainage should be extended to a greater distance from the house. The ventilation is in some parts of the building very poor, and should be improved by the installation of some artificial system of ventilation, as at present the ventilation is only by windows.

Rensselaer County.—The committee has held six meetings during the year, and all the members have visited the almshouse. The committee has done much to bring about the building of a new tuberculosis hospital, which will be a very great improvement. The almshouse is said to be in good condition and well managed. Some painting and general cleaning has been done during the year, and the special need at present is screens for the windows. The separate hospital building in process of erection will cost \$40,000. It is hoped that an Agency for Children will soon be established.

Schenectady County.—The almshouse is reported to be in good condition and well managed. The special needs at the present time are said to be additional heat in the dining room and a sterilizer for cleansing the clothes of inmates received from outside and for the bedding. There are four cases of tuberculosis at the almshouse and they are cared for in the tuber-

culosis pavilion, which has been erected during the past year. Another addition to the equipment is a detention hospital where the alleged insane are temporarily cared for pending their examination and commitment to state hospitals. As yet no patient has been detained here longer than three days, as the commitments have been very promptly made. Women caretakers are employed to care for women patients. While this is a great improvement over conditions formerly existing in the county jail, where such patients were detained in past years, almshouse care for such cases is not considered desirable, and it is to be hoped that provision will be made by a general hospital in Schenectady for the reception and temporary care of persons suffering from mental disease.

The Agency for Dependent Children maintained by the committee is described on pages 28 to 32 of this report.

Seneca County.—The almshouse has been visited frequently during the year by the committee, which reports that the greatest needs at the present time are stair fire escapes, lighting by gas or electricity and suitable accommodations for the care of the sick, especially tuberculosis cases. The fire protection is still inadequate.

Steuben County.—A house for the farmer has been built during the past year, and the county is about to erect a hospital for tuberculosis patients, which will be a great relief to the almshouse. The institution is said to be in good condition and well managed. During the year ten children became public charges, all of whom were sent to institutions, six to Binghamton and four to Rochester.

Suffolk County.—The almshouse is reported to be in its usual excellent condition and well managed by the keeper and matron, who have so long and faithfully served the county in this capacity. The hospital has been enlarged during the year and is under the care of nurses who are experienced but are not trained. There are said to be no cases of tuberculosis at the present time.

Sullivan County.—No improvement has been made at this old almshouse during the year, and the need for new beds, better water supply and fire protection and general repairs and improvements continues as urgent as formerly. Sputum cups should be provided for the patients suffering from tuberculosis, of whom there are two at the present time. There is no hospital for the sick and the patients are cared for in their rooms by the matron. The county records have been destroyed by fire during the past year, which has caused considerable inconvenience. The almshouse has been visited eleven times by members of the committee and letters have been written to the supervisors and superintendent of the poor to bring to their attention the needs of the almshouse. Although this is a small almshouse with fewer than fifty inmates, more money should be spent to keep it in proper condition and make a comfortable home for the old people who are obliged to live there.

St. Lawrence County.—The almshouse is reported to be in good condition with the exception of the plumbing and the ventilation, which are very poor, and the fire protection, which is only fairly good. During the past year the barn has been repaired and the cow stable cemented. The institution needs extensive repairing, including metal ceilings and hard wood floors, and the most urgent need of all is a trained nurse to care for the sick. This institution always has a considerable number of feeble-minded and epileptic inmates, but no cases of pulmonary tuberculosis are received.

Washington County.—The almshouse is reported to be in its usual good condition. Steel ceilings have been added and general repairs have been made during the year. There is need of fire escapes at the present time. The ladies of the committee have been able to raise through voluntary contributions a fund to purchase a gift for each inmate at the county house for Christmas. During the year twelve children became public charges and were placed in institutions and there are altogether more than fifty dependent children in this county. An agent for dependent children should be appointed to look after these children.

Wayne County.—The committee has held quarterly meetings at the almshouse and a number of unexpected visits have been made during the year. The institution is said to be in good condition, and new flooring and cement have been laid during the year. The food might be improved, as at present there is too much pork and not enough beef provided. More screens are needed in the summer. The sick are under the care of a good attendant and the doctor calls twice a week. A benevolent society from Newark and another from Lyons go once a month to interest and entertain the inmates.

Westchester County.—The committee has held five meetings during the year and ten different members of the committee have made some thirty-five visits to the almshouse. Letters have been written and visits made to the superintendent of the poor, and a sub-committee appeared before the Board of Supervisors to advocate the adoption of the cottage plan in connection with the proposed additional new buildings. In the plans finally accepted the cottage plan seems to have been adopted, but on so large a scale that it seems doubtful whether the buildings will really embody the spirit of this plan. Three large new dormitory buildings are contemplated, all planned exactly alike, and each to accommodate nearly 200 inmates. Their two floors are identical in construction and consist of four large dormitories holding twenty-four beds each with water sections containing two bathtubs, one spray bath, eight lavatory fixtures and six toilet fixtures—a somewhat inadequate number for the use of nearly 100 persons. While these dormitories may answer the purpose fairly well for the men, they will be extremely unhomelike and hardly suitable for the old women. Even for men of the better class a building might well be planned with provision for a greater degree of privacy. Only one of the

buildings is now being constructed, and it is to be hoped that before building the others the plan will be changed so as to provide single rooms for the inmates of the better class. Another building which is under way is a nursery, which seems to be a pleasant little cottage, well lighted on all sides, and likely to be comfortable and homelike. A large addition to the hospital is being made which will provide for two-story piazzas and an elevator—two of the needs which have long been advocated by the committee. There will also be a water section and diet kitchens which are greatly needed in connection with the hospital. It is unfortunate that the water section should be so remote and difficult of access from the present wards and it seems unfortunate that a hospital in the country should be constructed on a plan which demands an inclosed court in the centre surrounded by wards. The additions contemplated will, if carried out, provide for nearly double the present census of the almshouse. As the normal census seems to be not much over 400, it is difficult to understand why the capacity should be increased to about 700.

There has been very considerable improvement during the past year in the food, and doubtless it will be even better with the addition of special diet kitchens at the hospital. The hospital for tuberculosis patients is not cleaned as it should be, and while it has improved very considerably during the past year, it has not yet reached the proper standard. To supplement this building a portable frame house with sixteen beds has been set up between the general hospital and the tuberculosis pavilion. This is a cheerful little building and is an important addition to the plant. It would be improved by having water connections, such as are found entirely practicable in similar pavilions in connection with other institutions. The head nurse has seven assistants, two of whom are night nurses and five day nurses. This number is inadequate to care for patients in the two hospitals. The general hospital is a three-story building and the tuberculosis pavilion two stories. With the additions that are being made it will probably be necessary to employ a larger number of nurses. The pay is so small that it is difficult to secure and keep a desirable class. The medical administration is still unsatisfactory. For an institution of this size a medical board should be provided consisting of physicians and surgeons who volunteer their services, instead of the present plan of employing one paid visiting physician who employs unpaid resident physicians at the institution.

Wyoming County.—The almshouse is considered to be in good condition. During the past year the buildings have been repainted. The special need is a hospital for the sick. The committee addressed a letter to the Board of Supervisors bringing the needs of the almshouse to the attention of the board. There are no cases of tuberculosis reported, but there are said to be twelve feeble-minded and epileptic inmates, which seems a large proportion out of a population of 40.

Yates County.—This little almshouse with less than forty inmates is well managed and seems to be a comfortable and home-like place for the

aged poor. All of the out-buildings have been painted during the year, new tubs have been put in the laundry, and a gasoline engine and feed grinder have been installed. The special need is considered to be a better lighting system, a porch for the men, and an ice house with a cold storage room. The water supply is not always sufficient, and the fire protection is not very good, and the plumbing, drainage and ventilation are only fair. The food is good and the almshouse is kept in a cleanly and orderly way, and the general administration is excellent. Eleven of the thirty-eight inmates are said to be feeble-minded or epileptic.

SUMMARY OF REPORT OF NEW YORK CITY VISITING COMMITTEE.

The systematic visiting of the City Hospitals, Homes for the Aged and Infirm, and the Municipal Lodging House, in Greater New York, by members of the New York City Visiting Committee, has been continued. There have been twenty-four meetings of the Committee, its Executive Committee or Borough Committees, at which matters of general interest have been discussed, and a large number of meetings of sub-committees.

Through the generosity of a friend of the Committee, it has been possible, during the past year, by the employment of an Assistant Secretary, not only to relieve the Secretary of the excessive demands upon his time, but also to follow up the suggestions of the Committee in such a way as to make them more effective. The Committee takes pleasure in acknowledging the cordial co-operation of officials of the Departments of Public Charities and Bellevue and Allied Hospitals, and the adoption of many of the suggestions made by the committee.

Its visitors have frequently conferred with the officers of the departments and superintendents of institutions. As important needs have been ascertained, more formal statements have been made to the Commissioner of Public Charities, the Trustees of Bellevue and Allied Hospitals and other public officials. The following is a partial list of such statements:

October 12, 1908, a statement to the Board of Estimate and Apportionment, commenting at length upon the estimates of the expenses of the Departments of Bellevue and Allied Hospitals and Public Charities for 1909; urging certain requested appropriations as especially necessary and pointing out some possible methods of economy.

November 5, 1908, a memorandum as to suggested improvements in the preliminary plans of the new Bradford Street Hospital, Brooklyn (prepared in co-operation with the Hospital Committee of the State Charities Aid Association).

November 10, 1908, a statement of certain needs at the New York City Farm Colony.

- November 14, 1908, suggestions concerning a list prepared for the Department of Public Charities, of trees, shrubs, etc., for planting on Blackwell's Island.
- January 30, 1909, a letter submitting the suggestions of advisory landscape architects concerning the preliminary plans and specifications for the layout of the City Hospital and Metropolitan Hospital districts on Blackwell's Island.
- February 13, 1909, detailed comments and recommendations concerning the preliminary layout of the New York City Farm Colony, with the suggestions of expert advisers as to the best types of almshouse construction.
- March 27, 1909, a memorandum submitted to the Commissioner of Public Charities concerning the City Children's Hospitals and Schools.
- March 29, 1909, a statement of desirable improvements for the employes in all institutions of the Department of Public Charities, including recommendations for new buildings and for the employment of a salaried manager to look after the interests of employes, and other general suggestions for their welfare.
- April 2, 1909, a statement to the Commissioner of Public Charities of the more important needs of all of the institutions, bureaus, etc., and of the department in general, as observed by the members of the New York City Visiting Committee, for consideration especially in preparing a request to the Board of Estimate and Apportionment for issues of corporate stock for new buildings.
- April 2, 1909, a letter suggesting a plan for the establishment by the Department of Public Charities of the systematic assistance of outgoing hospital patients, by advice and reference to the appropriate charitable societies, etc., to conserve the curative effects of their stay in the institutions.
- April 13, 1909, a brief summary of the work of members of the Committee on the City Children's Hospitals and Schools in visiting children discharged from that institution to their homes, securing the co-operation of dispensaries, hospitals and charitable societies, in conserving the curative and educational effects of the children's stay in the institution and to prevent the recurrence of conditions leading to disease, and in improving home conditions where possible.
- April 20, 1909, a letter to the members of the Board of Estimate and Apportionment supporting the request of the Commissioner of Public Charities for authorization to proceed with the erection of certain much needed buildings for the Department, for which appropriations had already been granted, but for the erection of which special permission was necessary.
- April 30, 1909, a letter to the Commissioner of the Department of Correction urging the securing of a dock in Manhattan for that department, separate from the dock of the Department of Public Charities, and the establishment of landings on the eastern side of Blackwell's Island to be used by the Department of Correction instead of those on the western side which are at present used by both departments.
- May 11, 1909, an oral statement to the Commissioner of Public Charities of certain important needs for the Kings County Hospital.
- May 17, 1909, a letter suggesting certain improvements for the Orthopaedic Department of the City Children's Hospitals and Schools.
- May 19, 1909, a letter suggesting the enlargement of Ward 34 at Bellevue Hospital for disturbed and alcoholic women patients, including prisoners, in order to increase the facilities for segregation and to lessen the overcrowding to some extent.
- June 3, 1909, a statement supplementary to that of April 13, 1909, showing the work of members of the Committee on the City Children's Hospitals and Schools, in visiting children discharged from that institution to their homes.
- June 3, 1909, a letter forwarding to the Department of Public Charities certain statements made by parents concerning the treatment of their children.
- June 14, 1909, comments and suggestions on the layout of the proposed development of Kings County Hospital (prepared in co-operation with the Hospital Committee of the State Charities Aid Association).

July 6, 1909, a letter transmitting a report from Mr. Peter Joseph McKeon, advisory member on fire protection, as to certain immediate changes suggested for the improvement of fire protection at the City Children's Hospitals and Schools.

July 9, 1909, a statement to the Commissioner of Public Charities of certain needs for which the Committee asked special consideration in the preparation of the budget estimate for 1910, and having to do chiefly with the individual care of patients and inmates.

July 9, 1909, informal suggestions by the Chairman of the Committee on the City Children's Hospital and Schools, of changes which it seemed desirable to make in the budget of that institution for 1910.

July 14, 1909, a letter transmitting an extensive report by the advisory member on fire protection as to changes and improvements, which were needed in fire protection and prevention for the City Children's Hospitals and Schools.

July 16, 1909, letters to private charitable organizations informing them of the proposed development of social service work for out-going patients in the principal public hospitals, and suggesting preparation on their part to co-operate with this development.

September 1, 1909, comments and suggestions on the revised layout of the proposed future development of the New York City Farm Colony for Aged and Infirm.

PATIENTS DISCHARGED FROM THE CITY HOSPITALS.

The Committee has continued its work of visiting children discharged to their homes from the New York City Children's Hospitals and Schools, securing the co-operation of dispensaries, hospitals and charitable societies in improving home conditions where possible, and in conserving the curative and educational effect of the children's stay in the institution and preventing a recurrence of conditions leading to disease. The general After-Care Committee, after careful study of the subject of social service work for out-going patients, formulated a plan for its development in the institutions of the Department of Public Charities. After a conference on this subject with the Commissioner, the latter has requested the Board of Estimate and Apportionment to grant in the Budget for 1910 the necessary salaries for employes to give attention to the needs of out-going patients from the principal institutions of the Department. This Committee has urged upon charitable societies the need of preparation to co-operate in this development of social service work in the public hospitals.

URGING UPON FISCAL AUTHORITIES THE IMPROVEMENT OF PUBLIC CHARITABLE INSTITUTIONS.

The Committee made a very careful study of the budget estimates of the Department of Public Charities and Bellevue and Allied Hospitals for 1909. While it found that a few items could be reduced without serious injury to the welfare of the patients, a statement to the Board of Estimate and Apportionment was prepared in support of the greater

part of the requests of these two departments, giving the reasons therefor, and urging certain items as especially necessary for the care of the sick. This formal statement was supplemented by arousing public interest in the highly undesirable conditions resulting from insufficient appropriations in the past. This was done through newspaper comment and through taking part in the "Budget Exhibit" held under the auspices of the Taxpayers' Association.

Following the urgent recommendations made by the Committee and the Commissioner of Public Charities for the improvement of the "hospital helpers" service of the public hospitals, the Board of Estimate and Apportionment made an appropriation of \$10,000 in the 1909 budget for the improvement of this service in Kings County Hospital, in order that the advantage of increasing the wages of the underpaid lower grades of employes might be shown. The Committee has made suggestions as to methods of utilizing the sum mentioned, which would, in its opinion, greatly assist in the improvement of the service.

The Committee strongly supported the request of the Commissioner of Public Charities for authority to proceed with the erection of certain much needed buildings for the Department, for which appropriations had been granted, but for the erection of which further special permission was required. The Committee's statement was supplemented by photographs showing actual conditions of overcrowding, etc., which were strikingly bad and which would be improved by the erection of these buildings. The Commissioner's request was granted on April 30, 1909.

BUDGET CONFERENCE.

Representatives of the Committee, on April 20, took part in a conference of civic and charitable societies to consider methods of co-operation with a view to effectively presenting the views of such societies as to desirable changes to be made in the City's budget for 1910, as far as such changes may concern municipal social activities. The Secretary of the Visiting Committee was appointed a member of a committee of this conference "to keep volunteer civic and charitable agencies informed as to the progress of budget matters."

BUILDING PLANS.

The Committee has continued to offer suggestions on the plans of new buildings as the development of the City's charitable institutions has progressed. The suggestions have received careful attention, and many

of them have been adopted, notably in connection with the plans for the new Bradford Street Hospital in Brooklyn. The general modification of the scheme of the hospital suggested by this committee (in co-operation with the Hospital Committee of the State Charities Aid Association) was largely adopted.

The Committee wishes to express again its appreciation of the important opportunities for usefulness offered by the Department of Public Charities in submitting the plans of new buildings for suggestions. It cordially thanks the Commissioner for the uniform courtesy shown to its representatives at conferences at which these plans have been discussed.

NEW BUILDINGS AND OTHER IMPROVEMENTS.

As has been its custom for a number of years, the Committee during the past year made a careful statement of the new buildings and improvements needed at the different institutions of the Department of Public Charities. At the same time a statement was submitted to the Commissioner of desirable improvements of an administrative nature for the institutions, bureaus, and the Department in general.

FIRE PROTECTION.

In order to continue its work of making suggestions as to the protection of the public hospitals and almshouses from fire, which was so ably begun by its late advisory member, Mr. Hugh Bonner, the Committee has appointed Mr. Peter Joseph McKeon an advisory member on fire protection, and his first reports are noted in the list of communications above.

WELFARE OF EMPLOYEES.

The Welfare Committee of the New York City Visiting Committee has continued to keep in touch with the needs of the employes of the different public charitable institutions. As a result of its observations it prepared a comprehensive statement of desirable improvements for these employes, including new buildings needed for their housing and recreation, methods of making the institutional life more attractive, and the employment of a salaried manager to look after their interests. These suggestions were made in the belief that one of the most effective ways of improving the care of the sick and infirm is to secure and retain intelligent and trustworthy employes. At a conference held with the Commissioner of Public Charities concerning the above statement of the Committee (of

March 29, 1909) the Commissioner stated that he expected to request the salaries for two additional employes in the budget estimate of the department for 1910; the duties of these employes to be in part as suggested. This request is now awaiting the consideration of the City's fiscal authorities.

NURSES' TRAINING.

At the invitation of the Special Training School Committee of the American Hospital Association, the President and the Secretary of the New York City Visiting Committee attended a meeting of the former Committee to make suggestions as to the training of nurses in social service work. The members of that Committee also very kindly expressed their appreciation of the information previously furnished them by the Visiting Committee, which had been used by them in their investigations. The report of this Training School Committee has been unanimously adopted by the American Hospital Association and the Visiting Committee is pleased to note that it agrees so closely with its own conclusions, particularly in the following points: that the training schools of large general hospitals should have a three years' graded course; that small hospitals in proximity to large general hospitals, or large medical centers, should arrange for affiliation with these institutions for such training school work as cannot be given in the local hospitals, the total length of training for pupils being three years; that a two years and three months' course of training should be recognized for isolated small hospitals, (as a problem apart from the training school situation in the larger institutions.)

The Committee has been especially interested in the desirability of improving the nursing service in the Homes for the Aged and Infirm. Its suggestions of June 19, 1908, for the improvement of this service, by establishing a standard of training for nurses, by increasing the number and pay of those employed, and by further regulating the compounding of medicines, have been discussed with the Department of Public Charities during the past year, and request has been made in the budget estimate of that Department for 1910, for funds to improve this service.

CARE OF THE SICK AT THE FARM COLONY.

The members of the Visiting Committee for the Borough of Richmond, which was re-organized in 1907, have continued their active visiting and effective work in behalf of the New York City Farm Colony.

The care of the sick at the New York City Farm Colony has been greatly improved by the appointment of a nurse for the men and one for the women, and the establishment of infirmaries for each class. In December, 1907, the Committee suggested that a nurse should be appointed to look after the sick at the Farm Colony, and on November 10th, 1908, that an infirmary should be set aside in the old stone building in the yard, and a male attendant assigned to duty there, for the care of the sick men. The Committee is gratified to note that not only have these suggestions been adopted, but that further improvements in the care of the sick have been carried into effect. However, it believes that a proper infirmary building should be constructed in the near future and a resident physician appointed for the best care of those sick inmates who cannot or should not be transferred to hospitals, particularly as the Farm Colony is soon to be rapidly developed.

SUGGESTIONS AS TO RECORDS.

Members of the Richmond Committee have made important suggestions to the Superintendent of the Bureau of Dependent Adults in Richmond as to methods of keeping records in that Bureau, and these suggestions have been approved and put into effect.

SPECIAL ACTIVITIES.

The Brooklyn Committee has continued to assist in the work of the kindergarten organized by it at the Kings County Hospital, and has provided Christmas festivities, etc., especially for the children in the hospitals and the old men and women in the Brooklyn Division of the City Home for the Aged and Infirm.

The Bellevue Committee has continued its interest and co-operation with respect to the clubs for employes organized at the hospital through the late Mrs. John L. Wilkie, who was a member of that Committee. As far as practicable, the Committee has co-operated with the work of the kindergarten at Bellevue Hospital.

EMPLOYMENT FOR INFIRM.

During the past year the Committee on Employment for Infirm has extended employment work among the infirm, crippled and blind in the City Homes for the Aged and Infirm and in the City Hospital. This work has been developed especially along lines of curative value for

the patients and inmates, from a medical point of view. The visiting physicians have been most cordial in their support, and their suggestions have been of the greatest value.

The opinions of members of the Medical Boards as to what has been accomplished are of especial value. The following is a resolution of the Medical Board of the City Hospital, adopted February 1st, 1909:

"That the Medical Board of the City Hospital thoroughly endorses the work being done by the New York Visiting Committee, and extends to them its thanks."

One of the visiting physicians of this Hospital has been particularly interested in the development of the employment work. He writes:

"I have been especially impressed with the beneficial effects upon the cases of Arthritis Deformans. *Some of these cases with hands so deformed that one doubted the possibility of the most ordinary acts being accomplished, have completed useful and artistic bits of basket and needle work.* The effect mentally upon the patients has been in consequence good and I may add that to those in attendance in the ward, physicians and nurses, the sight of these cripples usefully employed is very gratifying. The quiet nature of the occupation makes it not only suitable for a ward in which there are acute as well as chronic cases, but it is in addition a good influence against idleness and pauperism."

Concerning the work of the Brooklyn Division of the Home for the Aged and Infirm, one of the visiting physicians has written:

"The employment work introduced at Flatbush by your invaluable Committee has repeatedly attracted my attention. While it casually does more or less interest and divert those who are able to do any of it, and often proves an item of interest to other inmates, it appeals to me as a *means of treatment*. Play is the great trainer in childhood, and absorbing occupation in later life. The greatest gain during the fifteen years I have been attending has been by increasing the activity of a considerable class of the paralyzed. Giving such as are able more definite employment broadens the plan and is a distinct step in advance."

During the past year a cheerful, sunny workshop has been completed at the City Home as a result of our suggestion. It is most attractive and convenient for the use of the workers in their handicrafts, affording a much more suitable place for this purpose than the crowded wards. Lockers have been installed in this shop, in which the men keep their materials and the finished products, and these are very useful in keeping the wards in order.

Kind friends of the Committee have been of great assistance in many ways. The Island Mission contributed a most generous quota toward the expense of maintaining the employment work. Mrs. W. B. Dinsmore and Miss Emma N. Ireland each contributed \$10 for ice cream, cake, etc. Miss Stillwaggon gave valued assistance, by voluntarily teaching handicrafts to some of the workers, and in other ways.

From time to time the Committee has an opportunity to encourage some of the old or comparatively helpless men in the City Homes to take a new lease on life and to try to support themselves through the work that has been taught them. One of these men, who has left the City Home, writes as follows:

"I write you to let you know how much I thank you for your kind and good advice Miss Fowler, I have a nice little place for my father and myself and I am trying to do all I can to keep it."

The appreciation of the patients themselves is the strongest endorsement of the employment work. Their estimate of the benefit they obtain from it is a very practical test of its worth.

A fellow patient says of an inmate of the City Hospital who had paralyzed legs, but was taught to be a capable basket maker:

"If you had not done any other work for a whole year in the hospital, what was done for him would have paid for the worth of the whole year's work."

A woman with stiffened hands and dazed mind, in the Neurological Ward at the Kings County Home, had great difficulty in doing any kind of work. After two or three months of encouragement and help from the teacher, she was taught to be of use in the ward. To quote her own words:

"You do not know how much you have done for me; not only for my hands but for my mind. If the people here would all try to do some work I am sure that half of them would not have to stay as long as they do."

One of the strongest inducements to the workers to learn some new handicraft is the prospect of receiving a little money from the sale of their work. Therefore, the Committee has made every effort to sell as many as possible of their articles, many of which are of unusual merit. This is particularly difficult in the case of the blind, whose products are unfortunately the least saleable. During the past year, about \$900.00 worth of articles in all have been sold by the Committee or by the workers themselves.

This employment work should be greatly extended. There are over 4,000 men and women in the City Homes for the Aged and Infirm, and hundreds of them are too crippled or helpless for the Department of Public Charities to give them anything to do. Last year the Employment Committee helped over 100. This year it has given work to nearly 200. The work cannot be much further extended without additional funds.

REPORT OF SUB-COMMITTEE ON STATE CHARITABLE INSTITUTIONS.

At the present time the state is committed to several large enterprises in connection with the establishment and development of institutions belonging in this class. There are other somewhat similar and equally important needs of the people which should be met in the course of the next few years. It may be profitable to consider at this time what these enterprises and needs are and what their probable cost is likely to be. The following brief and tentative summary is therefore submitted:

REPAIRS, ADDITIONS AND NEW BUILDINGS AT INSTITUTIONS ALREADY ESTABLISHED.

The state charitable institutions may be divided into the following classes:

1. Four Institutions for the Feeble-Minded and Epileptic.
2. Five Reformatories for Women, Girls and Boys.
3. Two Homes for Soldiers and Sailors and their Families, etc.
4. Hospital for Incipient Tuberculosis.
5. Hospital for Crippled Children.
6. School for Indian Children.
7. School for Blind Children.

1. Institutions for the Feeble-Minded and Epileptic.

The four existing state institutions for the feeble-minded and epileptic had, on October 1, 1908, a census of 3,482. There were in the county, city and town almshouse institutions on this date 1,817 feeble-minded and epileptic inmates, and a very large number (no one knows how many) is known to be at large in the community. The number of applications

for admission to state institutions and the number of feeble-minded and epileptic cases supported in private institutions at public expense amount to about 1,200. This makes a total of over 3,000 now definitely known to need care. During the next five years there will be not less than 1,500 additional applications.

It would probably be well to concentrate most of the new building operations at Letchworth Village, which is to care for feeble-minded and epileptic cases of the custodial class in the southeastern part of the state. If the policy should be adopted of transferring to this institution any considerable number of the inmates of the four existing institutions who came from this section, it might be unnecessary to greatly enlarge these four institutions for some time to come. Otherwise they must be enlarged to care for the increasing population of this class from outside the metropolitan area. The plan of providing for all the feeble-minded men and boys at Rome, for the girls at Syracuse and for the women at Newark, which has been accepted by the State Board of Charities and the Boards of Managers of the three institutions, necessitates the addition of a department at the Rome State Custodial Asylum for the 275 boys now cared for at the Syracuse State Institution for Feeble-Minded Children. The number of women at Rome whom it is planned to transfer to the Newark State Custodial Asylum, is about 275. Accommodations should be made available at Newark as soon as possible for this number. Two large two-story buildings similar to those at Rome might well be erected at Newark for these women of the purely custodial class, instead of four or five separate cottages of a more expensive construction. The six cottages already at Newark will be sufficient to care for the number of inmates capable of benefiting by such accommodations. The further enlargement of the Syracuse institution is not desired, and it might be well to consider whether, as the buildings are old and somewhat obsolete in construction, it would not be better to abandon them and sell the very valuable land which they occupy, and to provide an educational department for girls in connection with the institution at Newark. If this plan were adopted, more land should be bought at Newark. The land now owned is already very inadequate for the present population. To provide for all male cases at Rome and all female cases at Newark would probably prove better and more economical than the present method of caring for these cases in three institutions, two of them for both sexes. Craig Colony should be enlarged to care for about 500 more patients of the improvable class.

The new buildings which should be provided in the course of the next few years in connection with this group of institutions are as follows:

Institution.	Number to be provided for.	Probable cost.
Letchworth Village.....	3,500	\$2,800,000
Craig Colony.....	500	300,000
Rome State Custodial Asylum.....	275	137,500
Newark State Custodial Asylum.....	275	137,500
	<hr/> 4,550	<hr/> \$3,375,000
	<hr/>	<hr/>

2. *Reformatories.*

The five reformatories for women and children had a census October 1, 1908, of 2,142. All of the reformatories except the House of Refuge on Randall's Island are crowded and should be gradually enlarged. This is especially true of Bedford and Hudson, which have had to refuse to receive commitments. The largest item of expenditure is naturally the development of the new State Industrial School for Boys in Westchester county. The appropriation of \$1,200,000 asked for to develop this institution for 800 boys should be made available, and about \$300,000 should be spent for additional dormitory, hospital and school accommodations at the Industry, Hudson, Albion and Bedford institutions. A total appropriation of about \$1,500,000 is needed for these institutions during the next few years.

3. *Homes for Soldiers and Sailors and Their Families.*

The state institutions at Bath and Oxford are likely to have a diminishing population, as the veterans of the Civil War become fewer. The accommodations required are largely in the nature of infirmaries. It seems questionable whether new buildings should be provided to any considerable extent if it is possible to make over existing buildings so that they will suit the needs of the increasing proportion of feeble inmates. Probably about \$100,000 will be needed for this purpose.

4. *State Hospital for Incipient Tuberculosis.*

The State Hospital for Incipient Tuberculosis at Ray Brook cares for only a small proportion of the number of persons eligible for admission. Without endeavoring to make provision for all cases of incipient tuberculosis from all parts of the state, the state should provide institutions for patients from the smaller localities which have not a sufficient number

of such cases to build local sanatoria for them. There is no reason why the state should not assess on the localities from which the patients come the entire cost of their maintenance, and with the present widespread interest in the subject, no locality would be likely to fail to send its patients to state institutions on account of the cost of maintenance. The state should probably look forward to larger expenditures for buildings, but need not anticipate larger appropriations for maintenance. At least 1,000 additional beds, preferably located at two new state hospitals for this class, one in the western and one in the central part of the state, should be provided during the next five years at a cost of from \$750 to \$800 per bed, a total of about \$750,000 for this purpose.

5. *State Hospital for Crippled Children.*

The State Hospital for Crippled Children at West Haverstraw cares for only 46. About half of these children come from New York City and the remainder from other parts of the state. Without trying to provide for the large number of crippled children in the large cities, for whom increasing local provision is being made by private charity, the state might well make provision for the children of this class whose homes are in the smaller towns and rural communities, who would not otherwise receive the care they need. There seems to be some question as to whether the present site is sufficiently salubrious to warrant the erection of additional buildings and also whether it is sufficiently central and sufficiently easy of access by consulting physicians and surgeons to make the retention and development of the present site desirable. If new buildings are provided the capacity of such an institution should probably not exceed 200. The probable cost of a new institution on a new site for this number would be about \$200,000.

6. *School for Indian Children.*

The Thomas Indian School cares for about 150 Indian children from all the eight reservations in the state. It might be well to inquire to what extent such an institution is needed—whether most of the children are destitute or have homes where they could remain and attend local day schools, or whether, if they have no homes, they could advantageously be cared for at local institutions for white children, where they would have the advantage of mixing with such children and learning the ways of those with whom they are to associate later when they leave the institution. If it is considered desirable to segregate the Indian children, a

few additional buildings are needed at the Thomas Indian School, and an expenditure of about \$50,000 should be made there in the course of the next few years.

7. *School for Blind Children.*

The State School for the Blind at Batavia cares for and educates 125 blind children. With the present effort that is being made to prevent ophthalmia neonatorum, which causes from one-fourth to one-third of the blindness among children, there may be less demand for state provision for this class. It is increasingly becoming the policy of large cities to educate the blind in day classes connected with public schools, thus enabling them to enjoy the advantages of home life. There will probably always be a considerable number of destitute blind children, especially in the rural communities, for whom a state school will be required. An enlargement of the capacity, however, does not appear to be demanded at the present time.

NEW KINDS OF INSTITUTIONS WHICH SHOULD BE ESTABLISHED.

The following estimates are very tentative, but may be helpful in arriving at an approximate idea of what the state has before it in the near future.

1. *State Farm for Women.*

When the commission appointed to secure a site for this institution has made its selection, an appropriation will be required for the erection of buildings. For two hundred inmates an appropriation of about \$200,000 would be required.

2. *Farm Colony for Vagrants.*

An institution for the long-continued or permanent care of "work-house rounders" has long been recommended by those interested in the penal system of the state. Such an institution would be wise and economical and should be provided in the near future. About five hundred inmates should be provided for at a probable cost of \$500,000.

3. *Reformatory for Adult Misdemeanants.*

Such an institution is greatly needed and either a site should be acquired and buildings erected or else one or more of the existing penitentiaries should be made over for this purpose. In either case a considerable appropriation will be required, probably \$500,000 for five hundred inmates.

4. *Hospital for Inebriates.*

There is a growing realization of the need of institutions for the care of inebriates, and it seems to be questionable whether institutions of so highly specialized a character will ever be provided by localities, except possibly by cities of the first class. There seems to be a general concensus of opinion among those who have made a study of the subject that the state should provide institutions for this class and charge the maintenance of patients to the localities from which they come, somewhat on the principle adopted in the state care of incipient tuberculosis. The interest in this subject is likely to grow in the course of the next few years, and it may be well to consider the advisability of making a state appropriation during the next five years for an institution for from two hundred to two hundred and fifty of this class outside the City of New York at a cost of about \$200,000.

SUMMARY OF APPROPRIATIONS NEEDED 1910-1914.

Existing State Charitable Institutions:

Institutions for the Feeble-Minded and Epileptic.....	\$3,375,000
Reformatories.....	1,500,000
Homes for Soldiers and Sailors and Their Families.....	100,000
State Hospital for Incipient Tuberculosis.....	750,000
State Hospital for Crippled Children.....	200,000
School for Indian Children.....	50,000

Total for State Charitable Institutions.....	\$5,975,000
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New kinds of institutions which should be established:

State Farm for Women.....	\$200,000
Farm Colony for Vagrants.....	500,000
Reformatory for Misdemeanants.....	500,000
Hospital for Inebriates.....	200,000

Total for new kinds of institutions.....	\$1,400,000
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NEWARK STATE CUSTODIAL ASYLUM.

This institution has been visited frequently by the Association's very devoted and efficient visitors, who have presented frequent informal reports to the central office. The following extracts from the reports of visits in September and October, 1909, are submitted:

"It has been the custom to send in requisitions for an estimated number of garments necessary for sanitary conditions, as well as for the comfort

of the inmates. It is a fact that said estimates fall short of the required number of garments so that each girl can have the necessary changes. When the requisition reaches the fiscal supervisor and is looked over, it is cut down, hence, there is always a shortage of necessary clothing.

"In the matter of out-of-door wraps for winter wear when the girls take their daily exercise, there is now a shortage in the requisition, consequently 146 girls must be denied daily exercise for the want of wraps and the neglect to send in the requisition in due time. The capes now in use are of the poorest material, costing thirty-nine cents per yard, two and a half yards in each cape, finishing material costing fifteen cents more, said capes invoiced at \$3 each. These capes give little protection from cold. Shawls can be had that are warmer and better suited for the use of these women, at \$2 each. The capes have to be cut and sewed in the sewing rooms, which adds another delay to immediate use, while the shawls can be utilized as soon as received.

"The Board of Managers at the September meeting passed a resolution dismissing Mr. Charles N. Winspear, who had served seventeen years as Superintendent, from further service after October 1. Mr. Winspear took exception to the resolution and declared himself ready to remain on duty after October 1. The board, at a later meeting in September, reaffirmed their action at the previous meeting, so Mr. Winspear stepped out and the Steward is made the temporary acting Superintendent."

As very few improvements have been made at this institution during the past year, the needs remain as previously stated, namely, a large centrally located laundry, a central industrial building and additional land.

ROME STATE CUSTODIAL ASYLUM.

The following report has been received from our visitors:

"The visit to the Rome State Custodial Asylum, which immediately preceded our last report happened to coincide with the meeting of the managers and the state architect, at which preliminary plans for the group of new buildings which were to take the place of those which had been destroyed by fire were discussed. At that time the employees' building was in process of construction. When we approached the asylum on our last visit we noted the completed employees' building, which adds materially to the architectural attractiveness of the institution and were able to inspect the partially completed new group which will afford adequate accommodation for the increasing population.

"This last visit, also, included the dinner hour, so that in our inspection of the wards we saw all the inmates at their noonday meal. We were impressed with the degree of orderliness and neatness which prevailed, and were interested to observe the extent to which the inmates help themselves. On the wards where the crippled and helpless inmates are obliged to eat in the wards, some of the brighter ones were detailed to assist the attendants in feeding and caring for their helpless fellows, which they were doing with manifest pleasure, while in the main dining rooms, each table was served, under the inspection of an attendant, by one of the inmates who sat at the head. The food provided was plain, but wholesome.

"In the wards an abnormal condition of crowding exists, owing to the destruction of the buildings which are now being rebuilt, but the temporary arrangements made necessary by this condition seem to be the best possible under the circumstances. We noted among other things that there is a piano in almost every ward, mostly old square pianos, on which some of the brighter inmates are allowed to practise under the instruction of one of the attendants. We also listened to a portion of the rehearsal of the inmates' band, which was discoursing very creditable music of a martial sort, with plenty of bass drum assistance.

"The employees' building, with its social room, reading room and billiard tables, is a great and much needed improvement. We looked into one of the comfortable bed rooms and also into the billiard room, where some of the male attendants were enjoying their noon hour. The superintendent informs us that, owing principally to the conditions in the labor market, but also, perhaps, to those advantages which the institution can now offer, it is not difficult this year to obtain enough efficient attendants, as it has sometimes been in the past.

"We visited one of the farm colonies and inspected the new cow and horse barns, besides looking into the laundry and some other out-buildings.

"Perhaps the most significant general impression of our visit which is worth recording is the atmosphere of normal family life which is cultivated—or at least *simulated*—to so great an extent in the institution, under the policy of the present superintendent. We note every year various indications of progress away from the discipline and precision of institutional organization toward the freedom and informality which ought to characterize a family. This policy undoubtedly results in some diminution in the apparent orderliness of the wards. In one of the women's wards we came upon several children who were running about, we found inmates

engaged in various tasks all over the institution, and we noted, as has been said, many instances where the inmates were caring for each other. But despite the loss of precision and neatness of the military sort, all this seems to us to be progress in the right direction. Especially in the farm colony is this the case. The boys who are fortunate enough to be detailed to one of these colonies live as much like ordinary farmers' boys as the conditions permit. We believe that this is better than more elaborate but more formal arrangements could be.

"In this connection we were interested to discuss with the superintendent the plans for placing out some of the brighter boys as farm hands, under the supervision and inspection of the institution. It seems to us that this experiment should be given a fair trial, under careful scrutiny, to test its practical value. We understand from the superintendent that the boys now in the farm colonies are practically self-supporting, as far as current expenses go. If this plan of placing out the brighter ones to service should prove expedient, it would make a certain proportion of these now-dependent people entirely self-supporting, which is eminently desirable. It would also bring them into human relations which are as nearly normal as possible, and in addition would make room in the institution for a large number of wholly dependent cases.

"We are glad to learn that the time is not very far distant when the long hoped for transfer of the female inmates to the Newark asylum may be made possible, and we look for an increase in the efficiency and economy of the Rome asylum when that takes place.

"We trust that the matter of clothing may be more adequately and promptly provided for than during the past two years. The inmates ought to have enough changes of clothing for reasonable cleanliness, and warm clothing ought to be provided in time for use in the first cold weather, as it is not at present and was not when we made our last report. This would not entail added expense, in the long run, but would mean greatly increased comfort."

STATE TRAINING SCHOOL FOR GIRLS AT HUDSON.

The following report has been received from one of our visitors:

"The general equipment of the Training School for Girls at Hudson has within a few years been greatly improved, and the work of the institution has developed with greater freedom as its needs have been met and the hampering friction of inconvenience has gradually lessened. The work of construction now in progress is not only satisfactory in itself,

but gratifying because it is part of a considered and established plan. In that aspect it is not only economically wise, but is rich in encouragement and interest to the Superintendent and her staff.

"But though much has been accomplished, much is still desired and needed. To give to the State the full measure of service possible to an institution of this kind, the School must have more cottage room, and a suitable schoolhouse and hospital. Briefly, the carrying out with the least possible delay of the general plan for additions and betterments recommended by the State Architect and approved by the Building Improvement Commission, is strongly urged as a measure of economy and profit to the State. The immense value of such service as is rendered in this institution should be recognized by a free response to its statements of needs. And these needs relate to internal affairs as well as to external considerations. The work of the institution increases steadily in scope and complexity, and its demands cannot fairly be met with the present allotment of helpers. The frequently repeated appeal for such additional assistance to the Superintendent as shall relieve her of work which others could do, and so free her for the work which she alone can do, is urged again. For the proper organization and efficiency of the staff of the institution, a chief clerk, a supervising matron, and a clerk to the Superintendent, are needed. There is need of industrial teachers, and of five substitute matrons instead of the present three, to carry on the work of teachers and matrons absent on vacations or incapacitated by illness. The work of the officers of this institution is arduous, exacting and wearing. A vacation of four weeks each year is surely not an over-generous allowance for rest and recuperation. At present only three weeks are granted. If the members of the Legislature with whom it lies to decide the allowance to this institution could be persuaded to visit it, if they could see the thoroughness of the training it gives to its wards, if they could acquaint themselves with the spirit and quality of the service given by the staff of matrons and teachers, and last and chiefly, with the rare wisdom and devotion and practical intelligence of the Superintendent, they would feel, we are sure, that when she asks their aid to the advancement of the work of the School, the State would most wisely adjust the measure of its giving to the terms of her requests.

"It is a misfortune that there are for the girls no pictures and no books. A few hundred dollars would supply the real need of pictures for the assembly rooms of the cottages and the school-rooms, and provide a beginning of a suitable library. But the selection of books and pictures

should be careful, and should be subject to the approval of the Superintendent."

WESTERN HOUSE OF REFUGE FOR WOMEN AT ALBION.

This institution was visited by the Assistant Secretary, June 9, 1909. Considerable construction was under way at the time, including a large, well-planned, industrial building and additions to the hospital providing for another ward and some extra rooms. A new cottage had just been completed and would be ready for occupancy as soon as the furniture arrived. The use of this cottage greatly relieves the over-crowding which had existed for some time to such an extent that the institution has been obliged to refuse to receive inmates. The only appropriation of importance made by the Legislature of 1909 was for a sewage disposal plant. It was said that the new cottage was to be used as an honor cottage like the one at Bedford. Formerly there has been no classification among the cottages, girls being promoted from the Reception Building to whatever cottage had a vacancy, the cottages all being regarded as equally desirable. Even women with babies are not kept together, but are scattered about in the different cottages.

The system of records recently introduced seems to be a great improvement over the former system, but not so good as the system at Bedford.

The visitor dined with the officers at one of the cottages and was impressed with the very poor quality of the food. It seems unjust that officers of whom so much is demanded should be required to use supplies of the same quality as those furnished the inmates, who are used to a much lower standard of living. The toughness of the meat and the general unpalatableness of the food appeared to be due to the quality supplied rather than because of any defect in the cooking, and indicates the striking inferiority of the supplies furnished to such institutions compared with those furnished the state hospitals.

STATE REFORMATORY FOR WOMEN AT BEDFORD.

The following report has been received from our visitors:

"In submitting this our annual report, we, the visitors to the Bedford Reformatory, have only words of praise for the efficient work that is being done by Miss Davis and her staff.

"When we made our latest visit of inspection we found the reformatory as usual in perfect order, the rooms clean and well ventilated, and the girls busy in the different class rooms.

"The work on the Robinson cottage is progressing rapidly, and it is hoped that the cottage will be ready for use by the first of the year. That and the extra rooms which are being prepared in the Administration building will help to relieve the congestion, which at present is very trying.

"There are 300 inmates in the institution; nineteen of that number are babies and about ninety women are on parole. We found but three girls in the disciplinary building, and only six in the hospital, and they were suffering from only slight disorders. There has never been an epidemic in the institution, and it is very fortunate that such trouble has not come, as the present hospital is entirely inadequate to cope with any number of serious cases. A new hospital is sadly needed, especially one with separate wards for the isolation of girls with contagious diseases. The girls who assist the trained nurses in the hospital work have the opportunity to become skilful trained helpers, and three of these assistants who have left the reformatory have secured good positions as trained helpers in hospitals in New York, Albany and Middletown. It is hoped that the five feeble-minded girls will be removed soon to the Newark State Custodial Asylum for Feeble-Minded Women, as they hamper the work being done for the others.

"The out-of-door work the girls have to do is very beneficial, especially for the nervous and high-tempered girls. They are working on six different construction jobs at present—one is putting in a new drainage system; another is a cement conduit two hundred feet long for the steam pipes. Cement walks are also being made, and extra piping laid for protection from fire.

"As we went through the buildings we saw dinner being served in the bright, cheery dining rooms; ferns and flowers were in the windows, and the tables were neatly set; the food was appetizing and well served. The new course in domestic science is more complete now that the new kitchen and class rooms are finished in the School building. Besides the classes for the girls in cooking and serving, the matrons of each cottage meet once a week with the cooking teacher and discuss dietetics. They also receive valuable instruction in the economical preparation of the food. The new cottage, for which bids have been asked, will be a great help, but the most pressing need in our opinion is a new hospital."

STATE HOSPITAL FOR CRIPPLED AND DEFORMED CHILDREN AT
WEST HAVERSTRAW.

This institution has been visited once by the assistant secretary during the past year. This is a small hospital caring for forty-six patients, ranging in age from four to sixteen years. The superintendent, who is also the surgeon-in chief, resides in New York City, and it seems to be very difficult to secure a resident physician who will stay for more than a few months. The nurses also change frequently, and on account of the low pay, lack of social facilities, and the heavy work, it is difficult to get nurses of the training and ability required and to keep them permanently.

The educational facilities are very limited as only one teacher is employed, and this teacher has had comparatively little experience or training in connection with children with the special requirements of those in this hospital. It is, of course, impossible that one teacher, even if she were unusually capable, could do justice to the education of children of so very many different ages and grades of intelligence. The supply of school books is limited and not very well chosen, and the general educational equipment is poor. The small library is not well adapted to the needs of the children, and the books obtained from the state library, chosen by titles from the catalogue by inexperienced persons, are even less well adapted to the children than the books that have been bought or contributed. There is very little done in the way of hand training and very little systematic effort to either educate or entertain the patients, many of whom are for a large part of the time sufficiently strong to receive regular instruction.

For the little children a teacher with kindergarten training would seem to be a very desirable addition. The services of such a teacher for half time were offered without expense to the hospital by visitors of the State Charities Aid Association living in the locality and interested in the institution, but this offer was not accepted by the board of managers.

During the summer a large proportion of the children have suffered with malaria, which is prevalent in the neighborhood of the hospital, owing to the large number of swamps both to the west and south and also to the neighborhood of the brick yards to the east. The large cavities made in the brick yards when the material for the brick is removed tend to accumulate water which is stagnant and likely to become a breeding place for mosquitoes. As it would be difficult to drain all the land where these mosquitoes breed, especially as much of it is not state land, the

wisdom of establishing a permanent institution on this site might well be questioned.

In establishing an institution of this class a special effort should be made to take the cases from the rural parts of the state, as increasing provision is made in the larger cities by private charity for crippled and deformed children. At the present time about half the patients are from New York City. It might be considered whether a site more central to the rest of the state would not be a more suitable selection than is offered by Rockland county. Whatever the state should decide to do, this institution, if it is to continue should be better equipped and better organized. It should have a resident medical superintendent and a sufficient corps of well-trained nurses and teachers to care for both the physical and the mental needs of the children. Many of these children are kept in the hospital for long periods of time, sometimes for years, and it is not proper that their education should be neglected because of their partial infirmity. If they must live away from their families they should be surrounded by sympathetic nurses who would have time to give them more individual attention and more affection than is possible in the present conditions.

REPORT OF THE FINANCE COMMITTEE.

A comparison of the receipts and expenditures of the Association during the past fiscal year and those of the preceding year shows that while the receipts increased a few hundred dollars the expenditures were nearly \$3,000 greater, owing largely to the increase in the Association's work for children which was almost doubled during the year. The result was a deficit of some \$2,500 in the General Fund of the Association at the end of the fiscal year. An effort will be made during the coming year to secure special contributions for the Children's Department.

REPORT OF THE COMMITTEE ON THE INSANE.

The report of the Committee on the Insane is embodied this year as usual in the report of the Association to the State Commission in Lunacy. (Publication No. 111.)

THIRTY-FIFTH ANNUAL REPORT OF THE HOSPITAL BOOK AND NEWSPAPER SOCIETY.

The following extracts from the report of this Society are presented:

"We begin the thirty-fifth report of our Society by quoting, as usual, Article III of our Constitution, for in no other way can we emphasize the ever-enlarging scope of its work. It reads:

"'The object of this Society is to furnish reading matter gratuitously to the inmates of hospitals and public institutions and wherever the need may exist: (1) In New York City, (2) in New York State, (3) in any part of the United States or its dependencies.'

"On referring to our lists we have found over twenty new appeals urging us to send all that we could. These last came mostly from the South.

"The cost of distribution is an important matter for our consideration. The amount paid out by the Book Committee to September 1st was \$627.84, the major portion of this sum being used for this purpose. The distribution to September 1st has been as follows:

"Books, 3,585; magazines, 18,483; weeklies, 37,535; newspapers, 143,071. The supply sent us has been excellent of its kind, especially that sent by clubs and publishing houses. Magazines, such as the *Century*, *Scribner's*, *Cosmopolitan*, *Munsey*, *Pearsons*, the *Outlook*, and *Home Journal*; also those contributed by Messrs. G. P. Putnam's Sons and Messrs. Dutton & Co.

"Until we are able to lessen the expense of distribution we are obliged to beg for more contributions of money. It is a constantly occurring disappointment to both those who write us and to ourselves when we are obliged to withhold our reading matter. It is hoped that our friends will help us as generously as possible. Our income amounts to the small sum of \$445.50 endowment; \$1,451 subscriptions and donations, as seen in the Treasurer's report. This has to cover all expenses: collecting papers, rent, printing and supplies, and the salary of a man to tie up the packages.

"The work of sorting the reading matter, answering the many letters, and supervising the distribution is all done gratuitously by faithful friends of the Society, a large gain for our beneficiaries.

"The expense of distribution is again a reason for asking those kind enough to send packages to us to send them prepaid, thereby saving us quite a large amount.

"Donations of reading matter should be sent to the United Charities Building, 105 East Twenty-second Street, Room 417. Donations of money to the Assistant Treasurer, Mrs. James O. Green, 13 Lexington Avenue."

SOCIETY FOR INSTRUCTION IN FIRST AID TO THE INJURED.

During the past year the Society has worked in co-operation with the People's University Extension Society of New York, and many classes were organized in this way.

An extract from the report of this Society refers to the instruction in first aid which, by co-operation with the Society for Instruction in First Aid, has been given during the past year, and mentions the places at which the courses of lectures were held.

Some letters have come from those who have taken the instruction of the Society, who express their appreciation of its usefulness generally and of the benefit it has been to them personally.

The Salvation Army has made instruction in first aid obligatory for all its members in the different countries in which the organization exists.

The numerous orders for the handbook which have come from all parts of the country would show that the interest and activity in the work are growing, particularly in the different branches of the Young Men's Christian Association and the United Boys' Brigade of America.

It is only by steady and persistent effort that the work of the Society can be extended, and a numerous membership is almost as important as money. This can only be secured by enlisting the sympathies of outsiders and thus inducing them to join the ranks of the Society.

During the year 46 classes with 1,607 members have been carried on and 37 courses have been given under the direction of the Board of Education with 1,758 pupils, a total of 3,365 instructed.

EDUCATIONAL.

The National Conference of Charities and Correction held in Buffalo in June, 1909, was attended by many members of the Association, which was officially represented by one of the Managers, the Secretary, and two of the Assistant Secretaries. At the Annual Conference of the Prison Association held in Richmond, Va., in November the Association was represented by the Secretary, who was chairman of the Committee on Prevention and Probation. At the State Conference of Charities and Correction held at Elmira in November, 1908, the Association was represented by the Secretary and two of the Assistant Secretaries. At the Annual Convention of the County Superintendents of the Poor held at Thousand Island Park in June, 1909, the Association was represented by two of the Assistant Secretaries, three employees of the Children's Department, and two County Agents for Dependent Children. Miss Clark addressed the Conference on the subject of "County Agencies for Dependent Children," and Mr. Kingsbury on the subject of "County Hospitals for Tuberculosis." The Secretary served as vice-chairman and also on the Committee on Arrangements and that on Resolutions of the Conference on the Care of Dependent Children held in Washington in January, at the invitation of President Roosevelt.

The Secretary has continued to serve as president of the State Probation Commission, as vice-president of the National Association for the Study and Prevention of Tuberculosis, and as a member of the Commission to Select a Site for the State Training School for Boys, the National Child Labor Committee, the Loeb Home for Convalescents, the Central Council of the Charity Organization Society, the New York Probation Association, the Social Betterment Committee of the Bowery Branch of the Young Men's Christian Association, the Executive Committee of the National Association of Probation Officers, and the Advisory Board of the State Department of Health. He has written various articles for the *Survey* and has given courses of lectures before the School of Philanthropy on Child Saving Work and Probation, and has given, among other lectures and addresses, the following: At the University Convocation, in October, on "Probation and Truancy;" at the Conference of Health Officers of the

State of New York, in December, on "The Need of a Uniform Policy for Securing Hospital Care for Tuberculosis Patients;" at Cornell University, in December, on "Voluntary Agencies in Public Health Work;" at the American Academy of Social and Political Science, in January, on "The Children's Conference in Washington;" at a meeting of the Women's Branch of the National Civic Federation, in March, on "The Welfare of Government Employees;" at Columbia University, in March, on "The Humane Treatment of Children;" at the Vassar Institute in Poughkeepsie, in March, on "The Children's Court and Juvenile Probation;" at the Flower Hospital, in April, on "Voluntary Agencies in Public Health Work;" at the College of Physicians and Surgeons, in May, on "Education and Public Health;" at the City Planning Exhibit, in May, on "The Adjustment of Hospital Service to City Needs;" the vice-presidential address at the meeting of the National Tuberculosis Association in Washington, in May, and also a paper on "The After-care of Local Committees;" at Chautauqua, in July, under the auspices of the Methodist Federation of Social Service, on "Duties and Opportunities in Connection with the Care of Needy Children;" at a meeting of the American Hospital Association, in September, on "The Many-sidedness of Hospital Work;" and at the Labor Union Conference in Troy, in September, on "The Significance of the Health Movement."

In conclusion, the Board of Managers, in behalf of the State Charities Aid Association, desires to express to your Honorable Board its sincere thanks for the kind response to requests for information, for the courtesy with which all suggestions have been considered, and for the readiness with which the co-operation of the Association has been welcomed in its endeavor to promote the welfare of the beneficiaries of public charity in this State.

For the Board of Managers.

HOMER FOLKS,
Secretary.

REPORT OF THE TREASURER FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 1909.

CURRENT FUND.

To balance, October 1, 1908:

In the hands of the Treasurer	\$2,118 21
In the hands of the Secretary	1,121 89
	<u>\$3,240 10*</u>

To General Fund:

Subscriptions and Donations	\$13,434 97
Income from Endowment Fund	2,490 87
Income from Rosalie Butler Fund	2,436 45
Loan from Permanent Fund, May 10, 1909	1,300 00
Loan from Permanent Fund, June 30, 1909	1,200 00
Loan from Permanent Fund, Sept. 16, 1909	500 00
	<u>\$21,362 29</u>

Placing-out Agency:

Subscriptions and Donations	\$3,591 00
Board of Special Children	761 71
Board of Children from local authorities	268 81
Colored Orphan Asylum for Special Investigation	74 33
	<u>\$4,695 85</u>

To New York City Visiting Committee:

Subscriptions and Donations	\$4,523 20
Income from Special Endowment Fund	839 10
Contributions to Agency for Employment of the Infirm	†946 85
	<u>\$6,309 15</u>

To Sub-Committee on Prevention and After-care:

Subscriptions and Donations	\$1,530 00
Refunds from State Hospitals for Board and Clothing of Patients:	15 00
	<u>\$1,545 00</u>

Special work for Children:

Contribution from Russell Sage Foundation	\$7,500 00
Refunds for board of Children	99 44
Refunds for Printing	9 07
	<u>\$7,608 51</u>

*This balance should include:

General Fund	\$1,945 71
N. Y. City Visiting Committee	175 74
Sub-Committee on Prevention and After-care	379 84
Committee on Prevention of Tuberculosis	454 32
Ambulance and Hospital Fund	717 42
Committee on Care of Motherless Infants	42 86
	<u>\$3,715 89</u>
Advanced to Special Work for Children	\$425 79
Advanced to Rockland County Committee	50 00
	<u>475 79</u>
	<u>\$3,240 10</u>

†Special Fund of \$100 for purchase of chairs for almshouses up the state transferred to Miscellaneous Expenses.

To Committee on Prevention of Tuberculosis:

Contribution from Russell Sage Foundation.....	\$25,650 00	
Contributions from Individuals.....	3 00	
Advance Expense money returned	100 00	
Sale of Literature.....	93 00	
Sale of Phonograph.....	96 25	
Sale of Lantern Slides.....	27 35	
Refunds, State Day Expenses, Expressages and County Fair Expenses.....	117 23	
	<hr/>	\$26,086 83

To Ambulance and Hospital Investigation Fund:

Contribution from Russell Sage Foundation.....	5,000 00	
To Newburgh Agency Fund, interest to be forwarded.....	100 00	
To Mothers and Babies Committee, Loan Repaid.....	100 00	
To Rockland County Committee, Loan Repaid.....	50 00	
	<hr/>	\$72,857 63
		<hr/>
		\$76,097 73
		<hr/>

By General Fund:

Rent.....	\$1,648 80	
Salaries.....	9,997 05	
Traveling Expenses.....	311 10	
Office Expenses, including Postage.....	1,192 00	
Telephone service.....	708 42	
Office Furniture.....	87 50	
Printing and Stationery.....	1,881 08	
Delivery of Annual Reports.....	29 72	
Services of Legislative Bureau.....	100 00	
Contribution to New York State Conference of Charities and Correction.....	25 00	
Interest on Loan.....	27 96	
Expenses of Annual Meeting, Albany, February 2, 1909.....	507 96	
Exchange on out-of-town checks.....	3 90	
	<hr/>	\$16,520 49

Placing-out Agency:

Rent.....	\$622 08	
Salaries.....	4,094 33	
Traveling expenses.....	2,613 77	
Advance expense money to agents.....	40 00	
Temporary care of children.....	824 41	
Board of special children.....	721 66	
Printing and stationery.....	101 85	
Physicians' bills.....	34 00	
Clothing.....	122 52	
Undertakers' bills.....	30 00	
Office furniture.....	39 25	
Postage.....	70 00	
Putting up awnings.....	1 40	
Special investigation for Colored Orphan Asylum.....	74 33	
	<hr/>	\$9,389 60

By New York City Visiting Committee::

Rent.....	\$380 16	
Salaries.....	3,928 90	
Office expenses.....	373 00	
Traveling expenses.....	9 60	
Printing and Stationery.....	506 38	

Delivery of annual reports.....	\$13 85
Camera.....	8 00
Telephone Messages.....	24 90

Employment of the Infirm:

Salaries.....	\$780 00
Car fare.....	38 00
Materials.....	56 90
Printing and stationery.....	36 07
Office and miscellaneous expenses.....	53 71
	<hr/>
	\$964 68

\$6,209 47

By Sub-Committee on Prevention and After-care:

Salaries.....	\$1,128 75
Office and traveling expenses.—.....	150 99
Expenses for patients.....	136 19
Printing and stationery.....	72 48

\$1,488 41

By Special Work for Children:

Rent.....	\$450 00
Salaries.....	2,974 97
Traveling expenses.....	1,901 62
Printing and stationery.....	173 44
Office furniture.....	30 00
Temporary care of children.....	603 10
Office expenses; expressage on exhibit.....	14 52

\$6,147 65

By Committee on Prevention of Tuberculosis:

Rent.....	\$951 68
Salaries.....	10,653 07
Traveling expenses.....	2,818 48
Advance expenses.....	184 39
Office expenses.....	859 24
Office supplies and equipment.....	428 94
Printing and stationery.....	780 36
Literature.....	470 44
Lantern supplies.....	110 75
Exhibit.....	176 56
Telegrams and telephones.....	125 59
Newspaper clippings.....	40 10
Toward annual meeting.....	100 00
Phonograph.....	211 25
Correspondence campaign.....	493 87
County Fair campaign, 1908.....	429 86
County Fair campaign, 1909.....	3,624 00
Local campaigns.....	1,571 74
Labor department.....	1,788 20

\$25,818 52

By Ambulance and Hospital Investigation Fund:

Rent.....	\$180 00
Salaries.....	3,087 04
Traveling and office expenses.....	505 53
Printing and stationery.....	288 26
Books and reports.....	29 74
Newspaper clippings.....	28 73
Dictaphone; office furniture.....	235 58
New partitions in office.....	164 60

Publicity work.....	\$151 85	
Special investigation.....	50 00	
		\$4,721 33
By Newburgh Agency, interest forwarded.....	\$100 00	
By loan to Mothers and Babies Committee.....	100 00	
By almshouse chairs purchased from Special Fund.....	32 15	
Total expenditures.....		\$70,527 62
Balance October 1, 1909.		
In the hands of the Treasurer, General Funds.....	\$2,640 67	
In the hands of the Treasurer, "Sage Funds".....	1,786 92	
In the hands of the Secretary.....	1,142 52	
		*\$5,570 11
		\$76,097 73
E. & O. E. Approved. EDWARD W. SHELDON, <i>Treasurer.</i>		

STATEMENT OF GENERAL ENDOWMENT FUND.

PRINCIPAL ACCOUNT.

1908.		
Oct. 1	Cash balance on hand with United States Trust Co. of New York.	\$127 53
Oct. 1	Outstanding loan of permanent funds to current fund (no interest allowed).....	1,788 31
Oct. 1	Outstanding demand note, 4% interest.....	500 00
1909.		
May 10	Sold demand note, 4% interest.....	1,300 00
June 30	Sold demand note, 4% interest.....	1,200 00
Sept. 16	Sold demand note, 4% interest.....	500 00
		\$5,415 84

*This balance should include:

General Fund.....	†\$2,136 62
Special Work for Children.....	1,035 07
N. Y. City Visiting Committee.....	††283 01
Sub-Committee on Prevention and After-care.....	436 43
Committee on the Prevention of Tuberculosis.....	722 63
Ambulance and Hospital Investigation Fund.....	996 09
Special Fund for Almshouse Chairs.....	67 85
	\$5,677 70
Agency for Employment of Infirm, deficit.....	††107 59
	\$5,570 11

†Total amount of loans from Permanent Fund:

Year ending Sept. 30, 1908.....	\$1,953 00
Year ending Sept. 30, 1909.....	3,000 00
	\$4,953 00
Balance on hand current fund Sept. 30, 1909.....	2,136 62
Deficit Sept. 30, 1909.....	\$2,816 38

††Loan from S. C. A. A., Year ending Sept. 30, 1908.....	\$335 31
Balance on hand Sept. 30, 1909.....	283 01
Deficit Sept. 30, 1909.....	\$52 30

†††Includes \$100.00 transferred to Almshouse

1908.		
Oct.	1	Outstanding loan of permanent funds to current fund, S. C. A. A. \$1,788 31
Oct.	1	Outstanding loan to current fund, S. C. A. A. 500 00
1909.		
May	10	Loaned to current fund, S. C. A. A. 1,300 00
June	30	Loaned to current fund, S. C. A. A. 1,200 00
Sept.	16	Loaned to current fund, S. C. A. A. 500 00
Sept.	30	Cash balance on deposit with United States Trust Co. of N. Y. . . 127 53
		<hr/>
		\$5,415 84
		<hr/>

INVESTMENTS ON HAND, SEPTEMBER 30, 1909.

	Par value.	Cost.
Erie Railroad Co., Penna. Collateral, 4% Bonds.	\$3,750 00	\$3,487 50
Kansas City, Fort Scott & Memphis Railway Company's 4% Bonds.	5,000 00	4,496 20
Atlantic Coast Line R. R. Co., L. & N. Coll., 4s.	5,568 15	4,904 03
5% Bond and Mortgage City Real Property Investing Co. . .	38,000 00	38,000 00
Cash balance on deposit with United States Trust Co. of New York.		127 53
		<hr/>
		\$51,015 26
		<hr/>

INCOME ACCOUNT.

1908.		
Oct. 1,	Balance with United States Trust Co. of N. Y.	\$18 17
Interest,	Kansas City, Fort Scott & Memphis Railway 4s.	200 00
Interest,	Atlantic Coast Line R. R. Co., L. & N. Coll. 4s.	222 70
Interest,	Erie R.R., Penna. Coll. 4s.	150 00
Interest,	City Real Property Investing Co., Bond and Mortgage.	1,900 00
Interest,	accrued on uninvested principal and income to Sept. 30, 1909. .	6 50
		<hr/>
		\$2,497 37
		<hr/>
Transferred to	general account.	\$2,490 87

1909.		
Sept. 30	Balance on deposit with United States Trust Co. of N. Y.	6 50
		<hr/>
		\$2,497 50
		<hr/>

1909.		
Sept. 30	Accrued interest unpaid on outstanding demand notes.	\$46 43
		<hr/>
		October 18, 1909.

EDWARD W. SHELDON, *Treasurer.*

STATEMENT OF ROSALIE BUTLER FUND.

1908.		
Oct.	1	Cash balance on deposit with United States Trust Company of New York. \$41 55
		<hr/>
1909.		
Sept. 30	Cash balance on deposit with United States Trust Company of New York.	\$41 55
		<hr/>

INVESTMENTS ON HAND SEPTEMBER 30th, 1909.

	Par value.	Cost.
Erie R. R. Co., Penna. Collateral 4% Bonds.....	\$21,500 00	\$19,995 00
Kansas City, Fort Scott & Memphis Ry. Co. 4%.....	14,000 00	11,550 00
Atlantic Coast Line R. R. Co., L. & N. Coll. 4%.....	5,204 55	4,584 75
Oregon Short Line R. R. Co. 4% Refunding Bonds.....	10,000 00	9,391 39
Southern Pacific R. R. Co. 4% Refunding.....	10,000 00	9,425 00
Cash balance with United States Trust Co. of New York...		41 55
		<u>\$54,987 69</u>

1908.

INCOME ACCOUNT.

Oct. 1, Balance with United States Trust Co. of New York.....	\$8 25
Interest, Kansas City, Fort Scott & Memphis Ry. Co. 4% Bonds.....	560 00
Interest, Atlantic Coast Line R. R. Co., L. & N. Coll. 4%.....	208 20
Interest, Oregon Short Line R. R. Co. Refunding 4% Bonds.....	400 00
Interest, Southern Pacific R. R. Co. Refunding 4% Bonds.....	400 00
Interest, Erie R. R. Co., Penna Collateral 4% Bonds.....	860 00
Interest accrued on uninvested principal and on income.....	3 30
	<u>\$2,439 75</u>
Transferred to general account.....	\$2,436 45

1909.

Sept. 30 Balance on deposit with United States Trust Co. of New York.....	3 30
	<u>\$2,439 75</u>

October 18, 1909.

EDWARD W. SHELDON, *Treasurer.*

STATEMENT OF SPECIAL ENDOWMENT FUND.

PRINCIPAL ACCOUNT.

INVESTMENTS ON HAND, SEPTEMBER 30, 1909.

	Par value.	Cost.
Erie R. R. Co., Penna. Coll., 4% Bonds.....	\$10,750 00	\$10,000 00
New York & Westchester Lighting Co. 4%.....	2,000 00	1,871 12
Oregon Short Line R. R. Co. 4% Bonds.....	3,000 00	2,928 75
Atlantic Coast Line R. R., L. & N. Coll. 4%.....	227 30	200 13
Rhode Island Suburban Railway First Mortgage 4% (Par).....	5,000 00	5,000 00
		<u>\$20,000 00</u>

INCOME ACCOUNT.

Interest, Atlantic Coast Line R. R., L. & N. Coll. 4% Bonds.....	\$9 10
Interest, Oregon Short Line R. R. Co. 4% Bonds.....	120 00
Interest, New York & Westchester Lighting Co. 4% Bonds.....	80 00
Interest, Rhode Island Suburban Railway Co. 4% Bonds.....	200 00
Interest, Erie R. R. Co., Penna. Coll. 4% Bonds.....	430 00
	<u>\$839 10</u>
Transferred to Treasurer New York City Visiting Committee.....	\$839 10

October 18, 1909

EDWARD W. SHELDON, *Treasurer.*

STATEMENT OF DELANO-HITCH-NEWBURGH AGENCY FUND.
PRINCIPAL ACCOUNT.

INVESTMENTS ON HAND, SEPTEMBER 30, 1909.

Bond and Mortgage, City Real Property Investing Co. 5%.....	\$2,000 00
-------------------------------------------------------------	------------

INCOME ACCOUNT.

Interest on bond and mortgage.....	\$100 00
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Transferred to general account and forwarded to the Treasurer of the Newburgh Agency.	\$100 00
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October 18, 1909.

EDWARD W. SHELDON, *Treasurer.*

AUDITORS' REPORT.

We have examined the foregoing accounts of Edward W. Sheldon, Treasurer of the State Charities Aid Association, for the year ending September 30th, 1909, having compared the amount of moneys received by him, as shown by the accounts with the amount of his deposits in the Second National Bank and the United States Trust Company, and the payments made by him with the vouchers therefor, and find the same to be correct.

The balance of cash in his hands at the end of the fiscal year were as follows:

In the hands of the Treasurer, General Funds.....	\$2,640,67
In the hands of the Treasurer, Sage Fund.....	1,786 92
In the hands of the Secretary.....	1,142 52
	\$5,570 11

Deposited with U. S. Trust Co.....	\$127 53
“ “ “	6 50
“ “ “	41 55
“ “ “	3 30
	\$178 88

We have examined securities in his hands belonging to the State Charities Aid Association, as follows:

Participation in 5% Bonds & Mtges. City Real Property Inv. Co.....	\$40,000 00
Erie R. R. Co. Penna. 4% Bonds.....	36,000 00
Kansas City, Fort Scott & Memphis Ry. 4% Bonds.....	19,000 00
Atlantic Coast Line R. R. & L. & N. Coll. 4% Bonds.....	11,000 00
Oregon Short Line R. R. Co. 4% Refunding Bonds.....	13,000 00
Southern Pacific R. R. 4% Refunding.....	10,000 00
New York & Westchester Lighting Co. 4% Bonds.....	2,000 00
Rhode Island Suburban Ry. 1st Mortgage 4% bonds.....	5,000 00

(Sd.) THOS. B. ADAMS,

(Sd.) ALEXANDER C. PROUDFIT,

New York, February 1, 1910.

Auditors.

SUBSCRIPTIONS AND DONATIONS
TO THE
STATE CHARITIES AID ASSOCIATION

FOR THE YEAR ENDING SEPTEMBER 30, 1909.

All persons contributing annually \$100.00 or over are Donors.

All persons contributing annually \$50.00 to \$100.00 are Associate Members.

All persons contributing annually \$10.00 to \$50.00 are Sustaining Members.

All persons contributing annually \$2.00 to \$10.00 are Subscribing Members.

Rev. Lyman Abbott (Placing-out Children).....	\$5 00
Mrs. Milo M. Acker.....	2 00
Mrs. C. L. Adams.....	3 00
Mrs. Thatcher M. Adams.....	20 00
Mrs. James Herman Aldrich.....	10 00
Mr. William P. Aldrich.....	5 00
Mr. Bernard G. Amend.....	5 00
Anonymous	2 10
Anonymous	1 25
Anonymous	3 00
Anonymous (Placing-out Children).....	5 00
Anonymous (Placing-out Children).....	250 00
Anonymous (Placing-out Children).....	50 00
Anonymous (Placing-out Children).....	10 00
Anonymous (Placing-out Children).....	10 00
Anonymous (Placing-out Children).....	10 00
Anonymous (Placing-out Children).....	1 00
Mrs. M. Archer-Shee.....	30 00
Mrs. Armstrong	2 00
Mr. Edward W. Atwater.....	20 00
Mrs. H. D. Auchincloss.....	5 00
Mrs. R. T. Auchmuty.....	50 00
Miss Myra H. Avery.....	3 00
Mr. H. D. Babcock.....	5 00
Mrs. Ogden Backus.....	30 00
Mrs. F. McN. Bacon.....	5 00
Mr. H. W. Baker.....	5 00
Mr. Henry G. Barbey.....	25 00
Mr. E. Arthur Baldwin.....	5 00
Mr. Otto T. Bannard.....	25 00
Miss C. Barnes.....	25 00
Mrs. H. W. Barnes.....	10 00
Mr. William Barthman.....	5 00
Mrs. F. O. Barton.....	5 00

Mrs. N. E. Baylies (Placing-out Children).....	\$ 10 00
Mr. Martin Beckhard.....	10 00
Mr. Abner K. Bedell.....	5 00
Mr. C. D. Beebe.....	10 00
Dr. John N. Beekman.....	10 00
Mr. Edward Behr.....	2 00
Miss Beatrice Bend (Placing-out Children).....	20 00
Mrs. J. H. Benedict.....	5 00
Mr. John Bigelow.....	10 00
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Miss F. E. White.....	50 00
Miss Henrietta White.....	10 00
Mr. Horace White.....	15 00
Mr. Horace White (Placing-out Children).....	10 00
Mrs. Leonard D. White.....	2 00
Mr. W. A. White.....	25 00
Mrs. J. H. Whitehouse.....	5 00
Miss Dorothy Whitney.....	500 00
Mr. E. F. Whitney.....	100 00
Messrs. J. T. Whitney & Co.....	2 00
Mr. William Wicke.....	10 00
Mr. Ansley Wilcox.....	10 00
Mrs. D. S. Wilder.....	2 00
Mr. Julius M. Wile.....	5 00
Mr. W. J. Wilgus.....	10 00
Mr. G. Willcox.....	10 00
Mrs. Edward Willetts.....	5 00
Mr. C. A. Willey.....	20 00
Mrs. George R. Williams.....	2 00
Mrs. Martha T. Williams.....	5 00
Mr. R. H. Williams.....	25 00
Mr. Bronson Winthrop.....	25 00
Mrs. Buchanan Winthrop.....	10 00
Miss Marie Winthrop (Placing-out Children).....	250 00
Mr. Charles Wisner.....	10 00
Miss E. H. Wisner.....	5 00
Miss Josephine Wisner.....	10 00
Mrs. F. S. Witherbee.....	10 00
Mrs. Woerishoffer.....	25 00
Mr. Lewis S. Wolff.....	10 00
Mr. Orrin S. Wood.....	2 00
Mr. Ernest H. Woodruff.....	2 00
Mr. Robert B. Woodward.....	10 00
Mr. Ralph Wurts-Dundas.....	10 00

\$18,555 97

General Fund	\$13,434 97
Placing-out Agency	3,591 00
Prevention and After-care.....	1,530 00

\$18,555 97

REPORT OF THE TREASURER OF THE SUBCOMMITTEE ON ASSISTING AND PROVIDING SITUATIONS FOR MOTHERS WITH INFANTS, FOR THE YEAR ENDING SEPTEMBER 30, 1909:

By balance October 1, 1908.....	\$178 40	
By loan from State Charities Aid Association, November, 1908	100 00	
By subscriptions and donations received during year	3,204 85	
By donations to clothing fund.....	15 00	
By repayment of money advanced to women...	3 75	
To salaries of agents.....		\$2,595 00
To board of babies and help to women.....		104 05
To clothing for women and children.....		70 38
To food and lodging for women.....		82 73
To car and ferry fares.....		159 38
To transportation to hospitals and to conva- lescent homes		7 57
To express and storage of trunks.....		35 55
To telegraph and telephone service.....		58 06
To printing report and appeal.....		56 40
To stationery		40 15
To office supplies.....		25 65
To postage		99 18
To collection of out-of-town checks.....		30
To advertising		6 40
To repayment of loan from State Charities Aid Association		100 00
To one-half Bullinger's Guide.....		3 50
To sundries		11 96
Total expenses.....		\$3,456 26
Balance in hands of treasurer, September 30, 1909		45 74
HELEN C. BUTLER, <i>Treasurer.</i>	\$3,502 00	\$3,502 00

I have examined the above report of the Treasurer of the Sub-Committee on Assisting and Providing Situations in the Country for Mothers with Infants and the accompanying vouchers and have found the same to be correct.

ALEXANDER C. PROUDFIT.

FEBRUARY 21, 1910.

Contributions to Subcommittee on Assisting and Providing Situations for Mothers with Infants, from October 1, 1908, to September 30, 1909.

Mrs. Benjamin Walworth Arnold.....	\$10 00
Mrs. John Jacob Astor.....	10 00
Mrs. Hugh D. Auchincloss.....	25 00
Mrs. Richard T. Auchmuty.....	50 00
Mrs. Auerbach	5 00
Mrs. S. P. Avery.....	10 00
A Friend	5 00
A Friend, through Miss Norris.....	8 00
Mrs. James L. Barclay.....	20 00
Mrs. Edward Bell.....	40 00
Miss Elizabeth Billings.....	10 00
Mr. Edward C. Bogert.....	25 00
Mrs. DeWitt C. Blair.....	15 00
Miss Anna C. Brackett.....	20 00
Mrs. George E. Brewer.....	25 00
Dr. George E. Brewer.....	10 00
Mrs. Benjamin Brewster.....	25 00
Mrs. S. W. Bridgham.....	5 00
Mrs. Samuel J. Broadwell.....	3 00
Mrs. Alexander Bryant.....	3 50
Mrs. William Bryce.....	25 00
Miss Edith Bryce.....	25 00
Miss Edith Bryce, special clothing fund.....	10 00
Miss Mary T. Bryce.....	10 00
Mr. William Bunker.....	10 00
Miss H. C. Butler.....	75 00
Mrs. William Allen Butler, Jr.....	5 00
Mrs. Emma Calman.....	3 00
Mrs. George F. Canfield.....	20 00
Mr. H. Livingston Center.....	5 00
The Century Company.....	10 00
Mr. F. H. Chappell.....	5 00
Mr. George E. Chisholm.....	10 00
Mrs. William P. Clyde.....	10 00
Mr. Charles T. Cook.....	5 00
Miss Ellen Collins.....	10 00

Mrs. Lewis A. Conner.....	\$5 00
Mrs. M. F. Crentzburg.....	5 00
Mrs. Frank L. Crocker.....	5 00
Mrs. George William Curtis.....	5 00
Mrs. H. Holbrook Curtis.....	10 00
Mrs. William E. Curtis.....	5 00
Cash	3 10
Cash from employers.....	13 50
Mrs. William Gilbert Davies.....	5 00
Mrs. Morris Davidson.....	3 00
Mrs. George S. Dearborn.....	5 00
Mr. Edward J. de Coppet.....	20 00
Miss Julia B. de Forest.....	5 00
Mrs. Henry W. de Forest.....	10 00
Mr. Robert W. de Forest.....	20 00
Mr. Benjamin F. de Klyn.....	10 00
Mrs. F. W. Devoe.....	25 00
Mrs. George G. DeWitt.....	5 00
Mr. Edward P. Dickie.....	200 00
Mrs. Cleveland H. Dodge.....	25 00
Miss Grace Dodge.....	25 00
Mrs. William E. Dodge (in memory of).....	25 00
Mr. Henry Dormitzer.....	5 00
Mrs. David Dows.....	25 00
Miss Caroline A. Drayton.....	30 00
Mrs. G. H. Dunham.....	5 00
Dr. J. Haven Emerson.....	5 00
Mrs. William Emerson, Jr.....	5 00
Mrs. Thomas Ewing, Jr.....	25 00
Mr. H. C. Fahnestock.....	25 00
Mr. Charles S. Fairchild.....	25 00
Dr. Edward B. Foote.....	10 00
Mrs. Albert Francke.....	5 00
Mr. A. S. Frissell.....	10 00
Mr. M. W. Gallaway.....	5 00
Mrs. Walter Geer.....	25 00
Mrs. Clinton Gilbert.....	5 00
Mrs. William Preston Griffin.....	5 00
Mrs. Herbert L. Griggs.....	5 00

Mrs. E. Morgan Grinnell.....	\$10 00
Mrs. Gurnee	10 00
Mrs. Charles S. Guthrie.....	5 00
Miss Anna B. Halsted.....	25 00
Mr. J. Montgomery Hare.....	5 00
Mrs. Charles W. Harkness.....	75 00
Mr. William E. Harmon.....	200 00
Mrs. R. V. Harnett.....	1 34
Mrs. E. Henry Harriman.....	10 00
Mrs. M. L. Harrison.....	3 00
Miss Rebecca Harvey.....	10 00
Mrs. Henry O. Havemeyer.....	10 00
Mrs. McDougall Hawkes.....	10 00
Mrs. Horace J. Hayden.....	5 00
Mrs. August Heckscher.....	25 00
Mrs. Ferdinand Hermann.....	5 00
Mr. J. H. Hewson.....	10 00
Mrs. Hitchcock	25 00
Miss Gertrude L. Hoyt.....	5 00
Mrs. Edward W. Humphreys.....	10 00
Mrs. F. C. Huntington.....	10 00
Mrs. A. Fillmore Hyde.....	5 00
In Memoriam	25 00
Miss Elizabeth R. Innes.....	10 00
Mr. William E. Iselin.....	10 00
Mrs. Morris K. Jesup.....	25 00
Mrs. Frederic R. Kellogg.....	2 00
Mrs. J. Frederic Kernochan.....	5 00
Miss Ellen King.....	10 00
Miss Mary R. King.....	10 00
Mrs. William M. Kingsland.....	25 00
Mrs. Adrian H. Larkin.....	10 00
Mrs. W. H. Lefferts.....	5 00
Mrs. John Callendar Livingston.....	5 00
Mr. William C. Lobenstine.....	10 00
Mrs. Isaac Ferris Lockwood.....	5 00
Mrs. George de Forest Lord.....	25 00
Mrs. C. Adolphe Low.....	20 00
Mrs. Lowenthal	5 00
Mr. David Lydig.....	5 00

Mrs. Louis Butler McCagg.....	\$10 00
Mrs. William H. McCord.....	5 00
Mrs. Haslett McKim.....	25 00
Mrs. V. Everit Macy.....	15 00
Miss Maria T. Major.....	5 00
Mr. Brander Matthews.....	10 00
Miss Sarah L. Middlebrook.....	5 00
J. B. M.....	1 00
Mr. S. M. Millikin.....	10 00
Mrs. John W. Minturn.....	10 00
Mrs. Robert B. Minturn.....	10 00
Mrs. Elbert B. Monroe.....	20 00
Mrs. J. Pierpont Morgan.....	50 00
Mr. William F. Mott.....	10 00
Mrs. Howard Stout Neilson.....	25 00
Mrs. Arthur Lucien Niles.....	1 00
Miss Dorothea C. Norris.....	5 00
Mrs. Henry Oothout.....	25 00
Dr. H. S. Oppenheimer.....	10 00
Mrs. Samuel H. Ordway.....	5 00
Mrs. William Church Osborn.....	25 00
One of our Mothers.....	1 00
Mrs. Edwin Parsons.....	10 00
S. D. P.....	25 00
The Rev. Alfred Duane Pell, D. D.....	10 00
Miss Penfold	25 00
Mrs. Carroll Perry.....	5 00
Miss Marian Peters.....	2 00
Mrs. Charles Phelps.....	2 00
Mr. and Mrs. Henry A. Pierce.....	3 41
Mr. John R. Planten.....	10 00
Mrs. J. Wyman Porter.....	10 00
Miss Mary R. Prime.....	5 00
Mrs. George C. Rand.....	5 00
Mrs. William B. Rice.....	10 00
Mr. Clifford Richardson.....	10 00
Mrs. J. West Roosevelt.....	5 00
Mr. Charles T. Root.....	10 00
Mrs. Archibald D. Russell.....	15 00

Mr. Henry W. Sackett.....	\$2 00
Mrs. Samuel Sachs.....	10 00
'Sammy'.....	50 00
Mrs. Philip J. Sands.....	20 00
Mrs. Herbert L. Satterlee.....	25 00
Savings of Carola and her brothers.....	50 00
Miss Mary Hall Sayre.....	20 00
Mr. Jacob H. Schiff.....	25 00
Miss Agatha Schurz.....	2 00
Miss Fanny Schuyler.....	5 00
Miss Louisa Lee Schuyler.....	10 00
Mrs. James A. Scrymser.....	25 00
Miss Susan Sedgwick.....	5 00
Mrs. Elliott F. Shepard.....	50 00
Mrs. C. E. Sherman.....	5 00
Mrs. William W. Skiddy.....	5 00
Mrs. Frank Sullivan Smith.....	10 00
Mrs. W. Wheeler Smith.....	5 00
Mr. James Speyer.....	25 00
Mrs. Charles Steele.....	10 00
Mr. Frederick T. Steinway.....	5 00
Mr. Francis Lynde Stetson.....	25 00
Mr. Frederic W. Stevens.....	10 00
Miss Josephine Stevens.....	10 00
Mrs. Anson Phelps Stokes.....	25 00
Mrs. James Sullivan.....	5 00
Mrs. John T. Terry, Jr.....	10 00
Mrs. Thurston.....	5 00
Mrs. James Timpson.....	10 00
Mrs. John Townsend.....	2 00
Mrs. Ramsay Turnbull.....	5 00
Mrs. Francis Upham.....	15 00
Mrs. Frederick T. Van Beuren.....	10 00
Mrs. E. H. Van Ingen.....	10 00
Mr. Edgar B. Van Winkle.....	5 00
Mrs. Henry Villard.....	10 00
Mr. Felix M. Warburg.....	50 00
Mr. C. W. Watson.....	25 00
Mrs. John Wells.....	10 00

Mrs. Jacob Wendell.....	\$5 00
Mrs. Nathan Weston.....	10 00
Mrs. George G. Wheelock.....	20 00
Miss Caroline White.....	25 00
Miss Frances E. White.....	25 00
Mrs. J. H. Whitehouse.....	10 00
Mrs. Edward B. Whitney.....	5 00
Miss Eweretta C. Whitney.....	10 00
Mrs. F. W. Whitridge.....	10 00
Mrs. John T. Willets.....	15 00
Mrs. R. H. Williams.....	5 00
Miss Theodora M. Williams.....	10 00
Miss Theodora M. Williams (special for clothing fund)...	5 00
Mr. William Williams.....	10 00
Miss Elizabeth H. Wisner.....	10 00
Miss Josephine Wisner.....	15 00
Mrs. Woerishoffer	25 00
Mrs. Alfred R. Wolff.....	5 00
Mrs. Lewis S. Wolff.....	10 00
Mrs. Isidor Wormser.....	10 00
Mr. Ralph Wurts-Dundas.....	10 00
Mrs. Andrew C. Zabriskie.....	10 00
Mrs. J. E. Zimmerman.....	5 00

\$3,219 85

APPENDIX A.

TABULAR STATEMENT COMPILED FROM REPORTS OF COUNTY COMMITTEES.

COUNTY	Almshouse located at	No. of Inmates October 1, 1909		Classification of Inmates							Number of children becoming public charges during the year.	Condition of Almshouse as to					Cleanliness and order.
		Males.	Females.	Total.	Epileptic.	Feeble-minded.	Tuberculous.	Children under two years of age.	Born in almshouse during the year.	Between two and sixteen years, during the year.		Water supply.	Drainage.	Ventilation.	Fire protection.		
Allegany.....	Angelica.....	29	33	62	...	5	...	...	...	...	Sufficient..	Good.....	Good.....	Good.....	Good.....	Excellent
Cattaraugus.....	Machias.....	69	27	96	1	13	1	...	1	...	Abundant..	Good.....	Good.....	Fair.....	Good.....	Good	
Chautauqua.....	Dewittville.....	95	44	139	3	13	2	...	3	1	23 Abundant.	Good.....	Good.....	Fair.....	Good.....	Good	
Chemung.....	Breeseport.....	70	36	106	3	12	5	...	...	...	Poor.....	Fair.....	Good.....	Good.....	Good.....	Good
Columbia.....	Ghent.....	80	32	112	...	6	...	...	2	...	Good.....	Good.....	Good.....	Good.....	Good.....	Good
Delaware.....	Delhi.....	34	17	51	...	9	...	...	...	9	6 Good.....	Good.....	Good.....	Good.....	Good.....	Excellent
Erle.....	Buffalo.....	205	69	274	9	23	...	...	...	...	Good.....	Fair.....	Good.....	Good.....	Good.....	Good
Essex.....	Whallonsburg.....	30	18	48	6	13	2	...	...	1	11 Good.....	Good.....	Good.....	Good.....	Good.....	...
Franklin.....	Malone.....	18	20	38	...	...	...	...	1	...	6 Ample.....	Good.....	Good.....	Good.....	Good.....	Excellent
Fulton.....	Gloversville.....	23	13	36	...	...	1	...	...	...	Good.....	Good.....	Good.....	Good.....	Good.....	Excellent
Genesee.....	Bethany.....	43	13	56	...	...	3	...	1	2	3 Good.....	Good.....	Good.....	Good.....	Good.....	Good
Greene.....	Cairo.....	...	...	...	...	...	...	...	...	...	Good.....	Fair.....	Good.....	Good.....	Good.....	...
Herkimer.....	Middleville.....	75	14	89	2	7	1	...	1	...	Good.....	Good.....	Good.....	Good.....	Good.....	Fair	
Lewis.....	Lowville.....	25	14	39	...	...	...	...	2	1	Good.....	Good.....	Good.....	Improved.	Good.....	Good
Livingston.....	Genesee.....	...	...	...	...	...	...	...	...	...	Good.....	Fair.....	Good.....	Good.....	Good.....	...
Montgomery.....	Sprakers.....	36	12	48	3	7	...	...	1	...	27 Good.....	Good.....	Good.....	Good.....	Very poor.	Very good
Nassau.....	Oyster Bay.....	32	10	42	...	2	1	...	...	...	Good.....	Good.....	Good.....	Poor.....	Fair.....	Fair
Oneida.....	Hempstead.....	26	6	32	...	4	4	...	...	...	1 Good.....	Good.....	Good.....	Fair.....	Good.....	Good
Onondaga.....	Rome.....	225	83	308	8	27	3	1	...	...	4 Good.....	Good.....	Good.....	Fair.....	Fair.....	Good
Onondaga.....	Syracuse.....	195	112	307	3	11	9	1	8	...	126 Good.....	Good.....	Good.....	Good.....	Good.....	Good	

APPENDIX A.

TABULAR STATEMENT COMPILED FROM REPORTS OF COUNTY COMMITTEES.—Continued.

COUNTY	Almshouse located at	No. of Inmates October 1, 1909			Classification of Inmates.						Number of children becoming public charges during the year.	Condition of Almshouse as to					Cleanliness and order.
		Males.	Females.	Total.	Epileptic.	Feeble-minded.	Tuberculous.	Children under two years of age.	Born in almshouse during the year.	Between two and sixteen years, during the year.							
Orange*	Newburgh.....	85	54	139	4	4	1	2	1	1	33	Good.....	Good.....	Fair.....	Good.....	Good	
Orleans.....	Albion.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	4	Fair.....	Good.....	Good.....	Good.....	Admirable
Oswego....	City Almshouse..	25	18	43	.....	8	.....	.....	.....	.....	.....	Good.....	Good.....	Good.....	Inadequate	Good
	County Almshouse.	35	22	57	3	5	1	.....	1	.....	.....	Ample.....	Good.....	Inadequate	Good.....	Good
Rensselaer..	Troy.....	.....	.....	244	.....	.....	.....	.....	6	.....	.....	Good.....	Good.....	Good.....	Good.....	Good.
St. Lawrence	Canton.....	45	35	80	5	5	.....	1	1	1	2	Good.....	Good.....	Poor.....	Good.....	Good.
Schenectady.	Schenectady.....	77	30	107	1	2	4	2	1	4	97	Good.....	Good.....	Good.....	Inadequate	Perfect	
Seneca.....	Waterloo.....	33	7	40	1	2	.....	.....	.....	.....	.....	Abundant.	Good.....	Inadequate	Inadequate	Good
Steuben.....	Bath.....	52	26	78	1	5	1	.....	1	.....	10	Good.....	Good.....	Good.....	Good.....	Good
Suffolk.....	Yaphank.....	80	73	153	.....	.....	.....	6	6	.....	1	Good.....	Good.....	Good.....	Good.....	Good
Sullivan.....	Monticello.....	35	13	48	2	3	2	1	1	.....	12	Poor.....	Good.....	Good.....	Poor.....	Good
Washington.	Argyle.....	45	20	65	.....	24	.....	.....	2	.....	.....	Good.....	Good.....	Good.....	Good.....	Good
Wayne.....	Lyons.....	58	33	91	3	.....	2	.....	.....	.....	.....	Good.....	Good.....	Good.....	Good.....	Good
Westchester.	East View.....	281	102	383	.....	39	.....	.....	.....	.....	274	Good.....	Good.....	Poor.....	Fair.....	Good
Wyoming....	Varysburg.....	21	19	30	2	10	.....	1	1	.....	2	Good.....	Good.....	Good.....	Good.....	Good
Yates.....	Penn Yan.....	30	8	38	1	10	.....	.....	1	.....	1	Inadequate	Fair.....	Fair.....	Inadequate	Good

*The figures given are for the Newburgh and Town Almshouses.

APPENDIX B.

LIST OF INSTITUTIONS (NOT INCLUDING HOSPITALS) RECEIVING PAYMENT FROM THE CITY OF NEW YORK FOR THE SUPPORT OF DESTITUTE, NEGLECTED OR WAYWARD CHILDREN FROM THE BOROUGH OF MANHATTAN AND THE BRONX, WITH THE CENSUS OF EACH ON OCTOBER 1, 1900, 1901, 1902, 1903, 1904, 1905, 1906, 1907, 1908 and 1909.

CENSUS OCTOBER 1st	1900	1901	1902	1903	1904	1905	1906	1907	1908	1909
ROMAN CATHOLIC INSTITUTIONS.										
Asylum of the Sisters of St. Dominic, Blauvelt...	406	383	415	483	568	683	728	669	702	693
Asylum of St. Vincent de Paul, New York.....	225	226	232	225	210	207	207	212	201	200
Association for Befriending Children and Young Girls.....	317	328	198	172	168	170	203	192	182	175
Dominican Convent of Our Lady of the Rosary New York.....	485	500	480	545	685	795	868	901	921	966
Sacred Heart Orphan Asylum, West Park.....	80	87	103	122	143	134	176	202	267	267
Missionary Sisters, of the Third Order of St. Francis, Peekskill.....	1,116	1,101	1,051	1,022	1,089	1,052	1,065	1,114	1,114	1,133
Mission of the Immaculate Virgin for the Protection of Homeless and Destitute Children.....	1,374	1,362	1,302	1,310	1,514	1,524	1,560	1,586	1,665	1,673
New York Catholic Protectory.....	2,508	2,545	2,368	2,478	2,660	2,623	2,604	2,646	2,481	2,437
St. Agatha Home for Children.....	398	386	355	466	590	666	710	594	540	527
St. Benedict's Home for Destitute Colored Children, Rye.....	144	144	130	129	146	151	140	147	165	163
St. Joseph's Asylum in the City of New York...	832	833	780	799	793	832	790	803	810	764
St. James Home.....	110	115	116	121	121	103	Closed	.....	.....	.....
St. Michael's Home, Green Ridge.....	159	175	185	183	193	193	196	190	194	188
St. Ann's Home for Destitute Children, Peekskill..	525	507	417	348	313	298	308	297	384	401
St. Elizabeth's Industrial School.....	35	34	42	62	56	44	40	36	Closed	.....
Institution of Mercy, New York and Tarrytown...	824	754	625	677	744	771	750	813	898	935
New York Foundling Hospital.....	1,955	1,939	1,913	1,951	1,892	1,654	1,572	1,726	2,115	2,171
Misericordia Hospital, Home for Children, Hartdale.....	48	86	93	97	108	151	145	161	182	171
St. Agnes Hospital for Crippled and Atypical Children, White Plains.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	161
Total in Roman Catholic Institutions.....	11,541	11,505	10,805	11,190	11,993	12,051	12,062	12,289	12,821	13,025
Average number in each Catholic Institution.....	641	639	600	621	666	669	705	722	801	766

APPENDIX B. = Continued.

CENSUS OCTOBER 1ST.	1900	1901	1902	1903	1904	1905	1906	1907	1908	1909
PROTESTANT INSTITUTIONS.										
American Female Guardian Society and Home for the Friendless, New York.....	145	143	111	188	187	188	187	194	188	184
Colored Orphan Asylum and Association for the Benefit of Colored Children, New York.....	293	294	312	300	323	330	301	309	311	323
Five Points House of Industry, New York.....	334	351	358	290	257	290	308	298	262	132
New York Juvenile Asylum, New York.....	802	896	865	823	1,045	341	321	346	351	415
New York Infant Asylum,* New York.....	411	344	110	110	156	239	291	587	818	729
Nursery and Child's Hospital, New York.....	400	301	231	307	310	161	166	130	132	134
Children's Fold†.....	154	165	34	.....	.....	.....	.....	.....	.....	.....
German Odd Fellows' Home Association, Unionport.....	65	69	85	92	97	97	101	87	138	114
Hope Farm, Verbank.....	.....	.....	.....	.....	.....	.....	.....	.....	.....	147
Total in Protestant Institutions.....	2,604	2,563	2,106	2,110	2,375	1,646	1,675	1,951	2,200	2,178
Average number in each Protestant Institution...	325	320	263	301	339	235	239	278	314	272
HEBREW INSTITUTIONS.										
Hebrew Orphan Asylum of the City of New York††	751	834	916	977	1,029	1,036	1,076	1,232	1,319	1,443
Hebrew Sheltering Guardian Society of New York††	908	922	758	649	758	754	787	806	1,054	990
Hebrew Infant Asylum of the City of New York...	160	151	151	148	153	152	147	149	147	148
Jewish Protectory and Aid Society, Hawthorne...	.....	.....	.....	.....	.....	.....	.....	.....	.....	182
Total in Hebrew Institutions.....	1,819	1,907	1,825	1,774	1,940	1,942	2,010	2,187	2,520	2,763
Average number in each Hebrew Institution.....	606	635	608	591	647	647	670	729	840	611
Total, all Institutions.....	15,964	15,975	14,736	15,074	16,308	15,639	15,747	16,427	17,541	17,966
Average number in each Institution.....	543	542	498	527	582	558	580	608	674	619

*County Branch closed July 1, 1902 and Boarding-out System adopted later.

† Closed November, 1902.

‡ Some children are boarded in families.

APPENDIX C.

MEMBERS AND OFFICERS

OF THE

STATE BOARD OF CHARITIES.

1909-1910

SHOWING THE COUNTIES INCLUDED IN THE VARIOUS JUDICIAL DISTRICTS.

OFFICERS:

WILLIAM RHINELANDER STEWART.....	<i>President.</i>
STEPHEN SMITH, M. D.....	<i>Vice-President</i>
ROBERT W. HILL.....	<i>Secretary.</i>
WILLIAM C. ROGERS.....	<i>Superintendent of State and Alien Poor</i>
RICHARD W. WALLACE.....	<i>Superintendent of Inspection</i>
Office of the Board: The Capitol, Albany.	
<i>First Judicial District</i>	WILLIAM R. STEWART, 31 NASSAU St., (County of New York). New York, N. Y.
<i>New York City</i>	MRS. ANNIE G. BOLTON, 2345 Broad- way, New York, N. Y.
<i>New York City</i>	THOMAS M. MULRY, 51 Chambers St., New York, N. Y.
<i>New York City</i>	STEPHEN SMITH, M. D., <i>Vice-Presi-</i> <i>dent</i> , 300 Central Park, West, New York, N. Y.
<i>Second Judicial District</i>	AUGUSTUS FLOYD, Mastic, Moriches (Counties of Richmond, Suffolk, P. O., Suffolk County, N. Y. Nassau, Queens and Kings).
<i>Third Judicial District</i>	SIMON W. ROSENDALE, 57 State St., (Counties of Columbia, Sullivan, Albany, N. Y. Ulster, Greene, Albany, Scho- harie and Rensselaer.)
<i>Fourth Judicial District</i>	RICHARD L. HAND, Elizabethtown, (Counties of Warren, Saratoga, Essex County, N. Y. Washington, Essex, Franklin, St. Lawrence, Clinton, Mont- gomery, Hamilton, Fulton and Schenectady.)

- Fifth Judicial District*.....
 (Counties of Onondaga, Oneida,
 Oswego, Herkimer, Jefferson,
 and Lewis.)
- Sixth Judicial District*.....RALPH W. THOMAS, Colgate University,
 (Counties of Otsego, Delaware, Hamilton, Madison County, N. Y.
 Madison Chenango, Broome,
 Tioga, Chemung, Tompkins,
 Cortland and Schuyler.)
- Seventh Judicial District*.....HORACE MCGUIRE, 713 Wilder Build-
 (Counties of Livingston, Wayne, ing, Rochester, N. Y.
 Seneca, Yates, Ontario, Steu-
 ben, Monroe and Cayuga.)
- Eighth Judicial District*.....WILLIAM H. GRATWICK, 814 Fidelity
 (Counties of Erie, Chautauqua, Trust Building, Buffalo, N. Y.
 Cattaraugus, Orleans, Niag-
 ara, Genesee, Allegany and
 Wyoming.)
- Ninth Judicial District*.....JOSEPH C. BALDWIN, JR., Mount Kisco,
 (Counties of Westchester, Put- Westchester County, N. Y.
 nam, Dutchess, Orange and
 Rockland.)

APPENDIX D.

CERTIFICATE OF INCORPORATION OF STATE CHARITIES AID ASSOCIATION.

We, the undersigned, being of full age and citizens and residents of the State of New York, do hereby associate ourselves together to form an incorporation under the provisions of Chapter 319 of the Session Laws of New York of the year 1848, and of the Acts amendatory of the same.

We do further certify that the name or title by which the Society is to be known in law is the "State Charities Aid Association;" that its principal place of business is in the City of New York; that its particular business and objects are:

(1.) To aid and promote the improvement of the mental, moral, and physical condition of the inmates of all public charitable institutions

in the State, and in particular of State Institutions, County Poor-houses and City Almshouses;

(2.) To aid directly, or through its local committees, in the care of destitute adults and destitute, neglected and other children needing care, by placing them in families and by exercising an oversight over those who have been placed in families; and by such other methods as from time to time may seem to be desirable;*

(3.) To induce the adoption by the community at large of such measures in the organization and administration of both public and private charity as may develop the self-respect and increase the power of self-support of the poorer classes in society;

That the number of its trustees, directors, or managers, is fifteen, and that their names for the first year of the Society's existence are Louisa Lee Schuyler, Howard Potter, Gertrude S. Rice, Theodore W. Dwight, Laura d'Orémieulx, James Gallatin, Florence Bayard Lockwood, D. Willis James, Elizabeth C. Hobson, John Crosby Brown, Sophie E. Minton, Henry E. Howland, Sarah T. Sands, John A. McKim, Joseph H. Choate.

In witness whereof we have hereunto set our hands, this 22d day of December, 1880.

LOUISA LEE SCHUYLER,
HOWARD POTTER,
GERTRUDE S. RICE,
THEODORE W. DWIGHT,
LAURA D'OREMIEULX,
JAMES GALLATIN,
JOHN CROSBY BROWN,

FLORENCE BAYARD LOCKWOOD,
D. WILLIS JAMES,
ELIZABETH C. HOBSON,
SOPHIE E. MINTON,
HENRY E. HOWLAND,
SARAH T. SANDS,
J. A. MCKIM,

JOSEPH A. CHOATE.

*(2.) Added by supplementary certificate, adopted by the Association January 8, 1900, approved by the State Board of Charities, January 30, 1900, approved by a Justice of the Supreme Court, February 9, 1900, and duly filed as required by law.

APPENDIX E.

RIGHT OF ENTRANCE LAW—STATE CHARITIES AID ASSOCIATION.*

General — All Counties — Laws of New York.

CHAP. 57, LAWS OF 1909.

AN ACT relating to state charities, constituting chapter fifty-five of the consolidated laws.

Became a law February 17, 1909, with the approval of the Governor. Passed, three-fifths being present.

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

CHAPTER 55 OF THE CONSOLIDATED LAWS.

STATE CHARITIES LAW.

ARTICLE 3.

State Charities' Aid Association.

Section 30. Visits by the state charities' aid association.

31. Duties of officers in charge of institutions; enforcement of orders.

32. Annual reports.

§ 30. Visits by the state charities' aid association. Any justice of the supreme court, on written application of the state charities' aid association, through its president or other officer designated by its board of managers, may grant to such persons as may be named in such application, orders to enable such persons, or any of them, as visitors of such association to visit, inspect and examine, in behalf of such association, any of the public charitable institutions and state hospitals for the insane owned by the state, and the county, town and city poor-houses and alms-houses within the state. The persons so appointed to visit, inspect and examine such institutions shall reside in the counties from which such institutions receive their inmates, and such appointments shall be made by a justice of the supreme court of the judicial district in which such visitors reside. Each order shall specify the institution to be visited, inspected and examined and the name of each person by whom such visitation, inspection and examination shall be made, and shall be in force for one

* This Association's original right of entrance law was enacted as Chapter 323, Laws of 1881, entitled "An act to confer upon the State Charities Aid Association the power to visit, inspect and examine any of the county poor-houses, and town poor-houses, and city almshouses within the State.

year from the date on which it shall have been granted, unless sooner revoked.

§ 31. Duties of officers in charge of institutions; enforcement of orders. All persons in charge of any such institution shall admit each person named in any such order into every part of such institution, and render such person every possible facility to enable him to make in a thorough manner such visits, inspection and examination, which are hereby declared to be for a public purpose, and to be made with a view to public benefit. Obedience to the orders herein authorized shall be enforced in the same manner as obedience is enforced to an order or mandate by a court of record.

§ 32. Annual reports. Such association shall make an annual report to the state board of charities upon matters relating to the institutions subject to the visitation of such board; and to the state commission in lunacy upon matters relating to the institutions subject to the inspection and control of such commission. Such reports shall be made on or before the first day of November for each preceding fiscal year.

General — All Counties — Laws of New York.

CHAP. 46, LAWS OF 1909.

AN ACT in relation to the poor, constituting chapter forty-two of the consolidated laws.

Became a law February 17, 1909, with the approval of the Governor. Passed, three-fifths being present.

The People of the State of New York, represented in Senate and Assembly, do enact as follows:

CHAPTER 42 OF THE CONSOLIDATED LAWS.

POOR LAW.

ARTICLE 8.

§ 121. Visits by the state charities aid association. Any justice of the supreme court, on written application of the state charities aid association, through its president or other officer designated by its board of managers, may grant to such persons as may be named in such application, orders to enable such persons, or any of them, as

visitors of such association, to visit, inspect and examine, in behalf of such association, any alms-house within the state. The person so appointed to visit, inspect and examine such alms-house or alms-houses, shall reside in the county or counties from which such alms-house or alms-houses receive their or some of their inmates, and such appointment shall be made by a justice of the supreme court of the judicial district in which such visitors reside. Each order shall specify the alms-house to be visited, inspected and examined, and the name of each person by whom such visitation, inspection and examination shall be made, and shall be in force for one year from the date on which it shall have been granted, unless sooner revoked.

All persons in charge of any such alms-house shall admit each person named in any such order into every part of such alms-house, and render to such person every possible facility to enable him to make in a thorough manner such visit, inspection and examination, which are hereby declared to be for a public purpose and to be made with a view to public benefit. Obedience to the orders herein authorized shall be enforced in the same manner as obedience is enforced to an order or mandate of a court of record.

Such association shall make an annual report to the state board of charities upon matters relating to the alms-houses subject to its visitation. Such reports shall be made on or before the first day of November for each preceding fiscal year.

APPENDIX F.

BY-LAWS

OF THE

STATE CHARITIES AID ASSOCIATION.

I.

TITLE AND SCOPE.

The name of this Society is the STATE CHARITIES AID ASSOCIATION. Its field of action comprises the State of New York (*Incorporated under the General Act, December 22, 1880. Supplementary certificate filed, February, 1900, pursuant to Chapter 559, Laws of 1895*).

II.

OBJECTS.

The objects of the Association are:

1. The improvement of the mental, moral and physical condition of the inmates of all public charitable institutions in the State of New York; and especially of those in State institutions, County Poorhouses and City Almshouses.

2. To induce the adoption, by the community at large, of such measures in the organization and administration of both public and private charity as may develop the self-respect and increase the power of self-support of the poorer classes of society.

3. To aid directly, or through its local Committees, in the care of destitute adults; and destitute, neglected and other children needing care, by placing them in families, and by exercising an oversight over those who have been placed in families, and by such other methods as from time to time may seem to be desirable.

To these ends the Association, an unofficial, volunteer organization, composed of citizens who desire to secure for their public institutions of charity the best possible administration, shall, as far as may be thought practicable, aid and co-operate with the official State Boards of Charity and Lunacy, and shall report to them on the first day of November or each preceding fiscal year. (*Chapter fifty-five of the Consolidated Laws.*)

The policy of the Association, and of its branches, shall be determined without reference to questions of religious belief, political affiliations or nationality; and the membership of the Association and of its branches shall be in accordance with the above declaration.

III.

MEMBERSHIP.

The Association shall consist of members of the Central Association, all members of County and City Visiting Committees, of Visitors to State Charitable Institutions and to State Hospitals for the Insane, of Corresponding Members and of Contributing Members; and shall be composed of both men and women.

Members of the *Central Association* shall be residents of New York City or its vicinity. *Members of County and City Visiting Committees* shall be residents of their respective counties and cities. *Visitors to State Institutions* shall be residents of counties from which the State Institutions visited by them are authorized to receive inmates. *Corresponding Members* may be residents of any part of the United States, other than the State of New York, and of foreign countries. Corresponding Members are requested to send to the Secretary information bearing upon the objects of the Association, but are not responsible for any action taken by the Association, nor for the principles advocated by it.

Contributing Members shall be those who contribute to the funds of the Association; they shall be divided into the following classes:

Subscribing Members: Those who contribute from two to ten dollars annually;

Sustaining Members: Those who contribute from ten to fifty dollars annually;

Associate Members: Those who contribute from fifty to one hundred dollars annually; and

Donors: Those who contribute one hundred dollars or more annually.

Members of the Central Association, Officers of the County and City Visiting Committees, and Visitors of the Association to State Institutions shall be entitled to vote at the annual and other meetings of the Association.

The acceptance by any member of the Association of an official position connected with the management of any institution subject to the inspection of the Visitors of the Association, will necessarily sever his connection with the Association.

IV.

ELECTION OF MEMBERS.

All members of the Association, other than members of County and City Visiting Committees, and Contributing Members shall be elected by the Board of Managers by a majority vote of those present at any regular or special meeting of the Board.

Application for membership in the Central Association must be made through a member of the Association, who shall send the name of the proposed member to the Secretary of the Board of Managers, who shall submit the same to the Board at its next meeting.

The failure of any member to attend three consecutive regular meetings of the Association without notifying the Secretary may be considered by the President as equivalent to a resignation.

V.

BOARD OF MANAGERS.

The governing body of the Association shall consist of a Board of Managers of twenty-seven members.

One third of these, or nine members of the Board, shall be elected annually, at the annual meeting, to serve for a term of three years, by a majority vote, by ballot, of members of the Association present and entitled to vote.

At the first annual meeting of the Association held after these By-Laws shall have been adopted, one-third of the members of the Board shall be elected for a term of one year, one-third for a term of two years, and one-third for a term of three years. At the expiration of their respective terms of office, their successors shall be elected for the full term of three years.

Any vacancy occurring in the Board, otherwise than by expiration of term, shall be filled by the Board of Managers, for the unexpired term, from members of the Central Association, at any regular or special meeting of the Board, two weeks' notice of such vacancy and proposed election having been given to all members of the Board by the Secretary.

The President and the Secretary of the Association shall be *ex officio* Chairman and Secretary of the Board of Managers.

The Board shall make its own By-Laws and may employ such clerical and other assistance as it may deem advisable.

It shall be the duty of the Board of Managers to define and adopt such course of action as may best promote the objects of the Association, and to devise ways and means for increasing the efficacy of the Association.

The Board of Managers shall have full power to direct and control the affairs and funds of the Association, and shall be responsible for its good government.

Nothing shall be published in the name of the Association without the consent of the Board of Managers.

Legislation proposed in the name of the Association must emanate from or receive the approval of the Board of Managers.

County and City Visiting Committees, upon their organization, shall receive their appointment from the Board of Managers, and shall have power to add to their number. Visitors of the Association to State Charitable Institutions and to State Hospitals for the Insane, shall receive their appointment from the Board of Managers, or may be appointed by the President of the Association upon authorization of the Board.

Written application to the Justices of the Supreme Court for the legal appointment of Visitors of the Association to county, town and State institutions, shall be made by the Board of Managers, through the President of the Association, or other officer designated by the Board, in accordance with the provisions of law (Chapter fifty-five of the Consolidated Laws), whereby a legal right of entrance to the institutions they visit is provided for the Visitors of the Association.

The Board of Managers shall have power, by a two-thirds vote of its members, to remove from the Association, for such cause as it may deem sufficient, other than non-attendance at meetings, any member of the Association.

The Board shall hold monthly meetings from October until May inclusive, and oftener if desirable, but the October meeting may be omitted in the discretion of the President, Treasurer and Secretary. Seven members shall constitute a quorum, but no action shall be taken except by an affirmative vote of at least five members. At the October meeting, or at the November meeting should there be no October meeting of the Board, the annual reports shall be submitted for consideration and approval.

The annual reports of the Association to the State Board of Charities and to the State Commission in Lunacy shall be prepared by the Board of Managers and submitted to the Association at the Annual Meeting.

VI.

OFFICERS.

The officers of the Association shall consist of a President, three Vice-Presidents, a Treasurer, a Secretary, and a Librarian. They, excepting the Secretary, shall be elected annually, from the incoming Board of Managers at the first meeting of the Board, by a majority vote, by ballot, of members present at such meeting. Any vacancy occurring during the year shall be filled by the Board of Managers, from the Board, two weeks' notice of such proposed election having been given to all members by the Secretary. The Secretary shall be appointed and may be removed by the Board of Managers.

All officers shall hold office until their successors are elected or appointed.

The officers of the Association shall be *ex-officio* members of all Standing Committees.

VII.

PRESIDENT AND VICE-PRESIDENTS.

The President shall preside at all meetings of the Association and of the Board of Managers, or appoint a presiding officer from among those members present; and shall call special meetings of the Association or the Board at discretion, or upon the written request of five members of the Board.

The President shall appoint the chairmen and members of the Standing Committees from the members of the Central Association, annually, just after the Annual Meeting, and shall have power to add additional members to said Committees at any time. If practicable, the chairmen of Standing Committees shall be selected from members of the Board. Special Committees shall be appointed by the President.

The President shall, once every year, appoint an Auditing Committee to examine and report upon the accounts of the Association. This Committee shall consist of two members of the Association, not members of the Board of Managers.

The President shall appoint, prior to the Annual Meeting, a Committee to nominate the Board of Managers for the ensuing year. The

members of the Nominating Committee shall not be members of the Board of Managers.

The Vice-Presidents shall, in the absence of the President, and in the order of their election, perform all the ordinary duties of the President.

VIII.

TREASURER.

The Treasurer shall have charge of the funds of the Association, shall keep a regular account thereof, and shall make written monthly reports and an annual report to the Board of Managers for the fiscal year ending on the thirtieth of September.

The Treasurer shall keep a separate account and make a separate annual report of the "Rosalie Butler Fund" (Resolutions adopted by the Association, January 6, 1899).

The Secretary shall submit at the monthly meetings of the Board of Managers an estimate in detail of the expenses for the month. The Board of Managers, after consideration, revision and approval of the estimate, shall authorize the Treasurer to transmit to the Secretary the total amount of such estimate, and the Secretary shall deposit the same, and disburse the amount in accordance with such estimate. The Board of Managers may authorize the President, or any one of the Vice-Presidents, to approve such estimates during the months in which there are no meetings of the Board of Managers.

The Treasurer is not authorized to receive money, for purposes of this Society, from State, County, Town or Municipal authorities, except for reimbursement for sums expended for board, clothing, traveling expenses, or medical care of destitute children or adults received from public officials.

IX.

SECRETARY.

The Secretary shall be the Chief Executive Officer of the Association, responsible for the management of its affairs under such general rules and orders as shall be adopted by resolution of the Board of Managers.

The Secretary shall keep himself informed of all legislation affecting the charitable interests of the State, and shall devise methods for strengthening and developing the work of the Association.

It shall be the duty of the Secretary, by correspondence and visitation, to organize Visiting Committees, auxiliary to the Association, for every county, town and city poorhouse and almshouse within the State of New York, and also to select Visitors for the State charitable institutions, and to maintain such relations with them as shall best promote the objects of the Association. These Committees and Visitors shall receive their appointment from the Board of Managers.

The Secretary shall keep minutes of the proceedings of all the meetings of the Association and of the Board of Managers, shall give notice of these meetings, shall receive and file the reports of the different Committees, and keep any accounts and records of the Association that may be required.

The Secretary shall make a written monthly report to the Board of Managers, including a statement of office and traveling expenditures.

X.

LIBRARIAN.

It shall be the duty of the Librarian:

1. To collect, by means of donations to the Association, such books and pamphlets as may, in the judgment of the Librarian, contain valuable information upon subjects connected with the objects and work of the Association, and to make a catalogue of the same.

2. To adopt a system by which these books and pamphlets may be available to all members and visitors of the Association, as freely as may be consistent with a due regard for the preservation of the books.

3. To make written reports, from time to time, of donations and loans to the Library, at the regular meetings of the Board of Managers. The Librarian shall, before the regular meetings of the Standing Committees, send to the Secretary of each Committee, to be laid before the Committee, a list of books, pamphlets, or drawings, given or loaned since the previous meeting, which may have reference to the work of the Committee.

4. The Librarian shall endeavor to obtain through exchanges, the publications of other societies or organizations which relate to the objects and interests of the Association.

XI.

STANDING COMMITTEES.

There shall be five Standing Committees, as follows:

- a.* Committee on Children.
- b.* Committee on Hospitals.
- c.* Committee on the Insane.
- d.* Committee on Pauper-Delinquents.
- e.* Committee on Finance.

Each Committee shall make its own by-laws.

All plans of work originated by Standing Committees, must be submitted to and receive the approval of the Board before being put into operation by the Committees.

Estimates for expenditures by Standing Committees, other than for petty expenses, must be approved by the Board of Managers.

Manuscript designed for publication must receive the approval of the Standing Committee from which it emanates before being submitted to the Board of Managers.

The Committees shall make written monthly and annual reports of their work at the regular meetings of the Board of Managers.

XII.

COMMITTEE ON CHILDREN.

It shall be the duty of the Committee on Children:

1. To keep itself informed of the number, condition, education and disposition of the dependent children of the State of New York; and of the results of existing methods of caring for them.

2. To urge the importance and adoption of such measures in the care and training of these children as shall, as speedily as possible, restore them to the normal life of the community. To this end the Committee shall present to the public the advantages of family life for children as compared with institutional life.

XIII.

COMMITTEE ON HOSPITALS.

It shall be the duty of the Committee on Hospitals:

1. To keep itself informed of the number and condition of the sick, blind, deaf and dumb, epileptic, idiotic and aged dependents in the public charitable institutions of the State of New York, and to urge the adoption of such measures as are best fitted to restore their health, alleviate their sufferings and secure their humane care.
2. To collect and impart information in regard to the most approved plans for the construction, ventilation and disinfection of hospitals and hospital wards and annexes of poorhouses and almshouses, and for their administration; and to prepare plans for the organization of their kitchen, linen, laundry, nursing and supply departments.
3. To keep itself informed of the organization and management of the dispensary and ambulance service, and to suggest and advocate any modification thereof that may seem desirable.

XIV.

COMMITTEE ON THE INSANE.

It shall be the duty of the Committee on the Insane:

1. To keep itself informed of the number and condition of all dependent insane persons in the State of New York.
2. To devise means for alleviating the mental and physical sufferings, and for contributing to the comfort and welfare of those afflicted persons.
3. To obtain for them, in State hospitals, medical treatment by skilled alienists, trained nurses and a high grade of attendants; as also to secure for them the highest standard of curative treatment known to the medical profession.
4. To inaugurate and maintain, for convalescents leaving hospital, who may be friendless, a system of "after-care," whereby they may be strengthened in health, protected and cared for, until able to support themselves.
5. The Committee shall advocate, for the benefit of all classes of patients, the system of *State care* in State hospitals for the dependent

insane, as opposed to the system of *county care* in county poorhouses and county asylums.

XV.

COMMITTEE ON PAUPER-DELINQUENTS.

It shall be the duty of the Committee on Pauper-Delinquents:

1. To keep itself informed of the number of pauper-delinquent men and women in the poorhouses, almshouses and workhouses of the State of New York, and the character and value of the labor performed by them; and the Committee shall advocate proper measures for the reformatory treatment of all persons of this class.

2. The Committee shall endeavor to have the laws for the arrest and commitment of vagrants enforced, shall advocate measures obliging all able-bodied paupers and delinquents to work, and shall promote all efforts which tend to abolish beggary and vagrancy.

3. The Committee shall endeavor to bring about the abolition or reformation of the system of public out-door relief.

XVI.

COMMITTEE ON FINANCE.

It shall be the duty of the Committee on Finance to obtain the requisite funds for carrying on the purposes and work of the Association, and to deposit the same with the Treasurer. The Committee shall keep a record of all subscriptions and donations, with the names of subscribers and donors, for publication in the annual report of the Association.

XVII.

COUNTY AND CITY VISITING COMMITTEES.

There shall be a County Visiting Committee for each County of the State (except for the counties comprising New York City), and City Visiting Committees for New York City, and for such other cities as may seem to the Board of Managers desirable, whose duty shall be to visit, inspect and examine, on behalf of the Association, all town, county and city almshouses and poorhouses, which may be situated in their respective counties or cities. These Committees shall co-operate,

as far as may be practicable, with the local authorities in endeavoring to secure the objects of the Association.

Visiting Committees shall correspond with and shall make monthly and annual reports to the Secretary of the Association. They shall work under the control and by the direction of the Board of Managers.

XVIII.

VISITORS TO STATE INSTITUTIONS.

There shall be Visitors of the Association for all charitable institutions owned by the State, in the State of New York, including State hospitals for the insane, whose duty it shall be to visit, inspect and examine, on behalf of the Association, the institutions to which they are assigned; and to co-operate, as far as may be practicable, with the Managers and Superintendents in promoting the welfare of the inmates of these institutions. Visitors shall correspond with and shall make monthly and annual reports to the Secretary of the Association. They shall work under the control and by the direction of the Board of Managers.

XIX.

REPORTS.

The Association shall make an annual report of the results of its visits and inspections to the State Board of Charities, upon matters relating to the institutions subject to the visitation of the Board; and an annual report to the State Commission in Lunacy upon matters relating to the institutions subject to inspection or control by the Commission.

These reports shall be made on or before the first day of November for each preceding fiscal year.

The report to the State Board of Charities shall include the Treasurer's report. (*Chapter fifty-five of the Consolidated Laws.*)

XX.

MEETINGS.

The Annual Meeting of the Association shall be held on the last Tuesday of October, in the City of New York, or at such other time

and place as may be determined by the Board of Managers. Two weeks' notice of this meeting shall be given to all members of the Association.

When Special Meetings are called the notice shall state the object of the meeting.

Fifteen members shall constitute a quorum at any meeting of the Association.

XXI.

LEGAL STATUS OF ASSOCIATION AND BY-LAWS.

The By-laws of the Board of Managers and of the Association must be in accordance with the Membership Corporations Law, (Chapter thirty-five of the Consolidated Laws) and of the Acts amendatory of the same; and with the Certificate of Incorporation of the State Charities Aid Association, of date December 22, 1880, and of the supplementary certificate filed February, 1900; also in accordance with the Association's right of entrance law (Chapters 42 and 55 of the Consolidated Laws).

Recognition of the Association in the organic law of the State, as comprised in the reference to "other visitation and inspection now authorized by law" will be found in Section 13, Article VIII. of the Revised Constitution of the State of New York, adopted November 6, 1894.

XXII.

AMENDMENT OF BY-LAWS.

These By-laws may be amended by a two-thirds vote of members present at any meeting of the Board of Managers, intention to move the proposed amendment having been sent to the Secretary three weeks previous to the meeting. The Secretary shall send to each member of the Board of Managers two weeks' notice of this meeting, with a copy of such proposed amendment. To constitute a quorum at this meeting not less than nine members must be present.

XXIII.

ORDER OF BUSINESS.

The following shall be the Order of Business at the Annual Meeting of the Association:

1. Minutes of the preceding Annual Meeting read by the Secretary.
2. Annual Report of the Board of Managers to the State Board of Charities, which shall include the Annual Report of the Treasurer.
3. Annual Report of the Board of Managers to the State Commission in Lunacy.
4. Report of Nominating Committee.
5. Election of one third, or nine members, of the Board of Managers.
6. Miscellaneous business.

This Order of Business may be altered at the discretion of the presiding officer.

APPENDIX G.

BY-LAWS

OF THE

BOARD OF MANAGERS

OF THE

STATE CHARITIES AID ASSOCIATION.

I.

BOARD OF MANAGERS.

The Board of Managers shall consist of twenty-seven persons elected annually by majority vote, by ballot of members present at the Annual Meeting of the Association. Any vacancy occurring during the year shall be filled by the Board from members of the Central Association, two weeks' notice of such vacancy having been given to all members of the Board by the Secretary.

II.

OFFICERS.

The officers of the Board of Managers shall be a Chairman and a Secretary. The President and Secretary of the Association shall be Chairman and Secretary respectively of the Board of Managers.

III.

SPECIAL COMMITTEES.

The Chairman shall appoint the members of Special Committees of the Board of Managers.

IV.

MEETINGS.

The monthly meetings of the Board of Managers shall be held from October until May inclusive, on the second Friday of the month, at four o'clock, or on such other day as the Board may select, but the October meeting may be omitted in the discretion of the President, Treasurer and Secretary.

The Annual Meeting of the Board shall be held on the same day as the first regular monthly meeting of the Board after the Annual meeting of the Association, or at such earlier date after the Annual Meeting of the Association as may be directed by the Chairman.

At the Annual Meeting, the Board of Managers shall elect the President, three Vice-Presidents, Treasurer and Librarian of the Association from members of the incoming Board, and shall appoint the Chairman and members of the Standing Committees of the Association from members of the Central Association.

Special Meetings of the Board may be called by the Chairman in his discretion, and shall be called by the Chairman upon the written request of three members of the Board.

Seven members shall constitute a quorum at all meetings of the Board, but no action shall be taken except by the affirmative vote of at least five members.

V.

EXPENDITURES.

The Secretary shall submit at the monthly meeting of the Board of Managers an estimate in detail of the expenses for the current calendar month. The Board of Managers, after consideration, revision, and approval of the estimate, shall authorize the Treasurer to transmit to the Secretary the total amount of such estimate, and the Secretary shall deposit the same and disburse the amount in accord-

ance with such estimate. The Board of Managers may authorize the President, or any one of the Vice-Presidents, to approve such estimates during the months in which there are no meetings of the Board of Managers.

The fiscal year of the Association shall end on the thirtieth day of September.

VI.

PUBLICATIONS.

Manuscript designed for publication must be approved by the Board of Managers.

VII.

AMENDMENT OF BY-LAWS.

The By-Laws of the Board of Managers may be amended at any meeting of the Board by a two-thirds vote of the members present, provided, however, that no amendment shall be adopted except by the affirmative vote of at least six members.

VIII.

ORDER OF BUSINESS.

The following shall be the order of business at the regular meetings of the Board:

1. Reading of Minutes of Regular and Special Meetings.
2. Report of Secretary, including report of office and traveling expenses.
3. Report of Assistant Secretary.
4. Report of Treasurer.
5. Approval of monthly estimate of expenses.
6. Report of Finance Committee.
7. Report of Librarian.
8. Report of Standing Committee on Children.
 - a. Sub-Committee on Assisting and Providing Situations for Mothers with Infants.
 - b. Sub-Committee on Placing-out and Supervision of Children in Families.
 - c. Agencies for Dependent Children.

9. Report of Standing Committee on Hospitals.

Sub-Committee on State Charitable Institutions.

10. Report of Special Committee on Study and Prevention of Tuberculosis.

11. Report of Standing Committee on the Insane.

Sub-Committee on Prevention and After Care.

12. Report of Standing Committee on Pauper-Delinquents.

13. Reports of Special Committees.

14. Reports from Visiting Committees, and Communications.

15. New Business.

This order of business may be altered at the discretion of the presiding officer.

PUBLICATIONS

OF THE

STATE CHARITIES AID ASSOCIATION

To be obtained at the office of the Association.—Annual Reports and Publications for which no price is stated are furnished gratuitously.

- No. 1. Report of the Committee on Hospitals upon a Training School for Nurses to be attached to Bellevue Hospital, 1872. Price, 15 cents.
- Nos. 2, 5, 7, 10, 14, 17, 19, 23, 28, 30, 35, 39, 43, 45, 47, 49, 50, 51, 54, 56, 57, 60, 64, 66, 68, 70, 74, 77, 79, 83, 85, 88, 90, 94, 97, 105, and 110 (1873 to 1909) are the successive Annual Reports of the Association to the State Board of Charities. Nos. 5, 7, 10, 14, 17, 19, 23, 28 and 47 are out of print.
- No. 3. Questions relating to Poor-houses, Hospitals and Insane Asylums, prepared for the use of Visiting Committees, by John Ordronaux, M. D., 1874. (*Out of Print.*)
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- No. 11. A Century of Nursing, with Hints towards the Organization of a Training School, by a member of the Hospital Committee, 1876. (*Out of Print.*)
- No. 12. Handbook for Visitors to the Poor-house, edited by a Special Committee, Frederick Law Olmsted, Chairman, 1877. Third edition, revised and corrected, 1886. (*Out of Print, see Pub. No. 76.*)
- No. 13. Handbook for Hospital Visitors, 1877. (*Out of Print, see Pub. No. 32.*)
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- No. 16. The Sanitary Rights of Dwellers in Tenement Houses in New York and Brooklyn. (Handbook for the use of Visitors to the Poor.) 1878. (*Out of Print.*)
- No. 18. The Importance of Uniting Individual and Associated Volunteer Effort in behalf of the Poor, by Miss Schuyler, 1878. Price, 15 cents.
- No. 20. Catalogue of the Library of the State Charities Aid Association, January, 1880. (See 44.)
- No. 21. Hospital Laundries, for the use of Local Visiting Committees, 1880. (*Out of Print.*)
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- No. 27. Report on Conference of Members of the State Charities Aid Association, of December, 1880; November, 1881. Price, 25 cents.
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- No. 31. Additions to the Library since January 1, 1880. May, 1883. (See 44.)
- No. 32. Handbook for Hospital Visitors. New edition. 1883. Third edition, revised, 1895. Price, 75 cents, cloth.
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(SEE PRECEDING PAGE.)

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- No. 41. Postal Savings Banks for the United States of America. 1885.
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- No. 44. Catalogue of the Library of the State Charities Aid Association. Revised 1886. (*Out of Print.*)
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- No. 48. Legislation for the Insane. May, 1888. (Reprinted from Fifteenth Annual Report.) Price, 5 cents.
- No. 53. Proceedings of Public Meeting held at Chickering Hall, May 1, 1891, to Commemorate the Completion of State Care Legislation for the Insane.
- No. 55. Separation of Charities and Correction, January, 1893. (*Out of Print.*)
- Nos. 58, 61, 65, 67, 69, 71, 75, 78, 80, 84, 86, 89, 91, 93, 98, 106, and 111 (1893 to 1909), are the Successive Annual Reports of the State Charities Aid Association to the State Commission in Lunacy.
- No. 59. Proceedings of a Conference on the Care of Dependent and Delinquent Children in the State of New York. November, 1893. (*Out of Print.*)
- No. 62. The "Charities Article" of the Revised Constitution. December, 1894. (Reprinted from the Twenty-second Annual Report of the State Charities Aid Association to the State Board of Charities.)
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OF NEW YORK

THIRTY-EIGHTH ANNUAL REPORT

OF THE

State Charities Aid Association

NOVEMBER 1, 1910

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THIRTY-EIGHTH ANNUAL REPORT

TO THE

State Board of Charities

AND

EIGHTEENTH ANNUAL REPORT

TO THE

State Commission in Lunacy

NOVEMBER 1, 1910

NEW YORK CITY:
UNITED CHARITIES BUILDING,
No. 105 East 22d Street

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 Miss Rose Jerome, Batavia.
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 Rev. E. V. Stevens, *Secretary*, Herkimer.
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 Miss Emma Brownell, *Agent*, Little Falls.
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 Mrs. N. P. Wardwell, Watertown.
 Mr. Solon Wilder, Watertown.
 Mrs. Smith T. Woolworth, Watertown.

KINGS COUNTY.

See New York City Visiting Committee,
 p. XXXII.

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 Miss Anna Willets, Roslyn.
 Mr. Thomas W. Albertson, Mineola.

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 p. XXXII.

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* Resigned.

Home for the Aged and Infirm.
(*Brooklyn Division.*)

- Mrs. Henry R. Pierson, *Chairman*, 147
Pierrepoint Street.
Miss Charlotte L. Bradford, 175 Colum-
bia Heights.
Mr. John Mason Knox, 102 Willow St.

*Nurses' Training School for Kings
County Hospital.*

- Mrs. Jesse T. Duryea, *Chairman*, 282
Park Place.
Mrs. F. L. Cranford, 479 Clinton Avenue.

Cumberland Street Hospital.

- Mrs. H. B. Minton, *Chairman*, 165 Jor-
alemon Street.
Mrs. F. W. Atkinson, 55 Pineapple St.
Miss Florence Garrison, 2006 Caton Ave-
nue, Flatbush.
Miss Lily Good, 137 Hicks Street.
Miss Bertha Richardson, 86 South Ox-
ford Place.

Bradford Street Hospital.

- Mrs. William L. Moffat, *Chairman*, 69
Willow Street.

Coney Island Reception Hospital.

- Mrs. J. S. Waterman, *Chairman*, 676 St.
Mark's Avenue.
Mrs. F. L. Cranford, 479 Clinton Avenue.
Mrs. Thomas Prosser, 387 Stuyvesant
Avenue.
Miss K. S. Brown, 182 New York Ave.
Mrs. T. A. Humason, 235 Brooklyn Ave.
Mrs. George W. Davidson, 175 New York
Avenue.
Mrs. V. A. Robertson, 834 Union Street.
Miss A. Stowell, 1075 Dean St.

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Mrs. Camden C. Dike, 194 Columbia
Heights.

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Dr. George W. Brush, 462 Ocean Avenue.
Mr. Isaac H. Cary, 33 Pierrepoint Street.
Dr. F. H. Colton, 136 Montague Street.
Mr. Carll H. DeSilver, 43 Pierrepoint St.
Hon. Norman S. Dike, 134 Columbia
Heights.
Dr. Jesse T. Duryea, 63 Centre Street,
N. Y.
Mr. William G. Low, 58 Remsen Street.
Rev. J. Howard Melish, 126 Pierrepoint
Street.
Mr. Alfred T. White, 40 Remsen Street.
Gen. Stewart L. Woodford, 80 Wall
Street, New York.

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Mr. Howard R. Bayne, *Honorary Chair-
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Miss Mary T. Marsh, *Treasurer*, Rose-
bank, S. I.
Mr. Courtenay Dinwiddie,* *Secretary*,
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Brighton, S. I.
Miss Laura Botsford, Prospect Place,
New Brighton, S. I.
Mrs. Henry Treat Boody, Davis Avenue,
West New Brighton, S. I.
Mrs. Henry Brownell, St. Mark's Place,
New Brighton, S. I.
Miss Kitty Cameron, Clifton Burley,
Rosebank, S. I.
Mrs. Walter Clark, Dongan Hills, S. I.
Mrs. W. L. DeBost, Bard Avenue, West
New Brighton, S. I.
Mrs. Harry M. Dunn, Dongan Hills, S. I.

* Resigned.

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 Mr. and Mrs. Henry Roberts Hillard, Grymes Hill, S. I.
 Mrs. Arthur Kavanagh, 125 St. Mark's Place, West New Brighton, S. I.
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THIRTY-EIGHTH ANNUAL REPORT
OF THE
State Charities Aid Association
TO THE
State Board of Charities

NEW YORK CITY, November 1, 1910.

To the State Board of Charities:

In compliance with Chapter 546, Laws of 1896 and amendatory acts, the State Charities Aid Association, a voluntary organization, among whose objects are the visitation and improvement of charitable institutions maintained by the State and by counties, cities and towns, the placing of destitute children in families, and the prevention of tuberculosis and insanity, herewith submits its thirty-eighth annual report, covering its work for the year ending September 30, 1910.

SUMMARY OF WORK OF PAST YEAR.

1. The Association's local committees have visited and maintained supervision over the almshouses and public hospitals in 43 of the 58 counties of the State which have such institutions, including the frequent inspection of the large number of institutions in the Departments of Public Charities and of Bellevue and Allied Hospitals in New York City.

2. Several County Committees have appeared before County Boards of Supervisors, and the New York City Visiting Committee has appeared before the Board of Estimate and Apportionment, to state the needs of public charitable institutions, and to urge proper appropriations therefor.

3. Twelve of the thirteen State Hospitals for the Insane, and seven of the State Charitable Institutions have been visited during the year from the central office or by the Association's local visitors to State institutions.

4. The Standing Committee on Hospitals has secured a special ambulance service for the alleged insane with a trained attendant in the boroughs of Manhattan and the Bronx. This takes the place of the policeman and the patrol wagon in removing such persons to the psycho-

pathic ward at Bellevue Hospital. The Committee on Hospitals has secured the enactment of laws as follows:

(1.) Authorizing the establishment of a general hospital on a carefully devised uniform plan by any city, town or village.

(2.) Authorizing the establishment of a Board of Inebriety and a Hospital and Colony for Inebriates for the City of New York.

(3.) Providing for a better system of examining into the mental condition of persons arrested for minor offences and suspected of being insane, which has resulted in the removal of many insane cases from jails and station houses to the psychopathic wards of public hospitals in the City of New York.

The Committee has helped to secure provision for a new municipal hospital with 700 beds in the city of Buffalo, established on the plan of the new law secured by the Committee, and has co-operated with the Department of Public Charities in New York City in securing additional hospital facilities and in examining plans for new hospital buildings.

5. The Committee on the Prevention of Tuberculosis has carried on its educational and constructive campaign in eleven additional cities, working in co-operation with the State Department of Health. Local Committees were organized, through the medium of which seven dispensaries were established, eight visiting nurses employed, in addition to the nineteen already in the work the previous year, and the building of eight county hospitals assured. Press notices were issued weekly to 385 publications. Fifty-two localities realized \$26,432.78 through the sale of the Red Cross Christmas stamps. A Conference of the Local Committees was held at Albany in March, at which a program for "No Uncared-for Tuberculosis in New York State in 1915" was placed before the public with the endorsement of most eminent authorities. President Taft, Governor Hughes and Mr. Choate addressed this Conference.

The Committee assisted in organizing a Convention of Mayors of the Second and Third Class Cities held at Schenectady in June, at which the executives and leading officials of forty-two cities participated and discussed questions pertaining to public health. At the suggestion of the Committee planks, endorsing the State-wide movement for the suppression of tuberculosis, were introduced into the platforms of the two great political parties. The Committee prepared and collaborated in the issuing of eleven new publications. A reception was arranged in the Capitol at Albany, at which a delegation from Local Committees and State agencies expressed

to Governor Hughes at the close of his term of office their appreciation of the extremely valuable services he had rendered to the cause.

6. A Special Committee on Mental Hygiene (formerly Sub-Committee on Prevention of Insanity and After Care of the Insane) has recently started a State-wide campaign for the prevention of insanity, co-operating with the State Commission in Lunacy and prominent specialists in nervous and mental diseases. By popular pamphlets, lectures, the extension of dispensaries, and other means it is planned to educate the public regarding the preventable causes of insanity and to secure proper treatment for incipient cases. This is an outgrowth of the work carried on since 1906 in assisting patients discharged recovered from State hospitals and persons threatened with mental breakdown by furnishing suitable employment, opportunity for rest when needed, and friendly aid and counsel. During the year the agent of the Committee has made 674 visits to or in behalf of 148 patients, not including 54 visits to State hospitals, has secured 35 situations and 16 country outings.

7. All proposed legislation relating to charities has been carefully examined, and the Association has taken an active part in co-operation with other societies, institutions, and individuals in endeavoring to influence legislation which affects the welfare of the poor. During the legislative session of 1910, the Association secured the enactment of three laws outlined above as a part of the work of the Committee on Hospitals, and assisted in the enactment or defeat of a number of others.

8. The Association had under the oversight of its various committees on October 1, 1910, 1,271 children who had been placed in families with or without payment for board, or with their mothers in situations. Of these children, 643 were in free homes and 570 with their mothers in situations. The work for children has been carried on by the following sub-committees of the Committee on Children:

a. The Committee on Assisting and Providing Situations in the Country for Destitute Mothers with Infants secured 663 situations for homeless women with their babies during the year, and had 861 women with babies under its care.

b. The Committee on the Placing-out and Supervision of Children in Families has found permanent free homes in carefully selected families for 195 destitute children, nearly all of whom were public charges, and has exercised a careful supervision over these children, as well as over 480 placed out in preceding years.

c. The Committee on County and Town Agencies for Dependent Children has actively prosecuted the work of assisting the Association's County Committees in establishing and maintaining agencies for dependent children in co-operation with County Boards of Supervisors. The eight agencies already established have had 1,403 children under supervision during the past year, and as a result of their work, 252 children have ceased to be public charges by being returned to their families, placed out in free family homes, transferred to State institutions for special care, etc. Applications for the commitment of 717 children have been investigated, and as a result of the work of these agencies, it is estimated that 513 children have been kept during the year from becoming public charges, with benefit to the children and with a financial saving to the localities of fully \$50,000.

REPORT OF THE STANDING COMMITTEE ON CHILDREN

The report of the Committee on Children comprises the reports of the various child-caring agencies carried on by this Association, in co-operation with and supplementing the work of public officials and institutions, namely:

The Sub-Committee on Placing-out and Supervision of Children in Families.

The Sub-Committee on County and Town Agencies for Dependent Children.

The Sub-Committee on Assisting and Providing Situations for Mothers with Infants.

REPORT OF THE SUB-COMMITTEE ON PLACING-OUT AND SUPERVISION OF CHILDREN IN FAMILIES.

The Agency for Placing Out and Supervising Children has placed out and had under supervision this year a larger number of children than ever before in its twelve and a half years of existence. Although many children pass from our care every year through legal adoption and in other ways, the number under supervision must be expected to continue to increase year by year.

The statistics of the work of the past year may be presented in brief as follows:

Number of children in families under supervision October 1, 1909.....	480
Placed in free family homes during the year.....	192
Number of children formerly passed from care and replaced.....	3
<hr/>	
Total under supervision during the year.....	675
<hr/>	
Returned to relatives of good character who had become able to care for them	2
Legally adopted	73
Died.	2
Became of age and self-supporting.....	14
Returned to institutions or placed in institutions for special care.....	14
Referred to and placed by other societies.....	2
<hr/>	
Total passed from care during the year.....	107
Remaining in families under supervision, September 30, 1910.....	568
<hr/>	
	675
<hr/>	

The number of children transferred from one home to another during the year was 46.

The first child placed by the Agency was taken to a home August 3, 1898. From that date until September 30, 1910, 1,126 children have been provided with homes.

The children placed-out in families have come from the following sources :

Committee on the Care of Motherless Infants.....	400
Infants' Hospital, Randall's Island, New York City, directly.....	6
Bureau of Dependent Children, Department of Public Charities, New York City	1
Bellevue Hospital, New York City.....	1
Nursery and Child's Hospital, New York City.....	19
New York Infant Asylum, New York City.....	172
Colored Orphan Asylum, New York City.....	1
Five Points House of Industry, New York City.....	1
House of Refuge, Randall's Island, New York City.....	1
Hebrew Orphan Asylum, New York City.....	1
German Odd Fellows' Orphan Home, Unionport, New York City.....	1
Newburgh Agency for Dependent Children.....	10
Columbia County Agency for Dependent Children.....	79
Rockland County Agency for Dependent Children.....	23
Schenectady County Agency for Dependent Children.....	36
Montgomery County Agency for Dependent Children.....	12
Dutchess County Agency for Dependent Children.....	17
Herkimer County Agency for Dependent Children.....	4

Oneida County Agency for Dependent Children.....	17
Oyster Bay Agency for Dependent Children.....	1
Home for Destitute Children, Brooklyn.....	20
German Catholic Home, Brooklyn.....	4
Brooklyn Children's Aid Society, Brooklyn.....	3
Beecher Home, Brooklyn.....	2
Brooklyn Training School and Home for Young Girls, Brooklyn.....	5
Brooklyn Nursery	4
St. Mary's Female Hospital, Brooklyn.....	2
Kings County Nursery, Flatbush.....	5
St. Margaret's House, Albany.....	9
Albany Orphan Asylum, Albany.....	12
United Helpers' Home, Ogdensburg.....	30
Children's Home, Mineola.....	12
Orange County Children's Home, Middletown.....	9
Ithaca Children's Home, Ithaca.....	10
Children's Home Association, Amsterdam.....	9
Industrial Home, Kingston.....	7
Suffolk County Children's Home, Yaphank.....	11
Westchester Temporary Home, White Plains.....	6
Cayuga Orphan Asylum, Auburn.....	1
Children's Home, Schenectady.....	2
Children's Home, Randolph.....	1
Madison County Home for Children, Peterboro.....	1
St. Mary's Orphan Asylum, Port Jervis.....	1
Southern Tier Orphan Asylum, Elmira.....	3
House of the Good Shepherd, Utica.....	2
St. Joseph's Infant Home, Troy.....	1
Watts de Peyster Home, Verbank.....	6
Orphan House of the Holy Saviour, Cooperstown.....	3
Missionary Sisters, Third Order of St. Francis, Peekskill.....	3
Staten Island Society for the Prevention of Cruelty to Children, West Brighton.	6
King's Daughters' Home, Cortland.....	3
Homeopathic Hospital, Albany.....	2
Boarding Homes in Queens County.....	5
Orange County Almshouse, Orange Farm.....	3
New York State Reformatory for Women, Bedford.....	3
Board of Supervisors, Putnam County.....	5
Bureau of Charities, Watertown.....	4
Overseer of the Poor of the Town of Etna, Tompkins County.....	1
“ “ “ “ “ Elmira, Chemung County.....	2
“ “ “ “ “ Indian Lake, Hamilton County.....	1
“ “ “ “ “ Cuyler, Cortland County.....	2
“ “ “ “ “ Cortland, Cortland County.....	1

Commissioner of Charities of the City of Albany.....	7
“ “ Mt. Vernon	1
“ “ Borough of Richmond, New York City.....	1
Superintendent of the Poor of Allegany County.....	5
“ “ “ Chemung County	1
“ “ “ Delaware County	7
“ “ “ Dutchess County	1
“ “ “ Greene County	4
“ “ “ Jefferson County	2
“ “ “ Montgomery County	6
“ “ “ Monroe County	2
“ “ “ Oneida County	1
“ “ “ Otsego County	1
“ “ “ Saratoga County	1
“ “ “ Schuyler County	1
“ “ “ Schenectady County	1
“ “ “ Suffolk County	1
“ “ “ Steuben County	1
“ “ “ Ulster County	1
“ “ “ Washington County	4
“ “ “ City of Poughkeepsie.....	3
Private individuals known to officers of the Association.....	49
Total.	<u><u>1,126</u></u>

During these 12 years 2,664 applications have been received from families desiring to take children. The results of our investigation of these applications may be summarized as follows:

Investigated and approved.....	1,464
Investigated and disapproved.....	852
Withdrawn because the families decided not to take children or secured them elsewhere	253
Referred to other societies.....	26
Still pending	69
	<u><u>2,664</u></u>

Of the 2,664 applications 1,700 were for girls, 831 for boys, 98 for either a boy or a girl, and 35 for both a boy and a girl. Of the whole number,

993 were for babies, 1,137 for children between two and ten years of age, and 534 for children over ten years of age.

Of the 1,126 children who have been placed by us, 473 are boys and 653 are girls, 595 were babies between three weeks and two years of age, 385 were between two and ten years of age, and 146 were over ten years of age.

Children have been received from 36 different counties, ranging from Suffolk on the extreme east to Chautauqua on the extreme west and St. Lawrence on the extreme north, and have been placed in homes in 59 of the 61 counties of the State and in 19 other states.

The 1,126 children placed in homes since the work began are accounted for as follows:

Legally adopted (foster parents made legal guardian in one case).....	385
Returned to relatives of good character who had become able to care for them	36
Returned for special reasons to agencies or institutions from which the children were received.....	42
Died.	32
Became of age and self-supporting.....	39
Transferred to and placed through other societies and institutions.....	9
Placed in institutions for special treatment.....	10
Married.	5
Remaining under our oversight in families on September 30, 1910.....	563
	<hr/>
	1,126
	<hr/>

The most satisfactory disposition of a friendless child is to have it legally adopted by some reliable and suitable family, thus enabling it to gain the rights of which it has been deprived by misfortune, including the right to the name of its foster parents, and to the inheritance of their property. That so large a proportion of our children are legally adopted, affords us the greatest gratification. Legal adoption is not usually permitted within a year after a child is placed out, and then only when the home has proved to be entirely satisfactory. Until legally adopted, children remain under our supervision and can be removed at any time. The number of legal adoptions from year to year, is shown by the following table:

NUMBER OF LEGAL ADOPTIONS.

Year ending September 30, 1900.....	3
“ “ “ 1901.....	16
“ “ “ 1902.....	19
“ “ “ 1903.....	18
“ “ “ 1904.....	32
“ “ “ 1905.....	33
“ “ “ 1906.....	48
“ “ “ 1907.....	56
“ “ “ 1908.....	53
“ “ “ 1909.....	35
“ “ “ 1910.....	72
Total.	385

The large increase in the number of the Association's county agencies for dependent children which has occurred during the past few years has greatly increased the work of this agency, as all children found by local agents to be suitable for placement are reported to the central office, and also all applications for children made to county agents by families in their localities. During the past year, 62 or nearly one-third of the total number of children placed in homes came from the Association's local agencies for dependent children. Co-operation with these agencies has greatly increased the work at the central office and has somewhat modified its character. Before the development of these agencies, the great majority of the children selected for placement were babies under two years of age. As the children reported as suitable for placement by the county agents are of all ages from infancy to sixteen years, and a large proportion of them older children, we are now called upon to secure a much larger number of homes for these older children. While the number of children of all ages placed in homes has continued to increase, the proportion of older children is now much greater than previously. During the past three years, 43% of the children placed out were babies under two years of age, 42% children between two and ten years, and 15% children over ten years, while during the preceding three years, 64% were babies, 30% between two and ten years, and 6% over ten. The placing out of older children is much more difficult than the placing out of babies, requiring as it does the adjustment of children whose characters are formed to families with definite requirements and expectations. More careful and frequent supervision of older children is needed, and there are more misfits than in the case of babies

and very little children. Until the Association developed its local agencies for dependent children, the placing out agency was in the position of being able to take from institutions and public officials and other sources only such children as it required for the families who had applied for children and who had been approved as offering suitable homes. Now the agency faces the necessity of providing for such children as are reported to it for placement by the local agents, and is responsible for finding homes adapted to the needs of these children, many of them handicapped in various ways and requiring especially careful treatment if they are to be permanently and satisfactorily located in families. It is gratifying that with the very limited force of workers at our command, we have been able to provide for so many of these older children. To do this work adequately, a larger force is essential.

With a view to securing a special fund to carry on this work for children, a plan has been devised for securing a patron or a patroness for each of the children placed in a family home. It is estimated that \$50 is the average amount required to cover the cost of placing out a child and supervising it until it is legally adopted or otherwise passed from care. The offer is made that any one contributing this amount may have assigned to him or her some individual child, and be given the history of the child and an account of the home in which we are able to place it, and subsequently reports every six months regarding the child's welfare. Last year 145 individuals provided for children on this plan. It is hoped that next year every child coming into our care may be provided for in this way.

REPORT OF THE SUB-COMMITTEE ON COUNTY AND TOWN AGENCIES FOR DEPENDENT CHILDREN.

During the year ending September 30th, 1910, more was accomplished in the way of standardizing the work in counties where Agencies for Dependent Children had been established and in firmly establishing them as a permanent feature of county administration than in the establishment of Agencies in new counties, although much preliminary work was done in various counties looking toward a development of such work.

In the months of November and December 1909, it was necessary to appear before the Boards of Supervisors in Oneida, Columbia, Dutchess and Montgomery Counties to urge reappropriations in order to continue the work, and the boards in five other counties, Oswego, Jefferson, St. Law-

rence, Washington and Rensselaer were approached for appropriations to start the work. All of the reappropriations were secured.

In Rensselaer County a long season of effort was rewarded on January 13th by an appropriation being made by the Board of Supervisors. An agent began work with the cordial support of the Poor Law officials. Strong institutional opposition arose; two Catholic and one Protestant institution banded together to secure the discontinuance of the Agency. So strong was this opposition that on April 14th the Board of Supervisors passed a resolution suspending the work pending a public hearing by the Asylums Committee of the board. This was held July 6th. On July 13th a motion to continue the work was lost by a majority of one in the Board of Supervisors and the agent was withdrawn. It is of interest to know that two Catholic institutions in the county were entirely friendly and took no part in the opposition which was manifested. The three opposing institutions receive \$50,000 a year from the public funds of Rensselaer County. During the ten weeks an agent was in the field she arranged for relatives to pay something toward the support of seven children; two children were returned to responsible parents; out of cases investigated involving the care of sixteen children, but four were found to need the public care which was asked; one mother was placed in a situation at service with her baby.

The experiment begun in May, 1909, of employing an agent to investigate the outdoor relief cases in the City of Amsterdam was most successful, and at the end of the period of eight months, for which an appropriation had been made by the city, it seemed possible for one agent to cover both this work and that for dependent children. An adjustment of appropriations was effected between the County Board of Supervisors and the City Council so that each agreed to pay \$37.50 per month toward the cost of employing an agent who should do both kinds of work, the second agent being withdrawn. This plan has been operated successfully since February 1st. The expenditures by the City of Amsterdam for the four items of food, fuel, rent and clothing for the past three years were as follows:

Jan. 1, 1908 to Jan. 1, 1909.....	\$14,744 29
Jan. 1, 1909 to Jan. 1, 1910.....	11,525 48
Jan. 1, 1910 to Jan. 1, 1911.....	5,776 24

In Herkimer County the Board of Supervisors adopted a resolution making all children county charges so that the agent could handle the

work more easily. This facilitated co-operation between the county and the City of Little Falls, the city having formerly cared for its own poor. A few months later, at the request of the County Purchasing Agent, the board authorized an expenditure of \$25 a month as additional salary and also a sum to cover the expenses of the agent for such assistance as she could give in the investigation of outdoor relief work.

Preliminary work in six counties, Orange, Seneca, Ontario, Oswego, St. Lawrence, and Washington, has been actively carried on, and plans laid to ask for an increased appropriation in Columbia County, and for an appropriation sufficiently large to make a second agent possible in Oneida County.*

The boarding of children in family homes instead of in institutions is being encouraged by all the agents, and in all eight counties boarding homes have been used.

The Newburgh Agency has completed its sixteenth year, and although the city has increased in population, there is no greater number of children found to need public care than was supported before the Agency was organized.

In Columbia County Mrs. Rachel Smith, who had given such long and devoted service as agent, retired on Jan. 1, 1910. The local committee was reorganized and a new agent employed with previous experience in work for children.

In Rockland County the agent continues to do probation work as well as to investigate all outdoor relief cases in the county.

In Schenectady County the number of children who are public dependents has been reduced to 85; when the work began, less than three years ago, the total number was 166.

In Montgomery County the number of dependent children is kept at a very low figure by the preventive work of the agent, only 13 children being on the list at the end of the year. The effective outdoor relief investigations are noted above.

The number of children to be cared for in Oneida County is more than can be handled by one agent, but in spite of this a net reduction of 5%

*Since the date of this report appropriations have been secured in Orange, Washington and Seneca Counties, and increased appropriations in Columbia, Dutchess and Oneida Counties.

REPORT OF AGENCIES FOR DEPENDENT CHILDREN.

YEAR ENDING SEPTEMBER 30, 1910.

	New- burgh.	Colum- bia.	Rock- land.	Schenec- tady.*	Mont- gomery.	Oneida.	Dutch- ess.	Herk- imer.	Total.
Number of children public charges October 1, 1909	42	79	32	120	15	539	72	41	940
Number of children becoming public charges during year	23	26	10	43	10	253	63	35	463
Total number under supervision during year	65	105	42	163	25	792	135	76	1,403
Number of children ceasing to be pub- lic charges:									
By work of Agent	18	24	15	57	5	57	61	15	252
Otherwise	9	12	4	21	7	181	2	14	250
Total	27	36	19	78	12	238	63	29	502
Number of children public charges September 30, 1910:									
In boarding homes	0	0	11	3	2	3	4	4	27
In institutions	38	69	12	82	11	551	68	43	874
Total	38	69	23	85	13	554	72	47	901
Number of children for whom care was asked:									
Approved by Agent	4	15	9	39	6	32	73	16	194
Disapproved by Agent	8	13	28	72	16	63	303	20	523
Total investigated	12	28	37	111	22	95	376	36	717
Amount collected toward board of children	\$404.00	\$182.50	.....	.....	.....	\$341.75	\$411.00	\$241.00	\$1,580.25

* In Schenectady County, court cases are omitted, as the Humane Society handles these exclusively. Number of court cases, Oct. 1, 1909, 52; admitted during year, 36, discharged, 42; number of court cases Oct. 1, 1910, 46.

DISTRIBUTION OF CHILDREN CEASING TO BE PUBLIC CHARGES.
DURING YEAR ENDING SEPTEMBER 30, 1910.

	New- burgh.	Colum- bia.	Rock- land.	Schenec- tady.	Mont- gomery.	Oneida.	Dutch- ess.	Herk- mer.	Total.
Returned to relatives.....	17	19	4	48	7	188	30	19	332
Placed in free homes by S. C. A. A....	3	8	9	14	1	6	18	3	62
Placed in free homes by institutions...	0	1	1	2	0	6	0	0	10
Discharged to State institutions.....	2	1	0	5	1	7	13	3	32
Died.....	1	3	1	5	1	23	2	2	38
Absconded.....	0	0	0	0	0	1	0	0	1
Discharged to superintendent.....	0	3	0	2	0	1	0	0	6
Transferred to private institutions....	4	1	3	0	1	5	0	0	14
Discharged to institutions.....	0	0	1	1	1	1	0	0	4
Self-supporting.....	0	0	0	1	0	0	0	2	3
Total.....	27	36	19	78	12	238	63	29	502

in the total number of dependent children has been effected since the work began.*

As no Society for the Prevention of Cruelty to Children operates in Dutchess County, the agent has been called upon to do much work on behalf of neglected children. While many children have in this way become dependent on the county, prompt action has made it unnecessary for them to remain so long, as permanent free homes have usually been secured for them. The total number of dependent children is no greater at the end than at the beginning of the year.

In Herkimer County the work has been satisfactorily carried on, the year closing with 47 children as compared with 60 when the Agency was organized. The agent has taken up also the investigation of outdoor relief cases under the special appropriation spoken of above.

During the year the combined efforts of the eight agents have removed from the list of public dependents 252 children who would otherwise have remained public dependents. In addition the agents have investigated the applications to make 717 children dependent on the public; of these they have approved as needing public care but 194. The investigations of the agents in the cases of the 523 found not to need public care, prevented at least one-half or 261 from being accepted as public charges by the public officials. Adding this number to the 252 actually removed from the list of public dependents by the work of the agents, we find that their work has kept 513 children from requiring public support. At \$100 a year the support of this number of children would have cost the eight communities interested over \$51,000. The agents have in addition to this collected \$1,580 in cash from relatives toward the support of children who are public charges. It is conservative to say that the work of the eight agents during the past year has saved the expenditure of at least \$55,000 of public funds for the care of dependent children by the communities in which they have operated. These communities have appropriated less than \$6,000 to carry on the work which has been done, while the entire cost of the work has been less than \$9,000, exclusive of the cost to the central association of organization and supervision.

In each county the agent has been able to arrange to have the need of various families met in some way other than by the child becoming a public dependent. This part of the work has been an important factor in reducing the number of dependent children. Several of the agents

* Since the date of this report a second agent has been appointed.

act as probation officers in cases assigned to them by the courts, and a larger number have children's cases referred to them by the magistrates, superintendents of schools, chiefs of police, and others, without having the child taken before the courts on any charge whatever.

Flattering letters of commendation have been received from numerous officials in regard to the work in their counties.

A New York State Conference of Children's Agents, auxiliary to the Convention of County Superintendents of the Poor was organized in June, the Superintendent of County Agencies being elected President. It was arranged for this new conference to have one half day's session of the Superintendents' Convention and to have in addition one whole day's session independently. All child-caring agencies in the State will be asked to send delegates.

REPORT OF THE SUB-COMMITTEE ON ASSISTING AND PROVIDING SITUATIONS FOR MOTHERS WITH INFANTS.

On October 1, 1909, the Agency for Mothers and Babies had 549 women with children in care. During the year, 283 new women have been added to that number, and 29 women, who had been passed from care, have returned for re-location, making the total number of women in care during the year 861. Of the 1,722 women and children under supervision during the year, seven children have died while with their mothers in situations, but no mothers have died in situations.

The number of situations provided during the year was 663; the number of situations provided during the seventeen years of the existence of the Agency is 7,801.

The expense of maintaining the Agency for the year was \$3,391.23, the receipts for the year, \$3,374.16. The \$3,391.23 was used for salaries, office expenses, clothing, board and lodging for the women with children.

The ages of the women and children were as follows:

Women:

Under 20 years.....	33
Between 20-30 years.....	148
Between 30-40 years.....	90
40 years and over.....	12

Children:

Under 1 year.....	155
Between 1 year and 3 years.....	64
3 years and over.....	64

The nationalities of the women have remained about the same for several years. We have always a few curious combinations in the racial inheritance of some of our babies, such as Japanese-English and Chinese-American, but nothing more curious than a combination this year where the girl was of Irish-French parentage, born in Marseilles, married to a Turk in Jaffa, and is now working with her baby in New Jersey.

Our religious census also remains about the same, year after year. We have a small majority of Roman Catholics. It is our wish to give our women all possible church privileges, and in this we have, very generally, the hearty co-operation of employers. The new law of the Roman Church, requiring children to make their first communion at seven years, instead of twelve years, calls for added carefulness in placing our Catholic women with older children, where the children can have regular instruction.

We have had no better success, so far as numbers go, in placing Hebrew women. We have many sent to us from various sources, but when it comes to the actual packing of a suit case or the tying up of a bundle there is the invariable question, "Is it far?" If we say "the country," the day is lost. "The country? I cannot." And they do not.

The sources from which the new women came to the Association were as follows:

Individuals.	61
New York Children's Bureau.....	22
Charity Organization Society.....	21
New York Infant Asylum.....	19
Florence Crittenton Mission.....	15
Joint Application Bureau.....	10
Emergency Shelter	9
Nursery and Child's Hospital.....	9
Brooklyn Bureau of Charities.....	9
Bellevue Hospital	9
United Aid Society (Hoboken).....	8
Day Nurseries	8
Association for Improving the Condition of the Poor.....	7
Children's Aid Society (Brooklyn).....	5
New York Lying-in Hospital.....	5
Sloane Maternity Hospital.....	4
New York Foundling Hospital.....	4

City Hospital	4
Waverly House	3
Salvation Army	3
Misericordia Hospital	3
State Charities Aid Association.....	3
Bureau of Dependent Adults.....	3
Alliance Employment Bureau.....	3
Margaret Strachan Home.....	2
Heartease Home	2
Guild of the Infant Saviour.....	2
Society for the Prevention of Cruelty to Children.....	2
Organized Aid Society (Jersey City).....	2
Madison Square Mission House.....	2
St. Phoebe's Mission.....	2
Woman's Hospital	1
Harlem Hospital	1
Kings County Hospital.....	1
Supervisor of Roman Catholic Charities.....	1
Church of the Divine Paternity.....	1
Methodist Deaconess House.....	1
New York City Missions.....	1
New York Colored Orphan Asylum.....	1
Travellers' Aid Society.....	1
Salvation Army Rescue Home.....	1
Health Home	1
St. Barnabas House.....	1
Normal College Alumni House.....	1
St. Vincent de Paul Society.....	1
Sheltering Arms Nursery (Brooklyn).....	1
Trinity Church Settlement House (Brooklyn).....	1
Department of Public Charities (Brooklyn).....	1
Probation Officers (Brooklyn).....	1
Lake View Home.....	1
St. Katherine's Home (Jersey City).....	1
St. Faith's House (Tarrytown).....	1
Aid Society (Englewood).....	1
Other Employment Bureaus.....	1

283

Women were passed from care and not re-located for the following reasons:

Found work for themselves, city or country.....	81
Returned to husbands.....	49
Went to friends or relatives.....	69
Married.	17

Placed child at board, city or country.....	12
Placed child in institution.....	8
Went to institution with the child.....	6
Left situation and not re-located for such reasons as dishonesty, irresponsibility, intemperance, bad temper, unwillingness to go to the country, incompetency, illness.....	13
Left situation and whereabouts unknown.....	36

No part of our work calls for more thought and care than does the above "passing out." We must have the latest possible information. Our cards are looked over for addresses of friends, relatives and employers; letters are written, the Charity Organization Society's records are searched and old haunts are visited. The day of "passing out" is a day of reckoning, not always written in red letters.

Of the women who found work for themselves, or who went to relatives or friends, many will return to us, with considerable added experience of various kinds. Two women have recently come back for re-location after a long disappearance, one of ten years and the other of fifteen. Both are capable women. A streak of bad luck brought them our way again. Other women who have found work for themselves in the country are happily settled there.

Among the women recorded as "returned to husbands," are some who have re-established happy homes. We have had a number of cases this year where the husbands have been ill and obliged to go to relatives or to sanitariums to recover health and strength. Where the woman has worked before her marriage, there is little hardship in her going to work with her child, and the husband's mind is much more at rest than it would be if she were left to receive charity in her home. In other cases, the returning wife has meant the pursuing husband, who will become the vanishing one just before the advent of the next baby. And in still other cases, the home-sick wife has come to believe that she has done her part as a disciplinary agent and she will make another attempt to inspire her husband with sufficient ambition to bring in the daily bread. It would be most helpful to us if we could find out his honest view point. Just as we are given to wondering, when, in the records of a relief society, we read after "Decision as to relief?" the word "Discipline" what effect the knowledge of that word "discipline" would have upon the family treated, coming as it does with the shutting off of relief, so we wonder how the husband views our efforts at discipline, for in depriving him of his comfortable lounging place and the patient ministrations of his wife, we have felt that we were

acting quite as much as disciplinarians as the society which shut off the grocery orders, and we have found that in providing comfortable independence for the woman and child, and leaving the man to experience, as he had often left his wife to experience, the discomfort of homelessness, we have sometimes worked out our purpose and he has hunted his job in earnest. But the very few cases in which we can accomplish good results in desertion cases of the recurrent type, prove to us the need of more practical laws of punishment for the deserter and more adequate support for the family.

Several irresponsible women have been returned to their families. They needed more supervision than could be given from our office. For several other women we have asked custodial care, which was given in two or three cases, but in others their condition was not considered sufficiently serious to warrant commitment.

The figures in our report relate only to the women in our care, who have been placed in situations with their children. This year there have passed through the office as applicants for work or advice 1,014 different women with children, and of this number, 705 were women who had not formerly applied to us. Of these 705 new applicants, we have placed in situations but 283, only a little over a third of the whole number of new applicants. What became of the remainder? Many were cases that we could not help, and they were referred by letter or telephone or by personal calls from the Agents to societies better equipped for handling them. Others were rounders drifting in and out of the office, sometimes fortifying themselves with a letter from the Department of Public Charities, and sometimes pleading their own cases. Some have boarded their children, some have given them up, and some have gone to institutions with them.

There are almost as many difficulties in fitting a woman and child into a family as there are in placing a child for adoption. We have to work with two much-to-be-considered units. We lose quite a number of good places and some good women in the course of the year because we cannot make the fit perfect at the given time. Many women come to us who are unfitted to take the only kind of work we have to offer, and others, though physically strong enough, are unwilling to undertake housework to which they are entirely unaccustomed. Other women who have lived their lives in the tenements have a genuine fear of the loneliness of the country and to mention a situation beyond the city's limit means a hasty exodus from the

office. Not even in the summer can they be persuaded to forego the joys of the social sidewalks and gossipy doorsteps for any length of time.

We should like to be able to help women who have a trade by placing them with their babies in carefully chosen boarding homes where their babies could be cared for during the day while they were away at work. In order to do this, we should be prepared to advance the board money for the first month or two until the women could establish themselves.

The largest number of our "turned down" cases come to us as a result as our being used as a last resource by various departments and organizations of charity. When it has become expedient to break up a family, because of their undesirable habits of shiftlessness, drink, and even of loose morals, the record may read "Referred for situation in the country with youngest child." In connection with some of these cases we have read through volumes of records, wherever they were to be found, to discover any possible promise of reclamation. We have gotten the woman away from the old environment into some temporary home to give her the chance to literally clean up, while we were reading her story written in many places. Because we have been able to pull some women up from the depths, we are willing to give the woman who has any self-respect left the opportunity for a fresh start. But when we are convinced that she will remain the shiftless good-for-nothing, the slattern, the habitual drunkard, and the woman of loose morals, we refuse to take up the case.

Our most serious handicap in the work for the mothers of very young babies is the lack of adequate provision for convalescent care and training. Girls of the servant class have never known leisure, and they are anxious to be at work again and wage earners. If they could be offered a shorter, yet sufficient convalescent period in a smaller home, with more of the family life and influence than is possible under present conditions in the large institutions where mothers with babies are received, we believe much more might be done to check the wholesale giving away of babies. No time has ever been more opportune to press this work than now, when closer co-operation with the hospitals is being secured through their social service workers. We see great possibilities of increased usefulness through our cordial relations with these workers, especially as greater facilities are afforded them for reaching a larger number of needy women. At present, in the rush of work, one social service worker in a hospital can do little more than refer to us such mothers as have expressed a wish to keep their

babies. She has little chance to talk with the women in the wards, where there is no privacy, or to influence them in the right direction. When the woman is able to sit up, she must go out, and sometimes she is too weak to decide for herself, and drifts along, unwilling to admit that she is friendless and homeless until actually at the door. Frequently we have been asked by telephone what we could do for a mother and baby just to be discharged from the hospital, and only by telephoning to every available place we knew, have we been able to take charge of the case. At other times we could not find a place for convalescent care outside the larger institutions to which the woman would have to be committed by the Department of Public Charities and to which, on that account, she was unwilling to go. A woman with a ten days old or two weeks old baby is not strong enough to travel about the city. She should be slipped into the most comfortable convalescent home that can be found for her, but it must be a place that believes in keeping mother and child together. She could, in many cases, we are sure, be persuaded to remain with the baby two months, three months or longer if necessary, to give the baby a good start. If we could control these first months, she would find herself loving her child too dearly to part from it.

We do our utmost to persuade every young mother who comes to us to keep her baby. We fail many times, and shall continue to fail so long as it is made so easy to give a baby away. It is to be hoped that the urgent need for small convalescent homes for women with babies may be met more largely in the near future to supplement the work of the hospitals and such agencies as ours.

SUMMARY OF THE ASSOCIATION'S WORK FOR DESTITUTE CHILDREN.

It appears from the reports of the various committees engaged in child caring work that on October 1, 1910, the State Charities Aid Association, through its central office and its committees, had under its supervision in family homes 1,271 children distributed as follows:

Boarding in families under the supervision of:

County agencies	27
Nassau County Committee	31

In free permanent homes under the supervision of:

Allegany County Committee	41	
Newburgh Agency for Dependent Children.....	34	
Central Office in New York city.....	568	
		<hr/> 643

With mothers in situations in the country under the oversight of the Mothers' and Babies' Committee	570	
		<hr/> 1,271

In addition to the above, the committees that maintain agencies for dependent children had under their supervision in institutions 920 children, distributed as follows:

Newburgh Agency for Dependent Children.....	38	
Columbia County Agency for Dependent Children.....	69	
Rockland " " "	12	
Schenectady " " "	128	
Montgomery " " "	11	
Oneida " " "	551	
Dutchess " " "	68	
Herkimer " " "	43	
		<hr/> 920

REPORT OF THE SPECIAL COMMITTEE ON THE PREVENTION OF TUBERCULOSIS.

The work which the Committee has been carrying on during the past year and to which it is committed for the immediate future, falls into the following general lines:

- I. Local Educational Campaigns in Co-operation with the State Department of Health.
- II. The Organization of Local Committees.
- III. Extension Work and Publicity.
- IV. County Hospital Campaigns in Co-operation with the State Department of Health.

The following is a summary of the work which has been done in each of the above mentioned divisions:

I. LOCAL CAMPAIGNS.—The local educational campaigns held in connection with the large tuberculosis exhibition of the State Department of Health since October 1, 1909, have been carried on in eleven cities, viz., Syracuse, Corning, Olean, Jamestown, Dunkirk, Niagara Falls, Lockport, Amsterdam, Watervliet, Glens Falls and Saratoga. The effectiveness of the publicity in connection with these local campaigns is shown by the large attendance in each locality. The recorded attendance at the meetings and exhibits has ranged from twenty to fifty per cent of the population. The methods employed during similar campaigns in previous years have been continued with the addition of new publicity features. The attention of the public has been aroused and public sentiment educated by means of exhibitions; a wide distribution of literature; noon-hours talks; stereopticon lectures; news items in the press; full-page advertisements donated by merchants; sermons on tuberculosis preached from all pulpits; announcements in the pay-envelopes of employees by courtesy of the managers of large factories; organization of special meetings by labor unions, women's clubs and other influential societies; large banners strung across the principal streets; school children marching to the exhibitions; parades of military companies and other organizations often marching with a band to the meetings; window cards; posters; hand bills; and all other ordinary publicity methods. Churches have rung their bells and factories have blown their whistles to announce the hour of the meetings. The active campaign has always been brought to an auspicious close by means of a large public mass meeting at which prominent medical and lay speakers have made addresses urging the locality to take up the permanent warfare against tuberculosis.

II. ORGANIZATION OF LOCAL COMMITTEES.—In each of the eleven cities above mentioned, permanent Local Committees on the Prevention of Tuberculosis have been organized and affiliated with the Central Committee of this Association. A number of these Committees have become particularly active in the immediate institution of measures for the control of tuberculosis. The result of the work in these cities up to date is as follows:

1. *Dispensaries or relief stations* have been established in seven of the eleven cities visited last year, making a total of twenty-two since the beginning of the campaign.

2. *Visiting nurses* have been employed to work in connection with these dispensaries and relief stations in six of the same cities, making a total of twenty-seven nurses now employed by Local Committees.

3. *Relief* for needy consumptives in the form of milk and eggs and warm clothing is provided in most of the cities having a dispensary or nurse.

4. *County hospitals* have been secured largely through the efforts of the Local Committees in three of these cities.

5. *Educational propaganda* has been continued quite actively by the Local Committees in all of these eleven cities.

III. EXTENSION WORK AND PUBLICITY.—The work which is reported under this head has been referred to in previous reports as the correspondence campaign. This name seemed inadequate for the various activities growing out of the general campaign which needed special attention through the central office. We have therefore called the work that falls within this department Extension Work and Publicity. At the present stage of the State Campaign for the Prevention of Tuberculosis extension work more specifically stated means,—

a Sustaining, supplementing and stimulating the efforts of Committees already organized for the purpose of extending and broadening their work.

b Widening the general influence of the Committee through correspondence and publicity by means of press bulletins, leaflets and circulars.

c Extending the efforts and influence of this Committee into new fields.

The work of the Committee which properly may be classified in this department may be stated as follows:

1. *Press notices* have been issued from one to two or three times a week to a mailing list varying from 100 to 783. The list embraces 141 dailies, 174 weeklies and 70 monthlies. During the past five months our clipping service has sent us 358 clippings, showing that our press bulletins have received 2,760 inches of free newspaper space.

2. *The Red Cross Christmas stamp sale* in the State of New York (outside of New York City) has been managed by this department, working in co-operation with the Local Committees. Agencies were established during the Christmas season of 1909 in fifty-two cities and villages. The total amount of money raised was \$26,432.78. In Buffalo the sale amounted to \$5,042. Utica had the next largest sale, which was \$2,298.47.

3. *A Conference of the Local Committees on the Prevention of Tuberculosis* was held in Albany March 18th and 19th, 1910. The Conference

consisted of four sessions, closing with a public mass meeting at which Mr. Choate presided and the speakers were President Taft, Governor Hughes, Dr. Simon Flexner, Mr. Robert W. de Forest and Mr. Homer Folks. The Conference adopted a program of measures to be accomplished by 1915 in cities, villages and counties, and by the State, to the end that there may be "No Uncared-for Tuberculosis in New York State in 1915." This program, which provides for a tuberculosis hospital in every county; a dispensary and one or more visiting nurses in every city and village of over 5,000; complete registration; disinfection of premises previously occupied by a tuberculosis patient; and sanitary provision in homes in which there is tuberculosis, received the hearty endorsement by cable from Dr. Robert Koch, of Berlin; and by letter from Dr. Newsholme, of London; Dr. Philip, of Edinburgh; Dr. Trudeau, of Saranac Lake; Dr. Biggs, Dr. Janeway and Dr. Knopf, of New York; Dr. Billings, of Chicago; and Dr. Bowditch, of Boston. At this meeting an important report of the Committee on Resolutions was unanimously adopted. The following is one of the most significant resolutions contained in the report:

Resolved, That we hereby mutually pledge our sustained efforts to secure in our respective localities the adoption of all the measures outlined in the program of work.

The audience which voted upon these resolutions consisted of more than 3,000 people, including delegates of Local Committees from sixty cities and from thirty-six counties, and including also many mayors and health officers, and a large number of county supervisors. The effect of this Conference has been far-reaching and has been the inspiration for a very large proportion of the work which has since been done by this department.

4. *A systematic visitation of all Local Committees* was carried out by the members of the staff soon after the close of the Conference for the purpose of bringing to the attention of the Committees the substance of the resolutions adopted at the Albany Conference and to urge the careful consideration of the 1915 program. The Committees were assisted in deciding what part of the 1915 program should be selected in each locality for immediate emphasis.

5. *A "Tuberculosis Sunday"* was very widely celebrated by the churches in the up-state cities, and again the 1915 program was brought forcefully to the attention of the public. This movement was directed by this department and the requests for literature indicate that more than seven hun-

dred sermons on tuberculosis were preached in sixty-seven cities and villages in thirty-five different counties in New York State on Sunday, April 24th, 1910. Five special press notices were issued by our publicity bureau and the editors of the up-state papers were most generous with their news and editorial space.

6. *A Conference of Mayors* of cities of the second and third class was promoted and organized largely for the purpose of putting concretely before the mayors, health officers and other local officials the provisions of the 1915 program. This Conference, held in Schenectady in June, 1910 and promoted in co-operation with Mayor Duryee, was attended by thirty-four, out of a possible forty-five, mayors of second and third class cities, and eight additional cities were officially represented but not by the mayor, making a total of forty-two out of forty-five cities participating. The sessions, extending over two days, embraced a wide variety of subjects pertaining to public health, and the speakers were in most instances experts of national and international reputation. A very important series of resolutions were passed at the final session of this Conference, including administrative and legislative recommendations. In these recommendations the mayors pledged themselves to endeavor to secure larger appropriations for municipal health work; special training for health officers; the enforcement of the tuberculosis law of 1908; the establishment of tuberculosis dispensaries and hospitals; and the State Charities Aid Association's program for "No Uncared-for Tuberculosis in 1915" was specifically endorsed.

7. "*Some Striking Statements*," an illustrated 12-page pamphlet issued for the purpose of following up and sustaining the interest created by the Albany Conference, was published soon after the close of the Conference. This contains striking statements made by President Taft, Governor Hughes, Mr. Choate, Dr. Koch, Dr. Trudeau, and others. It was mailed to all who received invitations.

8. "*An Illustrated Handbook for Tuberculosis Committees*," and for use of supervisors and health officers, containing 248 pages and comprising the complete proceedings of the Albany Conference, was published early in the summer and complimentary copies were sent to all Committee officers, members of the Hospital Committees of Boards of Supervisors, to mayors and health officers in all cities, and to other public officials.

9. "*No Tuberculosis in New York State in 1920*" is the title of an article by the Assistant Secretary which appeared in the May number of

the "*American Review of Reviews*," which reaches a subscription list of 200,000, many of whom are in the State of New York. We were able to obtain 5,000 reprints of this article at a nominal cost. These have been sent to Boards of Supervisors and to members of Local Committees.

10. *The April number of the "Journal of Out-Door Life"* published the Proceedings of the Albany Conference almost in full, together with an introductory article prepared by the Assistant Secretary and a strong editorial calling attention to and endorsing the 1915 program.

11. *An audience with Governor Hughes* was held in the Executive Chamber at Albany on October 4th, 1910, at which time the Governor met a delegation from the Local Committees and State Agencies engaged in the Prevention of Tuberculosis and heard an expression of their appreciation of the services he had rendered to the tuberculosis campaign during his two terms as Chief Executive of the State.

12. *The endorsement of the "1915 Program"* has been secured through the activities of this department from many State and local organizations, including the State Federation of Labor; the State Grange; the Western New York Federation of Women's Literary and Educational Organizations, with a membership of twenty thousand; the New York State Federation of Women's Clubs; the Red Men; the Catholic Benevolent Legion; the Knights of Pythias; and the Catholic Mutual Benefit Association.

13. *Prize essay contests* in the schools of ten cities and villages have been conducted under the direction of this department, which has managed the details and has published over four hundred essays. Local merchants have donated the prizes that were awarded. The winning essays have been published in full in the local papers and have no doubt stimulated a great amount of additional interest in the prevention of tuberculosis.

14. *Planks in the platforms* of both the leading political parties during the recent campaign favored State action on the prevention of tuberculosis. At the suggestion of and through the co-operation of Mayor Duryee the Democratic party adopted the following plank at the Rochester Convention:

"We favor the enactment of appropriate legislation to improve and extend the means for the prevention and cure of tuberculosis."

The personal interest of Colonel Roosevelt was enlisted, as well as that

of many other Republican leaders, with the result that the following plank was adopted at the Saratoga Convention:

“We favor conservative State action in the prevention and cure of tuberculosis.”

15. The Committee is indebted to the Metropolitan Life Insurance Company for the printing of 50,000 copies of the pamphlet entitled, “Tuberculosis or Consumption: Its Extent, Nature, Growth, Spread, Cure, Prevention.”

IV. COUNTY HOSPITAL CAMPAIGN.—Perhaps the most important piece of work which has yet been undertaken in the campaign against tuberculosis is the campaign which was commenced October 3rd in co-operation with the State Department of Health, for the purpose of securing favorable action on the establishment of county hospitals by a considerable number of Boards of Supervisors during the annual session which is to begin early in the month of November. The Department of Health is bearing the major portion of the expense of this campaign. It has prepared six special exhibits which are now being sent from village to village in six counties. Between October 1st and December 31st these exhibits will be shown in 157 villages in sixteen counties where we are working most persistently for county hospital appropriations. These exhibits will be displayed in the Supervisors’ Chambers of these sixteen counties and also before the Boards of Supervisors in five other counties, making a total of twenty-one counties in which the Supervisors will study the exhibits.

In each village visited a campaign is carried on similar to the campaign which is conducted in the cities with the larger exhibition of the State Department of Health, and similar publicity methods are employed to attract attention and stimulate the public interest. One hundred thousand hand bills are being distributed under the direction of local health officers; petitions calling upon Boards of Supervisors to establish county hospitals are being circulated at the meetings and throughout the villages, and wherever it seems advisable local committees are being organized.

A *Handbook on County Hospital-Sanatoria* was prepared by the State Department of Health at the suggestion and under the direction of this Committee. This handbook is being placed in the hands of all Supervisors and other individuals whose particular interest is solicited.

SUMMARY OF RESULTS TO DATE.

The three most important results of the campaign, viz., the dispensary, the nurse and the hospital or sanatorium, have been secured in cities as follows:

a Cities which have one or more visiting nurses, a free dispensary and a hospital or sanatorium: Albany, Buffalo, Geneva, Rochester, Yonkers, Newburgh, and Poughkeepsie.

b Cities having two of the three provisions mentioned: Binghamton, Cohoes, Dunkirk, Niagara Falls, Rome, Schenectady, Syracuse, Troy, Utica, Watertown, Amsterdam, Lockport, Kingston, Middletown, and Olean.

c Cities having one of the three provisions: Canandaigua, Elmira, Jamestown, Palmyra, Watervliet, Glens Falls, and Batavia.

The following table shows the constructive measures for the control of tuberculosis in operation October 31st, 1910, as compared to the number of these measures which were in force at the time of the beginning of the campaign in October, 1907.

Constructive Measures for the Control of Tuberculosis.	In effect Oct. 1, 1907.	In effect Oct. 31, 1910.
State hospital beds.....	164	328
County hospitals	2	9
City hospitals	1	10
Camps.	0	7
Free dispensaries	2	23
Visiting nurses	2	35
Localities providing special relief.....	2	8

A more ready compliance is being manifested upon the part of physicians with the law requiring the registration of living cases of tuberculosis. This fact has been brought out in the conversations and interviews that the members of the staff have had with the health authorities and physicians generally throughout the State. Further authority for the statement is found in the records of the State Department of Health. The fact is strikingly shown by a comparison of the records for the month when the State-wide campaign was instituted—October, 1907,—with the record for the present month—October, 1910. The figures for the living cases reported and also for the deaths in the respective months are given in the table below. Several interesting comparisons are subjoined.

	Oct., 1907.	Oct., 1910.
Living cases reported (outside of New York City)	229	710
Deaths reported	419	374

Increase of reported cases in Oct., 1910, over Oct., 1907.....	481
Decrease of deaths in Oct., 1910, over Oct., 1907.....	45
Excess of deaths in Oct., 1907, over living cases reported.....	190
Excess of living cases reported in Oct., 1910, over reported deaths.....	236

A study of the records of the State Department of Health for the years of 1908 and 1909 furnishes further evidence. (Unfortunately accurate figures for 1907 are not available.)

	1908.	1909.
Living cases reported (outside of New York City)	4,919	6,903
Deaths reported	5,449	5,351

Increase of reported cases in 1909 over 1908.....	1,989
Decrease in deaths in 1909 over 1908.....	98
Excess of deaths in 1908 over living cases reported.....	530
Excess of living cases reported in 1909 over deaths.....	1,557

These records show that the number of registered cases is increasing, and that the physicians are complying more generally with the law. This is confirmed by the testimony of the various members of the staff who have consulted with health officers, with registrars of vital statistics and with physicians on this point.

REPORT OF THE STANDING COMMITTEE ON HOSPITALS.

The following main lines of activities represent the most important work of the Standing Committee on Hospitals during the year ending Sept. 30th.

1. New General Hospital Law.
2. Public Intoxication and Inebriety.
3. Ambulance Service.
4. New Law Relating to Commitment of Alleged Insane.

5. Survey of Buffalo Hospital Situation.
6. Revision of Hospital Plans.
7. Oneida County Home Investigation.

New General Hospital Law.

During the past year the Standing Committee on Hospitals drafted and secured the enactment of a law authorizing the establishment and outlining the method of control of public general hospitals established by cities, villages and towns of the State. This bill was introduced by Assemblyman Whitley and Senator Witter, and became law as chapter 558, of the Laws of 1910. Previous to the enactment of this law it was necessary for any city, village or town which desired to have a public general hospital, to get a special act from the Legislature giving it authority to establish such a hospital. The result has been not only that there is no uniformity in the methods of control and administration of such hospitals, but that the lack of a well thought out and comprehensive plan of establishing such hospitals has resulted in many successive special bills for the same municipality all dealing with one hospital.

Public Intoxication and Inebriety.

The plan for dealing with the problem of public intoxication and inebriety which was outlined by the Standing Committee on Hospitals and presented to the Legislature during the legislative session of 1909, was again presented to the Legislature in 1910 by Senator Grady, and Assemblyman Lee. Previous to this the Secretary had appeared before the Joint Legislative Committee appointed to revise the charter of the City of New York, and presented the necessity for such provisions as had been outlined by this Committee. The Assistant Secretary also appeared before the Page Commission, and presented the results of the investigation which he had made up to that time. Both of these bodies expressed their approval of the measure, the latter officially by speaking of the necessity of some such provision in its report to the Legislature, and the penal provisions of the measure which had been prepared by this committee were finally included in the new Page Law.

In 1909 the Committee published a pamphlet entitled, "The Treatment of Public Intoxication and Inebriety," which outlined in a general way the present ineffective methods of dealing with the problem and showed what had been done elsewhere, and outlined the plan proposed

to remedy the existing conditions. This was given further circulation this year for the purpose of educating legislators and the public at large. During the year the work of public education was further augmented by an investigation made of the records of Bellevue and Kings County Hospitals, the workhouse, the Home for the Aged and Infirm on Blackwell's Island, the Municipal Lodging House, and the Insane Hospital on Ward's Island, for the purpose of showing the number of alcoholic repeaters or rounders which frequent these various institutions, and for the purpose of emphasizing the impossibility of dealing adequately with habitual inebriates in these institutions. Most extraordinary individual records were found. One person, for example, was found who had been committed to the workhouse on Blackwell's Island sixty-four times for intoxication. The results of this investigation were published in Publication No. 113, of the State Charities Aid Association entitled, "The Alcoholic Repeater or Chronic Drunkard." This pamphlet also was given wide circulation and was most helpful in securing action on the part of the Legislature. A further investigation was undertaken to find out accurately what disposition is made of arrests for public intoxication by the courts of New York City. Because of the chaotic condition of the court records it was found necessary to make a card index of some 17,000 cases which had appeared in one of the district courts of the city during the preceding twelve months. This investigation served the double purpose of showing the actual disposition of persons arrested for public intoxication and also the value of a central bureau of records with a card index system. It demonstrated among other things an entire lack of uniformity on the part of different magistrates in dealing with arrests for intoxication.

After the measure had been presented to the Legislature weekly press bulletins were sent out by the committee, which undertook further to educate the public to the necessity of making more adequate provision for dealing with public intoxication and inebriety. These were used widely in different parts of the State. One of the results of the campaign of public education, was the awakening of an active interest in the cities of Rochester and Buffalo, in securing a similar provision for those cities. The Committee on Hospitals was asked to amend their bill and put it in such form that it would apply to those cities as well as to New York. It seemed to the Committee that such an amendment at such a time might prejudice the passing of the bill and they accordingly did not amend it. At the same time, however, they assured the persons interested in

the measure in the cities of Buffalo and Rochester, that they would do all in their power to assist them in securing similar legislation during the legislative session of 1911.

After a somewhat extended campaign of public education the Grady-Lee Bill passed both sessions of the Legislature and was sent to Mayor Gaynor for his signature. A large and representative public hearing was arranged, after which the bill was signed by the Mayor. It was also signed by Governor Hughes and became law on June 21, 1910. It is, however, a permissive law, and requires action by the Board of Estimate and Apportionment before it becomes effective. During the past summer efforts have been made to give still wider publicity to the measure in the belief that it would be adapted to other leading cities of the country.

The Assistant Secretary was asked by the *Survey* to edit a special number of the *Survey*, on the treatment of public intoxication and inebriety. Considerable time was given to preparation of material and to arranging for articles by leading authorities on the subject. This material was published as the October Magazine number of the *Survey*. The matter was also presented at the National Conference of Charities and Correction held in St. Louis in May 1910, by a paper prepared by the Assistant Secretary on "The Legal Aspects of Drunkenness." The Assistant Secretary has also been requested to act as reviewer of the various papers dealing with the problem which are to be presented at the International Prison Congress held in Washington, October 2-8, 1910. Attention has been directed this fall to interesting members of the Board of Estimate and Apportionment. Data is at present being gathered in the city of Buffalo for the purpose of assisting in securing a similar measure for other cities of the State. A bill will probably be presented at the coming session of the Legislature applying to the cities of Buffalo and Rochester, and possibly to all second class cities of the State as well.

Ambulance Service.

There has been a most unfortunate delay in the work of the new Board of Ambulance Service. This board was created by a law prepared by the Standing Committee on Hospitals for the purpose of securing reorganization and adequate supervision of the emergency ambulance service of the city.

The board has been in existence for eighteen months and thus far has done nothing. It first made the error of asking for about twice as

much money as was needed to carry on its work, and it was only after this had been materially reduced that the city authorities were induced to give it any funds. Since funds have been made available, it has spent its time in attempting to overcome opposition to the appointment of an ambulance director whose fitness for the position has been seriously criticised. The Standing Committee on Hospitals has submitted detailed reports for the reorganization of the ambulance service of this city, and it is still hoping that some steps will be taken by the board to reorganize this work.

The Committee has secured during the past year a special ambulance service connected with the psychopathic ward of Bellevue Hospital. The matter of transportation of suspected insane persons to the psychopathic wards of Bellevue and Kings County Hospitals was studied by the Committee on Hospitals at the suggestion of the State Commission in Lunacy and the Women's Prison Association. This study resulted in a communication to the Trustees of Bellevue and Allied Hospitals and to the Commissioner of Public Charities in January 1910, which showed to how great an extent suspected insane persons were brought to the psychopathic wards in the charge of policemen and in many instances in a patrol wagon. This communication recommended the establishment of a special ambulance service for the transportation of suspected insane persons and outlined in detail the cost involved in equipment and additional help. This communication was acted upon favorably by the trustees of Bellevue and Allied Hospitals, and an ambulance service with a specially trained nurse, who is at the same time a deputy peace officer, has been established and is working admirably. This is one of the most important recent steps in the development of the treatment of insane persons, and marks a distinct step in advance in the substitution of medical for police authorities in dealing with the insane. The Department of Public Charities has not yet established such an ambulance service, but it will be urged again to do so during the coming year.

Efforts were continued to secure the establishment of an emergency ambulance station on the middle west side of Manhattan, but the announcement of the Polyclinic Hospital that it was to build a new hospital on West 50th Street, and that it desired an emergency ambulance service, led the Committee to cease its activities in this direction. The Committee also co-operated with the citizens of the 30th Ward in Brooklyn, in their endeavor to secure an emergency ambulance station in that ward. This

movement met with the approval of members of the Board of Estimate and Apportionment, but Commissioner Drummond took an attitude of opposition to the matter and it was therefore dropped for the time being.

New Law Relating to Commitment of Alleged Insane.

During the investigation made by the Standing Committee on Hospitals as to the need for better provision for transportation of persons suspected of being insane, it was found that many insane persons were remanded to jail by magistrates, who should have been sent to the psychopathic wards of Bellevue or Kings County Hospitals for the determination of their sanity, and who would have been sent there by the magistrates had they had unquestioned legislative authority for sending them. After discovering this the Committee drafted a law which would give the necessary authority. In drafting this law it was found necessary to amend an old section of the insanity law which was more or less obsolete. At the suggestion of members of the State Commission in Lunacy the whole section was redrafted and brought up to date and the desired provision was added. The measure as finally drafted was presented to members of the State Commission in Lunacy, to the Superintendent of Matteawan State Hospital, to the resident alienists in Bellevue and Kings County Hospitals, and others for suggestions. The bill was introduced into the Legislature by Senator Burlingame and Assemblyman Fowler and became law as Chapter 557, of the Laws of 1910. The law has already resulted in a diminution in the number of insane persons found in police stations, district prisons and jails.

Survey of Buffalo Hospital Situation.

An important piece of work is about to be undertaken by the Committee in the City of Buffalo. At the suggestion of the Public Health Committee of the Chamber of Commerce at Buffalo and upon the invitation of the Joint Committee of the Board of Aldermen and Councilmen, appointed to consider the question of a new public general hospital, the Committee will undertake a survey of the general hospital situation in the City of Buffalo and the County of Erie. The real question at issue is whether the county authorities shall build a new general hospital and the city a new hospital for contagious diseases, as well as make new provision for suspected insane and acute alcoholic cases, or whether the city shall establish a large public general hospital and take over the general

hospital work now being attempted by the Board of Supervisors, and unite with it under one administration, and on the same site the hospital for contagious diseases and the wards for detention cases.

Revision of Hospital Plans.

Plans for the new children's hospital at the Kings County Hospital were submitted to the Standing Committee on Hospitals for recommendations. The Committee consulted a number of experts in hospital administration and particularly experts in the administration of children's hospitals. It presented the results of its study of the plans to the Department of Public Charities at a hearing held in the architect's office in Brooklyn. As a result of the recommendations made by the Committee, the plans were entirely redrawn, and it is believed that the result will be a much more satisfactory hospital for children.

Oneida County Home Investigation.

Some two years ago the State Charities Aid Association was responsible for rather severe criticisms of conditions existing at the Oneida County Home. The Home was also severely criticised by the State Board of Charities. As a result of these criticisms the Board of Supervisors undertook to remedy the situation by completing a new hospital in connection with the almshouse. The hospital building, however, is not adapted to the needs of the institution, although it has been built at a tremendous cost to the taxpayers of the county. The matter is now in litigation and meantime bad conditions and poor administration have continued. The criticism became so strong that a special committee of the Board of Supervisors was appointed to investigate existing conditions. The Standing Committee on Hospitals has been asked by the Committee of the Board of Supervisors to examine the institution and to report its findings to the Investigating Committee. Plans are already formulated for making the investigation and the report requested. The situation in Oneida County is no worse than that existing in several other counties of the State, in which intolerably bad conditions exist. It is increasingly evident to the Committee that it must give more time to this subject than it has been able to during the past year. It hopes to outline a program for dealing comprehensively with the situation throughout the entire State.

Contagious Diseases.

The Committee had planned to make a thorough study of the existing facilities for caring for minor contagious diseases in the City of New York. It appointed a special Sub-Committee for this purpose and outlined in some detail the scope of a study of this problem. The decision of the Board of Estimate and Apportionment to investigate the departments of Health, Charities and Hospitals, has led the Committee to hold this investigation in abeyance for the time being. It will endeavor to co-operate with the Board of Estimate and Apportionment in its work.

REPORTS OF COUNTY VISITING COMMITTEES.

Thirty-one of the Association's County Committees outside of New York City have sent to the central office reports of their work during the past year.

Two hundred and sixty-four visits are reported to have been made by members of these committees to thirty-four almshouses, not including the very large number of visits made by the members of the New York City Visiting Committee to public charitable institutions in New York, Kings and Richmond counties. Brief abstracts of the annual reports of the Association's County Committees are herewith submitted.

Allegany County.—The almshouse is reported to be in its usual good condition. The improvements of the year include new slate roofs, a meat and vegetable cellar, a bread mixer and a bread cutter. Though no trained nurse is regularly employed at the almshouse, one is hired when necessary from the village in case of acute illness.

The members of the committee have investigated the homes of the children who are under the supervision of the superintendent of the poor. They find that of the sixteen children who have been placed in institutions, fifteen still remain. Of the forty-five placed in families, four cannot be located. Eight children have been adopted. During the past year, six children became public charges, of whom one was placed in an institution, two in free family homes, one went to its mother, and two are still at board pending more permanent disposition of their cases.

Cattaraugus County.—The almshouse is said to be in good condition and very well managed. During the past year, the administration building has been enlarged and a partially unused building has been converted into a hospital for women patients. An attendant has been provided for this

new hospital. In the opinion of the committee the special needs at present are a separate building for cases of tuberculosis and a supply of hot water in the cottages. The only case of tuberculosis now in the institution is isolated in a separate room and is properly cared for, but the almshouse cannot well care for any number of such cases and many are sent elsewhere where they can be more completely isolated.

Chautauqua County.—The following report has been received from our committee:

“On Wednesday, November 2nd, your Chautauqua County Committee made their regular semi-annual visit to Dewittville. The buildings were inspected and found to be in a very satisfactory condition. There are fewer inmates at the County house than there are generally at this season of the year, possibly because it has been such a warm, beautiful autumn. This is notably the case with the women, there being but sixteen women in the main building and twenty women in the hospital.

“A bright, happy-faced woman has charge of the women in the hospital; her kindness and cheerfulness must be like sunshine to the sick—better than a tonic. It is a piece of good fortune to have such a person in charge of a hospital. The men looked older and more feeble this year than in some years,—looked as if they very much needed just such a home. There is a large and productive farm at Dewittville; the vegetables raised are excellent and we noted a large flock of fine looking turkeys.

“The conditions generally were about the same as usual, and your committee had only favorable comments to make.”

Chemung County.—The committee has held eleven meetings during the year with an average attendance of thirteen members, and the almshouse has been visited monthly, different members taking their turns so that about twenty have been there. The supervisors and the superintendent of the poor have been frequently interviewed regarding matters that called for criticism, and the committee tries to push improvements which languish between the supervisors and the superintendent, each waiting for the other to act. After continual agitation by the committee, new closets with proper water-flushing facilities have been installed in the basement; also a stationary stand. A court order has been secured restraining inmates from leaving the premises without permission. The committee reports that a hospital is absolutely necessary for the proper treatment and care of the sick, that the isolation of cases of tuberculosis and infectious diseases is impossible with the present facilities, and that the makeshift accommodations now supplied result in serious over-crowding in the winter. Steel ceilings should be supplied gradually as the plaster is defective and must be frequently patched. The discipline of the institution would be improved if the superintendent could gain more authority over the inmates in the matter of securing help from those able to work.

Columbia County.—The committee reports that the almshouse is in good condition and that the special needs are a better equipped hospital and the services of a trained nurse for the sick at times when there is considerable illness. The present nurse is very reliable and careful, but is not a graduate nurse. The present hospital is inadequate and poorly equipped.

Delaware County.—This little almshouse is reported to be in its usual good condition. During the past year a new floor has been laid in the women's part and steel ceilings have been added in several rooms. The bathroom on the women's side has been repaired. During the year thirty-one children became public charges, and of these fifteen were placed in institutions, twelve in free family homes, and four in family homes at board.

Dutchess County.—The almshouse has been the subject of considerable criticism during the past year from the State Board of Charities and citizens of the county. It certainly does not compare favorably with similar institutions of the same size elsewhere. Until quite recently there has been no paid employee except the keeper and the matron. Recently a woman attendant has been employed. Other institutions, averaging between 100 and 150 inmates, have spent from \$700 to \$4,000 a year for the wages of employees other than keeper and matron, while until this year Dutchess county has spent nothing for this purpose. This in itself indicates that the almshouse is far below the average, for it is obviously impossible that a keeper and matron can do all the work that should be done for the large number of feeble and infirm, if not actually sick, people under their care. While unjustifiably economical in such important particulars as service, the almshouse appears to be extravagantly run from other points of view. A relatively large amount seems to have been spent for food, while the results obtained are anything but satisfactory. Our committee reports that the food lacks variety; that the meat is always boiled; no soups are provided; the coffee is made with molasses and milk, all boiled together; butter is furnished only for the women, who constitute about one-fifth of the population of the almshouse, but as this butter is rancid it might as well be omitted from the diet. The monotony and unsuitability of the diet are especially bad for the sick, who should have broths and soups made for them. Now that an attendant is provided for the sick, she should have some kind of a special diet kitchen fitted up where she can make them toast and gruels and other articles required by those unable to eat the regular food supplied. The majority of the other almshouses of about the same size have separate hospital buildings, notably Madison, Suffolk, Rockland and Chautauqua, but here only separate rooms are arranged for them. The attendant who cares for the sick is not a trained nurse, but has had some experience. The only case of pulmonary tuberculosis reported as present in the almshouse on September 30th was that of a colored man, who was very ill. He had been in

the almshouse for about two weeks and was in a ward with the other patients. Apparently the inmates are not required to bathe regularly, as is customary in well-regulated institutions. In fact, except for the bath at arrival this matter is left to the individual wish of the inmates. The only improvements that seem to have been made as a result of the agitation of the matter in the newspapers are the employment of an attendant, some slight improvement in the diet, the addition of screened windows and doors, and some improvement in the plumbing. The plumbing, however, is not yet by any means satisfactory; the dietary is not what it should be, the number of attendants is quite inadequate, and the whole standard of administration is low and unsatisfactory. A joint committee of supervisors and citizens has been appointed by the Board of Supervisors to investigate conditions at the almshouse and recommend the improvements needed. With an inexperienced superintendent, keeper and matron, their task will be a difficult one, and the first need of this institution still remains a competent executive head.

Erie County.—The following report has been received from our Erie County Committee:

“The Erie County Committee takes pleasure in commending the very able and executive management of the keeper, Mr. C. P. Bartholomy, who has already made so many changes and accomplished so many needed reforms in the eight months of his administration. A number of important alterations have been made in the almshouse building. The walls and ceilings have been cleaned and painted. New white beds with comfortable mattresses and warm grey blankets have replaced the old black iron beds with husk mattresses throughout the building. White muslin curtains at all the dormitory windows add a cheerful touch to the surroundings. A large room in the rear of the building formerly used as a sitting-room for the men has been entirely renovated and will be used as a dormitory for the feeble senile men; a bath-room with a shower bath has been added to the equipment, and an orderly will be in charge of this ward. Strict attention has been paid to the subject of baths for all inmates with gratifying results. A machine for kneading bread has been installed in the bakery. The quality of bread made for the institution is good and satisfactory. Some attention has been given to the dietary for the almshouse and more fresh vegetables added to the menu. This has been much appreciated by the inmates. A number of the old people expressed their gratitude for the kindness and consideration shown them by the keeper and his deputy. The name of the institution has been changed this last year by the Board of Supervisors from County Almshouse to Erie County Home.

“No changes of any great importance have been made in the County Hospital beyond the renovation in the bath-rooms leading from the wards, where cement floors have taken the place of old wooden floors and at-

tention has been given to the plumbing. Other repairs, both in the Hospital building and the Nurses' Home, are to be completed in the near future.

"It is hoped that the appointment of a dietarian will be made this next year which will solve the question of proper nourishment and food for the inmates of both buildings. The question which is under discussion at present as to whether the new hospital shall be under city or county management, and which body shall erect the buildings, precludes the possibility of any real improvements being made in the present County Hospital buildings. The necessity is very pressing for increased accommodations and better facilities for the care of County Hospital patients and it is hoped that some adjustment of the situation may be soon obtained."

Essex County.—The almshouse is reported to be in its usual good condition under the excellent management of a superintendent who has been in office long enough to understand his work. During the year considerable repairs have been made in the keeper's part, and the committee reports no special further needs at the present time.

Nine children became public charges during the year, of whom six were placed in institutions, one in a free family home, and two at board, while about twenty placed out in previous years are under the supervision of the superintendent of the poor. It is unfortunate that the law prohibiting the reception and retention of children in almshouses should be disregarded, as it is based on a sound principle. During the past year six children are reported to have remained in this almshouse from five to eight days until they could be placed in institutions or family homes. A good boarding home should be found where children could be temporarily cared for.

Franklin County.—The almshouse is reported to be in good condition and well-managed. Ordinary repairs have been made during the year, and the committee sees no special needs at present. Three children were retained in the almshouse for a short time, contrary to law, and later placed in private families or institutions. Such children should be temporarily boarded in a family home until they can be more permanently disposed of.

Genesee County.—The committee urges that a competent practical nurse be employed at the almshouse, as the care of the sick under present conditions is unsatisfactory. Some woman who has had experience as a nurse at the Rochester State Hospital would probably answer the purpose here and greatly improve the standard of care. The other improvements needed are steel ceilings and a mangle. Only ordinary repairs have been made during the year, but except for the above needs, the almshouse is considered to be in good condition.

The law has been disregarded by the temporary retention of three children for a month in the almshouse. They were subsequently returned to their parents, but they should not have been received here at all. It would not be difficult to find a suitable boarding home for such children where they could be properly cared for temporarily until permanently disposed of.

Greene County.—The almshouse is reported to be in good condition and very well managed. It is a small institution of about sixty inmates. A majority of the members of the committee have visited the almshouse during the year.

Herkimer County.—The committee reports that the almshouse is in fairly good condition. A higher standard of cleanliness and order would be desirable, but the food seems to be ample and wholesome and there are a sufficient number of employees to care properly for the inmates. Some painting has been done during the past year but otherwise no improvements have been made. The superintendent would like a range to replace the boilers now in use.

Lewis County.—The almshouse is reported to be in good condition and very well managed. During the past year hard wood floors have been laid, steel ceilings have been added and burlap hung on the walls. There are two nurses, who, though not trained, are experienced in the care of the sick, and there is a separate hospital building. The committee is very active in visiting the almshouse and very kind to the inmates. A Thanksgiving treat and a band and vocal concert have been given at the almshouse through their efforts.

Livingston County.—The almshouse has been visited about fifty times during the year by members of the committee. It is reported to be in a good condition and very well managed. The improvements of the past year include two new modern closets, one hen house eight feet long, a slaughter-house and hog-pen. The special needs at present are a laundry and a new sewage plant. One practical nurse is employed to care for the sick who are accommodated in wings of the buildings. There are two cases of pulmonary tuberculosis who are kept out-of-doors night and day and separated from other cases.

Montgomery County.—The following report has been received from the committee:

“Members of the Montgomery County Almshouse Committee have made at least a dozen visits to said institution during the fiscal year. Favorable reports have been given at our quarterly meetings. The buildings are in good condition, and they have been found in good order.

"The supervisors are thinking of installing an electric plant in the near future. They are also talking of a small hospital, which is much needed. The superintendent and his wife seem to be doing all they can for the betterment and comfort of the inmates."

Nassau County.—During the winter the town almshouse of Hempstead was burned to the ground. The following report has been received on present conditions in the temporary buildings used for such of the inmates as are retained by the town:

"In the early part of the year the almshouse was burned to the ground, and two inmates lost their lives in the fire. Since that time the men have been housed in a building that was intended for a barn. This has been fitted up with metallic ceilings, nicely painted, and an oiled floor. On the ground floor there is a sitting-room and a large room for beds, which is separated from the sitting-room by a partition. Stairs lead from the sitting-room to a ward on the second floor. This is fitted with beds. Besides this there is one cottage of two rooms, and one or two small buildings. The keeper lives in the building that was erected for tuberculosis patients, but had not been used as it was only about finished when the fire came. In the cellar of this building is a sort of dining-room for the inmates. It is just a cellar which can be entered from outside. It is some distance from the place of sleeping. In this cellar is the heater for that building, and here too the cooking for the inmates is done. The building for sleeping is heated by stoves. The only bath-room is in the house occupied by the keeper. The July visit found the cellar not particularly clean and full of flies. There has been a constant changing of cooks for more than a year, and sometimes the inmates cook and are served with bread from a bakery. Things seem to be rather unsettled. The overseers are probably doing as well as they can under the circumstances. Everything was burned and all furnishings and clothing had to be supplied. It was not a small task.

"Nothing has been done so far toward rebuilding and the agitation for county care for the poor and a county almshouse will not lead the officials to be in haste in the matter.

"The dependent women who were inmates before the fire are boarded in family homes. There are four or five of them. One went to friends and one was placed where her service paid her board."

The town almshouse of North Hempstead and Oyster Bay is in its usual poor condition, and the care that the inmates receive is not creditable to the large and rich community comprised in these towns. It is to be hoped that this poorly constructed, badly ventilated and altogether unsuitable old building will be abandoned before it is overtaken by the fate of its companion poorhouse in the southern part of the county. The inmates, generally from 35 to 40 in number, are cared for by a keeper, who employs his wife and sister and nephew to assist him in the work.

On the occasion of the most recent visit of the committee, one old inmate was found locked in his room, and it is always obvious that the sick get very little care except what querulous old people are inclined to give one another. In the bath-room the water was found shut off, though according to the keeper the water supply is adequate. The sheets on the beds were found to be very dirty, and the whole standard of care and cleanliness is low. The almshouse is located on land which is now surrounded by large estates and would probably sell for a good price. It is rather out-of-the-way and difficult of access and has nothing to commend it except its good farm, but as there are practically no able-bodied inmates to work on the farm, such property is undesirable. What Nassau county needs is a conveniently located county home for its aged and infirm where they can be visited by relatives and friends and where suitable officers and employees can be secured to care for them. With an average of only about 70 inmates between the two almshouses, the maintenance of two almshouses is extravagant and altogether undesirable. The counties having almshouses of about the combined size of the two in this county run them much better and at the same time much more economically than has been the case here. It is to be hoped that the Board of Supervisors will establish the county system of caring for the poor, as they are authorized by law to do, and that the three towns in the county will co-operate in carrying this system into successful operation.

Oneida County.—During the summer the Board of Supervisors appointed a committee to investigate the conditions at the county almshouse. This committee held frequent hearings and took the testimony of officers, employees, inmates, and others. This Association was invited to send representatives to study the situation and present recommendations to the committee. With a view to securing expert opinions on the various phases of the management of the institution, the Association secured the services of Prof. Adelaide Nutting, of Teachers' College, Prof. A. E. Winslow, of the City College, in New York, and Dr. H. L. K. Shaw, of Albany. These specialists were joined by the secretary of the Association and assistant secretaries Kingsbury and Burritt, and the almshouse was visited and carefully studied. The results of the observations of our representatives were presented to the committee of the Board of Supervisors at two hearings and subsequently a plan for the reorganization of the institution was prepared and submitted to the committee.*

The troublesome question of the liability of the county for the large and expensive hospital building erected on the grounds of the almshouse has not yet been settled by the courts.

Onondaga County.—The almshouse is reported to be in good condition and well managed. During the past year a large new building has been

*The report of the committee was presented to the Board of Supervisors in December after the date of this report.

completed for the women, a creamery, and a new heating system have been installed, the barns have been remodeled, some painting has been done, and hen-houses have been built. The committee reports that the special needs at present are more room for the men, better ventilation in the old building, and occupation for inmates who are too feeble to do regular work, but who might make baskets or rugs. Such occupations would be especially desirable for the blind. Connected with the almshouse is a hospital in charge of a trained nurse with nine assistants. Here among other cases there are fourteen patients suffering from tuberculosis, who are accommodated in tents, furnished a suitable dietary and cared for in other ways according to approved modern methods.

Orange County.—The Newburgh committee reports that the almshouse for that city and town is in very good condition and well managed. The addition reported in our last year's report was completed and this makes the accommodations much more adequate and satisfactory. The Committee recommends that the toilet room be altered on the second floor of the women's ward.

Oswego County.—The Oswego County Almshouse has been considerably improved during the past year, but still does not compare favorably in all respects with the city institution. The water supply is still inadequate, and while the plumbing is fair, the drainage is poor, the ventilation insufficient, the fire protection unsatisfactory. The institution is kept clean and in order and the food is said to be abundant, wholesome and well-prepared and the general administration excellent. During the past year a new laundry building and a power equipment have been added, hard wood floors have been laid in the halls and many of the rooms, steel ceilings and side walls have been added and some of the rooms and stairways have been painted. The committee reports that the special needs at present are more and better water storage and fire protection, an ice-house and cooler, houses for hogs and hens, the painting of the house and barn, and some repairs to the barn, and an improvement in the heating plant which is at present somewhat out-of-date and wasteful of fuel. A nurse is employed to care for the sick in the infirmary rooms in the main building.

Two children between two and sixteen years of age remained in the almshouse six months. This is contrary to law and should not be permitted. They were finally placed in good family homes, but while temporarily in the care of the superintendent they should have been boarded in families or in institutions and not cared for by the almshouse.

The Oswego City Almshouse is reported to be in its usual good condition and well managed. About \$400 has been spent for painting and papering during the past year. The one case of pulmonary tuberculosis—that of a young girl who has been in the care of the institution for

several months—is isolated in a tent and cared for in accordance with modern methods.

Rensselaer County.—The committee has held nine meetings during the year with an average of eight members present, and the almshouse has been visited twenty times by seventeen different members. The institution is reported to be in good condition and well managed. Eight new bathtubs, toilet-rooms, etc., have been furnished during the year. The sick are cared for in a separate hospital building in charge of three women nurses with two assistants.

Rockland County.—The almshouse has been improved during the year by the addition of extra plumbing and new floor covering. New tanks have been put in and the water supply is considered adequate, but the fire protection is not what it should be. There are standpipes but no hose. The drainage has been improved by the building of new cesspools. The committee recommends that hose be connected with the standpipes in case of fire, and that an electric-light plant, for which an appropriation has been made, be installed, and that contagious and infectious diseases be isolated. It is also recommended that fly-screens be provided for all the buildings. The present keeper and matron are capable and kindly people and the committee regrets that they are not to stay after the end of the present year.

Schenectady County.—The almshouse is reported to be in good condition and well managed. Twenty or thirty visits have been made to the institution by different members of the committee. The committee as a whole makes an annual visit. The special need at present is said to be a sterilizer for the clothing. There are six cases of pulmonary tuberculosis three of them of more than two years' duration and three of less than one year, isolated in a pavilion and treated in accordance with modern methods. There is a separate hospital building at the almshouse with a nurse in charge and a man and woman assistant.

Seneca County.—During the past year acetylene gas lighting has been introduced. The committee reports the special needs to be a separate hospital building with special accommodations for cases of tuberculosis and infectious diseases, a better washing system and hand grenades for use in case of fire. At present the one case of tuberculosis is not isolated nor treated in accordance with modern methods.

Steuben County.—The committee reports that the grounds about the building are well kept and attractive and the buildings seem clean. No screens are provided and no blinds. Wire screening should be put over all the windows and spring screen doors added, and the inmates freed from the danger and discomfort of the presence of swarms of flies. The food is

only fair and should be improved. A nutritious and varied dietary is one of the greatest needs and generally one of the most noticeable lacks of almshouse administration.

Suffolk County.—The almshouse is reported to be in its usual excellent condition. A new porch has been added during the year. There is a separate building for the sick in charge of an experienced nurse.

Washington County.—There has recently been a very serious lack of water at the almshouse, and, while the plumbing is good, the drainage is very poor. There is no fire protection except chemical extinguishers. During the year seven heaters have been repaired and a few general repairs made. Twelve children have been illegally received and temporarily retained at the almshouse during the year. While they remained only a short time and were subsequently removed to orphan asylums, this disregard of the law prohibiting their reception at almshouses should not be countenanced. Temporary boarding homes should be found for such children.

Wayne County.—The almshouse is reported to be in good condition. Considerable painting has been done during the past year, including the hospital and barns and the roofs of the new hall. There is a separate hospital for the sick, but as there is no nurse employed, it can hardly be maintained as a hospital and is more an infirmary for the aged.

Westchester County.—The committee has held four meetings during the past year with an average attendance of seven members. A large addition to the hospital, with elevator and sun parlors, has been made during the year. A new nursery building has been added, and a large dormitory building for men, accommodating 160, has been erected. The plans contemplate the erection of two more of these large dormitory buildings, uniform in style, size and arrangement. While such dormitories may answer the purpose fairly well for the men, they will be extremely unhomelike for the women inmates, and when it is time to begin the construction of the women's building it would be well to recommend having the building changed in the plans with considerable allowance for single rooms. One of the men's dormitory buildings might better be planned for the better class of men and provided with a greater degree of privacy. It will probably be some time before the other dormitory buildings are built, as one of them will take the place of a part of the present old building which will have to be taken down. The three dormitory buildings with the present administration building will form a square, with the administration building flanked on one side by the nursery and on the other by the chapel. It is planned to have a kitchen and dining-room building located in the rear and the barns still further in the rear. The nursery building seems to be a pleasant little square cottage which will be well-lighted on all

sides and ought to be very homelike and comfortable. The addition to the hospital closes up the back of the existing wards with a longitudinal building projecting beyond them. In the central part of the addition is located an elevator, a water section, and diet kitchens. While these additions are an improvement, the disadvantage of the change is that the water section is rather remote and difficult of access from the old wards, and also that the space between the wards which formerly opened into the open air now becomes a regular enclosed air-shaft. The additions which are being made and contemplated will nearly double the capacity of the institution. As the normal census seems to be not much over 400 it is doubtful whether an increase of capacity to 700 is desirable. The almshouse population of the State generally has not tended to increase because of the gradual provision for many special classes of cases elsewhere, and it seems doubtful whether this almshouse is likely to have a much larger census even with an increase in the population of the county.

Wyoming County.—The almshouse is reported to be in good condition and well managed. Steel ceilings have been added in some of the rooms of the main building. The inside of the men's ward has been painted and the outside of the farm buildings. The greatest need is a hospital with a nurse to care for the sick. There is a building on the grounds which could be used for this purpose if it were properly altered and fitted up. As there is no hospital in the county, there is great need for more accommodation for the sick other than is furnished in the main building of the almshouse, which has at the present time no adequate infirmary rooms. Another need is a second bath-room for the employees. There is now only one, which adjoins the main office.

SUMMARY OF REPORT OF NEW YORK CITY VISITING COMMITTEE.

The systematic visiting of the City Hospitals, Homes for the Aged and Infirm, and the Municipal Lodging House, in Greater New York, has been continued. There have been thirty-three meetings of the Committee, its Executive Committee or Borough Committees, at which matters of general interest have been discussed, and a large number of meetings of sub-committees.

Through the generosity of a friend of the Committee, it has been possible, during the past two years, by the employment of an Assistant Secretary, not only to relieve the Secretary of the excessive demands upon his time, but also to follow up the suggestions of the Committee in such a

way as to make them more effective. The Committee takes pleasure in acknowledging the cordial co-operation of officials of the Departments of Public Charities and Bellevue and Allied Hospitals and the adoption of many of the suggestions made by the Committee.

Its visitors have frequently conferred with the officers of the departments and superintendents of institutions. As important needs have been ascertained, more formal statements have been made to the Commissioner of Public Charities, the Trustees of Bellevue and Allied Hospitals, and other public officials. The following is a partial list of such statements:

October 16, 1909, a statement to the Board of Estimate and Apportionment submitting the results of a careful study of the estimates of expenses for the year 1910, of Bellevue and Allied Hospitals, and of the Department of Public Charities, and urging certain items as especially necessary.

November 5, 1909, a letter submitting the results of an investigation as to the accuracy of certain records of the names and addresses of discharged children, furnished by the Bureau of Dependent Adults.

November 10, 1909, suggestions by the Advisory Committee on Landscape Architecture for Randall's Island, concerning the layout of the buildings and grounds of the City Children's Hospitals and Schools, showing proposed future developments.

December 12, 1909, a letter concerning the need for more comfortable chairs for sick inmates in the hospital division of the City Home on Blackwell's Island.

*January 6, 1910, a statement to the Board of Managers of the Brooklyn Disciplinary Training School for Boys, including a number of suggestions for the better care of the boys and the improvement of conditions in general.

January 19, 1910, a statement by Mr. P. J. McKeon, the Committee's advisory member on fire protection, criticizing the specification for proposed fire alarm system for Bellevue and Harlem Hospitals.

February 3, 1910, detailed suggestions as to many new buildings and permanent improvements urgently needed by the Department of Public Charities, for the consideration of the Commissioner when preparing a statement on the subject to the Board of Estimate and Apportionment.

February 15, 1910, a statement concerning some needs and improvements at the New York City Children's Hospitals and Schools.

February 23, 1910, a letter to the Department of Public Charities, making suggestions for a more efficient organization of the Bureau of Dependent Adults for the Borough of Manhattan.

March 29, 1910, letters to the four medical boards of the charitable institutions on Blackwell's Island concerning the proposed installation of an elevator in connection with the Queensboro Bridge, to facilitate the transportation of physicians, patients and others to and from the institutions.

April 26, 1910, a report of Prof. Adolph Black, the Committee's advisory member on structural and sanitary engineering, on unsanitary conditions in two cellars at Bellevue Hospital, with suggestions for desirable improvements.

* This statement was prepared by Mr. Theodore F. Chapin, an expert in the care of children, as a result of an invitation to the President of the Visiting Committee to make such suggestions concerning the school.

- April 30, 1910, a letter to the Commissioner of Public Charities concerning the advisability of employing a special teacher for backward and defective blind children at the City Children's Hospitals and Schools, with accompanying reports on the subject by Mr. Theodore F. Chapin, an expert in the care of children, and the Committee to visit that institution.
- May 9, 1910, a statement of the urgent need for the relief of the night nursing service at the Cumberland Street Hospital.
- May 9, 1910, a summary of careful investigations by members of the Committee concerning the relative advantages of mattresses and of blankets (as a substitute for mattresses) for patients in the public hospitals; sent to the Commissioner of Public Charities and to the Board of Trustees of Bellevue and Allied Hospitals.
- May 9, 1910, a letter by the chairman of the Committee on the City Children's Hospitals and Schools to the Medical Board of that institution, concerning the orthopaedic service.
- May 11, 1910, a letter to the Board of Trustees of Bellevue and Allied Hospitals, submitting a plan suggested by Prof. Adolph Black, with an estimate of cost, for reducing the excessive heat and glare in the operating room at Harlem Hospital.
- June 21, 1910, a letter to the Board of Trustees of Bellevue and Allied Hospitals suggesting the appointment of an employment agent, as a means of securing more desirable employees.
- June 22, 1910, a letter to the Commissioner of Public Charities regarding the establishment of a Central Admission Bureau for tuberculosis hospitals.
- June 29, 1910, a letter to the Commissioner of Public Charities, concerning certain needs, having chiefly to do with the individual care of patients and inmates, for which the Committee asked special consideration in the preparation of the budget estimate for 1911.
- July 8, 1910, a communication to the Commissioner of Public Charities, submitting certain suggestions for additional teachers and attendants at the New York City Children's Hospitals and Schools, for consideration in connection with the preparation of the budget estimate for 1911.
- July 14, 1910, a report to the Commissioner of Public Charities, making suggestions as to the care and occupation of the feeble-minded and idiotic inmates of the City Children's Hospitals and Schools.
- July 22, 1910, a letter to the Commissioner of Public Charities, transmitting a report by the advisory member on fire protection concerning certain fire hazard conditions in buildings at the New York City Children's Hospitals and Schools.
- July 22, 1910, a letter to the Commissioner of Public Charities, enclosing a report regarding the work of the social service nurse at Randall's Island.
- July 25, 1910, a letter to the Board of Trustees of Bellevue and Allied Hospitals, suggesting the use of operating gowns by physicians and surgeons in the tuberculosis, children's and surgical clinics in the dispensaries of the department.
- July 26, 1910, a communication to the Commissioner of Public Charities, regarding the need for a social service nurse at the Metropolitan Hospital.
- July 26, 1910, a letter to the Commissioner of Public Charities regarding the length of the course of training for nurses attached to the hospitals of the department.
- July 29, 1910, a letter to the Commissioner of Public Charities and to the Comptroller, forwarding a report regarding the proposed site for an emergency hospital in the Greenpoint District in Brooklyn.

- August 2, 1910, a letter to the Board of Trustees of Bellevue and Allied Hospitals, enclosing a report by the advisory member on fire protection concerning the dangerous method of storing and handling gasoline for the automobiles at Bellevue Hospital.
- August 3, 1910, a report concerning criticisms by the advisory member on fire protection regarding the proposed fire alarm system for Bellevue Hospital.
- August 5, 1910, a report to the Board of Trustees of Bellevue and Allied Hospitals, concerning the rehabilitation of the old fire alarm system in Bellevue, and suggesting certain methods by which this might be made more effective.
- August 16, 1910, a letter to the Board of Trustees of Bellevue and Allied Hospitals, recommending that they include in their budget estimate for 1911 the salaries of at least three social service nurses, for Gouverneur, Harlem and Fordham Hospitals.
- September 7, 1910, a letter to the Board of Trustees of Bellevue and Allied Hospitals, enclosing a report by the advisory member on fire protection, regarding the serious danger from fire at Bellevue Hospital.
- September 28, 1910, a letter to the Commissioner of Public Charities, suggesting a method of expediting the consideration of plans for new buildings.
- September 28, 1910, a letter to the Comptroller, supporting the request of the Commissioner of Public Charities, that amendments be made to resolutions adopted by the Board of Estimate and Apportionment authorizing the issue of corporate stock for the tuberculosis buildings on Blackwell's Island, so that unencumbered balances might be expended for the purpose of equipping the buildings in question.

SOCIAL SERVICE FOR OUTGOING PATIENTS.

From time to time in previous reports of this Committee comments have been made upon the development at Bellevue Hospital of a new and most valuable branch of hospital work commonly called "social service," the chief aim of which is to promote the complete convalescence of outgoing patients, and to prevent their relapse.

During the past year the Committee has continued to take an active interest in the development of this work at Bellevue and also at other institutions. Its suggestion that social service nurses be appointed at the principal hospitals of the Department of Public Charities has been carried into effect at the City Hospital, the City Children's Hospitals and Schools, and the King's County Hospital. It was understood that such a nurse would be appointed at the Metropolitan Hospital also during the year 1910, but because of the great pressure upon the nursing service, by reason of the inadequate force of nurses at that institution, the nurse whose salary, it was understood, was allowed in the 1910 budget for this purpose, has not yet been assigned to social service work.

An active interest has been taken in the work of the social service nurses at the City and King's County Hospitals. The Brooklyn Committee contributes funds to assist the nurse in her work at the latter institution. A

special report was made in July, 1910, upon the work of the social service nurse at the City Children's Hospitals and Schools, pointing out ways in which it could be made more effective for the benefit of the children leaving that institution.

The Committee during the summer also urged upon the Trustees of Bellevue and Allied Hospitals that they request a total of at least \$2,700 in their budget estimate for 1911 for salaries for social service nurses to begin work similar to that which has proved so valuable at Bellevue Hospital, at Gouverneur, Harlem and Fordham Hospitals. This suggestion has been approved. The Committee has also been of service to the Social Service and Tuberculosis Departments of Bellevue Hospital, in planning and preparing the charts and diagrams concerning their work for the City Budget Exhibit to be held in October, 1910.

PROTECTION FROM FIRE.

In carrying out the Committee's plan of making suggestions from time to time for lessening the danger from fire to the sick and infirm in the public hospitals and almshouses, the advisory member on fire protection has made suggestions concerning proposed specifications for the installation of a fire alarm system in Bellevue Hospital. The Trustees of Bellevue and Allied Hospitals requested the Consulting Engineer of the Department of Water Supply, Gas and Electricity to pass upon the matter, and as a result of his recommendations, it has been decided to rehabilitate the old fire alarm system in Bellevue at an approximate cost of \$400, rather than to install the proposed new system, which had been criticized, at a probable cost of several thousand dollars. The criticisms made by the Committee's adviser were largely upheld by the Consulting Engineer above referred to. However, an additional suggestion has been made by the Committee's adviser that it may be very important to supplement the old fire alarm system, even when rehabilitated, with additional devices which in case of a fire will announce its location more specifically.

A more general report on danger from fire in Bellevue Hospital has been made for the Committee by its advisory member on fire protection.

As a result of calling in the Consulting Engineer of the Department of Water Supply, Gas and Electricity, the Trustees of Bellevue and Allied Hospitals, upon his recommendation, have requested in their budget estimate for the year 1911, the sum of \$10,000 for a sprinkler system to lessen the danger of fire in certain parts of Bellevue Hospital.

Suggestions for the better protection from fire at the City Children's Hospitals and Schools have resulted in reports on the same subject being sent to the Commissioner of Charities by fire experts outside the Committee, and in contracts being let for certain alterations of the buildings in question. This subject is being further considered.

URGING ADEQUATE APPROPRIATIONS FOR PUBLIC CHARITIES.

Representatives of the Committee urged upon the Corporate Stock Budget Committee of the Board of Estimate in May, 1910, the need for a more adequate appropriation for new buildings for the Department of Public Charities, pointing out some needs of the Department which had not been met and which were far more urgent than others which had been provided for in the tentative corporate stock budget. As a result of further consideration, the Board of Estimate appropriated the additional sum of \$360,000 for the Department of Public Charities. This included the Industrial School for Randall's Island, an addition to Ward F, Randall's Island, Female Employees Dormitory at Metropolitan Hospital, extension of refrigerating plant at Kings County Hospital, and the new Children's Hospital at the Kings County Hospital.

A very active interest has also been taken in securing adequate appropriations for the operation of public hospitals and almshouses during 1911. A written statement was sent to the Commissioner of Public Charities containing a number of suggestions as to items which the Committee considered should be requested in the budget estimate of the department. Most of these suggestions were approved and some of them were included in the departmental estimate. Reports were also made on special subjects, such as the need for additional teachers and increased salaries at the City Children's Hospitals and Schools.

To the Trustees of Bellevue and Allied Hospitals the suggestion was made that they request the salary of a man who should devote himself to securing a better grade of hospital employees. This suggestion was approved.

The Committee's part in the preparation of the exhibits of the social service and tuberculosis work at Bellevue Hospital is mentioned above. A few suggestions were also made to the Department of Public Charities, concerning its budget exhibit. Already some study has been made of the budget estimates for the coming year, and the Committee is preparing to actively urge an adequate appropriation for the public charities. This was

done by the Committee's representatives last year through statements to the Board of Estimate as a whole, and to individual members, by attending public hearings, conferences of social workers and civic organizations, etc.

EXPERT ADVISERS.

During the year the Committee has utilized to a greater extent than ever before, the expert advice which it has found its advisory members and others so ready to give. Prof. William H. Burr and Prof. Adolph Black of the Department of Engineering of Columbia University, have kindly agreed to give the benefit of their expert knowledge in matters of structural and sanitary engineering. Several valuable reports have already been made concerning problems of sanitary engineering, etc., some of which are noted in the list of communications given above.

As in the past expert advice has been secured on plans for new buildings, including a women's dormitory building at the Metropolitan Hospital, the new industrial building for the City Children's Hospitals and Schools, the new Children's Hospital building at the King's County Hospital. Conferences upon these plans have been attended, and the Committee's suggestions have been found valuable. A method of expediting the consideration of such plans, in their preliminary stages, has been adopted, as suggested by the Committee.

EMPLOYMENT FOR INFIRM.

The provision of light employment for the crippled, infirm, and blind, who otherwise would be physically idle and mentally depressed, has been continued during the past year with unusual success at the City Homes for the Aged and Infirm, and at the City Hospital. This is indicated by the sale of articles made by these more or less helpless city charges, bringing over \$1,100, all of which went directly to the workers themselves, in addition to perhaps \$400 from their personal sales. During the year over one hundred people were taught to use their hands and minds. This is the largest number that can be taught by the one teacher employed, and it is hoped that it may be possible to secure the salary of an assistant during the coming year.

The last two reports concerning this work have shown the opinion of physicians, and others daily coming into contact with these crippled and infirm workers, as to the great value of this light employment from medical, physical, mental and moral standpoints.

REPORT OF THE SUB-COMMITTEE ON STATE CHARITABLE INSTITUTIONS.

During the past year a special agent of the Russell Sage Foundation, Mr. Henry C. Wright, made for this Association an extensive and careful study of the methods of financial control of the State charitable institutions and State hospitals. While the problem of the proper functions and relations of State boards and local institutions have been much discussed in recent years, this is the first time that a careful analysis has been made of actual financial operations. A very careful examination of the methods and results of the system in operation in the State of New York was supplemented by a less detailed inquiry into the working of the systems of administration in the States of Indiana and Iowa. These States were chosen for study because they are perhaps the best representatives of the two most marked types of administration,—Iowa representing the system of centralized control, and Indiana the system of local control, with central supervision of an advisory nature. New York State, in its system of financial control, stands midway between Indiana and Iowa. The report will be completed and published early in the year 1911.

The appropriations for the development of State charitable institutions were lamentably deficient this year. Comparatively little was done to advance the two new State institutions which are so greatly needed,—Letchworth Village in Rockland county, for the feeble-minded and epileptic of the southeastern part of the State, and the State Training School for Boys in Westchester county, which is to give the boys from the Metropolitan district opportunities for reform that are given boys of the same class from other parts of the State. The total appropriation for Letchworth Village was \$179,000, and for Yorktown Heights \$117,000. It is to be hoped that the Governor and the Legislature of 1911 will approve adequate appropriations for the promotion of these important enterprises of the State. It is now six years since the State definitely undertook to provide for unruly boys from New York City and vicinity a reformatory institution which should be better adapted to their needs than the obsolete, prison-like structures of the House of Refuge on Randall's Island. An admirable site has been secured and the erection of buildings should not be longer delayed. Since the buildings must be built, it is an economy to build them immediately and to have the use

of them at the earliest possible date instead of holding the property unused. Letchworth Village is somewhat farther advanced and may be able to receive a small number of inmates during the coming year. Construction here should be pushed as rapidly as possible. The Board of Managers has secured a superintendent, one of the leading experts in the country, and it is poor economy for the State to delay giving into his care a large number of its defective wards who can be so greatly benefited by the experience and capacity of such an executive.

The only other new State charitable institution to which the State is already definitely committed is the State Farm for Women, designed to care for women over thirty, the age limit at the existing reformatory for women, and to provide a wholesome life and discipline for women of the class now so ineffectually dealt with by commitments to workhouses and jails for short periods. A site of 100 acres has been secured for this institution near Valatie in Columbia county, at a cost of \$11,000, and after the expenses of the Commission appointed to secure the site have been met the remainder of the original appropriation of \$100,000 is available for construction. This should be pushed and an additional appropriation procured to make possible a speedy opening of this much-needed institution.

Several of the State institutions are in urgent need of enlargement. The State Training School for Girls at Hudson, the only State reformatory for young girls, is obliged to refuse to receive many girls committed to and urgently needing its care because of the lack of room to accommodate them. The State Reformatory for Women at Bedford, which receives young women from the metropolitan district and vicinity, is crowded. The asylums for the feeble-minded at Newark and Rome should each have additional buildings for about 300 inmates in order to relieve the almshouses of the care of cases which are excluded by law, but actually received, because of the lack of State provision for them, and also in order to carry into effect the plan adopted some years ago for the better and more economical distribution of feeble-minded cases in the three institutions in the central part of the State. This plan contemplates reserving Rome for men and boys, and Syracuse and Newark for girls and women, instead of caring for both sexes at Syracuse and Rome as at present. If suitable school buildings for the teachable boys now at the Syracuse State Institution for Feeble-Minded Children were erected on the grounds of the Rome Asylum, and an additional building for women

provided at Newark, an adjustment of the population of all three institutions would be made possible without further delay.

Bills were introduced in the Legislature of 1910 providing for the establishment of a Farm Colony for Vagrants, and also for a State Reformatory for Misdemeanants, but neither of these bills became law. Both of these institutions are very much needed and it is to be hoped that commissions may be appointed to secure sites and take other preliminary steps during the coming year.

The Public Health Law was amended to provide that at the request of the Fiscal Supervisor the State Commissioner of Health should examine into the sanitary conditions of institutions reporting to the Fiscal Supervisor, and send copies of his recommendations both to the Fiscal Supervisor and to the President of the Board of Managers of the institution inspected. It is also required that the superintendents of such institutions should immediately report to the State Commissioner of Health an outbreak of a contagious or infectious disease. The Health Commissioner is required to make regular analyses of the water supplies of these institutions at least twice a year and send copies of his reports to the Fiscal Supervisor and to the President of the Board of Managers.

The Agricultural Law was amended to authorize the Commissioner of Agriculture to have examinations made of food or food products produced or secured for use in the State institutions,—milk monthly, other foods semi-annually,—and to have other examinations made relative to food products and agricultural methods of the institutions, reporting the results of his examinations and making recommendations to the Fiscal Supervisor. This law aims at securing the much-needed examination of the food supplies of the State institutions, but it seems doubtful whether with the facilities at the command of the Commissioner of Agriculture sufficiently complete and frequent analyses and examinations can be made to meet the needs of the present situation. It is, however, a step in the right direction and may afford an opportunity for collecting some data as to the need for a well-established system to safeguard the qualities of the supplies raised and purchased. The experts in the Department of Agriculture could doubtless be of great service to the State charitable institutions if they could afford the time from their other duties to examine into the agricultural methods of the State institutions and advise with regard to needed changes and improvements.

A bill was introduced in the Legislature which did not become law, providing for the appointment by the Fiscal Supervisor of several experts, including a purchasing agent, a dietitian, and a supervising farmer. The appointment of such experts would undoubtedly greatly assist the State institutions and enable them to do their work more efficiently and at the same time more economically. What the State charitable institutions most need in connection with a central supervisory office like that of the Fiscal Supervisor is expert advice regarding such matters as fall in the province of these officials. It is to be hoped that their appointment may be made possible in the near future.

NEWARK STATE CUSTODIAL ASYLUM.

Our faithful and efficient visitors have made frequent visits to this institution during the past year and have presented quarterly reports. They speak highly of the new superintendent, a physician who had formerly served at one of the State hospitals. The following extracts from these reports are submitted:

“With the large family of over 800, the laundry is far too small and lacks many needful things to lighten in a small degree the great amount of work that must of necessity be carried on in such a place. Another need is the lack of a suitable cold storage plant; the small one now in use is not adequate for the demand. While there is great need of additional buildings, there is still greater need of appropriations large enough to keep in repair those they already have. Keeping down expenses to the positive injury of the property seems like a poor policy.

“Under the new management of the institution there has been introduced and developed additional industries to give employment to a larger number of the lower grade of girls. From 30 to 60 are daily employed out of doors when the weather is favorable. Mattress renovating, an industry introduced by the woman physician, proves a pleasurable and valuable occupation. Three hundred and fifty mattresses have been renovated by the inmates in the past three months at a saving of \$1.50 per mattress, and the work still goes on.

“One recent improvement has been the opening of an industrial room. The teacher in charge spent two weeks at the Manhattan State Hospital for the Insane, where she learned how to conduct such a room. The girls at work during the morning sessions number about 12, while in the afternoon 30 or more can attend. They are girls with no special employment

during these hours, and only two of the number have ever been connected with the sewing department. Raffia baskets were being made, towels embroidered, rugs woven, and a piece of drawn-work was under way. A new school teacher has lately been engaged and classes for reading and spelling are held in the morning, and in the afternoon instruction in marching and dumb-bell exercises is given to beginners, and also to those who take part in the weekly exercises open to the public. There are also two singing classes.

"A needed fire-escape has been placed on one of the cottages and another on the front of the main building. Among the greatest needs are an enlarged bakery and kitchen facilities, both of which are entirely inadequate to the present size of the household. Also a suitable place to care for the bread and food after it is prepared. The present laundry is entirely too small. One large enough to do the entire washing is not only needed but would be a material saving, for under the present system seven laundresses are employed at a salary of from \$25 to \$30 per month each, whereas if this work could be done in one place, two could do it. For a number of years little has been spent for general repairs, and consequently there is great need in many departments and a considerable sum ought to be available for the preservation of the buildings.

"An effort was made to put more brightness into the lives of the inmates by more frequent entertainments. Harmony seems to prevail everywhere. Improvements in the management are noted in many departments and plans for further improvements are maturing."

ROME STATE CUSTODIAL ASYLUM.

The following report has been received from our visitors to this institution:

"There is much to commend, and very little to criticise; the buildings are well kept, they are remarkably clean; we passed through the dining-room at meal time, and the service seemed to be very satisfactory. One thing which particularly commended itself to our attention was the excellent ventilation of the buildings. Though it was winter, and the windows were closed, and a large number of people were spending all their time within doors, yet the air was remarkably pure. It was decidedly better than you could find in most public schools or public auditoriums.

"The crowding which was noted in the last report still continues, though the new buildings just opened will relieve the pressure on the men's side.

We again recommend that the women ought to be sent to another institution, and this one used entirely for males. It would be better all round, more economical and more convenient. There was some talk at the time of the recent fire at the asylum of this change being made after the new buildings were completed and ready for occupancy, but the matter seems to have died down. This question ought to be agitated until it is settled right.

"The method of commitment to this institution is open to serious criticism. County superintendents of the poor have the power to commit, and the law does not require any really competent investigation before a child is sent to the asylum. As the care of children there is borne by the State, and not by the county, it is along the line of least resistance for children to be sent there, and sometimes it happens that children are committed who are perfectly intelligent, but who have no one to befriend them, and under pressure from their homes the superintendents commit them. Dr. Bernstein showed us a little boy who was apparently normal in every way, and it was his judgment that the child was normal, yet he had been committed. The best he could do would be to send him to Syracuse when he was a little older. Also some children are committed who are hopelessly deformed but mentally bright. Something ought to be done to take care of cases of this character outside of a home for congenital idiots.

"It has been suggested that the asylum should have an inspector whose duty it would be to investigate every case that is committed, so that the motive behind the commitment might be thoroughly aired, and no improper incarceration take place. Proper investigation seems to be the right cure."

STATE TRAINING SCHOOL FOR GIRLS.

The following are extracts from a report received from two newly appointed visitors to this institution:

"We were much pleased with the enthusiasm and good sense of Miss Hewitt, who is in charge of the school during Dr. Bruce's absence. She apparently has a wholesome, normal human interest in the girls under her charge, and they all seem fond of her. We were also charmed with the evident responsiveness and good cheer of the girls themselves. They entered spontaneously and enthusiastically into everything that we saw them do, and seemed more than ordinarily quick to answer questions, or to see the point of anything said to them. In intelligence and attractive-

ness, they compare favorably with a similar number of girls in any school we have ever visited.

"It seems to us that the buildings of the school are quite inadequate to its needs. If the school building could be used for school purposes only, it might suffice, but there ought to be other accommodations for the cooking school and laundry, with more modern appliances. The "Old Prison Building," otherwise known as "Stuyvesant," is an abomination, and should be demolished as soon as possible. After one has visited the two new cottages recently erected, which bear the marks of such excellent architectural skill and are so admirably fitted to fulfill their purposes, it seems a great pity that any of the girls should be compelled to occupy the gloomy cells of this old anachronism. If the school were a place for the punishment of criminals according to the old-fashioned idea of how criminals should be treated, the building might do, but it is not in place in a training school for the class of girls now being sent to Hudson.

"The older cottages, too, are notably inferior to the newer ones, though with proper and much-needed repairs, they ought to be much improved. It seems to us that the State might well make a small appropriation each year for the purchase of pictures and other bits of furniture for the improvement of the recreation rooms in the various cottages, and the matter of lights in the girls' bed-rooms ought at once to be attended to. In the older cottages the bed-rooms are completely without light, so that the girls have nothing but the light from the corridors after dark."

STATE REFORMATORY FOR WOMEN AT BEDFORD.

The following report has been received from our visitors:

"In submitting this, our annual report, we can only repeat what we said last year, that the work done for the girls by Miss Davis and her staff is most efficient. Today when we made our latest visit of inspection we found everything in perfect order, and the general health of the inmates good. There were over 333 inmates, and over 100 girls were on parole. The girls were very quiet and well-behaved. Only three were in the disciplinary building—one from choice and two because they were too feeble-minded to do the work required of them in the cottages. There are about 20 girls who can neither be educated nor improved because they are mentally deficient, and we think they should be in an institution where they could have custodial care. These girls cost the State \$4.19 a week, whereas at an institution for the feeble-minded they could be supported

for half the price, and their places could be filled by girls who could be benefited by the educational advantages this Reformatory offers.

"The work on the new cottage is progressing rapidly. The Robinson cottage is finished and occupied. It is most comfortable and very well arranged. The conduit the girls were working on is finished. They are still making concrete paths, which show thorough, careful work. They are also working on a concrete pig-pen. They have dug a ditch 700 feet long to bring the water from the tank to the piggery. This out-of-door life gives the girls the needed physical exercise and keeps them in good condition. The girls we talked with who were making the concrete were rosy, sun-burnt, and were working with a will. We followed the girls back to the different dining-rooms and noticed with interest the appetizing and well-prepared food which was ready for them.

"Last Christmas the girls gave a play, "The Little Town of Bethlehem," which was well staged and acted. Another play was given in July. The girls were given the choice of several plays—"As You Like It" was chosen. It was a most interesting performance. The costumes were made by the girls under Miss Davis' supervision, out of old odds and ends, and were most effective. The girls learned their parts so well that during the two hours the play was in progress, very little prompting was necessary, and they spoke so loud and distinctly that everyone in the large audience could hear them easily. These plays give the girls something new to think of, to fill their minds with good thoughts. The play was read to the different classes before the performance, so all the girls in the institution were as much interested in it as those who took part.

A new hospital is sadly needed. The present one is not arranged to isolate contagious cases. Several smaller wards are needed instead of the one large ward."

STATE HOSPITAL FOR INCIPIENT TUBERCULOSIS AT RAY BROOK

The following report has been received from our visitor to this institution:

It is reported that early in 1911 the new east and west wing pavilions will be thrown open and 150 new patients admitted. This will bring the total patient population up to three hundred or more.

The most important building put up during the past year—excepting of course the above mentioned pavilions—was the new power plant, situated just across the D. & H. tracks within a stone's throw of the Hospital

The large brick chimney of this plant is one of the noticeable features of the landscape as you approach Ray Brook, but fortunately is not at all unsightly.

Two new "shacks" costing \$2,200 apiece and each accommodating four patients have also been built during the past year. Still another addition is a dam so placed as to back up Ray Brook and flood a marshy lowland, formerly a great breeding place for mosquitoes.

A new Employees' Building to cost \$65,000 and to accommodate between sixty and seventy will be started in the spring.

The most urgent need at present seems to be some large covered space where religious services, theatricals, and lectures can be held. The cheapest, simplest and most convenient way to provide this is to throw the space on two floors, now occupied by the employees, into one large room. Undoubtedly it would be attractive to have an open-air chapel somewhat similar to the one in the King Edward Sanitarium in England, but it would be expensive, and very likely not suited to our severe winters.

The question has arisen more than once as to the amount of work the patients should or can do for themselves, and as to the advisability of cutting down the number of employees. The average length of stay is about six months (although it is hoped to lengthen this to nine before long) and if you must get a patient in good shape in that time the only way to do it is to give him plenty of food and fresh air and rest. At present the patients look after their rooms themselves and to certain of the stronger ones is delegated the not-to-be-desired job of carrying slops. There is practically no useful occupation that can be carried on out of doors the greater part of the year in the Adirondacks, and if the patient is put to work indoors his recovery will be very materially retarded. This is a very difficult subject to get to the bottom of, but Dr. Garvin seems to voice the weight of expert opinion when he says in his report, recently submitted to the legislature, "More emphasis has been placed upon rest than upon exercise."

It is rather interesting to note the occupations of the patients discharged during the year: 47 were clerks, 44 were engaged in home work—presumably these were all women—21 were factory employees and 16 were tailors. As a rule children were not admitted under sixteen unless they came in with some relation or with some one who would look after them.

The patient population comes almost entirely from the cities, and although this is very natural, nevertheless the outlying districts do not

furnish their full quota of applicants, principally, it is thought, on account of the attitude of the poor masters and the hesitancy of the rural population to accept assistance from the poor officials.

REPORT OF THE STANDING COMMITTEE ON FINANCE.

A comparison of the receipts and expenditures of the Association for its general work during the past fiscal year with those of the preceding year shows that while the expenditures were \$3,365.07 greater, the receipts were \$5,653.48 greater than the year before, and the year was closed without deficit. The additional expenditure was caused by the increase in the cost of the Agency for Placing Out and Supervising Children in Families, which is bound to increase from year to year with the larger number of children under supervision and the larger number placed out each year. The effort made during the past year to secure special contributions to meet more largely the cost of this work has been particularly successful. A circular letter was prepared by the Chairman of the Committee having charge of this work, which was sent to a large mailing list, asking those who received it to contribute \$50 to cover the expense of placing a homeless child in a childless home, this amount being the average cost of securing and thoroughly investigating the home, finding the child and taking the child to the home, and subsequently supervising it by visitation and correspondence. The Association offered to send persons providing for children in this way a photograph of the child selected and an account of the home in which it was placed and semi-annual reports on its health and progress. One hundred and forty-five individuals responded to this appeal. The total receipts for this department were \$11,789.52 and the total expenditures \$13,909.03, leaving \$2,029.51 to be met from the general funds of the Association. It is hoped that during the coming year it may be possible to secure sufficient contributions to cover the total expenses of this department of the work.

During the year, the Association received an unrestricted legacy of \$5,000 from the estate of the late Mr. B. R. McAlpin. This amount was placed in the Current Fund, meeting the deficiency of \$2,300 in the General Fund of the Association at the end of the fiscal year 1909, and adding \$2,700 to the working capital of the Association. The Association has been notified that it will receive during the coming year a legacy of \$10,000 from the estate of the late Mr. John S. Kennedy.

THIRTY-SIXTH ANNUAL REPORT OF THE HOSPITAL BOOK AND NEWSPAPER SOCIETY.

The following extracts from the report of this Society are presented:

The cost of the work this year, including all expenses, is about \$1,900. Greatly could this sum be reduced were it possible to gain the help of the franking of our reading matter by the express companies.

The distribution to September 1st has been 4,180 books, as compared with 3,585 in 1909; of magazines, 18,315; an increase of 832 over the number in 1909 of 17,483.

In papers we find a decrease of 5,875, for in 1908-09 there were 37,535, whereas last year they numbered 31,660.

Fewer illustrated papers have been received. This is much to be regretted as they are greatly needed for hospitals and other institutions. It is possible that the decrease is owing to the Salvation Army having undertaken to send wagons to many of the houses from which we used to receive them.

We wish to urge our friends, therefore, to remember us in this regard, as our letters show to us they are in much demand and reach a section of our country which has far less opportunity of such interest and pleasure as they afford.

The changes at the Grand Central Station oblige us to lose a large portion of the collection of papers, in such an out-of-the-way place is our box. Later, however, we shall hope for our usual collection.

Our supply of books and magazines has been excellent and we trust we may have equally good fortune in the future, and wish to deeply thank all who have sent us their contributions—among them the publishing houses of Harper, Scribner, The Century, and Ladies' Home Journal; also various clubs and many kind friends.

The need of funds is always present with us, especially while the cost of distribution remains the same, ever limiting the help we might give and thus urging us on to ask for more subscriptions and donations, large or small, as may be possible.

Our income amounts to the endowment fund of \$951; in subscriptions and donations \$1,178.55. This total (\$2,129.55) has to cover all expenses: collecting of papers, rent, printing, supplies, and the salary of a man to tie up the packages.

All the supervision of distribution, the sorting of reading matter, answering of letters, etc., is done gratuitously by friends in their faithful devotion to the Society.

The number of newspapers collected this year is 180,637; of magazines 13,488, and books 126. These were distributed to the New York City Home, City Hospital, Metropolitan Hospital on Blackwell's Island, and the Manhattan State Hospital.

TWENTY-SIXTH ANNUAL REPORT OF THE SOCIETY FOR INSTRUCTION IN FIRST AID TO THE INJURED.

The results of the year since our last report give assurance that our little Society is still effectively continuing, in its modest and unostentatious way, the work of First Aid Instruction, and that there has been an encouraging progress in the extension of that work. This is evidenced by the interest shown not only in the case of a larger number of individuals who wish to avail themselves of the instruction, but in the growing recognition of its value on the part of industrial organizations and employers of labor. First Aid equipment has been installed in some of the mining districts and by railroads, notably the Pennsylvania Railroad, which has caused a total of 25,000 men to be instructed, providing appliances for doing this. The spread of our instruction in these directions is most important and significant, and it leads us to hope and expect that in a time not far distant there will be a general appreciation of the fact that material interests, not to speak of higher considerations, will demand that First Aid Education be an adjunct to all enterprises into which hazardous conditions enter as an element.

STATISTICS OF CLASSES FOR THE YEAR ENDING SEPT. 31. 1910.

	Classes.	Men.	Women.
Pay Classes	4	...	34
Policemen	9	308	..
Firemen	1	20	..
Members of Y. M. C. A.	4	100	..
Members of Y. W. C. A.	2	...	44
Members of Y. W. H. A.	1	...	17
General Memorial Hospital.	2	...	24
Salvation Army	2	40	44
Training School for Christian Workers.	1	...	17

Labor Temple.....	1	10	7
Five Points Mission.....	1	1	5
Riverside Association.....	1	...	19
Continental Club.....	1	13	..
Dr. Savage's Normal School of Physical Culture.....	1	4	11
First Signal Corps N. G. N. Y.....	1	1	..
N. Y. Training School for Teachers.....	1	3	94
Public Lecture Centres.....	26	..	..
	59		

EDUCATIONAL

At the National Conference of Charities and Correction held in St. Louis in May, 1910, the Association was represented by the Secretary and the Agent of the Committee on Mental Hygiene. At the State Conference of Charities and Correction held at Albany in November, 1910, the Association was represented by the Secretary and the Assistant Secretaries. At the Annual Convention of County Superintendents of the Poor held at Niagara Falls in June, 1910, the Association was represented by one of the Assistant Secretaries and several employees of the Children's Department. The New York City Conference of Charities and Correction held in May, was attended by many members and officials of the Association.

The Secretary has continued to serve as president of the State Probation Commission and as a member of the Commission to Select a Site for the State Training School for Boys, the National Child Labor Committee, the Loeb Home for Convalescents, the Central Council of the Charity Organization Society and the New York Probation Association.

The Secretary served as Chairman of the Section on Institutional Prevention of the Conference on Infant Mortality held in New Haven, November 11th to 12th, as Chairman of the Committee on Public and Private Charities for Children of the Child Welfare Exhibit, and as a member of the Committee of the American Institute of Criminal Law. He was elected President of the National Conference of Charities and Correction for the year 1910-1911. The Secretary has written various articles for *The Survey* and has given courses of lectures for the New York School of Philanthropy and the Philadelphia School of Social Work. He has given among other lectures and addresses the following:

At the Manhattan Congregational Church, in November, on "Public Charities;" at the State Conference of Charities and Correction, in November, on "Financial Problems of State Institutions;" at the Free Synagogue, in January, on "Social Service in Public Health Work;" at the Albany Institute and Historical Art Society, in January, on "The

Care of Needy Children in New York State;" at the County Medical Society, in January, on "Appropriations to Private Hospitals;" at Cornell University, in March, on "Voluntary Agencies in Public Health Work" in the Course on Sanitary Science; at the Ethical Culture Conference, in March, on "Child Saving Work;" at the American Academy of Political and Social Science, in Philadelphia, in April, on "The Treatment of the Offender;" at the Mayors' Conference in Schenectady, in June, on "The Organization and Work of a Health Department;" at the Child Conference for Research and Welfare in Worcester, in July, on "Juvenile Probation."

In conclusion, the Board of Managers, in behalf of the State Charities Aid Association, desires to express to your Honorable Board its sincere thanks for the kind response to requests for information, for the courtesy with which all suggestions have been considered, and for the readiness with which the co-operation of the Association has been welcomed in its endeavor to promote the welfare of the beneficiaries of public charity in this State.

For the Board of Managers.

HOMER FOLKS,
Secretary.

EIGHTEENTH ANNUAL REPORT
OF THE
State Charities Aid Association
TO THE
STATE COMMISSION IN LUNACY

NEW YORK, *November 1, 1910.*

To the State Commission in Lunacy:

In accordance with Chapter 635 of the Laws of 1893, and amendatory acts, the State Charities Aid Association herewith respectfully submits to your Honorable Commission its eighteenth annual report. The report contains, as usual, much matter which is not new to those to whom it is addressed, but which it seems to us desirable to include for the benefit of the large number of persons to whom it is sent who are not equally familiar with these subjects.

The total number of insane persons in State Hospitals and licensed private asylums on October 1, 1910, was 32,657, an increase of 1,116 over the previous year. Of this total number, 30,445 patients were in the fourteen State Hospitals (not including Matteawan and Dannemora), being 1,083 more than on October 1, 1909. This figure is about 100 more than the average annual increase for the past five years, which is 985.

The Association's legally appointed visitors to State Hospitals now number forty. They have continued to do admirable work during the past year and have presented interesting annual reports, which appear on pages 77 to 87 of this publication. We do not necessarily endorse every recommendation made by our visitors, but we believe that the Commission and the public should know how these institutions impress representative men and women in their localities.

During the year a special agent of the Russell Sage Foundation, Mr. Henry C. Wright, made for this Association an extensive and careful study of the methods of financial control of the State Hospitals and State Charitable Institutions. This report will be completed and published early in the year 1911.

RECENT LEGISLATION

APPROPRIATIONS

The appropriations for the maintenance of the insane have been identical for the past three years, notwithstanding an annual increase of about 1,000 in the number of patients to be maintained. There has been a considerable deficiency as a result of inadequate appropriations, but the Legislature of 1910 made a deficiency appropriation which has practically wiped this out. The appropriations for buildings and repairs was, however, less last year than since 1907, and is insufficient to provide accommodations for the annual increase of patients for which each Legislature is called upon to provide, and of course can make no impression on the accumulated unrelieved overcrowding due to inadequate appropriations in the past.

Chapter 529 of the Laws of 1910 authorized the State Commission in Lunacy to contract for the erection and completion of the Mohansic State Hospital at a total cost of not exceeding \$2,000,000 for 2,000 patients, the work to be done under the direction of the State Commission in Lunacy and the Board of Managers of the Hospital. Only \$100,000, however, was appropriated for immediate use.

COMMITMENT OF THE ALLEGED INSANE FOR EXAMINATION

During an investigation made by the State Charities Aid Association into the need for better provision for the transportation of persons suspected of being insane, it was found that many alleged insane persons were remanded to jail by magistrates in New York City who should have been sent to the psychopathic wards of Bellevue or Kings County Hospital for examination and determination of their mental condition. Such persons would have been sent to hospitals instead of being remanded to jails if the magistrates had felt that they had unquestioned legislative authority for so doing. In order to give them this authority, the Association drafted a bill in co-operation with the State Commission in Lunacy which amended an old section of the Insanity Law that had become more or less obsolete. This bill became law as Chapter 557 of the Laws of 1910. It has already resulted in a diminution of the number of insane persons found in police stations, district prisons and jails.

HEALTH OFFICERS REQUIRED TO PROVIDE FOR INSANE

Chapter 608 of the Laws of 1910 amended the Insanity Law to confer upon the Health Officers duties connected with the temporary care of

the alleged insane and their commitment which were formerly vested in the poor law officials. The law requires that the poor law authorities, except in the City of New York and the County of Albany, which are exempted, shall notify the Health Officers of any poor insane, or apparently insane persons known to be in need of the relief provided by the Insanity Law, and the Health Officers when so notified or otherwise informed must see that proceedings are taken for the determination of the mental condition of such persons and for their commitment to a hospital if their condition warrants it. The Health Officer is required to provide for the proper care, treatment and nursing of the alleged insane pending the determination of their mental condition, and see that they are without unnecessary delay transferred to proper institutions for their care and treatment.

This law went into effect October 1, 1910, and it is expected that great improvement in the methods of caring for the alleged insane will result from this change. The State Commission in Lunacy and the State Charities Aid Association have for several years advocated the adoption of such a plan on the ground that the mentally ill should from the outset have the benefit of medical care, and be treated primarily as sick people rather than as primarily poor or even unruly persons. It is to be hoped that the State hospitals will endeavor to establish close and helpful relations with Health Officers in their respective districts and give them such instruction and advice regarding the temporary care of the insane pending commitment to State hospitals as will qualify these officials for providing proper care for the cases that come into their jurisdiction and for helping to bring about a more rational attitude on the part of the general public towards those afflicted with mental disease. The dissociation of the poor law officials from such cases will, it is hoped, remove the last stigma of pauperism. It is to be assumed that physicians will not countenance the detention of disturbed mental cases in jails, station houses and lock-ups and that the very considerable number of patients, last year 18% of those committed, reaching State hospitals from these sources, will be immediately reduced, and the still more unfortunate stigma of association with criminals will be forever done away with.

EXAMINATION OF FOOD SUPPLIES AND AGRICULTURAL METHODS

The Agricultural Law was amended by Chapter 434 of the Laws of 1910 to authorize the Commissioner of Agriculture to have examinations

made of food or food products produced or purchased for use in the State institutions and also of the agricultural methods of these institutions, reporting the results of his examinations and making recommendations to the State Commission in Lunacy in connection with the State hospitals visited.

This law aims at securing the much needed examination of the food supplies of the State institutions, but it seems doubtful whether, with the facilities at the command of the Commissioner of Agriculture, sufficiently complete and frequent analyses and examinations can be made to meet the needs of the present situation. It is, however, a step in the right direction, and may afford an opportunity for collecting some data as to the need for a well-established system to safeguard the qualities of the supplies raised and purchased. The experts in the Department of Agriculture could doubtless be of great service to the State institutions if they could afford the time from their other duties to examine into the agricultural methods of these institutions and advise with regard to needed changes and improvements.

QUALIFICATIONS OF BOARD OF ALIENISTS

Chapter 604 of the Laws of 1910 amended the Insanity Law to broaden somewhat the qualifications required for examiners of the Board of Alienists, the three members of which are empowered to examine immigrants entering the port of New York and the alien and non-resident insane in State hospitals and other public institutions for the purpose of determining whether they are suitable cases for deportation or removal. The law formerly provided that each examiner should be "a reputable physician, a graduate of an incorporated medical college, of at least ten years actual experience in the practice of his profession, and of at least five years' experience in the care of the committed insane in the New York State Hospitals." These requirements were considerably more stringent than those for the position of superintendent of a hospital. The law requires that a superintendent shall be "a well-educated physician and a graduate of an incorporated medical college, of at least five years' actual experience in an institution for the care and treatment of the insane." The law does not require that superintendents or subordinate officers and employees should have had their experience necessarily in New York State institutions. To limit the choice for such positions in this way is an unfortunate policy. The law was therefore amended by the addition of the words "or elsewhere" after the provision requiring experience in New

York State hospitals, thus opening the positions to physicians from other States. The law was further amended by the addition of the words "or alleged" to the requirement that an examiner should have had five years' experience in the care and treatment of the committed insane, with a view to opening these positions to physicians who had gained experience in detecting insanity by working with the alleged insane, a form of experience particularly valuable in connection with the work of this Board.

THE LICENSING OF PRIVATE INSTITUTIONS

Chapter 329 of the Laws of 1910 supplemented the law providing for the licensing by the State Commission in Lunacy of any private institution for the care and treatment of the insane by providing that private institutions for persons suffering from diseases other than mental should not receive insane patients without a license from the Commission. Public hospitals making provision in pavilions or special wards for the care or temporary detention of the alleged insane or patients pending commitment to institutions for the insane are exempted from this requirement.

NEW ACCOMMODATIONS NEEDED

According to the State Commission in Lunacy, the total excess of the census of the State hospitals over their certified capacity at the close of the fiscal year 1910 was 2,549. Appropriations already made will provide accommodations for about half of this number, but make no provision for the remainder or for the increase of the insane to be expected during the year 1911, and which should be provided for in advance instead of being allowed to accumulate in already overcrowded buildings. As the capacity of the State hospitals is estimated at a somewhat high figure and in the case of certain institutions seems to have been considerably overstated, the degree of overcrowding which now exists represents a condition of great discomfort for the patients; a condition which is constantly growing worse, which seriously interferes with their proper care and treatment, and for which there is no adequate relief in sight. With an increase of about 1,000 in the number of patients each year, there will be by October 1, 1911, fully 2,000 patients in the State hospitals in excess of their capacity. The Mohansic State Hospital in Westchester County, established by law but not yet built, is planned to accommodate this number, and construction work should be pressed with the greatest expedition. In fact, it might be well to consider building at the outset for 3,000 instead of 2,000 patients.

Much more should be done in the near future to meet the needs of the insane of the southeastern part of the State. The interests of this section have too long been subordinated to those of other parts of the State. The State hospitals outside of New York City and Long Island have been enlarged until they more than meet the needs of their respective districts. Thousands of patients have been transferred to them from the metropolitan district because of the entire inadequacy of the existing provision for such cases in the district where they belong. At the present time any considerable further enlargement of the up-State hospitals means a transfer to them of still more patients from New York City, which is an injustice to the patients and to their friends and causes an unnecessary expense for transportation. Of the 15,858 patients belonging in New York City and Long Island 11,887 are provided for at the State hospitals receiving patients directly from the Metropolitan District, while 3,971 are distributed in other hospitals, the nearest of which are at Middletown and Poughkeepsie, the most distant at Gowanda and Ogdensburg. This policy should not be continued. The insane should be provided for in the part of the State where they belong and where they can remain reasonably near their home and friends. The insane of New York City, instead of being scattered to so large an extent over the State, should have hospitals built for them in the southeastern part of the State.

Of the four State hospitals now receiving patients directly from New York City, three are already so large that any extensive further additions are undesirable. When buildings now under construction are completed, their certified capacity will be as follows: King's Park, 3,434; Manhattan, 3,800; Central Islip, 4,700, a total of 11,934. Their census October 1, 1910, was already in excess of this figure, being 12,114.

The remaining hospital in this section, the Long Island State Hospital at Flatbush, is a small institution caring for only about 750 patients at the present time and incapable of very great expansion on its present site. This hospital, however, might well be increased to accommodate 1,000 patients and have its present plant supplemented by a farm colony for another 1,000 located farther down on Long Island. The desirability of having a moderate sized hospital on this location is very great. The situation is a desirable one, adjacent to the Kings County Hospital from whose psychopathic ward most of the patients are received, and within easy reach of a large and rapidly growing population. The Boroughs of Brooklyn and Queens from which the hospital receives its patients need

an institution within their limits for the immediate reception of insane patients who are not in proper physical condition for a railway journey. Fully a quarter of the Brooklyn cases are so acutely ill or so feeble or prostrated, that their removal to any distance is extremely undesirable, and last year nearly 80% of the patients received from Kings County Hospital were brought in on a stretcher. The Long Island State Hospital at the present time can receive about one-quarter of the cases committed from Brooklyn, and preference can be given to those whose condition does not justify their transfer to a greater distance. The buildings now constituting the Long Island State Hospital, while obsolete in construction and arrangement, and greatly dilapidated through lack of being kept in proper repair, are substantial and well-built, and capable of adequate modification to fit them for use as a modern hospital. It would be greatly to the advantage of the citizens of Brooklyn to have such a hospital within their limits, and this institution should be planned to meet the needs of the growing population of this section by becoming a reception centre where patients could be received for temporary care, the acutely insane given curative treatment, and cases that would benefit by being near their friends kept where they can be readily visited. If a dispensary and out-patient department could be established at this hospital, it might become an important element in the treatment of incipient cases and in the prevention of insanity in the district which it serves.

To connect with the Long Island State Hospital a farm colony for the more able-bodied and quiet class of patients would be an advantageous and economical arrangement. The Kings Park and Central Islip State Hospitals both began as colonies of the Long Island and Manhattan State Hospitals, and until they grew to a sufficient size to justify their separate existence, were successfully maintained on the colony plan. This plan saves the salary of a superintendent and other expenses of administration, and is widely approved by those familiar with the organization of such institutions. Chapter 77 of the Laws of 1909 authorizes the sale or exchange of the property belonging to the State at Creedmoor for lands to be used as a site for the Long Island State Hospital. While this law authorizes the removal of the present institution to the lands so acquired, it could readily be changed to authorize the retention of the existing hospital on its present site and the development of the new lands as a colony. Though the efforts as yet made to secure a suitable site have been unsuccessful, comparatively few sites have been considered, and another attempt

should be made to secure for the benefit of the people of this section the proceeds of the available property of the State at Creedmoor. The establishment of such a colony is probably the only way which is both wise and economical of providing for the annual increase of the insane for another year or two. With the increases of the fiscal years 1910 and 1911 accommodated at Mohansic, the increase of the year 1912 and perhaps of the year 1913 also might be accommodated in this way on Long Island. Even this provision, however, will not do away with the necessity of considering within a year or two the building of still another new hospital, unless the undesirable policy is pursued of increasing the Mohansic and Long Island State Hospitals to the already unwieldy size of the Manhattan, Kings Park and Central Islip State Hospitals.

REPORTS OF VISITORS TO STATE HOSPITALS

MIDDLETOWN STATE HOMEOPATHIC HOSPITAL

A meeting of the Visiting Committee of the State Charities Aid Association was held at the Middletown State Homeopathic Hospital at Middletown, on Saturday, November 26, 1910. There were present Messrs. McMonagle and Wilcox of Middletown and Mr. and Mrs. Paul Tuckerman of Tuxedo. In the temporary absence of Dr. Ashley, Dr. Woodman accompanied the Committee.

The census was 1,991. The new building for acute cases, known as Ashley Hall, was first visited. It has been finished this year, with a capacity of 100, and the number of patients was already near that limit. The exterior is good and the interior light and cheerful, although a little more space in some ways would have been desirable. The dining rooms, for instance, are too small to accommodate all the patients, many of whom, though up and dressed, have to eat from trays. Furthermore these trays have to be carried through the dining rooms before the patients are seated at table. It would have saved labor and given better service if the architect had allowed a little more space. In other respects the building is very satisfactory. In each of the male wards of Ashley Hall a female nurse is employed in addition to the regular men nurses.

In the main building dinner was being served in several wards and seemed to be of a satisfactory character. The amount of milk allowed each patient, however, might well be increased, and we think it desirable

to heat the plates and use every precaution to serve the food hot where the distance from the kitchen is so great.

The day rooms in Annex 1 and 2 are now in use and are an immense improvement, being light and airy. More covering might be allowed those patients in bed out of doors on the balconies during the day. A sheet, two thicknesses of blankets and a white spread, with a flannel head covering, seem a little scant during cold weather.

In the West Wing, where the chronic patients live, everything seems to be in good order. Although the majority of these patients are incapable of dressing themselves properly, their general appearance was neat, and an examination of the heads and hands of some indicated a careful attention to their physical needs. The walls were being painted three-quarters of the way to the ceiling, as the appropriation was not sufficient to permit of its being carried up to the ceiling.

A fair was held early in November for the sale of patients' work. About \$300 was realized, which is to be expended as an amusement fund for the patients. Some of the work was good, especially the hemstitching and knitting. The chrysanthemums shown at the fair were very fine and came from the new green-houses.

The new staff house, which is about five minutes' walk, was visited and seems very well suited for its purpose, being solidly built and well arranged inside, and it must be a relief to these doctors to get away from hospital surroundings. Dr. Woodman, the first Assistant Physician, is also in the new house provided for him.

The kitchen, bakery, butcher shop, refrigerators, etc., were all examined and found to be in excellent order.

Throughout the hospital, in fact, there was the usual indication of an institution well administered, in which the interests of the State were safeguarded and the welfare of the patients was sought and attained.

H. K. WILCOX,

D. C. McMONAGLE,

SUSAN TUCKERMAN,

PAUL TUCKERMAN.

BUFFALO STATE HOSPITAL

While the population of the Buffalo State Hospital is somewhat in excess of what is considered its proper capacity, the overcrowding is not so great as in some of the other institutions. The average population for the year amounts to 1,933. The record of recoveries, it is reported, are gratifying.

Only a few additions or changes have been made since the last report, but those few have been of value and importance. The opening of the pavilion for the reception of women patients suffering from tuberculosis marked a distinct step forward in the care of this class of patients. Sixteen women can be accommodated in this pavilion, which is very complete in its equipment. The results obtained show how valuable this acquisition has already become, and the committee trusts that provision will be made at once for the construction of a similar pavilion for the housing and care of the male patients suffering from tuberculosis.

An attractive brick building situated at the westerly end of the hospital grounds on Forest avenue has been completed, and is already occupied by the steward and his family. New baths of different kinds have been placed in the Elmwood buildings, which make it possible to carry out the latest modern ideas of treatment.

The splendid results obtained from the renting of the farms at Wilson are most encouraging, both in the physical and mental improvement observed in the patients, and also in the returns to the hospital of the farm and garden products, which amounted to the value of \$733.95. The purchase of this farm of thirty-three acres for the sum of \$6,500 to be used as an annex to the State Hospital seems very advisable. The committee cannot but feel that the benefits derived by the patients will far exceed the money value of the purchase. The special requests for the year, aside from those already mentioned, are mainly for necessary plumbing, new verandas for both the men and women's wards to permit of more out-of-door life, the refrigerating plant which has been included in the budget for a number of years and which is most important, and a proper building for the care of contagious cases. These represent the largest items of expense. The request list is not a long or extravagant one, and the committee earnestly hope that the legislature may grant an appropriation sufficient for these expenditures.

Dr. Henry P. Frost, first assistant physician, resigned after many years of faithful, conscientious executive service to accept the position of superintendent of the Boston Hospital. There can be no question as to Dr. Frost's fitness for this important position, and the committee wishes Dr. Frost every success in his new undertaking. His successor has not yet been appointed, the position at present being subject to a civil service examination which takes place some time in November. Inspection of the many departments of the hospital at different times, only confirms

the belief, that there is little to criticize and much to commend. The diet and clothing of the patients seem uniformly good and satisfactory. It has been a pleasure to notice from time to time the kindness and consideration shown to the patients by some of the attendants. The committee feels confident that the administration of the Buffalo State Hospital is honest, economical and humane.

FANNY H. BARTOW,
 GEORGE A. LEWIS,
 CHARLES SUMNER JONES,
 ESTHER K. MCWILLIAMS,
 ADA M. KENYON.

BINGHAMTON STATE HOSPITAL

October 18th was the day set by your appointees for a visit to the Binghamton State Hospital, its colonies and camp.

The weather was perfect. The visit began in the early morning and was not ended until dark. Our idea was that, for one day at least we represented the hundreds of citizens of this State who want to know and who have a right to know that their relatives and friends whose home is "On the Hill" are cared for as they would wish to have them cared for. Our visit would be a farce if we did not sharpen our senses to note any failure of act or intent on the part of the management to do its whole duty by the patients. We came away more than ever convinced that those who have loved ones living as patients at the Binghamton State Hospital may rest perfectly content that those dear to them have the best possible care and treatment. Had we seen any abuses or neglect we would count it our plain duty to set it plainly forth in our report.

On this visit we even went so far (as we never have done before) as to select quiet and intelligent patients, of both sexes, to ask of them in private and under pledges of confidence and secrecy if they had any complaints or suggestions to make. All expressed themselves entirely satisfied with the treatment and care they received. We spent the forenoon in visiting each ward in the Main Building and the additions thereto, the North Building, Edgewood (the building for tuberculosis patients), Plymouth Rock Colony and Pine Camp. The last was perhaps the most interesting feature of our visit. We were impressed by the studious care not only for the comfort of patients at this outlying summer colony, but

also for their pleasure. Hundreds of women patients have received marked benefit at the camp this season, above what they would have received in the wards; and since Sept. 1st about 150 men have had like privileges. The camp has proven itself a necessary adjunct to the hospital and has repaid many fold all it has cost in expense and added labor.

We lunched at the camp and enjoyed it immensely. The diet is more varied there than in the wards, and this feature, with the beautiful setting of lawn, trees and river-view; the boating, fishing, bathing, and nightly camp-fire, all combine to make a vacation at Pine Camp an incentive to patients.

After luncheon we went to Parkhurst and inspected the model stables and dairy. Pure milk in generous quantity is such an important feature in caring for patients that we feel sure all care and expense put upon the dairy is fully warranted. Next we visited Morning Side and found it as always a comfortable home for women patients. Orchard House came next and we found nothing to criticize.

We then returned to the Main Office and were accompanied by the Superintendent in a round of visits to Fairmont (the building for acute patients), the South Building, and the East Building. In all these we found the routine work proceeding smoothly and every nook and corner neat and orderly.

We visited all departments of Ferris Hall, the home for nurses and attendants, and were much impressed by the care and foresight shown to make the inmates comfortable and happy when off duty.

At the Green Houses we were impressed by excellent work done in a department that makes it possible to furnish all parts of the institution with vegetables and plants and flowers, and all at very little expense. The effect of cut flowers and potted plants in all the wards has a marked beneficial effect upon the patients, by giving a cheerful, homelike atmosphere instead of a bare, institutional look.

We were pleased to find that precautions against fires had been undertaken with a new zeal, by a re-organization of the already very efficient Fire Department and by regular fire drills. That this important matter has not been neglected in the past is proven by the fact that patients' lives have never been in danger by any serious fire since the first days of this hospital.

The thorough work in the Pathological Department impressed us very

much, and we are sure that a generous appropriation to facilitate this work is fully warranted.

The census shows what a large institution the Binghamton Hospital has grown to be, 2,363 patients, with attendants and employees of all classes, makes a community of nearly 3,000 souls. Such a large group of people with all the complex problems that arise because of its peculiar nature, calls for the best thought and care that can be given by those in charge. We are sure that if the management is enabled, by liberal appropriations, to carry out its plans, the hospital will go on to even greater efficiency than it shows to-day.

CLARA A. HOLMES,
F. H. HASKINS,
CHARLES E. LEE.

ST. LAWRENCE STATE HOSPITAL

Owing to the illness of Mr. Knowlton, the Board of Visitors of the St. Lawrence State Hospital was deprived of the valuable aid of Mr. and Mrs. Knowlton, when the annual visitation was made this year. Mrs. Knowlton's kindly interest in the female patients has been a great assistance and was particularly missed.

During the year, Mr. Irving has made several visits to the hospital, and a very agreeable one was the occasion of the graduating exercises of the class of nurses from the training school for this year. At Dr. Hutchings' request, he delivered the address to the class of seven graduating nurses, and was much impressed by the thoroughness with which the work of fitting young women for the work of nursing is being done by the school. While the graduates are fitted for the general work of nursing, special experience naturally comes to them in the care of those afflicted with mental and nervous disorders, and they are, consequently, better equipped for work of that nature than those who graduate from schools connected with general hospitals. Dr. Hutchings informed us that an examination, conducted by a committee composed of medical men not connected with the hospital, showed a standard of proficiency of almost 100% in the two highest classes, a fact that speaks well for the intelligence of the young women and also for the efficiency of their teachers.

We found the usual satisfactory conditions prevailing in the management of the hospital, in regard to both the medical care of the patients and their personal comfort. The business affairs seemed in an equally

satisfactory condition, and there was apparent a spirit of concord and loyalty in all the departments, without which an institution of this nature could not be successfully carried on. The new steward, Mr. Webb, appointed since our last report, has assumed his duties, and is carrying out with vigor and intelligence, the work of his predecessor, Mr. Hall, who for so long a period was in charge of this department.

The appropriations asked for this year include several of particular merit. The new building asked for to house the carpenter and the blacksmith is badly needed, and there should be no delay in erecting it. These two men are very important employees and are working under a great disadvantage at present. The carpenter is located over the dynamo room at the power and lighting plant, where the room is needed for the proper working of the electric machinery, and the blacksmith has to perform his duties largely in the open air. We venture to hope that any new buildings erected in the future, will be of fireproof material, and as the State owns a good stone quarry, a suitable stone pit and a stone crusher, and can moreover furnish all of the unskilled labor without cost, concrete buildings can be built at a minimum cost. Wooden buildings, aside from the danger of fire, look out of place, and are not in harmony with the original plans adopted when the hospital was built.

Another request which seems reasonable is that of \$2,400 for the purchase of machinery to handle the coal for the heating, lighting and power plant. At present all the coal used must be wheeled from the coal pile by hand barrow, and it is proposed to install an outfit by which the most laborious part of this work can be done by machinery. In the coldest weather the consumption of coal runs as high as 60 tons a day, and it has always been difficult to induce the patients to do this work.

We repeat our opinion, expressed in our reports for the last three years, that the State should own the 206 acres of land adjoining the farm, and which is now being rented. The State holds an option for the purchase of this land at a fair price, and we think it good business policy to secure the land before the expiration of the option. The last legislature appropriated a sum for the purpose, but the item was vetoed by Governor Hughes without giving any reason for his action.

Congestion still continues in the sleeping quarters of the employees and it is very properly asked that one of the two wings provided in the plans of the recently erected building, "Eastwood" be completed this coming

summer. Rooms badly needed by the patients are at present being used by employees.

The census of the hospital shows an increase of nearly 100, a condition to be deplored, considering that, while the capacity of the hospital is 1,805, the number of patients on the 30th September was nearly 2,000.

Dr. Hutchings has asked the health officers for the hospital district to meet him in conference, for the purpose of considering the recent amendments to the law covering the care of the insane previous to their admission to the hospitals. It is expected that much good will result from this meeting, and that this very much needed change in the law may result in a more humane and intelligent treatment of those afflicted with mental troubles, prior to their being admitted to the State Hospitals. These reforms come slowly and there is still much room for improvement, especially in providing suitable places where these unfortunates can be detained while the necessary legal steps are being taken for their commitment.

We acknowledge with much appreciation, the courtesy of the officials connected with the hospital while we were making our examination, and we are glad to be able to commend their zeal and devotion to duty.

FRANK CHAPMAN,
ANDREW IRVING.

GOWANDA STATE HOMEOPATHIC HOSPITAL.

Within a year the new tuberculosis hospital has been built, and fifty patients have been taken there, apparently as many as the building will accommodate. Here the patients were mostly sitting out upon the veranda, only a few occupying the beds. Twenty-four of these patients were able to go into the bright, cheery, sunny dining-room for their meals while the rest used trays. A bookcase of books supplies these patients with books which are not used elsewhere. All clothing is disinfected before going to the general laundry.

All verandas on both buildings are to be enclosed in glass when the weather becomes too cool for those sitting or sleeping outside.

In a beautiful grove near the hospital where patients have sat this summer, a new pavilion is being built, 90 ft. long and 30 ft. wide. This building in the woods is for the use of patients who need exercise in the winter time. While it will not be warm, large fireplaces at either end will remove the chill and make it sufficiently warm with wraps.

Amusements are given the patients twice weekly—every Monday evening either dancing or a concert and on Friday evening moving pictures—the hospital owning the machine.

The kitchen at Gowanda, while sufficiently large for 350 patients, is found to be somewhat small for 1,080 patients, the present number. A new store room built the past year is commodious and adds greatly to the comfort of the place, as well as the fine cold storage or refrigerator plant which has recently been added, and contains a storage room for eggs, another for beef, etc., all at a proper temperature. A work building has also been completed, which was much needed. The first floor is used as carpenter shop and general repair rooms and on the second floor work of all kinds is carried on most successfully. A competent headman superintends the 18 or 20 workmen who are patients; men are employed picking over and cleansing hair; others are busy tying the fine looking mattresses, for hair mattresses are the only ones used for the 1,080 patients, and these require frequent recovering; pillows, awnings, shoes, baskets, hampers, whisk brooms, brushes, chair seating, and many other things are made in this big workshop.

Large flower beds and gardens have been made which supply the rooms and wards with flowers. The pansies were so plentiful in the great beds that the patients were allowed to go out and help themselves.

The State has rented 150 acres of land this year, of which half was pasture land, and on the other half potatoes, peas, oats, and sweet corn were planted. The hay that was cut from the pasture half very nearly paid for the rental of the whole, so that what was raised was nearly all profit. All vegetables used for the hospital are raised there, and tomatoes used in the winter are canned in the house. This year an arrangement has been made with a canning factory to put up corn on shares, the hospital furnishing the corn.

Owing to the high prices prevailing, the expenses per capita have been a trifle higher this year than usual.

In the spring, in March, April, and May, there was an epidemic of scarlet fever—there being 70 cases.

A superintendent of nurses has been engaged who will devote her entire time to the training of nurses. These nurses will be sent during their course of training either to the Buffalo General Hospital, or to Rochester, for special courses. Then the Gowanda school will become a *registered* training school of which there are but few in the State.

MARY A. L. BOOKSTAVEN.

CENTRAL ISLIP STATE HOSPITAL.

On October 1st, 1910, this hospital was caring for 4,238 patients, of whom 2,583 were men and 1,655 were women. The hospital is greatly overcrowded but this condition will be greatly relieved when the new buildings now in process of construction are completed. It is expected that the group of six buildings with six separate dining rooms to facilitate classification will be ready for occupancy in the spring of 1911. This group was commenced in February, 1910, and when completed will have a capacity for 600 patients. The great necessity for a new building for acute and curable cases is more urgent than ever. The State Commission in Lunacy and the Board of Managers have approved of this, but the Legislature has failed to make an appropriation for the purpose. During the past year, there were over 1,600 acute cases admitted to the hospital.

The new nurses' home, with accommodations for 216 nurses and attendants, is the most important addition of the year. The central portion of the first floor is arranged for club purposes. The new staff house contains accommodations for twelve physicians, allowing each a study and a bedroom. Other improvements are the installation of a new electric current generator at the North Colony to increase the electric light power in this division; the laying of new tile floors in some of the corridors in group one of the South Colony and three of the cottages at the North Colony; the extension of cement walks around the hospital; the installation of electric dietary kitchens in connection with several of the wards, especially the infirmary wards where patients can receive special diet prepared on the spot. The condition of the sewage disposal of this hospital, which was gone into very thoroughly by Mr. Vail, one of the visitors of this Association, was considered by the Health Commissioner at Albany, and changes suggested for improvement have been made so that there is no danger from the present system.

The hospital is arranging for the purchase of a car from the Long Island Railroad, to be arranged and equipped as a hospital car to transport acute patients from Long Island City to the Central Islip Hospital. The car will be equipped with a dietary kitchen and a drug store, etc., and can care for bed cases requiring immediate treatment.

The newly constructed pavilion for cases of tuberculosis houses 100 active cases, 50 men and 50 women.

About 300 of the 1,000 acres of ground are under cultivation and about 70% of the patients are employed either on the farm and grounds or in

the various shops and indoor industries. The crops raised during the past year were valued at \$15,667.13, including all farm products, such as vegetables, fruits, dairy products, meats, etc. Between three and four hundred patients enjoyed the freedom of the entire premises, going about the grounds at will and to and from their different occupations unattended, many acting as drivers, messengers, etc. During the past year a larger number than usual have been allowed to go home on parole with their relatives or friends.

The matter of the low wages paid to nurses and attendants and other employees of the hospitals will be brought up again for consideration by the Legislature during the coming session. It is almost impossible to get desirable and permanent help for the present rate of wages, and vacancies are continually occurring. The hospital has been visited frequently by the Association's visitors and the general condition of the Institution has been found to be most satisfactory.

WILLIAM H. GARTH.

REPORT OF SPECIAL COMMITTEE ON MENTAL HYGIENE

NOVEMBER 1, 1910

The new line of work for the recovered insane and the prevention of insanity entered upon by the State Charities Aid Association early in 1906 has been rapidly modified and extended. Beginning as an effort to assist needy persons discharged recovered from State hospitals for the insane, it soon added the endeavor to prevent insanity in certain individual cases where mental breakdown seemed to be threatened. The Committee having the work in charge became increasingly convinced of the desirability of a general educational movement looking towards the prevention of insanity, through the enlightenment of the public regarding its causes and the measures that should be followed in combating it.

The Committee was formerly a sub-committee of the Association's Standing Committee on the Insane, first a sub-committee on the after-care of the insane, later on prevention and after-care. With a view to undertaking a larger work, the Committee was reorganized as a special committee of the Association and its name was changed to "Special Committee on Mental Hygiene," this term having come into somewhat general use to

cover the newer forms of work which are being undertaken in various localities for the better care and treatment of mental disease and the prevention of insanity.

During the past year the importance of undertaking active educational work, looking towards the prevention of insanity, was brought to the attention of a number of public spirited men and women, and a sufficient fund was secured to finance experimental work along this line.

An Assistant Secretary was secured who entered the office September 1, 1910, and is giving his entire time to the work.

The suggestions given in the Fourth Annual Report as to ways and means for bringing the State Hospitals into closer relations with their respective districts have been carefully considered. The principal parts of these suggestions have been incorporated into the Committee's working program for the coming year.

A summary of the working plans adopted at the meeting of the Committee on Mental Hygiene in October, 1910, is as follows:

I. Field Workers and Educational Work of Commission in Lunacy:

1. At the suggestion of the President of the State Commission in Lunacy, it was proposed to assign a physician and a social worker attached to the staffs of the State Hospitals to visit and study the localities especially productive of insanity, with a view to ascertaining from the histories of the patients and from a knowledge of their home conditions the precipitating factors in the production of mental trouble. They would also make practical suggestions in individual cases and would point out general adverse conditions in the communities studied. To provide for the expense of these field workers, the Committee passed a resolution urging the State Commission in Lunacy to include in its estimate of expenses for the ensuing year a request for a sum sufficient to enable it to appoint at least one field physician and one social worker for each State Hospital.

2. The Committee recommended that the State Commission in Lunacy include in its statement of appropriations desired for the ensuing year a request for an appropriation of \$10,000 or more to be expended by the Commission in educational work for the prevention of insanity. This would follow the precedent established in connection with the State Board of Health which has been granted similar appropriations for educational work for the prevention of tuberculosis and the prevention of blindness.

II. General Education of the Public as to the Causes and Prevention of Insanity:

1. A plan was approved calling for the issuing of a circular letter to professional men in general and heads of various organizations asking their co-operation in the distribution of popular literature upon the subject of the prevention of insanity.

2. One or more pamphlets are to be prepared stating in popular form what is known in regard to the causes of certain forms of insanity, particularly paresis and the alcoholic insanities. The facts embodied in these pamphlets will be approved by scientific authorities. Such pamphlets will be printed in large numbers and widely distributed.

3. Public lectures in the larger cities of the State may be arranged for. It has been suggested that such lectures might be given by the superintendents and assistant physicians of the State Hospitals, and might be illustrated by the use of a stereopticon.

4. Further education of the public was determined upon whenever feasible opportunities presented themselves. Exhibits showing the increase in insanity and the improvements in the methods of treating insanity might be displayed at large gatherings of organizations interested in social and charitable work. It was further decided to use the press, and, whenever practicable, to secure magazine articles.

III. Promotion and Establishment of Clinics for Nervous and Mental Diseases:

1. The present existing clinics could undoubtedly treat a larger number of patients were they better known and were they held at hours more convenient for the working people.

2. The present clinics would be more efficient if they were distributed more extensively throughout the city. Such clinics should also be held in other large cities of the State. The State Hospitals might be encouraged to follow the example of the St. Lawrence State Hospital at Ogdensburg and establish clinics either in their present buildings or in a convenient location in a neighboring city.

3. Mental hygiene might be furthered by social service in connection with the clinics for mental diseases. The experience of the Committee shows that preventive work must be largely of a social nature.

MANHATTAN AND CENTRAL ISLIP COMMITTEE

The Committee has held monthly meetings during the winter months and has been able to help many patients discharged recovered from the hospitals which it serves and to assist a few preventive cases. The Committee on Mental Hygiene co-operates with this Committee by allowing its agent to devote most of her time to working for cases from the Manhattan and Central Islip State Hospitals.

The following account of a few typical cases gives an idea of the character of the work:

After-Care Cases

A. B. A young girl who, in addition to her insanity, was suffering from tuberculosis. On her discharge from the hospital, she was first sent to a tuberculosis day camp and later transferred to a sanitarium where she has been for several months. She is gaining in weight, is very happy, and will probably make a complete recovery.

C. D. A young woman who became ill through privation and worry. She has been under constant supervision for a year and has been kept well and fairly happy. Through the co-operation of another society, she was sent to the country with her baby, and has been aided in various other ways. Her husband is a good workman but is intemperate, and the family income is uncertain.

E. F. A young girl without family or friends who had been brought up in institutions and had a hard and unhappy life. After her discharge from the hospital, a situation was found for her in the country for the summer, and more recently she has been placed in a family in the city where she is very much liked and very happy. She wishes her mistress to train her to be "a perfect housekeeper." The children of the family are very much attached to her and she is happier than she has ever been in her life.

G. H. A young woman who had been in the hospital for about a year and a half and was a very quiet industrious patient. After her discharge a situation was found for her as a working housekeeper in a neighboring State. Here she is very happy and is giving entire satisfaction.

I. J. A middle-aged woman of a very superior type, who had been in the hospital for six years, and after her recovery was most anxious to make a home for herself and her children. A situation was found for her son before she left the hospital and when she was paroled, she went to work in a doctor's family where she gave entire satisfaction. She has now decided to work at home, so that she may keep house for her son and a daughter who is to return from a convent where she was sent to school when the mother was taken ill. The Committee is keeping in touch with the family and expects to find a position for the daughter.

K. L. A young woman who had come from the far West and had become insane as a result of family troubles. After her recovery she was paroled to the Committee and a very good situation was found for her. Her mistress writes "she is so nearly perfect we fear she may fly away."

M. N. A man with an alcoholic psychosis, who was discharged on his recovery to the care of his wife. The Committee was asked to keep in touch with the family and a number of visits have been made to them. The man has had work and is temperate and everything is going well.

Preventive Cases

R. S. A young woman who had completely broken down from overwork. She was brought to the notice of the Committee as a case needing immediate attention if a mental collapse was to be averted. She was sent to the country to board and later to several convalescent homes and in addition was given treatment by a specialist in nervous diseases. At the end of seven months she had completely recovered and secured an excellent position where she is giving entire satisfaction.

T. V. A young girl who came to the attention of the Committee through her sister, who had been a State Hospital patient. She was kept at a trade school all winter, and in the early spring as she seemed to show signs of breaking down, she was sent to the country for five weeks. When she returned to the school she showed great improvement and was graduated in the autumn and subsequently placed with a good firm where there is opportunity for advancement. Her tendency to hysteria seems to have been overcome by judicious treatment.

WILLARD COMMITTEE

The Committee has held two regular meetings at the hospital during the year, in May and October. At the May meeting, 9 members were present and 11 visitors, including the President of the Board of Managers, 9 members of the hospital staff, and the Assistant Secretary of the Association's Committee on Mental Hygiene. At the October meeting, 7 members were present and 7 visitors, including the President of the Board of Managers, and 6 members of the hospital staff. Several members have been added to the Committee during the year.

Fifteen cases have been referred to the Committee during the year, making a total of 94 cases since its organization in May, 1906. Reports were given at the meetings on these cases and also on a number of the cases previously under supervision, most of whom were said to be doing well, living quietly with relatives or friends, working industriously and receiving adequate aid in cases of need. The following are a few typical cases referred to the Committee during the year:

1. A woman who had been deserted by her husband and left to care for three small children. In her effort to support and educate these children, she had broken down. After a short period of treatment she regained her normal mental state and was greatly improved physically. After her return to her home she was given assistance by the Overseer of the Poor during the winter and has been able to keep her children together and has kept well both physically and mentally. She appreciates the interest of the member of the Committee to whom her case was referred.

2. A man who had succumbed to alcoholic insanity. After his recovery, a position in a large manufacturing firm was secured for him by a member of the Committee, and he has been steadily at work in this firm since the date of his discharge. He still remains under the supervision of the member of the Committee to whom his case was referred, and this gentleman keeps in touch with him and reports that he has taken no liquor of any kind since his discharge.

3. A woman who had a marked hereditary tendency to insanity and had been subject to slight attacks of depression at periods of special stress. She was admitted to the hospital shortly before the birth of her ninth child, and after a few months of mild depression she regained her normal mental condition. Since her return to her home, which is a comfortable one, she has been visited by the member of the Committee to whom the case was referred, and has appreciated the interest taken in her welfare.

4. A woman who has been somewhat unbalanced for the past ten years and on becoming excited and troublesome, was finally admitted to the hospital, where a few months of treatment greatly benefited her. Since her discharge she has been visited by the member of the Committee in her locality and found to be doing well. She seems to need advice and help in adjusting herself to the conditions of her life, and the interest of the visitor seems to prove helpful.

HUDSON RIVER COMMITTEE

The Committee has held one meeting during the year. Its members have communicated informally with each other when any question has arisen which has required the judgment of more than the person looking after a particular case. The Committee has done what it could for those reported to it during the year, and has kept track where possible of its old charges. In many cases the after-care of a patient merges into preventive work to prevent a relapse. There has been one case of preventive work for a person who has never been insane.

Seven cases have been referred to the Committee since November, 1909—one diagnosed as paranoiac condition, one hysterical psychosis, five alcoholic. One broke parole and disappeared. Two, who were reported as doubtful

cases, the Committee made no attempt to place, and they have since been pronounced unfit to leave the hospital. One supported herself for over one month and one for over two months. They returned to the hospital voluntarily and have since grown worse. Work was found for one, unable to support herself entirely, and arrangements made for a relative to contribute to her maintenance. One, after a long struggle, both the Committee and the Agent failed to place on account of her bad record, and she is again unfit to leave the hospital.

It has been a discouraging year in some ways, but apparently fruitless work has at least led to some knowledge not only as to the difficulties but as to the possibilities of finding places for those with other drawbacks besides that of having been insane.

Below follows detailed report of cases:

1. A woman of over 70, diagnosis paranoiac condition, who had been in the hospital for several years, implored to be allowed to go out. It was feared that she could not possibly take care of herself, but some work was found for her, and communication was established with a cousin, who now contributes regularly to her support. In spite of age, poverty and an incurable and painful disease, she never ceases to express delight in her freedom.

2. A woman of thirty, alcoholic, placed to do general housework with an extraordinarily kind and interested mistress. She was happy and gave satisfaction. She appeared perfectly sane and was discharged after 30 days' parole. The following week she grew nervous and frightened. She was with difficulty persuaded to return to the hospital as a voluntary patient. She grew worse and has since been committed. Her mistress said, "I do not regret the trouble. At least the girl had one happy month."

3. A young woman, hysterical psychosis, spent a month in the country and was beginning to establish herself as a dressmaker when she became upset and asked for permission to return to the hospital. She grew worse mentally and is in a very serious condition physically.

4. A woman, alcoholic, with a drug habit, was placed in Brooklyn by a prison missionary who had known her before she was committed. She was referred to the Agent who approved the place and took a good deal of pains to keep track of her. She left her place and presently disappeared.

MIDDLETOWN COMMITTEE

A committee for the Middletown State Homeopathic Hospital was organized at a meeting held at the Hospital on June 10th. Six members attended including the Superintendent of the Hospital. The Secretary of the cen-

tral committee was also present. As yet but one case has been referred to the committee, that of a woman transferred from the Manhattan State Hospital. After her recovery a situation was found for her in a farmer's family in the vicinity.

REPORT OF AGENT.

During the past year the Agent has devoted most of her time as in former years to assisting persons discharged from the Manhattan and Central Islip State Hospitals. These two hospitals furnish more than one-third of the total number of patients discharged recovered from all the State Hospitals in a single year. Many more patients from Central Islip have been assisted this year than in any previous year. There have also been a number of cases referred to the Agent from other hospitals. The total number of patients referred to the Committee during the past year was 96 as compared with 56 for the preceding year. This indicates the increasing reliance that the State Hospital physicians place on the assistance of the Committee in handling their patients. The number of visits made in behalf of patients is 647, being 57 more than the previous year. The number of visitors to the office has more than doubled during the past year, being 307 as compared with 141 the previous year. The total number of cases under supervision has been 148. The patients under the supervision of the Agent have been encouraged to call frequently, for while their calls consume much time, it is considered very important that they should feel free to seek the counsel of the Agent whenever they have important decisions to make or cause for anxiety in connection with their own affairs or those of their families.

The Agent has made an effort to become acquainted with a larger number of patients before they leave the hospitals. This is the best time to establish friendly relations. By visiting the homes to which patients are to be returned, the Agent seeks to assist the hospital in deciding when it is best to discharge the patient, and to prepare the way for the return to home life.

Fifty-four visits have been made to hospitals during the past year as compared with 38 during the preceding year.

The Agent endeavors to co-operate so far as possible with the various existing agencies for relieving distress, securing employment, providing vacations, etc., and has been greatly assisted by the willingness of such agencies to help the patients under the supervision of the Committee. This co-operation avoids unnecessary and undesirable duplication of effort and

familiarizes other social workers with the needs of this class of needy persons. The following societies, hospitals and homes have co-operated with the Committee during the past year:

Alliance Employment Bureau.
 Bellevue Hospital.
 Catholic Home Bureau.
 Charity Organization Society.
 Convalescent Home, South Lee, Mass.
 Henry Street Settlement.
 Hungarian Immigrants' Home.
 Joint Application Bureau.
 Manhattan Trade School for Girls.
 New York Association for Improving the Condition of the Poor.
 New York Infirmary.
 St. Andrew's Convalescent Home.
 St. Eleanor's Home, Tuckahoe.
 Students' Aid.
 Special Employment Bureau for the Handicapped.
 Young Women's Christian Association.

The chief form of assistance continues to be the finding of suitable employment for those who are able to return to work. Last year 35 situations were secured. These are generally situations at domestic service for women patients, as it is considered that the protection and comfort of home life are better for such women than conditions to be found elsewhere. It is possible to find employers who will take these former patients, knowing of their breakdown, and will co-operate with the Committee in giving them a new start in life under safe and wholesome conditions. For those who are unwilling to take situations at domestic service places can be secured through reliable employment agencies in mercantile establishments or the better class of factory. The working conditions are carefully inquired into by the Agent before patients are encouraged to take such positions. Certain patients, who while able to leave the hospital need a greater amount of supervision than they could receive in a private family, are placed in hospitals or other institutions where the regular routine and the strict rules seem to fit their individual needs.

It is frequently found that persons under the supervision of the Committee need rest or care in convalescent homes. During the past year eight patients were sent to the country. In a number of cases outings were secured for relatives also, and the total number of country outings provided was 16. These were given to the patients and their relatives

through the generosity of several ladies and through the following associations: Henry Street Settlement, St. Andrew's Convalescent Home, New York Association for Improving the Condition of the Poor, Charity Organization Society, and St. Eleanora's Home at Tuckahoe.

At Christmas time 37 patients and children of patients were given Christmas presents through special subscriptions secured for this purpose. This interest in the patients and their families strengthens the friendly relations with the Agent.

To give adequate assistance to patients and to secure their re-establishment in home life, and to maintain their mental health and prevent a recurrence of their mental or nervous disease, frequently necessitates a reorganization of the whole family life. The health and happiness of one member of a family is so closely related to that of the others that we must do what seems to be needed for all. In several instances vacations have been given to relatives of patients, suitable employment secured for them, special treatment provided, and other forms of assistance given. Sometimes members of the families of patients seem to be threatened with a nervous or mental breakdown which can be prevented by giving them timely aid. They are frequently working under the same conditions of stress and strain that brought about the breakdown of the member of the family who went to a hospital, and are likely to have the same experience unless something is done for them.

The number of preventive cases has increased from year to year, although as yet comparatively few such cases are handled by the Agent. Last year there were five new cases as compared with three for the previous year. These cases generally take a very considerable amount of time and require careful supervision, in some instances for many months or even years, for their tendencies to succumb to nervous or mental diseases are likely to show themselves at any period of special strain.

STATISTICAL REPORT FOR THE YEAR ENDING SEPTEMBER 30, 1910.

Number of patients under supervision October 1, 1909.....	52
Number of patients referred to Committee:	
a. Discharged from hospitals during current year.....	72
b. Remaining in hospital.....	19
c. Preventive cases	5
	<hr/> 96
Total cases under supervision during year.....	<hr/> 148 <hr/>

Patients discharged from supervision for the following causes:

Doing well in their own homes.....	32	
Doing well in situations.....	13	
Removed from city.....	9	
Moved and not traceable.....	20	
		<hr/> 74

Patients remaining under supervision, September 30, 1910:

In situations.	18	
In hospitals.	25	
In their own homes.....	16	
In other institutions	2	
Relapsed and returned to hospitals.....	13	
		<hr/> 74

Total.	148	
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Number of visits made in behalf of patients.....	674	
“ “ visits to State Hospitals.....	54	
“ “ visitors to office.....	307	
“ “ visits to office.....	406	
“ “ situations obtained for patients.....	35	
“ “ individual patients placed.....	30	
“ “ patients sent to the country.....	8	
“ “ country outings including relatives of patients.....	16	
Visits to Farm Colony	2	
“ “ Vanderbilt Clinic	3	
“ “ Blackwells Island	1	

COST OF THE WORK.

The work of the Committee is met by two separate funds; one for the assistance of individual patients under the supervision of the Agent, and the other for the general educational work more recently undertaken. For the campaign for the prevention of insanity it is aimed to secure contributions amounting to \$10,000 a year. The assistance of individual patients discharged recovered from State Hospitals and for the prevention of insanity in individual cases, costs about \$2,000 a year, this amount covering salaries, traveling and office expenses and providing relief for those who are assisted. Both branches of the work are supported entirely by voluntary contributions, and the Committee appeals to all who are interested for donations or subscriptions. Checks should be drawn to the order of the Treasurer, Edward W. Sheldon, and sent to the office of the Association, 105 East 22nd Street, New York City.

In conclusion, the Board of Managers in behalf of the State Charities Aid Association, desires to express to your Honorable Commission, and to the Managers and Medical Superintendents of the State Hospitals, its sincere thanks for the kind response to requests for information, for the courtesy with which all suggestions have been considered, and for the readiness with which the co-operation of the Association has been welcomed in its endeavor to promote the welfare of the dependent insane of the State.

For the Board of Managers.

HOMER FOLKS,

Secretary.

MARY VIDA CLARK,

Assistant Secretary.

REPORT OF THE TREASURER
FOR THE FISCAL YEAR ENDING SEPTEMBER 30, 1910.
STATEMENT OF GENERAL ENDOWMENT FUND
PRINCIPAL ACCOUNT

1909.			
Oct.	1	Cash balance on hand with United States Trust Company of New York	\$127 53
Oct.	1	Outstanding loan of permanent funds to current fund (no interest allowed)	1,788 31
Oct.	1	Outstanding demand 4% notes.....	3,500 00
1910.			
May	20	Received from the executors of the will of B. R. McAlpin, the legacy contained in his will, less discount, \$4,885.84, and Mr. George F. Canfield gave his personal check for \$114.16, the amount of the discount, that the full legacy of \$5,000 might appear	5,000 00
			<u>\$10,415 84</u>

1910.			
June	7	Remitted to Current Fund, pursuant to resolution of Managers, the legacy left by B. R. McAlpin.....	\$5,000 00
June	10	Demand 4% notes paid.....	3,500 00
June	10	Loan to current fund paid.....	1,788 31
Sept.	30	Cash balance on deposit with U. S. Trust Co. of N. Y.....	127 53
			<u>\$10,415 84</u>

INVESTMENTS AND CASH IN PRINCIPAL ACCOUNT ON HAND SEPT. 30, 1910.

	Par value.	Cost.
Erie Railroad Co., Penna. Collateral, 4% Bonds.....	\$3,750 00	\$3,487 50
Kansas City, Ft. Scott & Memphis Ry., 4% Bonds.....	5,000 00	4,496 20
Atlantic Coast Line R. R. Co., L. & N. Coll. 4%.....	5,568 15	4,904 93
5% Bond & Mtge. City Real Property Investing Co.....	38,000 00	38,000 00
Cash balance on deposit with U. S. Trust Co. of N. Y.....		1,915 84
		<u>\$52,803 57</u>

INCOME ACCOUNT.

1909.		
Oct. 1,	Balance with United States Trust Co. of N. Y.....	\$6 50
Interest,	Kan. City, Ft. Scott & Memphis 4s.....	200 00
Interest,	Atlantic Coast Line, L. & N. Coll. 4s.....	222 70
Interest,	Erie R. R., Penn. Coll. 4s.....	150 00
Interest,	City Real Property Inv. Co., Bond and Mortgage.....	1,900 00
Interest,	From Secretary to pay interest on Demand Notes.....	143 45
1910.	Interest accrued on uninvested principal and income to September 30,	33 70
		<u>\$2,656 35</u>

Transferred to general account during fiscal year ended September 30, 1910.	\$2,479 20
June 10 Paid accrued interest on demand 4% Notes.	143 45
Sept. 30 Balance on deposit with U. S. Trust Co. of N. Y.	33 70
	<u>\$2,656 35</u>

November 18, 1910.

EDWARD W. SHIELDON, *Treasurer*.

STATEMENT OF ROSALIE BUTLER FUND

PRINCIPAL ACCOUNT

1909.	
Oct. 1	Cash balance on deposit with United States Trust Company of New York
	<u>\$41 55</u>
1910.	
Sept. 30	Cash balance on deposit with United States Trust Company of New York
	<u>\$41 55</u>

INVESTMENTS AND CASH ON HAND SEPTEMBER 30, 1910.

	Par value.	Cost.
Erie R. R. Co., Penn. Collateral, 4% Bonds.	\$21,500 00	\$19,995 00
Kansas City, Ft. Scott & Memphis Ry. Co. 4%	14,000 00	11,550 00
Atlantic Coast Line R. R. Co., L. & N. Coll. 4%	5,204 55	4,584 75
Oregon Short Line R. R. Co., Refunding 4%	10,000 00	9,391 39
Southern Pacific R. R. Co., 4% Refunding.	10,000 00	9,425 00
Cash balance with United States Trust Co. of N. Y.		41 55
		<u>\$54,987 69</u>

INCOME ACCOUNT.

1909.	
Oct. 1,	Balance with United States Trust Co. of N. Y.
	\$3 30
Interest, Kansas City, Ft. Scott & Memphis, 4% Bonds.	560 00
Interest, Atlantic Coast Line, L. & N. Coll. 4% Bonds.	208 20
Interest, Oregon Short Line Refunding 4% Bonds.	400 00
Interest, Southern Pacific Refunding 4% Bonds.	400 00
Interest, Erie R. R., Penna. Coll. 4% Bonds.	860 00
Interest accrued on uninvested principal and on income.	1 26
	<u>\$2,432 76</u>
Transferred to general account during fiscal year ended September 30, 1910.	\$2,431 50
1910.	
Sept. 30	Balance on deposit with United States Trust Company of New York.
	1 26
	<u>\$2,432 76</u>

November 18, 1910.

EDWARD W. SHIELDON, *Treasurer*.

STATEMENT OF SPECIAL ENDOWMENT FUND

PRINCIPAL ACCOUNT

INVESTMENTS ON HAND SEPTEMBER 30, 1910.

	Par value.	Cost.
Erie R. R. Co., Penn. Coll. 4% Bonds.....	\$10,750 00	\$10,000 00
New York & Westchester Lighting Co., 4%.....	2,000 00	1,871 12
Oregon Short Line R. R. Co., 4% Bonds.....	3,000 00	2,928 75
Atlantic Coast Line R. R. Co., L. & N. Coll. 4%.....	227 30	200 13
Rhode Island Suburban Railway 1st Mtge. 4%.....	5,000 00	5,000 00
		<u>\$20,000 00</u>

INCOME ACCOUNT.

Interest, Atlantic Coast Line R. R., L. & N. Coll. 4%.....	\$9 10
Interest, Oregon Short Line 4%.....	120 00
Interest, New York & Westchester Lighting Co. 4%.....	80 00
Interest, Rhode Island Suburban Ry. Co. 4%.....	200 00
Interest, Erie R. R. Co., Penna. Coll. 4%.....	430 00
	<u>\$839 10</u>
Transferred to Treasurer New York City Visiting Committee, during fiscal year ended September 30th, 1910.....	<u>\$839 10</u>

November 18, 1910.

EDWARD W. SHELDON, *Treasurer.*

STATEMENT OF DELANO-HITCH-NEWBURGH AGENCY FUND

PRINCIPAL ACCOUNT

INVESTMENTS ON HAND SEPTEMBER 30, 1910.

Bond & Mortgage City Real Property Investing Co., 5%.....	<u>\$2,000 00</u>
-----------------------------------------------------------	-------------------

INCOME ACCOUNT.

Interest on Bond & Mortgage.....	<u>\$100 00</u>
Transferred to general account and forwarded to the Treasurer of the Newburgh Agency during the fiscal year ended September 30th, 1910..	<u>\$100 00</u>

November 18, 1910.

EDWARD W. SHELDON, *Treasurer.*

STATEMENT OF CURRENT FUND.

To balance, October 1, 1909:

In the hands of the Treasurer, Regular Funds	\$2,640 67	
In the hands of the Treasurer, "Sage Funds"	1,786 92	
In the hands of the Secretary	1,142 52	
		<u>\$5,570 11*</u>

To General Fund:

Subscriptions and Donations	\$12,921 40	
Income from Endowment Fund	2,479 20	
Income from Rosalie Butler Fund	2,431 50	
Legacy from estate of B. R. McAlpin	5,000 00	
		<u>\$22,832 10</u>

Placing-out Agency:

Subscriptions and Donations	\$11,022 07	
Special Board of Children	792 34	
Clothing.	32 00	
Board of children from local au- thorities.	19 50	
Transferred from a former account.	13 61	
		<u>11,879 52</u>

To New York City Visiting Committee:

Subscriptions and Donations	\$2,797 08	
Special Contribution	780 00	
Income from Endowment Fund	339 10	
Donations to Employment Agency	1,205 00	
Proceeds of Japanese Tea	1,664 38	
		<u>7,285 56</u>

* This balance should include:

General Fund	†\$2,136 62	
Special Work for Children	1,035 07	
N. Y. City Visiting Committee	††283 01	
Sub-Committee on Prevention and After-care	436 43	
Committee on the Prevention of Tuberculosis	722 63	
Ambulance and Hospital Investigation Fund	996 09	
Special Fund for Almshouse Chairs	67 85	

Agency for Employment of Infirm, deficit	\$5,677 70	
	†††107 59	
	<u>\$5,570 11</u>	

† Total amount of loans from Permanent Fund:

Year ending Sept. 30, 1908	\$1,953 00	
Year ending Sept. 30, 1909	3,000 00	
	<u>\$4,953 00</u>	
Balance on hand current fund Sept. 30, 1909	2,136 62	
	<u>\$2,816 38</u>	

†† Loan from S. C. A. A., year ending Sept. 30, 1908	\$335 31	
Balance on hand Sept. 30, 1909	283 01	

Deficit Sept. 30, 1909	<u>\$52 30</u>	
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††† Includes \$100.00 transferred to Almshouse.

To Special Committee on Mental Hygiene (after care):

Subscriptions and Donations	\$1,660 00	
Special cases	95 76	
		<u>\$1,755 76</u>

To Special Committee on Mental Hygiene (prevention of insanity):

Subscriptions and Donations	700 00	
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To Special Work for Children:

Russell Sage Foundation.....	\$7,500 00	
Refunds for traveling expenses, printing, stationery, etc.	188 05	
		<u>7,688 05</u>

To Committee on Prevention of Tuberculosis:

Contributions from Russell Sage Foundation....	\$30,250 00	
Toward expenses of local campaigns.....	503 41	
Contribution.	25 00	
Refunds for expressage, etc.....	47 14	
Advance expense money returned.....	125 00	
Sale of literature, lantern slides, etc.....	83 50	
		<u>31,034 05</u>

To Ambulance and Hospital Investigation Fund:

Contribution from Russell Sage Foundation.....	\$5,000 00	
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To Newburgh Agency Fund, interest to be forwarded.....	100 00	
		<u>88,275 04</u>
		<u>\$93,845 15</u>

EXPENDITURES.

By General Fund:

Rent.	\$1,890 50	
Salaries.	9,888 59	
Traveling account	263 01	
Office expenses	662 31	
Telephone service	826 36	
Office furniture	240 48	
Printing and stationery	1,260 15	
Service of Legislative Bureau.....	100 00	
Services of U. S. Trust Company.....	100 00	
Newspaper clippings	16 32	
Books.	29 00	
Exchange on out-of-town checks.....	5 35	
Contribution to State Conference of Charities.....	25 00	
Awnings.	51 00	
Delivering annual report.....	28 00	
		<u>\$15,386 07</u>

Placing-out Agency:

Rent.	\$637 88	
Salaries.	6,313 05	
Traveling expenses	2,549 76	
Temporary board of children.....	788 44	
Printing and stationery.....	1,150 27	

Postage.	\$913 28	
Office supplies	61 45	
Clothing.	173 50	
Doctors' bills	34 50	
Photographs.	87 00	
Furniture.	221 05	
Advance expense money.	130 00	
Board of special children.	848 85	
		<hr/> \$13,909 03

By New York City Visiting Committee:

Rent.	\$380 16	
Salaries.	3,876 14	
Office expenses	290 70	
Printing and stationery.	359 91	
Expenses of Japanese Tea.	505 24	
Miscellaneous expenses	62 38	
		<hr/> 5,474 53

Agency for the Employment of the Infirm:

Salaries.	\$762 50	
Car fare	38 00	
Printing and stationery.	86 37	
Office expenses	56 05	
Materials.	10 00	
		<hr/> 952 92

By Special Committee on Mental Hygiene (after-care):

Rent.	\$135 00	
Salaries.	1,457 50	
Traveling and office expenses.	122 57	
Expenses for patients.	167 37	
Printing and stationery.	106 53	
Furniture.	23 40	
Special cases	98 47	
		<hr/> 2,107 84
By Special Committee on Mental Hygiene (prevention of insanity)	298 15	

By Special Work for Children:

Rent.	\$512 50	
Salaries.	3,977 81	
Traveling expenses	1,731 72	
Temporary care of children.	424 26	
Printing and stationery.	176 41	
Postage.	39 20	
Furniture.	140 01	
Advance expenses	100 00	
Expenses of Troy investigation.	92 69	
		<hr/> 7,194 60

By Committee on Prevention of Tuberculosis:

General Administration:

Rent.	\$1,118 80
Salaries.	7,011 21
Traveling expenses	1,229 55
Telephone and telegrams.	186 84

Petty cash	\$714 00	
Newspaper clippings	201 03	
Stationery and office supplies.....	495 83	
Office fixtures	1,069 44	
Photographs.	62 62	
Literature.	2,504 26	
Extra clerical services.....	949 22	
Advance expenses	50 00	
Cartage, ice and water.....	141 31	
Expenses of Albany Conference.....	2,687 57	
	<hr/>	\$18,421 68

Local Campaigns:

Salaries.	\$3,245 76	
Traveling expenses	1,689 10	
Printing and advertising.....	825 09	
Investigation.	53 62	
Clerical services and labor.....	243 39	
Expenses of speakers.....	189 77	
Miscellaneous.	381 84	
	<hr/>	6,628 57

Correspondence Campaign:

Salaries.	\$2,305 90	
Traveling expenses	116 10	
Press bulletins—regular	376 57	
Press bulletins—special	45 03	
Literature.	13 25	
Newspapers.	4 00	
Special circularization	286 46	
	<hr/>	3,147 31

Labor Union Campaign:

Salaries.	\$1,283 30	
Traveling expenses	1,122 13	
Office equipment	55 09	
Clerical services	86 00	
	<hr/>	2,546 43

County Hospital Campaign:

Salaries.	\$70 00	
Traveling expenses	83 05	
Advance for expenses.....	450 00	
Clerical expenses	1 50	
	<hr/>	604 55

County Fair Campaign, 1909:

Salaries.	\$176 66	
Traveling expenses	101 20	
Maintenance.	10 88	
Construction.	106 37	
Publicity.	30 17	
Literature.	839 07	
Gramaphones.	33 44	
Extra clerical	10 00	
	<hr/>	1,307 79
	<hr/>	32,656 33

By Ambulance and Hospital Investigation Fund:

Rent.	\$255 00	
Salaries.	3,695 11	
Office and traveling expenses.	930 76	
Printing and stationery.	454 12	
Special investigation alcoholic repeaters.	385 95	
Newspaper clippings	26 91	
Furniture.	15 00	
Press bulletins	35 74	
Miscellaneous.	53 25	
		<hr/>
By chairs for county almshouses.		\$5,851 84
By Newburgh Agency, interest forwarded.		67 85
		<hr/>
		100 00

By Repayment of Loans:

Loan from Permanent Fund to General Fund	\$1,453 00	
Loan from Permanent Fund to New York City Visiting Committee.	335 31	
Notes.	3,500 00	
Interest on Notes.	143 45	
		<hr/>
		5,431 76
		<hr/>
Total expenditures		\$89,430 92

Balance October 1st, 1910:

In the hands of the Treasurer, Regular Funds	\$2,285 65	
In the hands of the Treasurer, "Sage Funds"	31 32	
In the hands of the Secretary.	2,097 26	
		<hr/>
		*4,414 23
		<hr/>
		\$93,845 15
		<hr/>

E. & O. E.

Approved.

EDWIN W. SHELDON, *Treasurer.*

AUDITORS' REPORT

We have audited the accounts of the State Charities Aid Association for the year ending September 30th, 1910. We have examined the securities owned by the Association, and the receipts of income derived from them have been verified. The disbursements have been vouched and the cash balances verified.

(Signed) DENNIS & WOOD,
Certified Public Accountants.

January 19, 1911.

*This balance should include:

General Fund.	\$2,456 69
Special Work for Children.	1,528 52
New York City Visiting Committee.	553 73
Special Committee on Mental Hygiene (after care).	84 35
Special Committee on Mental Hygiene (Prevention of Insanity).	401 85
Ambulance and Hospital Investigation Fund.	144 25
Agency for Employment of Infirm.	144 49
	<hr/>
	\$5,313 88
Committee on Prevention of Tuberculosis, deficit.	899 65
	<hr/>
	\$4,414 23
	<hr/>

SUBSCRIPTIONS AND DONATIONS

TO THE

STATE CHARITIES AID ASSOCIATION

FOR THE YEAR ENDING SEPTEMBER 30, 1910.

All persons contributing annually \$100.00 or over are donors.

All persons contributing annually \$50.00 to \$100.00 are associate members.

All persons contributing annually \$10.00 to \$50.00 are sustaining members.

All persons contributing annually \$2.00 to \$10.00 are subscribing members.

	Placing-out	
	General	Children
Rev. Lyman Abbott.....		\$5 00
Dr. and Mrs. Thomas J. Abbott.....		50 00
Mrs. Fred Achelis.....		25 00
Mr. C. F. Ackermann		50 00
"A. A. D.".....		100 00
"A. C. W.".....	\$5 00	
Mrs. C. L. Adams.....	2 00	
Mrs. Thomas B. Adams.....		12 00
Mr. F. P. Addicks.....		50 00
Mr. C. Adsit.....		10 00
Mrs. James Herman Aldrich.....	20 00	
Mr. William P. Aldrich.....	5 00	
Mr. William Allan		2 00
Mrs. J. Wilford Allen.....		50 00
"Alice's Christmas"		25 00
Mr. Bernard G. Amend.....	5 00	
Mrs. A. A. Anderson.....	200 00	
Mr. A. J. C. Anderson.....	10 00	
Anonymous	10 00	
Anonymous	100 00	
Anonymous	30	
Anonymous		5 00
Anonymous		1 00
Anonymous		2 00
Anonymous		10 00
Anonymous		50 00
Anonymous		2 00
Anonymous		50 00
Anonymous		70 00
Anonymous		14 45
Anonymous		14 47
Anonymous (Mental Hygiene).....	25 00	

Mrs. M. Archer-Shee	\$25 00	
Mrs. H. K. Armstrong.....	2 00	
Mr. Edward W. Atwater.....	20 00	
Mrs. H. D. Auchincloss.....	5 00	
Mrs. R. T. Auchmuty.....	50 00	
Miss Myra H. Avery.....	3 00	
Mr. H. D. Babcock.....	5 00	
Mrs. Ogden Backus.....	30 00	
Mrs. F. McN. Bacon.....	5 00	
Mr. H. Tracy Balcom.....		\$2 00
Mr. E. Arthur Baldwin.....	5 00	
Mrs. Edward L. Ballard.....		50 00
Mr. Henry G. Barbey.....	25 00	
Mrs. Cortlandt D. Barnes.....		50 00
Mr. William Barthman.....	5 00	
Mrs. N. E. Baylies.....	5 00	
Mrs. N. E. Baylies.....		5 00
Mr. Martin Beckhard.....	10 00	
Mr. Abner K. Bedell.....	10 00	
Mr. C. D. Beebe.....	10 00	
Dr. John N. Beekman.....	10 00	
Mr. Edward Behr.....	2 00	
Mrs. Jerome M. Bell.....		30 00
Miss Beatrice Bend.....	10 00	
Mr. and Mrs. Abraham Benedict.....		50 00
Mr. Aaron Benjamin.....		2 00
Mr. S. R. Betts.....	10 00	
Mrs. L. H. Biglow.....		50 00
Mr. Nathan Bijur.....	10 00	
Mr. Frederick Billings.....	25 00	
Mr. E. F. Birmingham.....		2 00
Miss M. C. Bishop.....		50 00
Mrs. T. A. Bissell.....	3 00	
Messrs. Blair & Co.....	25 00	
Mr. C. N. Bliss, Jr.....		100 00
Mr. Ernest C. Bliss.....	25 00	
Miss L. P. Bliss.....	25 00	
Miss Margaret Blossom.....		50 00
Mr. and Mrs. George Blumenthal.....		250 00
Miss R. C. Boardman.....	5 00	
Annette Hoagland Bogart.....		50 00
Mr. C. H. Bond.....		2 00
Mr. G. T. Bonner.....	10 00	
Mr. J. V. V. Booraem.....	10 00	
Messrs. Booth & Co.....	5 00	
Messrs. Simon Borg & Co.....	10 00	

Mr. George S. Bowdoin.....	\$100 00	.....
Mr. Temple Bowdoin (Mental Hygiene).....	50 00	.....
Mrs. C. R. Bowman.....		\$30 00
Miss Cornelia E. Boyce (Mental Hygiene Special).....	24 00	.....
Messrs. Bradley & Smith.....	10 00	.....
Mrs. John C. Breckenridge.....	10 00	.....
Mr. J. L. Brewer.....		2 00
Mr. George S. Brewster.....		50 00
Mr. Robert S. Brewster.....	50 00	.....
Mr. Robert S. Brewster.....		25 00
Miss M. Kate Brice.....	100 00	.....
Mr. Charles Lyman Brinsmade.....	10 00	.....
Brooklyn Heights Seminary Philanthropic Society.....		50 00
Miss Bertha G. Brooks.....	5 00	.....
Mr. Abbott Brown.....	5 00	.....
Mr. A. C. Brown.....		50 00
Mr. Edwin H. Brown.....	10 00	.....
Mrs. Frederick T. Brown.....	10 00	.....
Mrs. John Crosby Brown.....	10 00	.....
Mr. J. H. Brown.....		2 00
Rev. William Adams Brown.....	10 00	.....
Miss Edith Bryce.....	10 00	.....
Miss Mary T. Bryce.....	15 00	.....
Mrs. William Bryce.....	50 00	.....
Mr. and Mrs. H. A. Bull.....	10 00	.....
Mr. John Bull, Jr.....		2 00
Miss E. M. Bunting.....	5 00	.....
Mrs. W. A. Burnham.....	10 00	.....
Mr. A. L. Burns.....	3 00	.....
Messrs. Butler Bros.....	10 00	.....
Mr. Arthur W. Butler.....		50 00
Miss Emily O. Butler.....	5 00	.....
Miss Helen C. Butler.....	50 00	.....
Mr. Howard Russell Butler.....	3 00	.....
Mr. Willard Parker Butler.....	2 00	.....
Mr. J. D. Butts.....		2 00
Mr. John L. Cadwalader.....	50 00	.....
Miss Margaret S. E. Cameron.....	5 00	.....
Mr. George F. Canfield.....	100 00	.....
Mrs. George F. Canfield.....		50 00
Mrs. H. W. Cannon.....	10 00	.....
Mr. Frederick M. Capen.....		50 00
Mr. Andrew Carnegie.....	500 00	.....
Mrs. Miles Carpenter.....		50 00
Mrs. Walter Cary.....		2 00
"Cash P.".....	10 00	.....

Mrs. Herbert Cassard.....		\$2 00
Century Co. (The).....	\$10 00	
Mrs. W. H. Chadbourne.....		50 00
Mrs. F. E. Chadwick.....	5 00	
Mrs. J. J. Chapman.....	10 00	
Mr. S. B. Chapin.....	10 00	
"Children of Loving Service".....		100 00
Mr. W. H. Childs.....		100 00
Mr. Joseph H. Choate.....	500 00	
Mrs. Charles M. Clark.....	10 00	
Mrs. B. H. Clark.....	20 00	
Mrs. George C. Clark (Mental Hygiene).....	25 00	
Mr. George H. Clark.....	10 00	
Mr. William P. Clyde.....	50 00	
Mrs. William P. Clyde.....	10 00	
Mrs. Edward T. Cockey.....	1 00	
Mr. C. A. Coffin.....	25 00	
Mr. C. A. Coffin.....		50 00
Miss Ellen Collins.....	5 00	
Dr. Newton M. Collins.....		2 00
Mr. George L. Connor.....	5 00	
Mrs. C. H. Coster.....	25 00	
Mrs. C. H. Coster.....		50 00
Miss Maude Coster.....		50 00
Messrs. Coudert Brothers.....	10 00	
Mr. F. B. Covey.....	2 00	
Mr. C. P. Cowles.....	3 00	
Mr. F. L. Cranford.....	10 00	
Mrs. Frank L. Crocker.....	5 00	
Miss M. R. Cross.....	2 00	
Mr. G. S. Curtis.....	10 00	
Mr. G. Warrington Curtis.....	25 00	
Mrs. G. W. Curtis.....	5 00	
Mr. Rowland Eliot Curtis.....	5 00	
Mr. Warren Curtis.....	5 00	
Mrs. W. Bayard Cutting.....	25 00	
Miss Eleanor de G. Cuyler (Mental Hygiene).....	25 00	
Miss Eleanor de G. Cuyler.....		25 00
Mr. J. H. Dahn.....	5 00	
Mr. William Dalton.....	2 00	
Mrs. Walter Damrosch.....	10 00	
Mrs. John Davenport.....	25 00	
Mr. J. Clarence Davies.....		50 00
Mr. W. G. Davies.....	5 00	
Mr. and Mrs. Gherardi Davis.....	25 00	
Mr. Charles Stewart Davison.....		50 00

Mr. George P. Day.....	\$5 00	.....
Mr. E. J. De Coppet.....	50 00	.....
Mr. H. de Coppet.....	50 00	.....
Mr. Robert W. de Forest.....	25 00	.....
Mr. B. F. DeKlyn.....	25 00	.....
Mrs. John R. Delafield.....	5 00	.....
Miss Julia L. Delafield.....	10 00	.....
Mr. William R. Denham.....	25 00	.....
Mr. Ganson Depew		\$5 00
Mr. Carl H. de Silver.....	10 00	.....
Mr. E. Dibble.....		2 00
Mr. Evans R. Dick.....		50 00
Mrs. Charles D. Dickey (Mental Hygiene).....	15 00	.....
Mr. Joseph R. Dilworth.....	10 00	.....
Mrs. Cleveland H. Dodge.....	50 00	.....
Miss Grace H. Dodge.....	150 00	.....
Mr. Bayard Dominick, Jr.....		50 00
Mr. L. F. Dommerich.....	5 00	.....
Messrs. L. F. Dommerich & Co.....	20 00	.....
Mr. Henry Dormitzer.....	10 00	.....
Rev. James T. Dougherty.....	2 00	.....
Mr. S. B. Dougherty.....		5 00
Mr. John Don.....		2 00
Messrs. J. H. Drake, Son & Co.....		3 00
Mr. J. M. Duane.....	10 00	.....
Mrs. Arthur DuBois.....	5 00	.....
Mr. Eugene DuBois.....	5 00	.....
Mrs. W. C. DuBois		3 00
Mr. R. B. Dula.....	10 00	.....
Mr. A. M. Dulles.....		2 00
Dr. and Mrs. Carroll Dunham.....	10 00	.....
Mr. George E. Dunram.....	3 00	.....
Mr. T. B. Dunn.....		25 00
Mr. E. P. Dutton.....	5 00	.....
Mr. Stanley Dwight.....		50 00
Mr. George Eastman (Special) (Mental Hygiene).....	200 00	.....
Mr. H. W. Eaton.....	10 00	.....
Mr. Edmund Eckart.....		10 00
Rev. J. H. Edwards.....	2 00	.....
Mrs. Frederick L. Eldridge.....		25 00
Mr. William D. Ellis.....	10 00	.....
Miss E. H. Elsworth.....	5 00	.....
Dr. and Mrs. J. H. Emerson.....	7 50	.....
Mr. Arthur B. Emmons.....	25 00	.....
Miss Elizabeth W. Emmons.....		50 00
Mrs. Charles Endicott.....		50 00

Mr. R. Erbsloh	\$5 00
Mr. A. Erlanger.....	10 00
Mr. Webster C. Estes.....	1 00
Messrs. William Ewart & Son.....	15 00
Miss E. M. Ewen.....	2 00
Mr. William Excell	\$2 00
Mr. Ernesto G. Fabbri (Mental Hygiene).....	50 00
Mrs. Ernesto G. Fabbri.....	10 00
Mr. H. C. Fahnestock.....	100 00
Mr. Charles S. Fairchild	100 00
Miss Agnes Fairchild.....	1 00
Miss V. M. Fensley.....	50 00
Mr. William C. Ferguson.....	10 00
Mr. Charles W. Fielder.....	2 00
Mr. Edward R. Finch.....	5 00
Mr. Harry Finn.....	2 00
Mr. Pliny Fisk.....	25 00
Mrs. William Floyd.....	5 00
Mr. George G. Ford.....	2 00
Mr. James B. Ford.....	100 00
Mrs. George B. Forrester.....	5 00
Mr. B. B. Fowler.....	5 00
Miss E. A. Fowler.....	5 00
Mr. G. E. Francis.....	2 00
Rev. Thomas French, Jr.....	1 00
Mr. John C. Freund.....	10 00
Mr. A. S. Frissel.....	10 00
Mr. E. W. Frost.....	5 00
Fry Art Company (The).....	2 50
Mr. B. W. Gage.....	25 00
Mr. Frederick Gallatin.....	25 00
Mrs. Frederick Gallatin, Jr.....	50 00
Mrs. Goelet Gallatin.....	50 00
Mr. R. H. Galpen.....	10 00
Mr. George D. Galphin	2 00
Mr. G. M. Gamble.....	5 00
Mrs. Joseph Gamble	2 00
Mrs. W. C. Gannett.....	5 00
Mrs. J. L. Garson.....	5 00
Mrs. Charles G. Gates.....	50 00
Mrs. Walter Geer.....	50 00
Miss Madeline Gelshenen.....	50 00
Miss Gibb.....	1 00
Miss M. Isabel Gilmore	2 00
Mr. John M. Glenn.....	50 00
Mr. David L. Gluck.....	2 00

Mrs. M. Goldman.....	\$5 00	.....
Miss Helen Goldstrom.....	5 00	.....
Mr. P. J. Goodhart.....	25 00	.....
Mrs. C. C. Goodhue.....		\$25 00
Mr. James J. Goodwin.....	50 00	.....
Miss Helen M. Gould.....		50 00
Mr. Alfred F. Gray.....	5 00	.....
Miss L. P. Gray.....	2 00	.....
Mrs. Clendenen Graydon.....	25 00	.....
Mrs. H. S. Greenleaf.....		2 00
Mrs. John Greenough (Mental Hygiene).....	20 00	.....
Mrs. T. A. Griffin.....		50 00
Mrs. W. P. Griffin (Mental Hygiene).....	20 00	.....
Mrs. W. P. Griffin.....	5 00	.....
Miss H. E. Griffiths.....		50 90
Mrs. Chester Griswold.....	10 00	.....
Miss Julia A. Groh.....		5 00
Mrs. Edward H. Grossmann.....		50 00
Mrs. S. R. Guggenheim.....		10 00
Mrs. J. J. Gunther.....		10 00
Mr. A. C. Gurnee.....		50 00
Mr. W. D. Guthrie.....	50 00	.....
Mrs. J. K. Gwynn.....		2 00
Mrs. Charles Leigh Hadley.....	5 00	.....
Mrs. Christian Hagemann.....		20 00
Mr. Arthur H. Hahlo.....		50 00
Mr. W. B. Hale.....		5 00
Mr. J. P. Hall.....		5 00
Miss E. S. Hamilton.....	10 00	.....
Mrs. W. P. Hamilton.....	120 00	.....
Mrs. W. P. Hamilton (Mental Hygiene).....	25 00	.....
Mrs. W. P. Hamilton.....		100 00
Mrs. C. J. Hamlin.....		2 00
Mrs. W. Hamlin.....		10 00
Mr. H. G. Hammett.....		2 00
Mrs. John Henry Hammond.....		50 00
Mrs. Laura A. Hammond.....	3 00	.....
Mr. W. W. Hammond.....		3 00
Mr. Richard L. Hand.....	50 00	.....
Mr. H. H. S. Handy.....		5 00
Mrs. Charles W. Harkness.....		50 00
Mr. E. S. Harkness.....	100 00	.....
Mr. L. V. Harkness.....		50 00
Mrs. Stephen V. Harkness.....		50 00
Mr. G. B. Harrah.....		50 00
Miss Mary E. Harrower.....		2 00

Mr. W. H. Hart.....	\$5 00	.....
Mrs. J. Amory Haskell.....		\$5 00
Mr. Charles Hathaway.....	25 00	.....
Miss F. A. L. Haven.....	5 00	.....
Through Forbes Hawkes, M. D.....		50 00
Mrs. H. J. Hayden.....	10 00	.....
Mr. David S. Hays.....	5 00	.....
Mrs. F. R. Hazard.....	10 00	.....
Mr. A. M. Heinsheimer.....	10 00	.....
Mrs. Frances Hellman		50 00
Mrs. Isidor Hellman		50 00
Miss M. W. Henderson.....	5 00	.....
Mr. Henry Hentz.....	5 00	.....
Mr. Ferdinand Hermann.....		50 00
Mr. Julius Hermann.....		5 00
Mr. M. C. Hermann.....	10 00	.....
Mrs. Abram S. Hewitt (Mental Hygiene).....	5 00	.....
Mrs. Benjamin D. Hicks.....	10 00	.....
Mrs. F. W. Higgins.....	10 00	.....
Mr. J. J. Higginson.....	50 00	.....
Mr. J. J. Higginson (Mental Hygiene).....	100 00	.....
Mr. George O. Hildreth.....		2 00
Mrs. A. E. Hines.....		2 00
Mr. E. V. Hingle.....		50 00
Mrs. Frederick D. Hitch.....	25 00	.....
Mrs. Frederick D. Hitch (Mental Hygiene).....	25 00	.....
Dr. Charles Hitchcock.....	20 00	.....
Mrs. Reinhard M. Hoe	10 00	.....
Mrs. A. G. Heofler		2 00
Mr. F. B. Hoffman.....	10 00	.....
Mrs. E. A. Hoffman.....	50 00	.....
Miss Mary U. Hoffman.....	10 00	.....
Mrs. W. B. Hoffman.....	5 00	.....
Mrs. Rudolph Hofheinz.....		5 00
Mrs. Jefferson Hogan.....	10 00	.....
Mr. W. A. Holden.....	10 00	.....
Mrs. E. Hollister.....		5 00
Mr. George C. Hollister.....	2 00	.....
Mrs. George C. Hollister.....		3 00
Mrs. H. H. Hollister.....		5 00
Mr. Henry Holt.....	10 00	.....
Mrs. John Hone.....	20 00	.....
Miss Frances S. Hoppin	5 00	.....
Mr. William B. Hornblower.....	10 00	.....
Mrs. Clark B. Hotchkiss.....		50 00
Mr. Lyman H. Howe.....		50 00

Mrs. Sarah Proctor Howe.....		\$50 00
Mrs. Joseph Howland	\$5 00	
Miss R. S. Hoyt.....	10 00	
Mr. Winfield S. Hoyt.....	25 00	
General Thomas H. Hubbard.....	50 00	
Mrs. C. Hubbell.....		2 00
Mr. R. S. Hungerford.....	25 00	
Mr. and Mrs. A. B. Hunter.....		50 00
Mr. Stephen C. Hunter.....	5 00	
Mrs. F. C. Huntington.....	10 00	
Mrs. J. W. Husted.....		5 00
Miss Maud Husted.....	2 00	
Mr. John S. Huyler	100 00	
Mr. John S. Huyler.....		150 00
Mrs. W. H. Hyde.....	3 00	
Mr. A. Harris Ide.....		2 00
Mr. Samuel Isham.....	10 00	
Mr. William B. Isham, Jr.....	10 00	
Mrs. Dudley Irwin.....		2 00
"In His Name"		5 00
Rev. S. M. Jackson.....	10 00	
Mr. Lawrence Jacob.....	5 00	
Mrs. Walter B. James (Mental Hygiene).....	25 00	
Miss Anna B. Jennings.....		50 00
Mr. Henry Jep.....		2 00
Mrs. Morris K. Jesup	100 00	
Miss Nellie M. Jones.....		10 00
Mrs. William Folwell Jones.....	2 00	
Mr. F. Coit Johnson.....	5 00	
Mr. Gilbert H. Johnson.....	50 00	
Mr. Otto H. Kahn.....	50 00	
Mrs. John Innes Kane.....	25 00	
Mrs. Reid A. Kathan.....		50 00
Mrs. H. F. Kean (Mental Hygiene).....	20 00	
Miss M. G. Keep.....		5 00
Keller Printing Co.....	5 00	
Mr. and Mrs. J. P. Kellogg.....		100 00
Mr. Ralph A. Kellogg.....		5 00
Mrs. Norman Kerngood.....		35 00
Mr. Clarence H. Kelsey.....	20 00	
Miss Helen Kuhlmann.....		2 00
Mr. A. P. W. Kinan.....		50 00
Mr. F. B. Kirkbride.....	10 00	
Mrs. Samuel D. Kittredge.....	5 00	
Miss Adele Kneeland (Mental Hygiene).....	10 00	
Mr. Emil W. Kohn.....	2 00	

Messrs. Leo, Edward and Joseph Kohnstamm.....	\$15 00	.....
Mr. Peter Kouwenhaven		\$50 00
Messrs. E. Kristein Sons Co.....	5 00	.....
Mrs. E. W. Lambert.....		5 00
Mr. Woodbury G. Langdon	25 00	.....
Mr. and Mrs. J. Townsend Lansing.....	15 00	.....
Mrs. S. Lawrence.....	5 00	.....
Mrs. Frederic S. Lee.....	15 00	.....
Mrs. J. Leeming.....	2 00	.....
Mr. Josiah Letchworth.....	5 00	.....
Mr. James M. Lehmaier.....	10 00	.....
Mr. William P. Letchworth.....	5 00	.....
Mr. Edgar J. Levey.....	10 00	.....
Messrs. Lewis & Conger.....	10 00	.....
Mr. A. J. Liebman.....		5 00
Mr. B. Liesching.....		10 00
Miss Julia Livingston.....	10 00	.....
Mr. Philip Livingston	10 00	.....
Mrs. William C. Lobenstein.....		50 00
Mr. Morris Loeb.....	15 00	.....
Mr. Guy Loomis.....	10 00	.....
Mrs. George de Forest Lord.....	10 00	.....
Miss L. C. Low.....	5 00	.....
Mr. Seth Low.....	25 00	.....
Mr. William G. Low.....	10 00	.....
Mrs. Charles S. Ludlam		50 00
Mr. H. S. Ludlow.....	25 00	.....
Mr. James B. Ludlow.....	10 00	.....
Mr. A. Lueder.....	5 00	.....
Miss Eloise P. Luquer.....	1 00	.....
Mrs. Lea McI. Luquer.....	10 00	.....
Mr. David Lydig.....	10 00	.....
Mr. Frank Lyman.....	10 00	.....
Mrs. Charles E. McCann.....		50 00
Mr. Archibald M. McCrea.....		50 00
Mr. J. G. McCullough.....	25 00	.....
Miss J. E. McIntosh.....	25 00	.....
Mr. John A. McKim.....	50 00	.....
Mr. John S. McLean.....	10 00	.....
Mr. George W. Mabie.....	25 00	.....
Mr. J. B. Mabon.....	10 00	.....
Mr. V. Everitt Macy.....	100 00	.....
Mrs. V. Everitt Macy (Mental Hygiene).....	100 00	.....
Mr. Sidney Maddock.....	2 00	.....
Mr. William Mahl.....		50 00
" F. R. M."	10 00	.....

Miss Maria T. Major.....	\$10 00	
Messrs. Manierre & Manierre.....	\$10 00	
Mr. E. B. Mann.....		2 00
Mr. Howard Mansfield.....	5 00	
Miss Elizabeth Marbury.....	10 00	
Mr. H. W. Marcus.....	2 00	
Mr. Charles H. Marshall.....	100 00	
Mr. and Mrs. John Martin.....		100 00
Mr. W. V. Martin.....	5 00	
Mr. D. Master.....	10 00	
Mrs. Walter E. Maynard.....	5 00	
Mrs. John Rogers Maxwell.....		50 00
Mr. F. H. Mead.....		2 00
Mr. Burton C. Meighan.....	1 00	
Mr. and Mrs. F. J. Meigs.....	10 00	
Mrs. Jacob Mersereau		50 00
Mr. John G. Melcher.....	10 00	
Miss Grace Meredith.....		2 00
Messrs. Metcalf Brothers & Co.....	25 00	
Mrs. Charles Meyer.....		50 00
Messrs. William Meyer & Co.....	5 00	
Mrs. John Meyerkoet.....	10 00	
Mr. John G. Milburn.....	25 00	
Mr. George C. Miller.....	5 00	
Mr. and Mrs. J. P. Miller.....		2 00
Mrs. Ogden Mills.....		50 00
Miss Agnes A Minford.....	5 00	
Mrs. J. W. Minturn.....	50 00	
Mrs. Alfred Mitchell.....	100 00	
Mrs. Edw. C. Moën.....		40 00
Mrs. John C. Moore.....	5 00	
Mrs. W. H. Moore.....	25 00	
Messrs. Moore & Schley.....	25 00	
Miss Anne Morgan	50 00	
Miss C. L. Morgan (Mental Hygiene).....	75 00	
Miss C. L. Morgan.....	50 00	
Mrs. John B. Morgan (Mental Hygiene).....	100 00	
Mrs. David P. Morgan.....		50 00
Mrs. J. P. Morgan.....	50 00	
Mrs. J. P. Morgan.....		50 00
Mrs. J. P. Morgan (Mental Hygiene).....	50 00	
Miss Ruth Morgan.....	10 00	
Mr. W. Fellowes Morgan.....	25 00	
Mr. Levi P. Morton.....	100 00	
Mr. H. T. Mosher.....		5 00
Mrs. Gustave Mourraille	2 00	

Mrs. Kenneth J. Muir	\$30 00
Mr. V. S. Mulford.....	\$5 00
Messrs. Muller. Schall & Co.....	25 00
Messrs. Muller. Schall & Co.....	50 00
Mr. Josiah G. Munro	25 00
Mrs. H. W. Munroe.....	10 00
Mrs. H. W. Munroe (Mental Hygiene)	25 00
Mrs. Edward F. Murray.....	5 00
Mrs. Albert B. Neill.....	5 00
Miss C. A. Newbold.....	10 00
Miss M. M. Newell.....	50 00
Mr. Albro J. Newton.....	25 00
Mr. George Nichols.....	5 00
Mr. George E. Nichols.....	100 00
Miss Fannie Norris.....	10 00
Mr. Henry F. Noyes.....	5 00
Mr. B. B. Odell.....	2 00
Mr. Hiram B. Odell.....	2 00
Mr. Charles W. Ogden.....	5 00
Mr. R. C. Ogden.....	10 00
Mr. Dudley Olcott.....	25 00
Mr. R. M. Olyphant.....	10 00
Mrs. Henry Oothout.....	10 00
Mrs. Emerson Opdyke.....	5 00
Mr. Leonard E. Opdyke.....	15 00
Mr. W. C. Osborn.....	50 00
Mr. W. C. Osborn (Special Mental Hygiene)	500 00
Mrs. W. C. Osborn	25 00
Mr. J. S. Osborne.....	5 00
Mr. F. W. Isenbarth.....	2 00
Mr. M. J. Outcalt.....	5 00
Miss Marie K. Page.....	55 00
Mrs. William H. Page.....	1 00
Pensa Club	40 50
Mr. Henry Parish.....	20 00
Messrs. Parker & Graff.....	5 00
Mr. John E. Parsons.....	20 00
Mr. O. H. Payne.....	100 00
Mr. John H. Peck.....	5 00
Mrs. Fred R. Peckham.....	5 00
Dr. James Pederson.....	5 00
Mr. Robert Peele.....	10 00
Mrs. Pell	12 50
Miss Josephine Penfold.....	25 00
Mr. Edmund Penfold.....	50 00
Mrs. Edward H. Perkins, Jr.....	50 00

Mrs. Wilson Peterson.....		\$25 00
Mr. E. C. Philbrick.....	\$5 00	
Philanthropic Committee, 20th Century Club.....		5 00
Mr. Henry Phipps.....	50 00	
Mr. Lloyd Phoenix.....	10 00	
Mrs. James W. Pinchot.....	25 00	
Mr. Robert L. Pierrepont.....	10 00	
Mr. Allan Pinkerton.....	10 00	
Mr. F. B. Pitcher.....		5 00
Mr. John R. Planten.....	10 00	
Mrs. J. H. Potosky.....		1 00
Mr. Edward C. Post.....	10 00	
Mr. John H. Prall.....		5 00
Mrs. Herbert Pratt.....		50 00
Mr. and Mrs. John T. Pratt.....	200 00	
Mr. Alexander Prentice.....		1 00
Mrs. J. H. Prentice.....		50 00
Mrs. Veryl Preston.....		40 00
Miss Mary R. Prime.....	10 00	
Mrs. Charles E. Proctor.....		10 00
Mrs. John R. Pruyn.....		50 00
Mrs. William Scott Pyle.....		50 00
Mrs. Dexter P. Rumsey.....	5 00	
Mr. Frank H. Ransom.....	5 00	
Mr. R. C. Rathbone.....	2 00	
Miss Emily Redmond.....	50 00	
Messrs. Reed & Shutt.....		2 00
Miss E. F. Reid.....	2 00	
Rev. J. L. Reilly.....	10 00	
Mr. R. C. Reynolds.....	10 00	
Miss Florence M. Rhett (Mental Hygiene).....	25 00	
Mrs. T. M. Rhinelanders.....		50 00
Mrs. William B. Rice.....	50 00	
Mrs. William B. Rice.....		50 00
Mr. B. A. Rich.....		10 00
Mrs. David Richmond.....	5 00	
Mrs. B. H. Ridder.....		50 00
Mr. E. J. Ridgeway.....	25 00	
"L. R.".....	10 00	
Miss H. L. Robbins.....	5 00	
Mr. Delancy Rochester.....		2 00
Mr. D. L. Robertson.....	2 00	
Mrs. Douglas Robinson.....	25 00	
Mrs. T. Douglas Robinson.....		50 00
Miss Julia E. Robinson.....	2 00	
Mr. W. Robison.....	10 00	

Mr. John D. Rockefeller.....	\$1,000 00	.....
Mr. C. H. Peddrich, Jr.....		\$2 00
Mr. J. Roemer.....	3 00	.....
Mrs. C. P. Rogers.....		50 00
Mr. Archibald Rogers.....	50 00	.....
Mrs. James Roosevelt	100 00	.....
Mrs. James Roosevelt (Mental Hygiene).....	50 00	.....
Mr. W. Emlen Roosevelt.....	25 00	.....
Mr. J. Charles Roper.....		50 00
Mr. Selig Rosenbaum.....	10 00	.....
Mrs. H. C. Rosenbaum.....		35 00
Mrs. C. T. Root.....		50 00
Mr. William B. Royce.....		2 00
Mr. Andrew Ruff.....		2 00
Mrs. A. D. Russell.....	50 00	.....
Mrs. A. D. Russell (Mental Hygiene).....	30 00	.....
Mr. Charles H. Russell.....	10 00	.....
Mr. Paul J. Sachs.....	10 00	.....
Mr. Dean Sage, Jr.....	25 00	.....
Mr. W. H. Sage.....	10 00	.....
Miss G. W. Sargent.....	10 00	.....
Mrs. Herbert L. Satterlee (Mental Hygiene).....	100 00	.....
Mr. Charles R. Saul.....	10 00	.....
Mr. Fred Sauter.....	3 00	.....
Col. and Mrs. William Cary Sanger.....		50 00
Miss Mary Hall Sayre.....	5 00	.....
Mrs. F. H. Schauffer.....		2 00
Messrs. Schefer, Schramm & Vogel.....	25 00	.....
Miss Anna P. Schenck.....	5 00	.....
Miss Susan B. Schenck.....	20 00	.....
Miss Susan B. Schenck.....		5 00
Mrs. H. M. Schieffelin.....	10 00	.....
Mrs. William J. Schieffelin.....	10 00	.....
Mr. Jacob H. Schiff.....	250 00	.....
Mr. Mortimer L. Schiff.....	100 00	.....
Mrs. J. M. Schley.....	10 00	.....
Mr. Charles M. Schott, Jr.....	10 00	.....
Mr. A. J. C. Schrader.....	10 00	.....
Mrs. F. A. Schroder.....		50 00
Miss Marianne Schurz.....	5 00	.....
Mrs. Eugene Schuyler.....	6 00	.....
Miss Fanny Schuyler.....		5 00
Miss Georgina Schuyler.....	60 00	.....
Miss Georgina Schuyler (Special Mental Hygiene).....	71 76	.....
Miss Louisa Lee Schuyler.....	50 00	.....
Miss Louisa Lee Schuyler (Mental Hygiene)	50 00	.....

Miss Emily Schwab.....	\$5 00	.....
Rev. Lawrence Henry Schwab.....	2 00	.....
Miss Grace Seoville.....		\$50 00
Mr. James A. Scrymser.....		50 00
Mr. Henry R. Seager.....	5 00	.....
Dr. L. L. Seaman.....	5 00	.....
Mr. E. R. A. Seligman.....	10 00	.....
Mr. George W. Seligman.....	10 00	.....
Mr. I. N. Seligman.....	50 00	.....
Messrs. J. & W. Seligman & Co.....	10 00	.....
Mr. Lawrence E. Sexton.....	50 00	.....
Mrs. J. H. Seymour.....	5 00	.....
Mr. Edward W. Sheldon.....	250 00	.....
Mrs. Henry K. Sheldon.....		50 00
Miss Winifred Sheldon.....		10 00
Mrs. C. E. Sherman.....	5 00	.....
"P. T. S.".....	10 00	.....
Mr. William Watts Sherman.....	100 00	.....
Mrs. George F. Schraday.....		20 00
Miss Ada C. Schriver.....	2 00	.....
Mr. Hiram W. Sibley.....	50 00	.....
Mrs. Henry Siegel.....		50 00
Miss Kate R. Simons.....		5 00
Mr. and Mrs. Roswell Skeel, Jr.....	10 00	.....
Mrs. Roswell Skeel, Jr.....		50 00
Mr. Francis Louis Slade.....	5 00	.....
Mrs. G. P. Slade.....		50 00
Mr. E. M. Statler.....		5 10
Mr. William Sleicher.....	10 00	.....
Miss Emily E. Sloane.....	10 00	.....
Mrs. William Douglas Sloane.....	50 00	.....
Mr. Adelbert J. Smith.....	5 00	.....
Mr. Clarence W. Smith.....	5 00	.....
Rev. Cornelius B. Smith.....	5 00	.....
Mrs. F. A. Smith.....	2 00	.....
Mrs. Frank Sullivan Smith (Mental Hygiene).....	100 00	.....
Mrs. F. W. Smith.....	3 00	.....
Mrs. George W. Smith.....		50 00
Mr. James Rufus Smith.....		50 00
Mr. James Rufus Smith.....	10 00	.....
Mrs. Ralph D. Smith.....		2 00
Mr. William Alexander Smith.....	30 00	.....
Mr. William Alexander Smith.....		10 00
Mr. W. V. R. Smith.....		50 00
Mr. F. S. Smithers.....		50 00
Mr. C. W. Snow.....	5 00	.....

Mr. Frederick A. Snow.....	\$10 00	.....
Mr. John W. Snowden.....		\$ 200
Mr. E. G. Saltman.....	10 00	.....
Mr. S. S. Spaulding.....		10 00
Mr. Charles H. Spencer.....	5 00	.....
Miss Clare B. Spence.....		100 00
Mr. James Speyer.....	275 00	.....
Messrs. Speyer & Co.....	100 00	.....
Mrs. J. E. Spingarn.....	5 00	.....
Mrs. J. E. Spingarn.....		50 00
Mr. Elmer A. Stanton.....		10 00
Mr. Frederick W. Starr.....		2 00
Mrs. Charles Steele.....		50 00
Mr. Fred T. Steinway.....	10 00	.....
Mr. Benjamin Stern.....	10 00	.....
Mr. Leopold Stern.....	10 00	.....
Mr. Francis Lynde Stetson.....	100 00	.....
Mr. Francis Lynde Stetson.....		25 00
Mr. Fred W. Stevens.....	10 00	.....
Miss Julia C. Stevens.....		5 00
Mr. William R. Stewart.....	25 00	.....
Mr. Anson Phelps Stokes.....	25 00	.....
Mrs. Anson Phelps Stokes.....	25 00	.....
Miss Annie Stone.....	25 00	.....
Miss Annie Stone.....		50 00
Miss Ellen J. Stone.....	10 00	.....
Dr. Charles Stover.....	20 00	.....
Mrs. W. B. Strang.....	5 00	.....
Mr. Isidor Straus	10 00	.....
Mr. Thomas C. Straus.....	2 00	.....
Mr. Albert Strauss.....		50 00
Miss Anna L. Street.....	5 00	.....
Mr. Selah B. Strong.....	5 00	.....
Mrs. Thomas W. Strong.....		50 00
Miss Amelia Stuyvesant.....		50 00
Mr. F. R. Sturgis (Mental Hygiene).....	20 00	.....
Mr. Cyrus L. Sulsberger.....	10 00	.....
Sundry Contributors to One Dollar Appeal.....		516 65
Mr. L. Sutro	2 00	.....
Mr. Joseph Sutterby.....		2 00
Mr. Fred G. Sweet.....	2 00	.....
Dr. W. H. Sweet.....		2 00
Mrs. G. Takats.....	10 00	.....
Mr. J. Frederic Tams.....	10 00	.....
Mr. Charles L. Tappin	10 00	.....
Mrs. Bayard Taylor.....	5 00	.....

Rev. L. L. Taylor.....	\$2 10	.....
Mrs. John T. Terry, Jr.....		\$50 00
Mrs. Nicholas Terhune.....		2 00
Tewksbury School.....		51 00
Mrs. Fred F. Thompson.....	50 00	.....
Mr. M. S. Thompson.....	10 00	.....
Mr. James L. Thomson.....		50 00
Mr. Jonathan Thorne.....	20 00	.....
Mrs. William Thorne.....		50 00
Mr. W. V. S. Thorne.....	10 00	.....
Through Miss Rhett.....		800 00
Through Miss Rhett (Mental Hygiene).....	100 00	.....
Messrs. Tiffany & Co.....	50 00	.....
Mr. Robert H. Tift.....		5 00
Mrs. H. M. Tilford.....		2 00
Mrs. Sheldon Tilney.....		50 00
Mr. E. L. Tilton.....	1 00	.....
Mr. James Timpson.....		50 00
Mr. Edgar A. Treadwell.....	5 00	.....
Mrs. Allen Tucker.....	20 00	.....
Misses A. W. and H. L. Tucker.....		50 00
Mr. R. Tucker.....		2 00
Mr. Alfred Tuckerman.....	50 00	.....
Mr. Bayard Tuckerman.....	10 00	.....
Mr. Eliot Tuckerman.....	10 00	.....
Mrs. Paul Tuckerman.....	25 00	.....
Mrs. Paul Tuckerman (Mental Hygiene).....	25 00	.....
Mrs. Ramsay Turnbull.....	5 00	.....
Mr. H. H. Tyndale.....	5 00	.....
Mrs. Elizabeth K. Upham.....	10 00	.....
United States Metal & Mfg. Co.....	25 00	.....
Mr. John H. Vail.....	10 00	.....
Mrs. J. H. Van Arsdale.....	1 00	.....
Mr. and Mrs. M. M. Van Beuren.....		100 00
Mrs. T. S. Vanderhoef.....		50 00
Mrs. John A. Vanderpoel.....	25 00	.....
Dr. Albert Vander Veer.....	5 00	.....
Mrs. E. H. Van Ingen.....		50 00
Mr. William Van Orden.....	5 00	.....
Mrs. Bayard Van Rensselaer.....		10 00
Mr. B. W. Van Voorhis.....	25 00	.....
Mr. George Veghte.....		2 00
Mr. B. Veit.....	5 00	.....
Mr. M. J. Verdery.....		2 00
Mr. Sheldon Viele and Miss Grace Viele.....		2 00
Mr. O. G. Villard.....	10 00	.....

Mr. S. J. Volk.....	\$2 00	.....
"G. W. W.".....	10 00	.....
Mrs. William P. Wainwright.....		\$50 00
Mrs. W. J. Walker.....	5 00	.....
Mr. W. I. Walter.....		300 00
Mrs. James P. Warbasse.....		50 00
Mr. Felix M. Warburg.....	200 00	.....
Mr. Felix M. Warburg (Mental Hygiene).....	250 00	.....
Mr. Felix M. Warburg (Special).....	100 00	.....
Mr. Artemus Ward.....		50 00
Mrs. Charles H. Ward.....	5 00	.....
Mr. Louis de Lancey Ward.....	10 00	.....
Dr. S. B. Ward.....	5 00	.....
Mr. F. P. Warfield.....		100 00
Mrs. George Henry Warren.....		50 00
Mr. Walter P. Warren.....		3 00
Rev. J. Henry Watson.....	5 00	.....
Mrs. James S. Watson.....	25 00	.....
Miss Dorothy Webb.....		20 00
Dr. Leonard Weber.....	5 00	.....
Mr. C. B. Webster.....	10 00	.....
Mr. Henry Clay Weeks.....	2 00	.....
Mrs. John Wells.....		10 00
Miss Emily M. Wheeler.....	10 00	.....
Mr. W. E. Wheeler.....	5 00	.....
Mrs. George G. Wheelock.....	20 00	.....
Mrs. George G. Wheelock (Mental Hygiene).....	20 00	.....
Mr. W. E. Wheelock.....		50 00
Mr. Alfred T. White.....	100 00	.....
Mr. Alfred T. White.....		50 00
Miss Caroline White.....	100 00	.....
Miss F. E. White.....	50 00	.....
Miss Henrietta White.....	10 00	.....
Mr. Horace White.....	15 00	.....
Mr. Horace White.....		10 00
Mrs. J. H. Whitehouse.....	5 00	.....
Mr. William Whitman, Jr.....	10 00	.....
Miss Dorothy Whitney.....	500 00	.....
Mr. E. F. Whitney.....	100 00	.....
Messrs. J. T. Whitney & Co.....	2 00	.....
Mr. D. L. Whittier.....		2 00
Mr. William Wicke.....	10 00	.....
Mr. Charles F. Wiebusch.....		50 00
Mr. Ansley Wilcox.....	10 00	.....
Mrs. Ansley Wilcox.....		5 00
Mrs. D. S. Wilder.....	2 00	.....

Mr. Julius M. Wile.....	\$5 00	.....
Mr. W. J. Wilgus.....	10 00	.....
Mr. William G. Willcox	10 00	.....
Mrs. Edward Willetts.....	5 00	.....
Mrs. W. E. Willetts.....	.....	\$2 00
Mrs. Martha T. Williams.....	5 00	.....
Mr. R. H. Williams.....	25 00	.....
Mr. Clifton P. Williamson.....	.....	50 00
Mr. Herman Winter.....	.....	50 00
Mr. Bronson Winthrop.....	25 00	.....
Mrs. Buchanan Winthrop.....	.....	50 00
Miss Marie Winthrop.....	100 00	.....
Mr. Charles Wisner.....	10 00	.....
Miss E. H. Wisner.....	5 00	.....
Miss Josephine Wisner.....	10 00	.....
Mrs. F. S. Witherbee.....	10 00	.....
Mrs. Woerishoffer	25 00	.....
Mrs. Woerishoffer .....	.....	50 00
Mr. S. H. Wolfe.....	.....	50 00
Mr. Lewis S. Wolf.....	10 00	.....
Mrs. Lewis S. Wolf	10 00	.....
Women's Conference for Ethical Culture.....	.....	25 00
Mrs. Robert B. Woodward.....	10 00	.....
Mr. C. K. Wright .....	.....	1 50
Mr. Ralph Wurts-Dundas.....	10 00	.....
Mr. A. M. Young.....	50 00
Mrs. Zabriskie	10 00
Mrs. N. Lansing Zabriskie.....	5 00

Total.....	\$15,377 16	\$11,022 07
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General Fund	\$12,921 40
Placing-out Agency	11,022 07
Prevention and After-care.....	2,455 76

\$26,399 23

REPORT OF TREASURER OF SUB-COMMITTEE ON ASSISTING AND PROVIDING SITUATIONS
FOR MOTHERS WITH INFANTS, FOR THE YEAR ENDING SEPTEMBER 30, 1910:

By balance, October 1, 1909.....	\$45 74	
By loan from treasurer, October, 1909.....	200 00	
By subscriptions and donations received during year.....	3,150 16	
By donations to clothing fund.....	11 00	
By donations for babies' board.....	10 00	
By repayment by S. C. A. A. of bill sent by mistake to and paid by sub-committee.....	3 00	
To salaries to agents.....		\$2,540 00
To board of babies.....		38 93
To clothing for women and children.....		63 23
To food, lodging and medicine.....		63 03
To car and ferry fares.....		125 69
To transportation to hospitals and to convalescent homes..		14 54
To express and storage of trunks.....		40 00
To telegraph and telephone service..		56 95
To printing report and appeal.....		53 00
To stationery		68 00
To office supplies		26 88
To postage		90 78
To collection of out-of town checks.....		20
To repayment of loan from Treasurer.....		200 00
To one-half Bullinger's Guide.....		3 50
To sundries		6 50
Total expenses		\$3,391 23
Balance in hands of Treasurer, September 30, 1910.....		28 67
		<hr/>
		\$3,419 90 \$3,419 90
		<hr/>

October 1, 1910.

HELEN C. BUTLER, *Treasurer.*

I have examined the above report of the Treasurer with the accompanying vouchers
and have found the same to be correct.

FREDERICK C. BOYNTON.

January 17, 1911.

CONTRIBUTIONS TO SUB-COMMITTEE ON ASSISTING AND PROVIDING SITUATIONS FOR
MOTHERS WITH INFANTS FROM OCTOBER 1, 1909, TO SEPTEMBER 30, 1910:

Mrs. Cornelius R. Agnew.....	\$5 00
Mrs. Benjamin Walworth Arnold.....	10 00
Mrs. John Jacob Astor.....	10 00
Mrs. Hugh D. Auchincloss.....	25 00
Mrs. R. T. Auchmuty.....	150 00
Mrs. Auerbach	5 00
Mrs. S. P. Avery.....	10 00
A Friend	5 00
A Friend	75 00
An Interested Friend, through Miss Peters.....	5 00
Mrs. Edward Bell.....	35 00
Miss Elizabeth Billings.....	10 00
Mrs. DeWitt Clinton Blair.....	15 00
Mr. Edward C. Bogert.....	25 00
Mrs. George S. Bowdoin.....	20 00
Miss Anna C. Brackett.....	10 00
Mrs. Benjamin Brewster.....	25 00
Mrs. S. W. Bridgham.....	5 00
Mrs. Samuel J. Broadwell.....	3 00
Mrs. Frederick T. Brown.....	5 00
Mrs. Alexander Bryant.....	2 00
Mrs. William Bryce.....	25 00
Miss Edith Bryce.....	50 00
Miss Edith Bryce, Special, Clothing Fund.....	5 00
Miss Mary T. Bryce.....	10 00
Mrs. William Lanman Bull.....	25 00
Mr. William Bunker.....	10 00
Miss H. C. Butler.....	75 00
Mrs. William Allen Butler, Jr.....	5 00
Mrs. Emma Calman.....	3 00
Mrs. George F. Canfield.....	20 00
Mr. George E. Chisholm.....	10 00
Mrs. William P. Clyde.....	10 00
Mrs. Henry E. Coe.....	10 00
Miss Ellen Collins.....	10 00
Mrs. Charles T. Cook.....	5 00
Mrs. M. F. Creutzborg.....	10 00
Mrs. Frank L. Crocker.....	10 00
Mrs. George William Curtis.....	5 00
Mr. William E. Curtis.....	5 00
Cash from an Employee.....	1 00
Cash from Employers.....	27 75
Mrs. Morris Davidson.....	3 00

Mrs. William Gilbert Davies.....	\$5 00
Mrs. George S. Dearborn.....	5 00
Mrs. Henry W. de Forest.....	10 00
Miss Julia B. de Forest.....	5 00
Mr. Robert W. de Forest.....	20 00
Mr. Benjamin F. De Klyn.....	10 00
Mrs. Cleveland H. Dodge.....	25 00
Miss Grace H. Dodge.....	25 00
Mr. Henry Dormitzer.....	5 00
Mrs. G. H. Dunham.....	5 00
Donor's name unknown.....	25 00
Mrs. Stella Eiseman.....	5 00
Dr. and Mrs. J. Haven Emerson.....	7 50
Mrs. William Emerson, Jr.....	5 00
Mrs. Thomas Ewing, Jr.....	10 00
Mr. H. C. Fahnestock.....	25 00
Mr. Charles S. Fairchild.....	25 00
Dr. Edward B. Foote, Jr.....	20 00
Mr. A. S. Frissell.....	10 00
The Fry Art Company.....	2 50
Mrs. Walter Geer.....	25 00
Mrs. Clinton Gilbert.....	5 00
Mrs. William Preston Griffin.....	5 00
Mrs. Herbert L. Griggs.....	5 00
Mrs. E. Morgan Grinnell.....	10 00
Mrs. Gurnee	10 00
Miss Anna B. Halstead.....	30 00
Mr. J. Montgomery Hare.....	5 00
Mrs. Charles W. Harkness.....	75 00
Mr. William E. Harmon.....	200 00
Mrs. E. Henry Harriman.....	10 00
Mrs. Mary L. Harrison.....	3 00
Miss Rebecca Harvey.....	3 00
Mrs. Henry O. Havemeyer.....	10 00
Mrs. McDougall Hawkes.....	10 00
Mrs. Horace J. Hayden.....	5 00
Mrs. August Heckscher.....	40 00
Mrs. Ferdinand Hermann.....	5 00
Mrs. John D. Hewlett.....	2 00
Mr. J. H. Hewson.....	10 00
Miss Gertrude L. Hoyt.....	5 00
Mrs. Edward W. Humphreys.....	10 00
Mrs. F. C. Huntington.....	10 00
Mrs. A. Fillmore Hyde.....	5 00
In Memoriam	25 00
In Memoriam	25 00

Mr. William E. Iselin.....	\$10 00
Mr. Frederick D. Ives.....	5 00
Mrs. Morris K. Jesup.....	25 00
Mrs. Frederic R. Kellogg.....	2 00
Mrs. J. Frederic Kernochan.....	5 00
Mr. Edward H. Kidder.....	5 00
Miss Ellen King.....	10 00
Mrs. William M. Kingsland.....	25 00
Mrs. W. H. Lefferts.....	5 00
Mrs. H. D. Lewis.....	5 00
Mrs. John Callendar Livingstone.....	5 00
Mr. William C. Lobenstein.....	10 00
Mrs. Isaac Ferris Lockwood.....	5 00
Mrs. George de Forest Lord.....	10 00
Mrs. C. Adolphe Low.....	10 00
Mrs. Lowenthal	5 00
Mr. David Lydig.....	5 00
Mrs. Louis Butler McCagg.....	10 00
Mrs. Haslett McKim.....	25 00
Mrs. V. Everit Macy.....	15 00
Miss Maria T. Major.....	5 00
Mr. Charles H. Marshall.....	25 00
Mr. Brander Matthews.....	10 00
Mrs. Ferris J. Meigs.....	10 00
Mrs. John W. Minturn.....	10 00
Mrs. Robert B. Minturn.....	10 00
Mrs. Elbert B. Monroe.....	20 00
Mrs. J. Pierpont Morgan.....	50 00
Mr. William F. Mott.....	10 00
Mrs. Howard Stout Neilson.....	25 00
Mrs. Arthur Lucien Niles.....	2 00
Miss Dorothea C. Norris.....	15 00
Miss Fanny Norris.....	10 00
Mr. Thomas M. North.....	5 00
Mrs. Henry Oothout.....	35 00
Dr. H. S. Oppenheimer.....	10 00
Mrs. William Church Osborn.....	25 00
One of our Mothers.....	1 00
One of our Mothers.....	1 00
Mrs. Pack	10 00
S. D. P.....	25 00
The Reverend Alfred Duane Pell, D. D.....	10 00
Miss Penfold	25 00
Miss Marion Peters.....	2 00
Mr. Samuel T. Peters.....	5 00
Mrs. Charles Phelps.....	2 00

Mrs. William Phillips	\$30 00
Mr. and Mrs. Henry A. Pierce.....	3 41
Mr. John R. Planten.....	10 00
Miss Mary R. Prime.....	5 00
Mrs. Rand	5 00
Mrs. William B. Rice.....	20 00
Mrs. J. West Roosevelt.....	5 00
Mr. Charles T. Root.....	10 00
Mrs. Samuel Sachs.....	10 00
Mr. Henry W. Sackett.....	2 00
Mrs. D. Dubois Sahler.....	5 00
"Sammy"	50 00
Mrs. B. Aymer Sands.....	3 00
Mrs. Thomas E. Satterthwaite.....	5 00
Savings of Carola and her brothers.....	50 00
Miss Mary Hall Sayre.....	10 00
Mr. Jacob H. Shift.....	25 00
Miss Agatha Schurz.....	2 00
Miss Louisa Lee Schuyler.....	10 00
Mrs. James A. Scrymser.....	25 00
Mrs. Elliott F. Shepard.....	50 00
Mrs. C. E. Sherman.....	5 00
Mrs. A. M. Sherwood.....	10 00
Mrs. William W. Skiddy.....	5 00
Mr. Henry T. Sloane.....	25 00
Mrs. Frank Sullivan Smith.....	10 00
Mrs. M. Wheeler Smith.....	5 00
Mrs. Augusta Southack.....	5 00
Mr. James Speyer.....	25 00
Mrs. M. Allen Starr.....	10 00
Mrs. Charles Steele	10 00
Mr. Francis Lynde Stetson.....	25 00
Mr. Frederic W. Stevens.....	10 00
Miss Josephine L. Stevens.....	10 00
Mrs. Charles D. Stickney.....	2 00
Mrs. Anson Phelps Stokes.....	25 00
Mrs. James Sullivan.....	5 00
Mrs. John T. Terry, Jr.....	10 00
Mrs. Thurston	5 00
Mrs. James Timpson.....	10 00
Mrs. John Townsend.....	2 00
Mrs. Ramsay Turnbull.....	5 00
Mrs. Francis W. Upham.....	10 00
Mrs. Frederick A. van Beuren.....	10 00
Mrs. E. H. Van Ingen.....	10 00
Mr. Edgar B. Van Winkle.....	5 00

Mrs. Henry Villard	\$10 00
Mrs. Robert Waller, Jr.....	5 00
Mr. Robert Waller, Jr.....	10 00
Mr. Felix M. Warburg.....	50 00
Mr. Henry C. Ward.....	10 00
Mrs. John Seeley Ward.....	25 00
Mrs. John Seeley Ward, Special, Clothing Fund.....	1 00
Mrs. John Seeley Ward, Special, Baby's Board.....	10 00
Mr. C. W. Watson.....	25 00
Mrs. Hamilton Webster.....	10 00
Mrs. John Wells.....	10 00
Mrs. George G. Wheelock.....	20 00
Miss Caroline White.....	25 00
Miss Frances E. White.....	50 00
Mrs. J. H. Whitehouse.....	10 00
Mrs. Edward B. Whitney.....	2 00
Miss Everetta C. Whitney.....	10 00
Mrs. F. W. Whitridge.....	10 00
Mrs. John T. Willets.....	15 00
Mrs. R. H. Williams.....	5 00
Miss Theodora M. Williams.....	20 00
Miss Theodora M. Williams, Special, Clothing Fund.....	5 00
Miss Elizabeth H. Wisner.....	10 00
Miss Josephine Wisner.....	15 00
Mrs. Woerishoffer	25 00
Mrs. Alfred R. Wolff.....	5 00
Mrs. Lewis S. Wolff.....	10 00
Mrs. Isidor Wormser.....	10 00
Mr. Ralph Wurts-Dundas.....	10 00
" X "	1 00
Mrs. Andrew C. Zabriskie.....	10 00
Mrs. J. E. Zimmerman.....	5 00

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APPENDIX A.

TABULAR STATEMENT COMPILED FROM REPORTS OF COUNTY COMMITTEES.

COUNTY.	Almshouse located at	No. of Inmates October 1, 1910.			Classification of Inmates.						Number of children be- coming public charges during the year.	Condition of Almshouse as to					Cleanliness and order.
		Males.	Females.	Total.	Epileptic.	Born in almshouse during the year.				Water supply.		Drainage.	Ventilation.	Fire protection.			
						Feeble-minded.	Tuberculous.	Children under two years of age.	Between two and sixteen years, during the year.								
Allegany	Angelica	27	33	60	..	..	..	..	..	5	Good	Good	Good	Good	Excellent
Cattaraugus	Machias . . . . .	..	..	..	..	1	..	..	..	..	Abundant	Good	Good	Good	Good
Chemung	Breeseport	80	24	104	5	9	5	1	..	1	Fair	Good	Fair	Fair	Good		
Columbia	Ghent . . . . .	..	..	..	1	21	2	..	..	26	Good	Good	Fair	Good	Good
Delaware	Delhi	32	16	48	..	10	..	..	1	31	Good	Good	Good	Good	Good
Dutchess	Oak Summit	74	15	89	..	1	1	..	..	66	Good	Good	Fair	Fair	Very fair
Erie	Buffalo	173	50	223	3	3	..	3	..	..	Good	Good	Fair	Good	Good
Essex	Whallonsburg	32	19	51	4	7	..	1	6	9	Good	Good	Good	Good	Excellent		
Franklin	Malone	20	17	37	2	5	..	2	3	3	Good	Good	Good	Good	Good		
Fulton	Gloversville . . . . .	..	..	..	..	..	..	..	..	..	..	..	..	..	..
Genesee	Bethany	41	12	53	..	12	..	..	3	..	Abundant	Good	Good	Good	Good
Greene	Cairo	27	33	60	2	..	..	..	..	..	Good	Fair	Good	Fair	Very good
Herkimer	Middleville	67	23	90	2	4	..	2	2	..	Very good	Good	Good	Good	Fair		
Lewis	Lowville	24	20	44	..	..	..	..	..	..	Good	Good	Fair	Good	Excellent
Livingston	Genesee	45	18	63	..	1	2	..	..	6	Good	Fair	Good	Good	Excellent
Nassau	Hempstead	26	..	26	..	3	1	..	..	3	Good . . . . .	..	Fair . . . . .	..	Fair
..	North Hempstead	31	5	36	..	..	..	..	..	..	Sufficient	Good	Very poor	Good	Poor
Oneida	Rome	167	85	252	8	12	2	8	..	..	Good	Good	Poor	Fair	Fair
Onondaga	Syracuse	241	126	367	..	6	14	1	5	264	Good	Good	Good	Good	Good		
Orange	Newburgh	99	56	155	3	3	3	1	1	24	Good	Good	Fair	Good	Excellent		
Oswego	City Almshouse	22	15	37	..	8	1	..	1	..	Ample	Fair	Excellent	Good	Perfect		
..	County Almshouse	28	27	55	1	8	1	..	2	8	Inadequate	Poor	Insufficient	Inadequate	Excellent		

APPENDIX B.

LIST OF INSTITUTIONS (NOT INCLUDING HOSPITALS) RECEIVING PAYMENT FROM THE CITY OF NEW YORK FOR THE SUPPORT OF DESTITUTE, NEGLECTED OR WAYWARD CHILDREN FROM THE BOROUGH OF MANHATTAN AND THE BRONX, WITH THE CENSUS OF EACH ON OCTOBER 1, 1901, 1902, 1903, 1904, 1905, 1906, 1907, 1908, 1909 and 1910.

CENSUS, OCTOBER 1st.	1901.	1902.	1903.	1904.	1905.	1906.	1907.	1908.	1909.	1910.
ROMAN CATHOLIC INSTITUTIONS.										
Asylum of the Sisters of St. Dominic, Blauvelt...	383	415	483	568	683	728	669	702	693	691
Asylum of St. Vincent de Paul, New York.....	226	232	225	210	207	207	212	201	200	189
Association for Befriending Children and Young Girls.....	328	198	172	168	170	203	192	182	175	216
Dominican Convent of Our Lady of the Rosary New York.....	500	480	545	685	795	868	901	921	966	964
Sacred Heart Orphan Asylum, West Park.....	87	103	122	143	134	176	202	267	267	229
Missionary Sisters, of the Third Order of St. Francis, Peekskill.....	1,101	1,051	1,022	1,089	1,052	1,065	1,114	1,114	1,133	1,138
Mission of the Immaculate Virgin for the Protection of Homeless and Destitute Children.....	1,362	1,302	1,310	1,514	1,524	1,560	1,586	1,665	1,673	1,555
New York Catholic Protectory.....	2,545	2,368	2,478	2,660	2,623	2,604	2,646	2,481	2,437	2,646
St. Agatha Home for Children.....	386	355	466	590	666	710	594	540	527	548
St. Benedict's Home for Destitute Colored Children, Rye.....	144	130	129	146	151	140	147	165	163	155
St. Joseph's Asylum in the City of New York....	833	780	799	793	832	790	803	810	764	774
St. James Home.....	115	116	121	121	103	Closed	.....	.....	.....	.....
St. Michael's Home, Green Ridge.....	175	185	183	193	193	196	190	194	188	153
St. Ann's Home for Destitute Children, Peekskill.	507	417	348	313	298	308	297	384	401	412
St. Elizabeth's Industrial School.....	34	42	62	56	44	40	36	Closed	.....	.....
Institution of Mercy, New York and Tarrytown...	754	625	677	744	771	750	813	898	935	862
New York Foundling Hospital.....	1,939	1,913	1,951	1,892	1,654	1,572	1,726	2,115	2,171	2,444
Misericordia Hospital, Home for Children, Hartsdale.....	86	93	97	108	151	145	161	182	171	177
St. Agnes Hospital for Crippled and Atypical Children, White Plains.....	.....	.....	.....	.....	.....	.....	.....	.....	161	180
Total in Roman Catholic Institutions.....	11,505	10,805	11,190	11,993	12,051	12,062	12,289	12,821	13,025	13,333
Average number in each Catholic Institution....	639	600	621	666	669	705	722	801	766	784

PROTESTANT INSTITUTIONS.

American Female Guardian Society and Home for the Friendless, New York.....	143	111	188	187	188	187	194	188	184	192
Colored Orphan Asylum and Association for the Benefit of Colored Children, New York....	294	312	300	323	330	301	309	311	323	298
Five Points House of Industry, New York.....	351	358	290	257	290	308	298	262	132	245
New York Juvenile Asylum, New York.....	896	865	823	1,045	341	321	346	351	415	543
New York Infant Asylum,* New York.....	344	110	110	156	239	291	587	818	729	§711
Nursery and Child's Hospital, New York.....	301	231	307	310	161	166	130	132	134	¶133
Children's Fold†.....	165	34	.....	.....	.....	.....	.....	.....	.....	.....
German Odd Fellows' Home Association, Unionport.....	69	85	92	97	97	101	87	138	114	121
Hope Farm, Verbank.....	.....	.....	.....	.....	.....	.....	.....	.....	147	143
Total in Protestant Institutions.....	2,563	2,106	2,110	2,375	1,646	1,675	1,951	2,200	2,178	2,386
Average number in each Protestant Institution...	320	263	301	339	235	239	278	314	272	298
HEBREW INSTITUTIONS.										
Hebrew Orphan Asylum of the City of New York†	834	916	977	1,029	1,036	1,076	1,232	1,319	1,443	1,442
Hebrew Sheltering Guardian Society of New York†	922	758	649	758	754	787	806	1,054	990	976
Hebrew Infant Asylum of the City of New York	151	151	148	153	152	147	149	147	148	127
Jewish Protectory and Aid Society, Hawthorne..	.....	.....	.....	.....	.....	.....	.....	.....	182	304
Total in Hebrew Institutions.....	1,907	1,825	1,774	1,940	1,942	2,010	2,187	2,520	2,763	2,849
Average number in each Hebrew Institution.....	635	608	591	647	647	670	729	840	691	712
Total, all Institutions.....	15,975	14,736	15,074	16,308	15,639	15,747	16,427	17,541	17,966	18,568
Average number in each Institution.....	542	498	527	582	558	580	608	674	619	640

* County Branch closed July 1, 1902 and Boarding-out System adopted later. Consolidated with New York Nursery and Child's Hospital in 1910. † Closed November, 1902. ‡ Some children are boarded in families. § New York Nursery and Child's Hospital, 61st Street Branch. ¶ New York Nursery and Child's Hospital, Lexington Avenue Branch.

APPENDIX C.

MEMBERS AND OFFICERS
OF THE
STATE BOARD OF CHARITIES.
1910-1911.

SHOWING THE COUNTIES INCLUDED IN THE VARIOUS JUDICIAL DISTRICTS.

OFFICERS.

WILLIAM RHINELANDER STEWART	<i>President</i>
STEPHEN SMITH, M. D.	<i>Vice-President</i>
ROBERT W. HEBBARD	<i>Secretary</i>
ROBERT W. HILL	<i>Superintendent of State and Alien Poor</i>
RICHARD W. WALLACE	<i>Superintendent of Inspection</i>

Office of the Board: The Capitol, Albany.

<i>First Judicial District</i>	WILLIAM R. STEWART, 31 Nassau St., (County of New York.) New York, N. Y.
<i>New York City</i>	STEPHEN SMITH, M. D., 431 River- side Drive, New York, N. Y.
<i>New York City</i>	THOMAS M. MULRY, 51 Chambers St., New York, N. Y.
<i>New York City</i>	JOSHUA M. VAN COTT, M. D., 188 Henry St., Brooklyn, N. Y.
<i>Second Judicial District</i>	AUGUSTUS FLOYD, Mastic, Moriches (Counties of Richmond, Suffolk, P. O., Suffolk County, N. Y. Nassau, Queens and Kings.)
<i>Third Judicial District</i>	SIMON W. ROSENDALE, 57 State St., (Counties of Columbia, Sullivan, Albany, N. Y. Ulster, Greene, Albany, Scho- harie and Rensselaer.)
<i>Fourth Judicial District</i>	RICHARD L. HAND, Elizabethtown, (Counties of Warren, Saratoga, Essex County, N. Y. Washington, Essex, Franklin, St. Lawrence, Clinton, Mont- gomery, Hamilton, Fulton and Schenectady.)

- Fifth Judicial District*.....JOHN W. HOGAN, 841 Onondaga Savings Bank Bldg., Syracuse, N. Y.
(Counties of Onondaga, Oneida, Oswego, Herkimer, Jefferson, and Lewis.)
- Sixth Judicial District*.....FRANK A. FETTER, Cornell University, Ithaca, Tompkins Co., N. Y.
(Counties of Otsego, Delaware, Madison, Chenango, Broome, Tioga, Chemung, Tompkins, Cortland and Schuyler.)
- Seventh Judicial District*.....HORACE MCGUIRE, 910 German Insurance Building, Rochester, N. Y.
(Counties of Livingston, Wayne, Seneca, Yates, Ontario, Steuben, Monroe and Cayuga.)
- Eighth Judicial District*.....WILLIAM H. GRATWICK, 814 Fidelity Trust Building, Buffalo, N. Y.
(Counties of Erie, Chautauqua, Cattaraugus, Orleans, Niagara, Genesee, Allegany and Wyoming.)
- Ninth Judicial District*.....JOSEPH C. BALDWIN, Mount Kisco, Westchester County, N. Y.
(Counties of Westchester, Putnam, Dutchess, Orange and Rockland).

PUBLICATIONS

OF THE

STATE CHARITIES AID ASSOCIATION

(Exclusive of those out of print.)

To be obtained at the office of the Association.

- No. 1. Report of the Committee on Hospitals upon a Training School for Nurses to be attached to Bellevue Hospital, 1872. Price, 15 cents.
- Nos. 2, 5, 7, 10, 14, 17, 19, 23, 28, 30, 35, 39, 43, 45, 47, 49, 50, 51, 54, 56, 57, 60, 64, 66, 68, 70, 74, 77, 79, 83, 85, 88, 90, 94, 97, 105, 110, and 118 (1873 to 1910) are the successive Annual Reports of the Association to the State Board of Charities. Nos. 5, 7, 10, 14, 17, 19, 23, 28 and 47 are out of print.
- No. 4. Report of Special Committee appointed to take active measures in regard to the erection of a new Bellevue Hospital, 1874. Price, 10 cents.
- No. 8. Homes of the London Poor, by Miss Octavia Hill, 1875.
- No. 15. Report upon Loan Systems, 1878. Price, 15 cents.
- No. 18. The Importance of Uniting Individual and Associated Volunteer Effort in behalf of the Poor, by Miss Schuyler, 1878. Price, 15 cents.
- No. 22. Suggestions for the use of Visitors to the Insane, being a brief essay on the Care and Cure of Insane Patients, 1880. Price, 20 cents.
- No. 24. Address of the State Charities Aid Association to its Local Visiting Committees, August, 1880. Price, 10 cents.
- No. 27. Report on Conference of Members of the State Charities Aid Association, of December, 1880; November, 1881. Price, 25 cents.
- No. 29. Papers read at the Conference called by the Standing Committee on the Elevation of the Poor in their Homes, March, 1882. Price, 15 cents.
- No. 32. Handbook for Hospital Visitors. New edition, 1883. Third edition, revised, 1895. Price, 75 cents, cloth.
- No. 34. Pure Milk and Infants' Food in Tenement Houses. May, 1883.
- No. 36. Moral Elevation of Girls. Suggestions relative to Preventive Work. Committee on the Elevation of the Poor in their Homes. February, 1884. Price, 10 cents.
- No. 37. Lunacy Legislation in England. The Condition of Lunatics in Scotland. Papers prepared by members of the Special Committee on the Insane. November, 1884. Price, 20 cents.
- No. 38. The Training of Attendants for the Insane. Prepared by members of the Special Committee on the Insane. Price, 15 cents.
- No. 40. Help and Hint Series. 1885. Price, 10 cents per set.
- No. 41. Postal Savings Banks for the United States of America. 1885.
- No. 42. Suggestions as to Methods of Assisting our Working Classes in the Enforcement of their Legal Rights. 1885.
- No. 46. A Report on the Administration of Charities and Correction in the City of New York. Prepared by the Charities Reform Committee. 1888.
- No. 48. Legislation for the Insane. May, 1888. (Reprinted from Fifteenth Annual Report.)
- No. 53. Proceedings of Public Meeting held at Chickering Hall, May 1, 1891, to Commemorate the Completion of State Care Legislation for the Insane.
- Nos. 58, 61, 65, 67, 69, 71, 75, 78, 80, 84, 86, 89, 91, 93, 98, 106, 111, and 119 (1893 to 1910), are the Successive Annual Reports of the State Charities Aid Association to the State Commission in Lunacy.
- No. 62. The "Charities Article" of the Revised Constitution. December, 1894. (Reprinted from the Twenty-second Annual Report of the State Charities Aid Association to the State Board of Charities.)
- No. 63. Statistics relating to the support of Children at Public Expense in Private Institutions in New York City. December, 1895.

PUBLICATIONS

OF THE

STATE CHARITIES AID ASSOCIATION

(Exclusive of those out of print.)

To be obtained at the office of the Association.

(SEE PRECEDING PAGE.)

- No. 72. The Care of Destitute Children in New York City, May, 1899.
- No. 73. Public Appropriations to Private Charities in New York City, July, 1899.
- No. 81. Statement adopted by the Board of Managers of the State Charities Aid Association at a meeting held January 10, 1902, concerning the recommendations relating to State Hospitals and State Charitable Institutions, contained in the annual message of the Governor.
- No. 82. A consideration of the arguments contained in the memorandum filed by Governor Odell in approving the bill abolishing the Boards of Managers of the State Hospitals for the Insane. February 14, 1902.
- No. 87. Some of the results secured in the Department of Public Charities during 1902 and 1903.
- No. 92. Statement by the Sub-Committee on After-Care of the Insane. Feb., 1906.
- No. 95. Financial Circular. November, 1906.
- Nos. 96, 100, 107, and 112 are the Successive Annual Reports of the Committee on the Insane's Sub-Committee on Prevention and After-Care. (1906 to 1909.)
- No. 99. Ambulance Service in Greater New York. A Report on Present Conditions with Recommendations for Reorganization, prepared and submitted by the Standing Committee on Hospitals. 1907.
- No. 101. New Hospitals needed in Greater New York. Recommendations by the Standing Committee on Hospitals. 1908.
- No. 102. Prevention of Tuberculosis. Proceedings of a Public Meeting in Albany and Handbook of Campaign. 1908.
- No. 103. The Fight Against Consumption, A Working Program for a Small City, by Oscar H. Rogers, M. D., Yonkers.
- No. 104. Tuberculosis or Consumption. Its Extent, Nature, Growth, Spread, Cure, Prevention.
- No. 108. Treatment of Public Intoxication and Inebriety, Standing Committee on Hospitals. March 20, 1909.
- No. 109. County Hospitals for Tuberculosis, by Homer Folks, Committee on the Prevention of Tuberculosis. 1909.
- No. 113. The Alcoholic Repeater or Chronic Drunkard, Standing Committee on Hospitals, February, 15, 1910.
- No. 114. Some Striking Statements from the Proceedings of the Conference of the Local Committees on the Prevention of Tuberculosis of the State Charities Aid Association. March, 1910.
- No. 115. State Charities Aid Association of New York. Certificate of Membership, Right of Entrance Law, and By-Laws.
- No. 116. In Illustrated Hand-Book for Tuberculosis Committees. Proceedings of the Conference of the Local Committees on the Prevention of Tuberculosis of the State Charities Aid Association, Albany, March, 1910. Price, 50 cents.
- No. 117. Outline of a Plan for Beginning Practical Work for the Prevention of Insanity. 1910.
- No. 121. Why Should Anyone Go Insane? Some Facts as to the Extent, Causes and Prevention of Insanity. 1911.
- No. 122. Report of an Investigation of the Methods of Fiscal Control of State Institutions, Part I, New York; Part II, Comparison of the States of New York, Indiana and Iowa. Made for the State Charities Aid Association by Henry C. Wright, Introduction by Homer Folks. March, 1911.



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